

OFFICIAL STATEMENT DATED JUNE 7, 2016

Rating: See "Rating" herein.  
Standard & Poor's Ratings Services: AAA

New Issue

In the opinion of Locke Lord LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. See "Tax Exemption" herein.

**TOWN OF BARNSTABLE, MASSACHUSETTS**  
**\$5,245,000 GENERAL OBLIGATION REFUNDING BONDS**

DATED  
Date of Delivery

DUE  
June 15  
(as shown below)

The Bonds are issuable only in fully registered form, registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form in the denomination of \$5,000, or any integral multiple thereof. (See "Book-Entry-Transfer System" herein.)

Principal of the Bonds will be payable June 15 of the years in which the Bonds mature. Interest on the Bonds will be payable June 15 and December 15 of each year, commencing December 15, 2016. Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts, as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to such Bondowner. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and Indirect Participants, as more fully described herein.

The Bonds are subject to redemption prior to their stated maturity dates as detailed herein.

An opinion of Bond Counsel will be delivered with the Bonds to the effect that the Bonds are valid general obligations of the Town of Barnstable, Massachusetts, and except to the extent they are paid from other available moneys, the principal of and interest on the Bonds are payable from taxes that may be levied upon all taxable property within the Town subject to the limit imposed by Chapter 59, Section 21C of the General Laws.

**MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, YIELDS AND CUSIPS**

<u>Due</u> <u>June 15</u>	<u>Principal</u> <u>Amount</u>	<u>Interest</u> <u>Rate</u>	<u>Yield</u>	<u>CUSIP</u> <u>068167</u>
2019	\$ 675,000	4.00 %	0.85 %	B46
2020	670,000	4.00	0.97	B53
2021	665,000	4.00	1.05	B61
2022	660,000	4.00	1.22	B79
2023	645,000	4.00	1.32	B87
2024	400,000	4.00	1.42	B95
2025	395,000	2.00	1.45	C29
2026	385,000	2.00	1.55	C37
2027	380,000	2.00	1.70	C45
2028	370,000	2.00	1.75	C52

The Bonds are offered subject to the final approving opinion of Locke Lord LLP, Boston, Massachusetts, Bond Counsel, as aforesaid, and to certain other conditions referred to herein and in the Notice of Sale. FirstSouthwest, a Division of Hilltop Securities Inc., Boston, Massachusetts LLC (see "Financial Advisory Services of FirstSouthwest, a Division of Hilltop Securities Inc." herein) has acted as Financial Advisor to the Town, with respect to the Bonds. The Bonds in definitive form will be delivered to DTC, or its custodial agent, on or about June 21, 2016, against payment to the Town in federal funds.

**ROOSEVELT & CROSS INC. AND ASSOCIATES**

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The information and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds shall, under any circumstances, create any implication that there has been no material change in the affairs of the Town since the date of this Official Statement.

## SUMMARY STATEMENT

The information set forth below is qualified in its entirety by the information and financial statements appearing elsewhere in the Official Statement.

Date of Sale:	Tuesday, June 7, 2016, 11:00 A.M. (Eastern Time).
Location of Sale:	FirstSouthwest, a Division of Hilltop Securities Inc. ("FirstSouthwest"), 54 Canal Street, 3rd Floor, Boston, Massachusetts 02114.
Issuer:	Town of Barnstable, Massachusetts.
Issue:	\$5,245,000 General Obligation Refunding Bonds, see "THE BONDS Book-Entry-Transfer System" herein.
Official Statement Dated:	June 7, 2016.
Dated Date of the Bonds:	As of their date of delivery.
Principal Due:	Serially June 15, 2019 through June 15, 2028, as detailed herein.
Interest Payable:	June 15 and December 15 of each year, commencing December 15, 2016.
Purpose and Authority:	The Bonds are authorized for refunding bonds in accordance with the Massachusetts General Laws as detailed herein.
Redemption:	The Bonds are subject to redemption prior to their stated maturity dates.
Security:	The Bonds are valid general obligations of the Town of Barnstable, Massachusetts, and except to the extent they are paid from other available moneys, the principal of and interest on the Bonds are payable from taxes that may be levied upon all taxable property within the Town subject to the limit imposed by Chapter 59, Section 21C of the General Laws.
Credit Rating:	Standard & Poor's Ratings Services has assigned a rating of AAA to the Bonds.
Bond Insurance:	The Town has not contracted for the issuance of any policy of municipal bond insurance or any other credit enhancement facility.
Basis of Award:	Lowest True Interest Cost (TIC), as of the dated date. <b>Bids must include a premium of at least \$100,000.</b>
Tax Exemption:	Refer to "THE BONDS - Tax Exemption" herein and Appendix B, "Proposed Form of Legal Opinion."
Continuing Disclosure:	Refer to "THE BONDS - Continuing Disclosure" herein and Appendix C, "Proposed Form of Continuing Disclosure Certificate."
Bank Qualification:	The Bonds are not "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.
Paying/Escrow Agent	U.S. Bank National Association, Boston, Massachusetts.
Verification Agent	Grant Thornton, LLP, Minneapolis, Minnesota.
Legal Opinion:	Locke Lord LLP, Boston, Massachusetts.
Financial Advisor:	FirstSouthwest, Boston, Massachusetts (see "Financial Advisory Services of FirstSouthwest, a Division of Hilltop Securities Inc.," herein).
Delivery and Payment:	It is expected that delivery of the Bonds in book-entry only form will be made to The Depository Trust Company, or to its custodial agent, on or about June 21, 2016, against payment in federal funds.
Issuer Official:	Questions concerning the Official Statement should be addressed to: Ms. Debra Blanchette, Town Treasurer, Barnstable, Massachusetts Telephone (508) 862-4661 or Cinder McNerney, Managing Director, FirstSouthwest, Boston, Massachusetts Telephone (617) 619-4408.

**NOTICE OF SALE**

**TOWN OF BARNSTABLE, MASSACHUSETTS**

**\$5,225,000\* GENERAL OBLIGATION REFUNDING BONDS**

The Town of Barnstable, Massachusetts (the "Town") will receive sealed and electronic (as described herein) proposals until 11:00 A.M., Eastern Time, Tuesday, June 7, 2016, for the purchase of the following described General Obligation Refunding Bonds of the Town (the "Bonds"):

\$5,225,000\* General Obligation Refunding Bonds payable June 15 of the years and in the amounts as follows:

Due June 15	Principal Amount*
2019	\$ 695,000
2020	690,000
2021	670,000
2022	660,000
2023	650,000
2024	380,000
2025	375,000
2026	375,000
2027	** 365,000
2028	** 365,000

\*Preliminary, subject to change.

\*\*Callable maturities. May be combined into one Term Bond as set forth below.

The Bonds will be dated their date of delivery. Principal of the Bonds will be payable on June 15 of the years in which the Bonds mature. Interest will be payable on June 15 and December 15 of each year, commencing December 15, 2016.

The Bonds will be issued by means of a book-entry system with no physical distribution of the Bonds made to the public. One certificate for each maturity of the Bonds will be issued to The Depository Trust Company, New York, New York ("DTC"), and immobilized in its custody. Ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, will be evidenced by a book-entry system with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures established by DTC and its Participants. The winning bidder, as a condition to delivery of the Bonds, shall be required to deposit the Bonds with DTC, registered in the name of Cede & Co. Interest and principal on the Bonds will be payable to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC. Transfer of principal and interest payments to beneficial owners will be the responsibility of such participants and other nominees of beneficial owners. The Town will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

The original Bonds to be immobilized at DTC will be prepared under the supervision of FirstSouthwest, a Division of Hilltop Securities Inc., Boston, Massachusetts and their legality will be approved by Locke Lord LLP, Boston, Massachusetts, whose opinion will be furnished to the purchaser without charge to such purchaser.

The Bonds are subject to redemption prior to their stated maturity dates as detailed herein.

**Bidding Parameters**

Bidders shall state the rate or rates of interest per annum which the Bonds are to bear in a multiple of 1/20 or 1/8 of one percent, but shall not state (a) more than one interest rate for any Bonds having a like maturity, (b) any interest rate which exceeds the interest rate stated for any other Bonds by more than 3 percent or **(c) any coupon in excess of 4.0%. No bid of less than par plus a premium of at least \$100,000 will be accepted.**

As between proposals which comply with this Notice of Sale, the award will be to the bidder who offers to purchase all the Bonds at the lowest net effective interest rate to the Town. Such interest rate shall be determined on a true interest cost (TIC) basis, which shall mean that rate which, as of the delivery date, discounts semiannually all future payments on account of principal and interest to the price bid. In the event there is more than one proposal specifying the lowest such rate, the Bonds will be awarded to the bidder whose proposal is selected by the Town Treasurer by lot among all such proposals.

The Town reserves the right to change the aggregate principal amount of the Bonds and the maturity schedule for the Bonds after the determination of the winning bid by increasing or decreasing the aggregate principal amount and the principal amount of each maturity by such amounts as may be necessary to (a) produce sufficient funds to effect the refunding after taking into account the premium to be received by the Town and the actual investment yield at which the proceeds of the Bonds are to be invested and (b) account for any changes in the bonds to be refunded with proceeds of the Bonds based on the actual debt service savings to be realized by the Town. **THE SUCCESSFUL BIDDER MAY NOT WITHDRAW ITS BID OR CHANGE THE INTEREST RATES BID OR THE INITIAL REOFFERING PRICES AS A RESULT OF ANY CHANGES MADE TO THE ANNUAL PRINCIPAL AMOUNTS WITHIN THESE LIMITS.** The dollar amount bid for the Bonds by the winning bidder will be adjusted, if applicable, to reflect changes in the dollar amount of the amortization schedule. Any price that is adjusted will reflect changes in the dollar amount of the underwriter's discount and original issue premium, if any, but will not change the per bond underwriter's discount (net of any insurance premium) provided in such bid, nor will it change the interest rate specified for each maturity. Any such adjustments will be communicated to the winning bidder by 4 P.M. on the day of the sale.

Bids must be submitted either:

- (b) In a sealed envelope marked "Proposal for Bonds" and addressed to Ms. Debra Blanchette, Town Treasurer, Barnstable, Massachusetts c/o FirstSouthwest, 54 Canal Street, Boston, Massachusetts 02114. Signed blank bid forms may be faxed to (617) 619-4411 prior to submitting bids, and actual bids may be telephoned to FirstSouthwest (see "Financial Advisory Services of FirstSouthwest, a Division of Hilltop Securities Inc." herein), telephone (617) 619-4400, at least one-half hour prior to the 11:00 A.M. sale and after receipt of the faxed bid form by FirstSouthwest. FirstSouthwest will act as agent for the bidder, but neither the Town nor FirstSouthwest shall be responsible for any errors in connection with bids submitted in this manner.
- (c) Electronically via Parity in accordance with this Notice of Sale. To the extent any instructions or directions set forth in Parity conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about Parity, potential bidders may contact the Financial Advisor to the Town or I-deal at 40 West 23rd Street, 5th Floor, New York, NY 10010 (212) 404-8102. An electronic bid made in accordance with this Notice of Sale shall be deemed an offer to purchase the Bonds in accordance with the terms provided in this Notice of Sale and shall be binding upon the bidder as if made by a signed and sealed written bid delivered to the Town.

The award of the Bonds to the winning bidder will not be effective until the bid has been approved by the Treasurer and the Town Manager.

The right is reserved to reject all bids and to reject any bid not complying with this Notice of Sale and, so far as permitted by law, to waive any irregularity with respect to any proposal.

The Town has not contracted for the issuance of any policy of municipal bond insurance for the Bonds. If the Bonds qualify for issuance of any such policy or commitment therefor, any purchase of such insurance or commitment shall be at the sole option and expense of the bidder. Proposals shall not be conditioned upon the issuance of any such policy or commitment. Any failure of the Bonds to be so insured or of any such policy or commitment to be issued shall not in any way relieve the purchaser of its contractual obligations arising from the acceptance of its proposal for the purchase of the Bonds. Should the bidder purchase municipal bond insurance, all expenses associated with such policy or commitment will be borne by the bidder, except for the fee paid to Standard & Poor's Ratings Services for a rating on the Bonds. Any such fee paid to Standard & Poor's Ratings Services would be borne by the Town.

It shall be a condition to the obligation of the successful bidder to accept delivery of and pay for the Bonds that it shall be furnished, without cost, with (a) the approving opinion of the firm of Locke Lord LLP, Boston, Massachusetts, substantially in the form appearing as Appendix B of the Preliminary Official Statement dated May 31, 2016, (b) a certificate in the form satisfactory to Bond Counsel dated as of the date of delivery of the Bonds and receipt of payment therefor to the effect that there is no litigation pending or, to the knowledge of the signers thereof, threatened which affects the validity of the Bonds or the power of the Town to levy and collect taxes to pay them, (c) a certificate of the Treasurer to the effect that, to the best of her knowledge and belief, as of the date of sale the Preliminary Official Statement did not, and as of the date of the delivery of the Bonds, the Final Official Statement does not, contain any untrue statement of a material fact and does not omit to state a material fact necessary to make the statements made therein, in the light of the circumstances under which they were made, not misleading, and (d) a Continuing Disclosure Certificate in the form appearing as Appendix C in the Preliminary Official Statement dated May 31, 2016.

On or prior to the date of delivery of the Bonds, the successful bidder shall furnish to the Town a certificate acceptable to Bond Counsel generally to the effect that (i) as of June 7, 2016 (the "Sale Date"), the purchaser had offered or reasonably expected to offer all of the Bonds to the general public (excluding bond houses, brokers, or similar persons acting in the capacity of underwriters or wholesalers) in a bona fide public offering at the prices set forth in such certificate, plus accrued interest, if any, (ii) such prices represent fair market prices of the Bonds as of the Sale Date, and (iii) as of the date of such certificate, all of the Bonds have been offered to the general public in a bona fide offering at the prices set forth in such certificate, and at least 10% of each maturity of the Bonds actually has been sold to the general public at such prices. To the extent the certifications described in the preceding sentence are not factually accurate with respect to the reoffering of the Bonds, Bond Counsel should be consulted by the bidder as to alternative certifications that will be suitable to establish the "issue price" of the Bonds for federal tax law purposes. If a municipal bond insurance policy or similar credit enhancement is obtained with respect to the Bonds by the successful bidder, such bidder will also be required to certify as to the net present value savings on the Bonds resulting from payment of insurance premiums or other credit enhancement fees.

In order to assist bidders in complying with Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the Town will undertake to provide annual reports and notices of certain significant events. A description of this undertaking is set forth in the Preliminary Official Statement dated May 31, 2016.

The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986 as amended.

Additional information concerning the Town and the Bonds is contained in the Preliminary Official Statement dated May 31, 2016, to which prospective bidders are directed. The Preliminary Official Statement is provided for informational purposes only and is not a part of this Notice of Sale. Said Preliminary Official Statement is deemed final by the Town except for the omission of the reoffering price(s), interest rate(s), delivery date, the identity of the underwriter(s), and any other pertinent terms of the Bonds depending on such matters, but is subject to change without notice to completion or amendment in a Final Official Statement. Copies of the Preliminary Official Statement may be obtained from FirstSouthwest, 54 Canal Street, Boston, Massachusetts 02114 (Telephone: 617-619-4400). Within seven (7) business days following the award of the Bonds in accordance herewith, 10 copies of the Final Official Statement will be available from FirstSouthwest to the successful bidder for use in reoffering the Bonds. Upon request, additional copies will be provided at the expense of the requester.

It is anticipated that CUSIP identification numbers will be printed on the Bonds. The Town assumes no responsibility for any CUSIP Service Bureau or other charge that may be imposed for the assignment of such numbers.

The Bonds in definitive form will be delivered to DTC or its custodial agent on or about June 21, 2016 for settlement in federal funds.

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TOWN OF BARNSTABLE, MASSACHUSETTS  
/s/ Debra Blanchette, Treasurer

May 31, 2016

**OFFICIAL STATEMENT**  
**TOWN OF BARNSTABLE, MASSACHUSETTS**

**\$5,245,000 GENERAL OBLIGATION REFUNDING BONDS**

This Official Statement is provided for the purpose of presenting certain information relating to the Town of Barnstable, Massachusetts (the "Town") in connection with the sale of \$5,245,000 stated principal amount of its General Obligation Refunding Bonds (the "Bonds"). The information contained herein has been furnished by the Town, except information attributed to another governmental agency or official as the source.

**THE BONDS**

**Description of the Bonds**

The Bonds will be dated their date of delivery and will bear interest payable semiannually on June 15 and December 15 of each year, commencing December 15, 2016. The Bonds shall mature on June 15 of the years and in the principal amounts as set forth on the first page of this Official Statement.

The Bonds are issuable only in fully registered form, without coupons, and, when issued, will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their interests in Bonds purchased. So long as Cede & Co. is the Bondowner, as nominee of DTC, references herein to the Bondowners or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. (See "Book-Entry Transfer System" herein.)

Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to DTC. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursements of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

**Redemption Provisions**

The Bonds are subject to redemption prior to their stated maturity dates, as described below.

**Optional Redemption**

Bonds maturing on and before June 15, 2026 are not subject to redemption prior to their stated maturity dates.

Bonds maturing on and after June 15, 2027 are subject to redemption prior to their stated maturity dates, at the option of the Town, on or after June 15, 2026, either in whole or in part at any time, and if in part, by a lot within a maturity, **at the par amount of the Bonds to be redeemed**, plus accrued interest to the date set for redemption.

**Record Date**

The record date for each payment of interest is the last business day of the month preceding the interest payment date (the "Record Date"), provided that if such date is not a business day, the Record Date shall be the next succeeding business day, and further, provided that with respect to overdue interest or interest on any overdue amount, the Paying Agent may establish a special record date. The special record date may not be more than twenty (20) days before the date set for payment. The Paying Agent will mail notice of a special record date to the bondholders at least ten (10) days before the special record date.

**Book-Entry Transfer System**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued in fully-registered form registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One-fully registered certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants")

deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC is rated AA+ by Standard & Poor's. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of securities under the DTC system must be made by or through Direct Participants, which will receive a credit for such securities on DTC's records. The ownership interest of each actual purchaser of each security deposited by DTC ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the securities deposited by DTC are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the securities deposited with DTC, except in the event that use of the book-entry system for such securities is discontinued.

To facilitate subsequent transfers, all securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the securities deposited with DTC; DTC's records reflect only the identity of the Direct Participants to whose accounts such securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Redemption notices shall be sent to DTC. If less than all of a maturity is being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to securities deposited with DTC unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the issuer of such securities as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts such securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on securities deposited with DTC will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Town or its paying agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the issuer of such securities or its paying agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the issuer of such securities or its paying agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to securities held by it at any time by giving reasonable notice to the issuer of such securities or its paying agent. Under such circumstances, in the event that a successor depository is not obtained, physical certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, physical certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

**Authorization of the Bonds and Use of Proceeds**

<u>This Issue</u>	<u>Purpose</u>	<u>M.G.L. Chapter Reference, Ch. 44,</u>
<u>\$ 5,245,000</u>	Refunding	21A
<u>\$ 5,245,000</u>		

Bond proceeds will be used to advance refund a portion of the Town's \$14,196,000 General Obligation Municipal Purpose Loan of 2008 Bonds, dated June 15, 2008, maturing in the years 2019 through 2028, in the aggregate principal amount of \$5,375,000 (the "Refunded Bonds"), and to pay costs of issuing the Bonds.

**Plan of Refunding**

Upon delivery of the Bonds, the Town will enter into a Refunding Escrow Agreement (the "Refunding Escrow Agreement") with U.S. Bank National Association, as Escrow Agent, to provide for the refunding of the Refunded Bonds. Upon receipt of the portion of the proceeds of the Bonds necessary to refund the Refunded Bonds, the Escrow Agent will deposit in the Refunding Escrow Fund established under the Refunding Escrow Agreement an amount which will be held in cash and an amount which will be invested in direct obligations of the United States of America or obligations unconditionally guaranteed by the United States of America ("Government Obligations") maturing in amounts and bearing interest at rates sufficient without reinvestment, together with the cash on deposit in the Refunding Escrow Fund, to pay when due, interest on, and upon redemption, the outstanding principal of the Refunded Bonds. The Refunding Escrow Fund, including the interest earnings on the Government Obligations, will be pledged for the benefit of the holders of the Refunded Bonds.

**Verification of Mathematical Computations**

The accuracy of the mathematical computations relating to (i) the adequacy of the maturing principal amounts of the Government Obligations together with the interest income thereon and uninvested funds, if any, to provide for the payment of the Refunded Bonds and (ii) the yield on the Bonds and the Government Obligations for purposes of determining compliance with certain requirements of the Internal Revenue Code of 1986, as amended, will be verified by Grant Thornton LLP, independent certified public accountants. Such verification will be based upon information and assumptions supplied by FirstSouthwest, a Division of Hilltop Securities Inc. on behalf of the Town. Grant Thornton LLP has restricted its procedures to recalculating the computations provided by FirstSouthwest, a Division of Hilltop Securities Inc. and has not evaluated or examined the assumptions or information used in the computations.

## Sources and Uses of Bond Proceeds

Proceeds of the Bonds will be applied as follows:

Sources:	
Par Amount of the Bonds	\$ 5,245,000.00
Premium	587,826.11
Total Sources	<u>\$ 5,832,826.11</u>
Uses:	
Deposit to Refunding Escrow Fund	\$ 5,740,079.69
Purchaser's Discount	18,534.17
Costs of Issuance	71,262.50
Additional Proceeds	2,949.75
Total Uses	<u>\$ 5,832,826.11</u>

## Tax Exemption

In the opinion of Locke Lord LLP, Bond Counsel to the Town ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. Failure to comply with these requirements may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The Town has covenanted to comply with such requirements to ensure that interest on the Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel has not opined as to other Massachusetts tax consequences arising with respect to the Bonds. Prospective Bondholders should be aware, however, that the Bonds are included in the measure of Massachusetts estate and inheritance taxes, and the Bonds and the interest thereon are included in the measure of certain Massachusetts corporate excise and franchise taxes. Bond Counsel expresses no opinion as to the taxability of the Bonds or the income therefrom or any other tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix B hereto.

To the extent the issue price of any maturity of the Bonds is less than the amount to be paid at maturity of such Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Bonds which is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes. For this purpose, the issue price of a particular maturity of the Bonds is the first price at which a substantial amount of such maturity of the Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Bonds accrues daily over the term to maturity of such Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Bondholders should consult their own tax advisors with respect to the tax consequences of ownership of Bonds with original issue discount, including the treatment of purchasers who do not purchase such Bonds in the original offering to the public at the first price at which a substantial amount of such Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Bonds, or, in some cases, at the earlier redemption date of such Bonds ("Premium Bonds"),

will be treated as having amortizable bond premium for federal income tax purposes and Massachusetts personal income tax purposes. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Bondholder's basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Bondholder. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds.

Prospective Bondholders should be aware that from time to time legislation is or may be proposed which, if enacted into law, could result in interest on the Bonds being subject directly or indirectly to federal income taxation, or otherwise prevent Bondholders from realizing the full benefit provided under current federal tax law of the exclusion of interest on the Bonds from gross income. To date, no such legislation has been enacted into law. However, it is not possible to predict whether any such legislation will be enacted into law. Further, no assurance can be given that any pending or future legislation, including amendments to the Code, if enacted into law, or any proposed legislation, including amendments to the Code, or any future judicial, regulatory or administrative interpretation or development with respect to existing law, will not adversely affect the market value and marketability of, or the tax status of interest on, the Bonds. Prospective Bondholders are urged to consult their own tax advisors with respect to any such legislation, interpretation or development.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect the federal or state tax liability of a Bondholder. Among other possible consequences of ownership or disposition of, or the accrual or receipt of interest on, the Bonds, the Code requires recipients of certain social security and certain railroad retirement benefits to take into account receipts or accruals of interest on the Bonds in determining the portion of such benefits that are included in gross income. The nature and extent of all such other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder's other items of income, deduction or exclusion. Bond Counsel expresses no opinion regarding any such other tax consequences, and Bondholders should consult with their own tax advisors with respect to such consequences.

## **Security and Remedies**

Full Faith and Credit. General obligation bonds and notes of a Massachusetts city or town constitute a pledge of its full faith and credit. Payment is not limited to a particular fund or revenue source. Except for "qualified bonds" (see "*Serial Bonds and Notes*" under "INDEBTEDNESS-TYPES OF OBLIGATIONS" below) and setoffs of state distributions as described below (see "*State Distributions*" below), no provision is made by the Massachusetts statutes for priorities among bonds and notes and other general obligations, although the use of certain moneys may be restricted.

Tax Levy. The Massachusetts statutes direct the municipal assessors to include annually in the tax levy for the next fiscal year "all debt and interest charges matured and maturing during the next fiscal year and not otherwise provided for [and] all amounts necessary to satisfy final judgments". Specific provision is also made for including in the next tax levy payments of rebate amounts not otherwise provided for and payment of notes in anticipation of federal or state aid, if the aid is no longer forthcoming.

The total amount of a tax levy is limited by statute. However, the voters in each municipality may vote to exclude from the limitation any amounts required to pay debt service on indebtedness incurred before November 4, 1980. Local voters may also vote to exempt specific subsequent bond issues from the limitation. (See "*Tax Limitations*" Under "PROPERTY TAXATION" below.) In addition, obligations incurred before November 4, 1980 may be constitutionally entitled to payment from taxes in excess of the statutory limit.

Except for taxes on the increased value of certain property in designated development districts which may be pledged for the payment of debt service on bonds issued to finance economic development projects within such districts, no provision is made for a lien on any portion of the tax levy to secure particular bonds or notes or bonds and notes generally (or judgments on bonds or notes) in priority to other claims. Provision is made, however, for borrowing to pay judgments, subject to the General Debt Limit. (See "INDEBTEDNESS-Authorization Procedures and Limitations" below.) Subject to the approval of the State Director of Accounts for judgments above \$10,000, judgments may also be paid from available funds without appropriation and included in the next tax levy unless other provision is made.

Court Proceedings. Massachusetts cities and towns are subject to suit on their general obligation bonds and notes and courts of competent jurisdiction have power in appropriate proceedings to order payment of a judgment on the bonds or notes from lawfully available funds or, if necessary, to order the city or town to take lawful action to obtain the required money, including the raising of it in the next annual tax levy, within the limits prescribed by law. (See “*Tax Limitations*” under “PROPERTY TAXATION” below.) In exercising their discretion as to whether to enter such an order, the courts could take into account all relevant factors including the current operating needs of the city or town and the availability and adequacy of other remedies. The Massachusetts Supreme Judicial Court has stated in the past that a judgment against a municipality can be enforced by the taking and sale of the property of any inhabitant. However, there has been no judicial determination as to whether this remedy is constitutional under current due process and equal protection standards.

Restricted Funds. Massachusetts statutes also provide that certain water, gas and electric, community antenna television system, telecommunications, sewer, parking meter and passenger ferry fee, community preservation and affordable housing receipts may be used only for water, gas and electric, community antenna television system, telecommunications, sewer, parking, mitigation of ferry service impacts, community preservation and affordable housing purposes, respectively; accordingly, moneys derived from these sources may be unavailable to pay general obligation bonds and notes issued for other purposes. A city or town that accepts certain other statutory provisions may establish an enterprise fund for a utility, health care, solid waste, recreational or transportation facility and for police or fire services; under those provisions any surplus in the fund is restricted to use for capital expenditures or reduction of user charges. In addition, subject to certain limits, a city or town may annually authorize the establishment of one or more revolving funds in connection with use of certain revenues for programs that produce those revenues; interest earned on a revolving fund is treated as general fund revenue. A city or town may also establish an energy revolving loan fund to provide loans to owners of privately-held property in the city or town for certain energy conservation and renewable energy projects, and may borrow to establish such a fund. The loan repayments and interest earned on the investment of amounts in the fund shall be credited to the fund. Also, the annual allowance for depreciation of a gas and electric plant or a community antenna television and telecommunications system is restricted to use for plant or system renewals and improvements, for nuclear decommissioning costs, and costs of contractual commitments, or, with the approval of the State Department of Telecommunications and Energy, to pay debt incurred for plant or system reconstruction or renewals. Revenue bonds and notes issued in anticipation of them may be secured by a prior lien on specific revenues. Receipts from industrial users in connection with industrial revenue financings are also not available for general municipal purposes.

State Distributions. State grants and distributions may in some circumstances be unavailable to pay general obligation bonds and notes of a city or town in that the State Treasurer is empowered to deduct from such grants and distributions the amount of any debt service paid on “qualified bonds” (See “*Serial Bonds and Notes*” under “INDEBTEDNESS-TYPES OF OBLIGATIONS” below) and any other sums due and payable by the city or town to the Commonwealth or certain other public entities, including any unpaid assessments for costs of any public transportation authority (such as the Massachusetts Bay Transportation Authority (“MBTA”) or a regional transit authority) of which it is a member, for costs of the Massachusetts Water Resources Authority (“MWRA”) if the city or town is within the territory served by the MWRA, for any debt service due on obligations issued to the Massachusetts School Building Authority (“MSBA”), or for charges necessary to meet obligations under the Commonwealth’s Clean Water or Drinking Water Revolving Loan Programs, including such charges imposed by another local governmental unit that provides wastewater collection or treatment services or drinking water services to the city or town.

If a city or town is (or is likely to be) unable to pay principal or interest on its bonds or notes when due, it is required to notify the State Commissioner of Revenue. The Commissioner shall in turn, after verifying the inability, certify the inability to the State Treasurer. The State Treasurer shall pay the due or overdue amount to the paying agent for the bonds or notes, in trust, within three days after the certification or one business day prior to the due date (whichever is later). This payment is limited, however, to the estimated amount otherwise distributable by The Commonwealth of Massachusetts (the “Commonwealth”) to the city or town during the remainder of the fiscal year (after the deductions mentioned in the foregoing paragraph). If for any reason any portion of the certified sum has not been paid at the end of the fiscal year, the State Treasurer shall pay it as soon as practicable in the next fiscal year to the extent of the estimated distributions for that fiscal year. The sums so paid shall be charged (with interest and administrative costs) against the distributions to the city or town.

The foregoing does not constitute a pledge of the faith and credit of the Commonwealth. The Commonwealth has not agreed to maintain existing levels of state distributions, and the direction to use estimated distributions to pay debt service may be subject to repeal by future legislation. Moreover, adoption of the annual appropriation act has sometimes been delayed beyond the beginning of the fiscal year and estimated distributions which are subject to appropriation may be unavailable to pay local debt service until they are appropriated.

Bankruptcy. Enforcement of a claim for payment of principal or interest on general obligation bonds or notes would be subject to the applicable provisions of Federal bankruptcy laws and to the provisions of other statutes, if any, hereafter enacted by the Congress or the State legislature extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Massachusetts municipalities are not generally authorized by the Massachusetts General Laws to file a petition for bankruptcy under Federal Bankruptcy laws. In cases involving significant financial difficulties faced by a single city, town or regional school district, the Commonwealth has enacted special legislation to permit the appointment of a fiscal overseer, finance control board or, in the most extreme cases, a state receiver. In a limited number of these situations, such special legislation has also authorized the filing of federal bankruptcy proceedings, with the prior approval of the Commonwealth. In each case where such authority was granted, it expired at the termination of the Commonwealth's oversight of the financially distressed city, town or regional school district. To date, no such filings have been approved or made.

### **Opinion of Bond Counsel**

The purchaser will be furnished the legal opinion of the firm of Locke Lord LLP, Boston, Massachusetts, Bond Counsel to the Town. The opinion will be dated and given on and will speak only as of the date of original delivery of the Bonds to the successful bidder. The opinion will be substantially in the form presented in Appendix B.

Other than as to matters expressly set forth herein as the opinion of Bond Counsel, Bond Counsel is not passing upon and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that they have independently verified the same.

### **Rating**

Standard & Poor's Ratings Services has assigned a rating of AAA to the Bonds. Said rating only reflects the rating agency's views and is subject to revision or withdrawal, which could affect the market price of the Bonds.

### **Financial Advisory Services of FirstSouthwest, a Division of Hilltop Securities Inc.**

FirstSouthwest, a Division of Hilltop Securities Inc., Boston, Massachusetts serves as financial advisor to the Town.

First Southwest Company, LLC ("FirstSouthwest") merged with its common control affiliate, Hilltop Securities Inc. ("HilltopSecurities"). The merger was completed at the close of business on January 22, 2016, at which time HilltopSecurities, as the surviving entity, automatically assumed all rights and obligations of FirstSouthwest. The firm's municipal advisory business will continue to operate as FirstSouthwest, a Division of Hilltop Securities Inc.

### **Continuing Disclosure**

In order to assist Underwriters in complying with Rule 15c2-12 (b)(5) promulgated by the Securities and Exchange Commission, (the "Rule"), the Town will covenant for the benefit of owners of the Bonds to provide certain financial information and operating data relating to the Town by not later than 270 days after the end of each fiscal year (the "Annual Report"), and to provide notices of the occurrence of certain significant events. The covenants will be contained in a Continuing Disclosure Certificate, the proposed form of which is provided in Appendix C. The Certificate will be executed by the signers of the Bonds, and incorporated by reference in the Bonds.

**In the past five years, the Town believes it has complied in all material respects with its previous undertakings to provide annual reports or notices of significant events in accordance with the Rule.**

# TOWN OF BARNSTABLE, MASSACHUSETTS

## General

The Town of Barnstable, Massachusetts (the "Town") was incorporated in 1639 and is located in the center of Cape Cod. The land area covers 62.05 square miles including 100 miles of shoreline and 55 freshwater ponds. The Town is comprised of seven villages: Hyannis, Osterville, Centerville, Cotuit, Barnstable, Marstons Mills, and West Barnstable. The Town spans the width of Cape Cod from the north to south and is bordered by the Towns of Mashpee and Sandwich to the west and Yarmouth to the east. The Town serves as the seat of Barnstable County government and the Village of Hyannis serves as the seat of town government.

## Municipal Services

The Town provides general governmental services within its boundaries including public education in grades kindergarten through twelve, police protection, collection and treatment of sewage in certain sections, public works, streets, parks and recreation, public beaches and a municipal airport. The public water supply is provided by special districts (the Barnstable Fire District, the Cotuit Fire District, the Centerville-Osterville-Marstons Mills Fire District and the Village of Hyannis is serviced by the Town). The districts are special purpose units of government and collectively, service 96% of the residents while the remainder makes use of private onsite wells. Fire protection is provided by the above named districts and the West Barnstable Fire District and the Hyannis Fire District. The districts are special governmental units and are not part of the municipal structure. However, the Town does serve as collecting agent for taxes levied by these entities and transfers the funds directly to the districts.

The Cape Cod Regional Technical High School District provides education in grades nine through twelve. The Cape Cod Regional Transit Authority provides limited bus service within the Town. The Barnstable Housing Authority provides housing for eligible low income families and elderly and handicapped persons.

The principal services provided by Barnstable County are space for courts, a jail and house of correction and a registry of deeds. Legislation enacted in 1997 abolished the county governments of Franklin and Middlesex counties as of July 1, 1997, with their assets, functions, debts and other obligations being assumed by the Commonwealth. The abolishment of the Middlesex County government was in part in response to a default by the county in the payment of general obligation notes of the county. The legislation also abolished the county governments of Hampden and Worcester counties as of July 1, 1998. Legislation enacted in 1998 abolished the county governments of Hampshire, Essex and Berkshire counties as of January 1, 1999, July 1, 1999, and July 1, 2000, respectively. The legislation requires the state secretary for administration and finance to establish a plan to recover the Commonwealth's expenditures for the liabilities and other debts assumed and paid by the Commonwealth on behalf of an abolished county. Unless these provisions are changed by further legislation, the State Treasurer shall assess upon each city and town within the jurisdiction of an abolished county an amount not exceeding or equal to the county tax paid by each such city and town for the fiscal year immediately prior to the abolishment of the county (or two years prior in the case of Essex County) until such expenditures by the Commonwealth are recovered. It is possible that similar legislation will be sought to provide for the abolishment of county government in all the remaining counties.

## Governing Bodies and Officers

The Town is governed by the Council-Manager form of government with an elected thirteen member Town Council and a council-appointed Town Manager. Council terms are staggered for two and four year terms from thirteen precincts on a nonpartisan basis. Subject to the legislative decisions made by the Town Council, administrative authority is vested in the Town Manager. The Town Manager supervises and directs the administration of all municipal departments except for the School Department and Barnstable Airport.

Local school affairs are administered by an elected school committee of five persons.

The municipal airport is governed by an eight member Airport Commission appointed by the Town Council with staggered three year terms. Administrative duties of the airport are executed by an airport manager.

Local taxes are assessed by a council appointed Board of Assessors who serves a three year staggered term.

## **Organization**

The Town is organized in accordance with its Home Rule Charter which was adopted in the spring of 1989. The Charter outlines provisions for incorporation, the legislative branch, elected town offices, the Town Manager, administrative organization, financial procedures, nominations and elections and citizen relief mechanisms.

The Town is administratively organized through an administrative code ordinance into six departments reporting to the Town Manager and two elected officer departments. Staff departments include: Growth Management and Administrative Services. The elective offices of Town Clerk and Town Collector liaison with the Administrative Services department. Operational departments include: Department of Public Works, Regulatory Services Department, Police, and Department of Community Services. The Administrative Services department incorporates consolidated financial management of accounting, assessing and treasury, including school finance and personnel management.

The administrative code ordinance describes the responsibilities and relationships of all elective officers, all multiple member boards, and all administrative agencies; it further defines legislative policy on financial management, communications, ethics, fleet services, insurance, investment, information systems, personnel, procurement, trust fund management, volunteer services and property management. Administrative procedures are promulgated by the Town Manager to implement the legislative policy in each of these areas.

## **Financial and Management Systems**

The Town annually prepares and updates a ten year financial forecast and five year capital improvement plan. The Town annually prepares and presents an annual operating budget. These documents are prepared by the Town Manager and submitted to the Town Council for adoption. The Town Council annually establishes financial policies which guide the preparation of the capital and operating budget plan.

The ten year forecast, submitted in the fall of each year, is a comprehensive review of economic trends on a local, regional and national basis; and it analyzes major municipal fund projections based upon service program assumptions. Based upon these projections and analyses, the forecast establishes a focal point each fall for the Town Council to establish a series of revenue and expenditure policies which guide in the formation of the capital and operating budget.

The five year capital improvement plan, submitted in the spring of each year, comprehensively identifies municipal infrastructure and improvement needs, by detailing on a project basis, project description, cost, potential source(s) of funding, priority need, impact upon the operating budget and ongoing capital maintenance costs. The plan is funded annually by the Town Council adopting a funding strategy for the first year of each plan. The annual update allows decision makers and voters the opportunity to regularly analyze and decide upon priority project funding.

The annual operating budget submitted in the spring of each year, follows a program management format which details source and use recommendations for all funds, details departmental missions, goals, objectives and annual work plans and details performance measurement and financial management criteria for each budget cycle. The budget maintains consistency with the Town Council's financial management standards, policies and strategic plan. The budget fund sources include the general fund, comprised of revenues from the property tax, auto, boat and hotel tax, user fee receipts, grants in aid, trust income and miscellaneous program income; and seven enterprise funds for the municipal airport, the golf course, the water pollution control facility, the solid waste program, the water supply division, town marinas, and Sandy Neck recreational area. These funds are entirely self supporting through user based charges.

The Town annually conducts a comprehensive cost of service analysis, the product of which describes all the services provided by the Town and their total direct and indirect cost. The Town utilizes the information produced from this analysis to annually update its legislative policy of user fee recovery percentage and concomitant fee assessments for a variety of licenses, permits and recreational programs issued or delivered by the Town's staff and operating agencies. The analysis also is utilized to provide data for use in the performance management system.

The Town has fully implemented a performance management system consistent with the Governmental Accounting Service Bureau standards for Service Effort and Accomplishment Reporting. This process enables measurement of service effectiveness in use of financial resources and focuses upon results oriented management processes. The Town has implemented a continuous quality improvement program to complement the performance management system. The Town consolidated town wide financial management, including the school department, in an effort to provide accountability, trust and transparency of all of its operations to the public.

These management system improvements complement the Town's customer driven principles of service delivery and are expected to provide the Town with additional ability to continue its aggressive approach toward effective service delivery to its residents and constituents.

### Principal Executive Officers

<u>Office</u>	<u>Name</u>	<u>Term</u>	<u>Term Expiration</u>
Town Manager	Thomas Lynch	Appointed	6/30/2016
Finance Director/ Town Accountant	Mark A. Milne	Appointed	7/1/2018
Treasurer	Debra M. Blanchette	Appointed	Indefinite
Tax Collector	Maureen E. Niemi	Elected	November 2019
Town Clerk	Ann Quirk	Elected	November 2017
Town Attorney	Ruth J. Weil	Appointed	Indefinite
Assessors	William T. Garreffo	Appointed	6/30/2018
	John S. Wargin	Appointed	6/30/2017
	Andrew Machado	Appointed	6/30/2016
Airport Manager	Roland Breault	Appointed	2/28/2016

### Principal Town Assets

The maintenance and renovation of the Town's inventory of buildings and facilities and the construction of new ones are all covered by a facilities plan that is funded and updated on an annual basis. General Town assets include schools and associated land and many acres of land for recreational purposes, including a six mile long barrier beach known as Sandy Neck which is operated at no net cost to the Town.

The following table lists the current inventory of municipal assets along with their assessed valuations for fiscal 2016.

<u>Fixed Assets</u>	2016 <u>Assessed Valuation</u>
General:	
Schools	\$ 135,141,200
Town Landings	13,561,100
Beaches	50,174,400
Cemeteries	6,916,300
Conservation	102,457,700
Parks and Recreation	34,355,900
Airport Facilities	132,568,600
Municipal (1)	104,612,100
Barnstable Water Supply Division (2)	8,440,700
TOTAL	<u>\$ 588,228,000</u>

(1) Includes Police Facilities, Sewer Treatment Facility, Department of Public Works, Golf Course, Land Bank and Community Preservation Act.

(2) The Barnstable Water Supply Division serves the Village of Hyannis and was acquired by the Town in May 2005 from a private company.

## Barnstable Municipal Airport

Listed below are some statistical facts about Barnstable Airport for calendar year 2015.

Acres	683
Miles of Runway	2 (5,425 and 5,252 feet, respectively)
Passenger Terminals	1
Commuter Carriers	2 (1)
Passengers per Year	71,314
Deplanements	72,401
Airport Traffic Record	89,968
Valuation	\$132,568,600

(1) 2 regional air carriers (Cape Air/Nantucket Airlines and Island Air) and 1 seasonal airline (JetBlue).

## Employment and Payrolls

Industry	Calendar Year Average				
	2010	2011	2012	2013	2014
Construction	985	1,019	1,042	1,083	1,117
Manufacturing	586	620	621	641	698
Trade, Transportation and Utilities	6,442	6,495	6,705	6,531	6,607
Information	642	608	589	581	557
Financial Activities	982	973	963	997	1,054
Professional and Business Services	1,620	1,595	1,633	1,711	1,675
Education and Health Services	8,017	7,921	8,257	8,587	8,718
Leisure and Hospitality	4,055	4,021	4,173	4,300	4,189
Total Employment	23,329	23,252	23,983	24,431	24,615
Number of Establishments	2,256	2,241	2,178	2,203	2,258
Average Weekly Wages	\$ 794	\$ 819	\$ 830	\$ 838	\$ 860
Total Wages	\$ 1,077,896,440	\$ 1,108,219,491	\$ 1,158,701,714	\$ 1,184,861,372	\$ 1,224,368,682

Source: Massachusetts Department of Education and Training. Data based upon place of employment, not place of residence. Due to the reclassification the U.S. Department of Labor recently began using the North American Industry Classification System (NAICS) as the basis for the assignment and tabulation of economic data by industry.

## Economic Development

The following table sets forth the largest employers in the Town of Barnstable as of January, 2016.

### Largest Employers

Name	Product/Function	Approximate Number of Employees
Cape Cod Health Care, Inc.	Hospital	2,548
Town of Barnstable	Municipal Government	1,331 (1)
Cape Cod Community College	Education	514
Cape Air/Nantucket Airline	Airline	306
Barnstable County	County Government	250
Macy's (2 stores)	Retail Sales-General	230
Cape Codder Resort & Spa	Hotel	200
Super Stop and Shop - Hyannis	Grocers-Retail	185
Sears	Retail Store	173
Stop & Shop - Marstons Mills	Grocers - Retail	161
Cape Cod Times (Dow Jones Local Media Group)	Newspaper	135
Pavillion	Nursing Home	134
Sencorp, Inc.	Manufacturing	125
Cape Cod Potato Chips	Food Processor	107
Star Market West Main	Grocers-Retail	105
Star Market (Rt. 132)	Grocers-Retail	102
Sheraton Hyannis Resort	Hotel	65

(1) Full and part-time employees.

SOURCE: Town of Barnstable.

## Labor Force, Employment and Unemployment Rates

According to the Massachusetts Department of Employment and Training preliminary data, in April 2016, the Town had a labor force of 22,857 of which 21,774 were employed and 1,083 or 4.7% were unemployed as compared with 4.2% for the Commonwealth. The following table sets forth the trend in the Town's average labor force and unemployment rates and the unemployment rates for Barnstable County and the Commonwealth as a whole for the same period.

### Unemployment Rates

Calendar Year	Town of Barnstable			Barnstable County	Massachusetts
	Labor Force	Employment	Unemployment Rate	Unemployment Rate	Unemployment Rate
2015	23,531	22,217	5.6 %	6.3 %	4.9 %
2014	23,619	22,183	6.1	7.0	5.8
2013	25,985	24,223	6.8	7.6	7.1
2012	26,327	24,579	6.6	7.4	6.7
2011	26,110	24,195	7.3	8.2	7.4

Source: Massachusetts Department of Employment and Training. Data based upon place of residence, not place of employment. Monthly data is unadjusted.

## Building Permits

The following table sets forth the trend in the number of building permits issued and the estimated dollar values for residential and non-residential construction.

Calendar Year	Residential		Non-Residential		Totals	
	Number	Estimated Value	Number	Estimated Value	Number	Estimated Value
2015	3,198	\$ 117,400,272	371	\$ 67,914,360	3,569	\$ 185,314,632
2014	3,050	94,524,822	311	24,241,847	3,361	118,766,669
2013	2,887	94,864,323	304	61,306,100	3,191	156,170,423
2012	2,582	70,190,876	365	22,332,725	2,947	92,523,601
2011	2,298	70,697,604	422	59,353,634	2,720	130,051,238

Source: Town of Barnstable, Building Division.

## School Facilities

The Town presently maintains eight school buildings with a combined capacity of 6,585 students. Enrollment as of October 2015 was 5,117, which represents approximately 78% capacity.

<u>School</u>	<u>Grades</u>	<u>Date Built</u>	<u>Remodeled</u>	<u>Capacity</u>	<u>Enrollment (1)</u>
Barnstable & West Barnstable	K-3	1957	1984	310	256
Centerville	K-3	1953		570	318
BCHMCPS	K-3	1951		525	290
Hyannis West	K-3	1963		480	341
West Villages	K-3	1989		500	455
BHMCS	4 & 5	1994		900	785
Middle School	6 & 7	1976	2000	900	730
High School	8-12	1957	1960, 1976, 1998	2,400	1,942
<b>TOTAL</b>				<b>6,585</b>	<b>5,117 (2)</b>

(1) As of October 2015.

(2) Excludes Cape Cod Regional Technical High School District.

### Public School Enrollments – October 1, (Barnstable Students Only)

	Actual				
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Elementary (K-3)	1,675	1,603	1,653	1,653	1,660
Horace Mann Charter School (4-5)	812	798	768	751	785
Middle School (6-7)	773	775	763	734	730
High School (8-12)	2,082	1,944	1,908	1,847	1,942
	<u>5,342</u>	<u>5,120</u>	<u>5,092</u>	<u>4,985</u>	<u>5,117</u>
Sturgis Charter School	116	143	153	159	172
Cape Cod Regional Technical High School	156	176	168	177	170
<b>TOTALS</b>	<b>5,614</b>	<b>5,439</b>	<b>5,413</b>	<b>5,321</b>	<b>5,459</b>

SOURCE: Superintendent of Schools – Barnstable Public School, Cape Cod Regional Technical High School District and Sturgis School.

## Population, Income and Wealth Levels

The following table compares the Federal Bureau of the Census figures to prior years' averages for Barnstable, Barnstable County, and the Commonwealth.

	<b>Income and Population</b>		
	<u>Barnstable</u>	<u>Barnstable County</u>	<u>Massachusetts</u>
<b>Median Age</b>			
2013 5-year estimates	48.4	50.4	39.2
2000	42.3	44.6	36.5
1990	38.1	39.5	33.6
1980	36.4	37.7	31.2
<b>Median Family Income</b>			
2013 5-year estimates	\$73,349	\$76,311	\$84,900
2000	54,026	54,728	61,664
1990	40,299	38,117	44,367
1980	19,208	18,314	21,166
<b>Per Capita Income</b>			
2013 5-year estimates	\$35,723	\$36,142	\$35,763
2000	25,554	25,318	25,952
1990	17,376	16,402	17,224
1980	7,539	7,428	7,459

SOURCE: Federal Bureau of the Census.

On the basis of 2010 federal census, the Town has a population density of 752 persons per square mile. The following table sets forth the trend in the year-round population of the Town of Barnstable. The Town's summer population is estimated to average approximately 120,000.

<b>Population Trends</b>			
<u>2010</u>	<u>2000</u>	<u>1990</u>	<u>1980</u>
45,193	47,821	40,949	30,898

SOURCE: Federal Bureau of the Census.

**PROPERTY TAXATION**

**Tax Levy Computation**

The principal general fund revenue source of the Town is the tax on real and personal property. The amount to be levied in each year is the amount appropriated or required by law to be raised for municipal expenditures less estimated receipts from other sources and less appropriations voted from funds on hand. The total amount levied is subject to certain limits prescribed by law; for a description of those limits, see "Tax Limitations" below. The estimated receipts for a fiscal year from sources other than the property tax may not exceed the actual receipts during the preceding fiscal year from the same sources unless approved by the State Commissioner of Revenue. Excepting special funds the use of which is otherwise provided for by law, the deduction for appropriations voted from funds on hand for a fiscal year cannot exceed the "free cash" as of the beginning of the prior fiscal year as certified by the State Director of Accounts plus up to nine months' collections and receipts on account of earlier years' taxes after that date. Subject to certain adjustments, free cash is surplus revenue less uncollected overdue property taxes from earlier years. Although an allowance is made in the tax levy for abatements (see "Overlay" below) no reserve is generally provided for uncollectible real property taxes. Since some of the levy is inevitably not collected, this creates a cash deficiency which may or may not be offset by other items (See "Taxation to Meet Deficits").

The following table illustrates the manner in which the tax levy was determined for the current and last four fiscal years.

**Tax Levy Computation**

	Fiscal Year				
	2012	2013	2014	2015	2016
Gross Amount to be raised:					
Appropriations (1)	\$ 163,298,418	\$ 160,655,649	\$ 166,901,387	\$ 169,265,362	\$ 174,250,968
Other Local Expenditures	1,523,511	551,519	2,182,907	2,842,082	3,298,386
State & County Charges	6,310,234	6,672,617	7,200,080	7,705,193	8,324,622
Overlay Reserve	1,494,713	1,528,524	1,526,093	1,869,334	1,724,851
<b>Total</b>	<b>\$ 172,626,876</b>	<b>\$ 169,408,309</b>	<b>\$ 177,810,467</b>	<b>\$ 181,681,971</b>	<b>\$ 187,598,827</b>
Less:					
Estimated State Aid (2)	\$ 14,081,183	\$ 14,471,546	\$ 15,199,026	\$ 15,815,238	\$ 15,450,255
Local	47,769,360	46,028,004	43,084,590	47,928,468	49,873,743
Available Funds (3)					
Free Cash	3,195,000	687,330	9,806,836	4,392,493	5,142,615
Other	10,255,954	7,835,408	6,197,997	6,869,287	6,585,146
<b>Total</b>	<b>\$ 75,301,497</b>	<b>\$ 69,022,288</b>	<b>\$ 74,288,449</b>	<b>\$ 75,005,486</b>	<b>\$ 77,051,759</b>
<b>Tax Levy (4)</b>	<b>\$ 97,325,379</b>	<b>\$ 100,386,021</b>	<b>\$ 103,522,018</b>	<b>\$ 106,676,485</b>	<b>\$ 110,547,068</b>
<b>Property Valuation</b>	<b>\$ 12,825,115,470</b>	<b>\$ 12,721,413,515</b>	<b>\$ 12,594,100,005</b>	<b>\$ 12,702,783,525</b>	<b>\$ 13,142,891,630</b>
<b>Tax Rate per \$1,000</b>	<b>\$ 8.42</b>	<b>\$ 8.76</b>	<b>\$ 9.12</b>	<b>\$ 8.40</b>	<b>\$ 8.41</b>

- (1) Includes additional appropriations from taxation voted subsequent to adoption of the annual budget but prior to setting of the tax rate.
- (2) Estimated by the State Department of Revenue and required by law to be used in setting of the tax rate. Actual state aid payments may vary upward or downward from said estimates, and the State may withhold (generally quarterly) payments pending receipt of State and County assessments. See "TOWN FINANCES- Revenues-State Aid".
- (3) Transfers from other available funds, including "Free Cash", are generally made as an offset to a particular appropriation item.
- (4) Excludes Land Bank surtax. See "PROPERTY TAXATION – Cape Cod Open Space Land Acquisition Excise Tax" below.

**Assessed Valuation and Tax Levies**

Property is classified for the purpose of taxation according to its use. The legislature has in substance created three classes of taxable property: (1) residential real property, (2) open space land, and (3) all other (commercial, industrial and personal property). Within limits, cities and towns are given the option of determining the share of the annual levy to be borne by each of the three categories. The share required to be borne by residential real property is at least 50 per cent of its share of the total taxable valuation; the effective rate for open space must be at least 75 per cent of the effective rate for residential real property; and the share of commercial, industrial and personal property must not exceed 175 percent of their share of the total valuation. A city or town may also exempt up to 20 percent of the valuation of residential real property (where used as the taxpayer's principal residence) and up to 10 percent of the valuation of commercial real property (where occupied by certain small businesses). Property may not be classified in a city or town until the State Commissioner of Revenue certifies that all property in the city or town has been assessed at its fair cash value. Such certification must take place every three years.

Related statutes provide that certain forest land, agricultural or horticultural land (assessed at the value it has for these purposes) and recreational land (assessed on the basis of its use at a maximum of 25 percent of its fair cash value) are all to be taxed at the rate applicable to commercial property. Land classified as forest land is valued for this purpose at five percent of fair cash value but not less than ten dollars per acre.

The Town underwent a professional revaluation in accordance with State law for use in setting its tax rate and levy for fiscal 2013 and most recently for fiscal 2016.

The following table sets forth the trend in the Town's assessed valuations (as of January 1 prior to the fiscal year indicated), tax rates and tax levies.

Fiscal Year	Real Estate Valuation	Personal Property Valuation	Total Assessed Valuation	Average Tax Rate Per \$1,000 Property Valuation			Tax Levy
				Real Estate	Comm./Ind. Property	Personal Property	
2016 (1)	\$ 12,906,654,880	\$ 236,236,480	\$ 13,142,891,360	\$ 9.31	\$ 8.41	\$ 8.41	\$ 110,547,069
2015	12,490,493,085	212,290,440	12,702,783,525	9.30	8.40	8.40	106,676,485
2014	12,400,114,265	193,985,740	12,594,100,005	9.12	8.22	8.22	103,522,018
2013 (1)	12,524,357,645	197,055,870	12,721,413,515	8.76	7.89	7.89	100,386,021
2012	12,628,178,180	196,937,290	12,825,115,470	8.42	7.59	7.59	97,325,379

(1) Revaluation years.

### Classification of Real and Personal Property

Type	Fiscal 2016 (1)		Fiscal 2015		Fiscal 2014	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 11,559,979,680	88.0 %	\$ 11,207,187,750	88.2 %	\$ 11,114,256,735	88.2 %
Commercial	1,266,853,600	9.6	1,204,713,235	9.5	1,206,529,030	9.6
Industrial	79,821,600	0.6	78,592,100	0.6	79,328,500	0.6
Personal	236,236,480	1.8	212,290,440	1.7	193,985,740	1.5
Total	\$ 13,142,891,360	100.0 %	\$ 12,702,783,525	100.0 %	\$ 12,594,100,005	100.0 %

(1) Revaluation year.

## Largest Taxpayers

The following is a list of the largest taxpayers in the Town based upon assessed valuations for fiscal 2016, all of which are current with tax payments.

Name	Nature of Business	Fiscal 2016 Assessed Valuation	% of Total Assessed Valuation
Eversource	Utility	\$ 111,089,210	0.85 %
Mayflower Cape Cod LLC	Shopping Center	109,003,100	0.83
National Grid	Utility	38,764,170	0.29
Festival of Hyannis LLC	Shopping Center	25,775,700	0.20
Oyster Harbors Club Inc.	Country Club/Land	25,629,070	0.20
Cape Harbor Associates	Shopping Center	25,534,900	0.19
Indian Point Family Partnership LP	Various Residential	24,548,400	0.19
Wianno Club	Country Club/Land	22,888,030	0.17
OCW Retail Hyannis LLC	Shopping Center	21,946,500	0.17
Verizon	Utility	20,422,300	0.16
		<u>\$ 425,601,380</u>	<u>2.24 %</u>

## State Equalized Valuation

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes a redetermination of the fair cash value of the taxable property in each municipality as of January 1 of even numbered years. This is known as the "equalized value." The following table sets forth the trend in equalized valuations of the Town.

January 1,	State Equalized Valuations
2014	\$ 13,476,184,100
2012	13,864,305,700
2010	14,945,861,000
2008	16,142,285,200
2006	14,974,792,700

## Abatements and Overlay

The Town is authorized to set aside from each tax levy an amount approved by the State Commissioner of Revenue as an "overlay" to provide for tax abatements. If abatements are granted in excess of the applicable overlay, the resultant "overlay deficit" is required to be added to the next tax levy. Abatements are granted where exempt real or personal property has been assessed or where taxable real or personal property has been overvalued or disproportionately valued. The assessors may also abate uncollectible personal property taxes. They may abate real and personal property taxes on broad grounds (including inability to pay) with the approval of the State Commissioner of Revenue. But uncollected real property taxes are ordinarily not written off until they become municipal "tax titles" by purchase at the public sale or by taking, at which time the tax is written off in full by reserving the amount of the tax and charging surplus.

The following table sets forth the amount of the overlay reserve for each of the last five fiscal years and actual abatements granted during the fiscal year against each levy and through June 30, 2015.

Fiscal Year	Gross Tax Levy (1)	Overlay Reserve		Abatements Granted During Fiscal Year of Levy	Abatements Granted Through June 30, 2015
		Dollar Amount	As a % of Net Levy		
2015	\$ 106,676,485	\$ 1,869,334	1.8 %	\$ 704,362	\$ 792,658
2014	103,522,018	1,526,093	1.5	722,908	722,908
2013	100,386,021	1,528,524	1.5	770,430	862,539
2012	97,325,379	1,494,713	1.5	745,946	837,075
2011	94,579,102	1,676,671	1.8	1,055,224	1,203,756

## Tax Collections

The taxes for each fiscal year are due in four installments. Preliminary tax payments are due on February 15 and December 1 with payment of the actual tax bill (after credit is given for preliminary payments) in installments on February 1 and May 1 if actual tax bills are mailed by December 31. Interest accrues on delinquent taxes currently at the rate of 14 percent per annum. Real property (land and buildings) is subject to a lien for the taxes assessed upon it (subject to any paramount federal lien and subject to bankruptcy and insolvency laws). (In addition, real property is subject to a lien for certain unpaid municipal charges or fees.) If the property has been transferred, an unenforced lien expires on the fourth December 31 after the end of a fiscal year to which the tax relates. If the property has not been transferred by the fourth December 31, an unenforced lien expires upon a later transfer of the property. Provision is made, however, for continuation of the lien where it could not be enforced because of a legal impediment. The persons against whom real or personal property taxes are assessed are personally liable for the tax (subject to bankruptcy and insolvency laws). In the case of real property, this personal liability is effectively extinguished by sale or taking of the property as described below.

The following table compares the Town's net tax collections with its net (gross tax levy less overlay reserve for abatements) tax levies for each of the last five fiscal years.

Fiscal Year	Gross Tax Levy	Overlay Reserve for Abatements	Net Tax Levy	Collections During Fiscal Year Payable (1)		Collections as of June 30, 2015 (1)	
				Dollar Amount	% of Net Levy	Dollar Amount	% of Net Levy
2015	\$ 106,676,485	\$ 1,869,334	\$ 104,807,151	\$ 103,011,541	98.3 %	\$ 103,011,541	98.3 %
2014	103,522,018	1,526,093	101,995,925	99,637,053	97.7	99,637,053	97.7
2013	100,386,021	1,528,524	98,857,497	96,403,147	97.5	98,405,138	99.5
2012	97,325,379	1,494,713	95,830,666	92,898,355	96.9	95,909,022	100.1
2011	94,579,103	1,676,671	92,902,432	89,189,575	96.0	92,924,306	100.0

(1) Actual dollar collections net of refunds. Does not include abatements, proceeds of tax titles or tax possessions attributable to each levy or other non-cash credits.

## Sale of Tax Receivables

Cities and towns are authorized to sell delinquent property tax receivables by public sale or auction, either individually or in bulk.

## Tax Titles and Possessions

Massachusetts law permits a municipality either to sell by public sale (at which the municipality may become the purchaser) or to take real property for non-payment of taxes thereon. In either case the property owner can redeem the property by paying the unpaid taxes, with interest and other charges but if the right of redemption is not exercised within six months (which may be extended an additional year in the case of certain installment payments), it can be foreclosed by petition to the land court.

Upon foreclosure, a tax title purchased or taken by the municipality becomes a "tax possession" and may be held and disposed of like any land held for municipal purposes. Uncollectible real property taxes are ordinarily not written off until they become municipal tax titles (either by purchase at the public sale or by taking), at which time the tax is written off in full by reserving the amount of tax and charging surplus.

June 30	Tax Titles	Tax Possessions (1)
2015	\$ 3,595,027	\$ 1,460,388
2014	3,341,156	1,460,388
2013	1,929,089	1,460,388
2012	2,524,604	1,460,388
2011	1,348,203	1,460,388

(1) The Town has not seen any foreclosures in the past 5 fiscal years.

## Taxation to Meet Deficits

As noted elsewhere (see “Abatements and Overlay,” above) overlay deficits, i.e., tax abatement in excess of the overlay included in the tax levy to cover abatements, are required to be added to the next tax levy. It is generally understood that revenue deficits, i.e., those resulting from non-property tax revenues being less than anticipated, are also required to be added to the tax levy (at least to the extent not covered by surplus revenue).

Amounts lawfully expended since the prior tax levy and not included therein are also required to be included in the annual tax levy. The circumstances under which this can arise are limited since municipal departments are generally prohibited from incurring liabilities in excess of appropriations except for major disasters, mandated items, contracts in aid of housing and renewal projects and other long-term contracts. In addition, utilities must be paid at established rates, and certain established salaries, e.g. civil service, must legally be paid for work actually performed, whether or not covered by appropriations.

Cities and towns are authorized to appropriate sums, and thus to levy taxes, to cover deficits arising from other causes, such as “free cash” deficits arising from a failure to collect taxes. This is not generally understood, however, and it has not been the practice to levy taxes to cover free cash deficits. Except to the extent that such deficits have been reduced or eliminated by subsequent collections of uncollected taxes (including sales of tax titles and tax possessions), lapsed appropriations, non-property tax revenues in excess of estimates, other miscellaneous items or funding loans authorized by special act, they remain in existence.

## Tax Limitations

Tax Limitations. Chapter 59, Section 21C of the General Laws, also known as Proposition 2½, imposes two separate limits on the annual tax levy of a city or town.

The primary limitation is that the tax levy cannot exceed 2½ percent of the full and fair cash value. If a city or town exceeds the primary limitation, it must reduce its tax levy by at least 15 percent annually until it is in compliance, provided that the reduction can be reduced in any year to not less than 7½ percent by majority vote of the voters, or to less than 7½ percent by two-thirds vote of the voters.

For cities and towns at or below the primary limit, a secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2½ percent, subject to exceptions for property added to the tax rolls or property which has had an increase, other than as part of a general revaluation, in its assessed valuation over the prior year’s valuation.

This “growth” limit on the tax levy may be exceeded in any year by a majority vote of the voters, but an increase in the secondary or growth limit under this procedure does not permit a tax levy in excess of the primary limitation, since the two limitations apply independently. In addition, if the voters vote to approve taxes in excess of the “growth” limit for the purpose of funding a stabilization fund, such increased amount may only be taken into account for purposes of calculating the maximum levy limit in each subsequent year if the board of selectmen of a town or the city council of a city votes by a two-thirds vote to appropriate such increased amount in such subsequent year to the stabilization fund.

The applicable tax limits may also be reduced in any year by a majority vote of the voters.

The State Commissioner of Revenue may adjust any tax limit “to counterbalance the effects of extraordinary, non-recurring events which occurred during the base year”.

The statute further provides that the voters may exclude from the taxes subject to the tax limits and from the calculation of the maximum tax levy (a) the amount required to pay debt service on bonds and notes issued before November 4, 1980, if the exclusion is approved by a majority vote of the voters, and (b) the amount required to pay debt service on any specific subsequent issue for which similar approval is obtained. Even with voter approval, the holders of the obligations for which unlimited taxes may be assessed do not have a statutory priority or security interest in the portion of the tax levy attributable to such obligations. It should be noted that Massachusetts General Laws Chapter 44, Section 20 requires that the taxes excluded from the levy limit to pay debt service on any such bonds and notes be calculated based on the true interest cost of the issue. Accordingly, the Department of Revenue limits the amount of taxes which may be levied in each year to pay debt service on any such bonds and notes to the amount of such debt service, less a pro rata portion of any original issue premium received by the city or town that was not applied to pay costs of issuance.

Voters may also exclude from the Proposition 2½ limits the amount required to pay specified capital outlay expenditures or for the city or town’s apportioned share for certain capital outlay expenditures by a regional governmental unit. In addition, the city council of a city, with the approval of the mayor if required, or the board of selectmen or the town council of a town may vote to exclude from the Proposition 2½ limits taxes raised in lieu of sewer or water charges to pay debt service on bonds or notes issued by the municipality (or by an independent authority, commission or district) for water or sewer purposes, provided that the municipality’s sewer or water charges are reduced accordingly.

In addition, Proposition 2½ limits the annual increase in the total assessments on cities and towns by any county, district, authority, the Commonwealth or any other governmental entity (except regional school districts, the MWRA and certain districts for which special legislation provides otherwise) to the sum of (a) 2½ percent of the prior year's assessments and (b) "any increases in costs, charges or fees for services customarily provided locally or for services subscribed to at local option". Regional water districts, regional sewerage districts and regional veterans districts may exceed these limitations under statutory procedures requiring a two-thirds vote of the district's governing body and either approval of the local appropriating authorities (by two-thirds vote in districts with more than two members or by majority vote in two-member districts) or approval of the registered voters in a local election (in the case of two-member districts). Under Proposition 2½ any State law to take effect on or after January 1, 1981 imposing a direct service or cost obligation on a city or town will become effective only if accepted or voluntarily funded by the city or town or if State funding is provided. Similarly, State rules or regulations imposing additional costs on a city or town or laws granting or increasing local tax exemptions are to take effect only if adequate State appropriations are provided. These statutory provisions do not apply to costs resulting from judicial decisions.

The following table sets forth the Town's tax levies and levy limits under Proposition 2 ½ for the current and last four fiscal years.

### Unused Levy Capacity (1)

	For Fiscal Year				
	2012	2013	2014	2015	2016
Primary Levy Limit (2)	\$ 320,627,887	\$ 320,627,887	\$ 314,852,500	\$ 317,569,588	\$ 328,572,284
Prior Fiscal Year Levy Limit	91,966,048	94,853,893	97,982,651	101,225,604	104,892,708
2.5% Levy Growth	2,299,151	2,371,347	2,449,566	2,530,640	2,622,318
Current Fiscal Year New Growth (3)	588,694	757,411	793,387	1,136,464	1,130,137
Current Fiscal Year Override	-	-	-	-	-
Growth Levy Limit	94,853,893	97,982,651	101,225,604	104,892,708	108,645,163
Debt Exclusions	2,099,658	1,961,784	1,871,791	1,295,452	1,446,241
Other Adjustments	515,806	528,700	540,854	554,375	566,133
Tax Levy Limit	97,469,357	100,473,135	103,638,249	106,742,535	110,657,537
Tax Levy	97,325,379	100,386,021	103,522,018	106,676,485	110,547,068
Unused Levy Capacity (4)	\$ 143,978	\$ 87,114	\$ 116,231	\$ 66,050	\$ 110,469
Unused Primary Levy Capacity (5)	\$ 225,773,994	\$ 222,645,236	\$ 213,626,896	\$ 212,676,880	\$ 219,927,121

(1) Source: Massachusetts Department of Revenue.

(2) 2.5% of assessed valuation.

(3) Allowed increase for new valuations – certified by the Department of Revenue.

(4) Tax Levy Limit less Tax Levy.

(5) Primary Levy Limit less Growth Levy Limit.

### Pledged Taxes

Taxes on certain property in designated development districts may be pledged for the payment of costs of economic development projects within such districts and may therefore be unavailable for other municipal purposes.

### Tax Increment Financing for Development Districts

Under recent legislation, cities and towns are authorized to establish development districts to encourage increased residential, industrial and commercial activity. All or a portion of the taxes on growth in assessed value in such districts may be pledged and used solely to finance economic development projects pursuant to the city or town's development program for the district. This includes pledging such "tax increments" for the payment of bonds issued to finance such projects. As a result of any such pledge, tax increments raised from new growth properties in development districts are not available for other municipal purposes. Tax increments are taken into account in determining the total taxes assessed for the purpose of calculating the maximum permitted tax levy under Proposition 2½ (see "Tax Limitations" above).

The Town currently has an agreement with F.W. Webb Company that was certified on March 25, 2009, whereby the project located at 108 Breed's Hill Road in Hyannis, Massachusetts, F.W. Webb Company Warehouse and Frank Webb's Bath Center, when completed and fully operational, will transfer approximately 25 permanent full-time jobs from the Company's existing facility in Barnstable and create at least 10 new jobs during the next 5 years. The fiscal 2016 assessed valuation of the facility is \$4,956,300. The term of the TIF Plan and TIF Zone is 20 years, which began in fiscal 2010.

## Cape Cod Open Space Land Acquisition Excise Tax

An excise tax of 3% of the real estate tax levy against real property is levied by the towns on Cape Cod that have accepted the Cape Cod Open Space Land Acquisition Program authorized by Chapter 293 of the Acts of 1998, as amended (the "Land Bank Act"). This levy is not counted in the total taxes assessed for the purpose of determining the permitted levy amount under Proposition 2 ½ (see "Property Tax Limitations" under "PROPERTY TAXATION" above). The proceeds of the excise tax, together with any state matching funds, are deposited in the Land Bank Fund held by each town and may be appropriated, upon the recommendation of the designated open space committee, for the purposes of acquiring land and interests in land for the protection of public drinking water supplies, open space and conservation and the creation of walking trails, bicycling trails and recreational areas. The Land Bank Act also authorized the issuance of bonds and notes for these purposes and the payment of debt service on such bonds and notes from amounts on deposit in the Land Bank Fund. Under the terms of the Land Bank Act, the excise tax expires on January 1, 2020.

The following table sets forth the Town's excise tax receipts under the Land Bank Act for the last five fiscal years.

<u>Fiscal Year</u>	<u>Land Bank Excise Tax Receipts</u>
2015	\$ 3,099,570
2014	3,036,667
2013	2,959,276
2012	2,863,892
2011	2,733,634

**Since fiscal 2000, the Town has received state matching funds aggregating \$48,567,056. As of June 30, 2015, the successor to the Land Bank Fund, the Community Preservation Fund, had a fund balance of approximately \$9.8 million, \$6.4 million of which is undesignated and \$3.4 million of which is designated for specific projects (see discussion below regarding the Town's transition to the Community Preservation Act).**

Pursuant to recent legislation, towns on Cape Cod that have adopted the Land Bank Act may, by vote of its legislative body and subsequent approval by the voters at a state or municipal election, replace its Cape Cod Open Space Land Acquisition Program with a Community Preservation Program. (See "COMMUNITY PRESERVATION ACT" below.) If any such town votes to adopt the Community Preservation Act (the "CPA") in place of the Land Bank Act, the 3% excise tax receipts previously deposited in the town's Land Bank Fund will be deposited in a Community Preservation Fund, together with state matching funds available under the CPA. The revenues in the Community Preservation Fund will be expended pursuant to recommendations of a community preservation committee not just for open space land acquisitions, but also for affordable housing, historic preservation and recreation purposes in accordance with the CPA. Notwithstanding the minimum spending requirements for each of such purposes imposed by the CPA described in "COMMUNITY PRESERVATION ACT" below, revenues deposited in the Community Preservation Fund under the CPA will be available to pay debt service on the portion of any bonds previously authorized by a town under the Land Bank Act. Although other municipalities may set the surcharge tax under the CPA at any rate up to 3% and may revoke its acceptance of the CPA at any time after 5 years from the date of such acceptance, towns on Cape Cod that adopt the CPA as a replacement for the Land Bank Act are required to maintain the surcharge rate at 3%, and may not revoke their acceptance of the CPA until fiscal year 2020.

The Town voted on November 2, 2004 to replace its Cape Cod Open Space Land Acquisition Program with a Community Preservation Program as described below. The Town's termination of the Cape Cod Open Space Land Acquisition Program and the commencement of the Community Preservation Program took effect on July 1, 2005.

## Community Preservation Act

The Massachusetts Community Preservation Act (the "CPA") permits cities and towns that accept its provisions to levy a surcharge on its real property tax levy, dedicate revenue (other than state or federal funds), and to receive state matching funds for (i) the acquisition, creation, preservation, rehabilitation and restoration of land for recreational use, open space, and affordable housing and (ii) the acquisition, preservation, rehabilitation and restoration of historic resources. The provisions of the CPA must be accepted by the voters of the city or town at an election after such provisions have first been accepted by either a vote of the legislative body of the city or town or an initiative petition signed by 5% of its registered voters.

A city or town may approve a surcharge of up to 3% (but not less than 1% under certain circumstances) and may make an additional commitment of funds by dedicating revenue other than state or federal funds, provided that the total funds collected do not exceed 3% of the real property tax levy, less any exemptions adopted (such as an exemption for low-income individuals and families and for low and moderate-income senior citizens, an exemption for \$100,000 of the value of each taxable parcel of residential real property or \$100,000 of the value of each taxable parcel of class three, commercial property, and class four, industrial property as defined in Chapter 59, Section 2A of the General Laws, and an exemption for commercial and industrial properties in cities and towns with classified tax rates). In the event that the municipality shall no longer dedicate all or part of the additional funds to community preservation, the surcharge on the real property tax levy of not less than 1% shall remain in effect, provided that any such change must be approved pursuant to the same process as acceptance of the CPA. The surcharge is not counted in the total taxes assessed for the purpose of determining the permitted levy amount under Proposition 2½ (see "Tax Limitations" under "PROPERTY TAXATION" above). A city or town may revoke its acceptance of the provisions of the CPA at any time after 5 years from the date of such acceptance and may change the amount of the surcharge or the exemptions to the surcharge at any time, including reducing the surcharge to 1% and committing additional municipal funds as outlined above, provided that any such revocation or change must be approved pursuant to the same process as acceptance of the CPA.

Any city or town that accepts the provisions of the CPA will receive annual state matching grants to supplement amounts raised by its surcharge and dedication of revenue. The state matching funds are raised from certain recording and filing fees of the registers of deeds. Those amounts are deposited into a state trust fund and are distributed to cities and towns that have accepted the provisions of the CPA, which distributions are not subject to annual appropriation by the state legislature. The amount distributed to each city and town is based on a statutory formula and the total state distribution made to any city or town may not exceed 100% of the amount raised locally by the surcharge on the real property tax levy.

The amounts raised by the surcharge on taxes, the dedication of revenue and received in state matching funds are required to be deposited in a dedicated community preservation fund. Each city or town that accepts the provisions of the CPA is required to establish a community preservation committee to study the community preservation needs of the community and to make recommendations to the legislative body of the city or town regarding the community preservation projects that should be funded from the community preservation fund. Upon the recommendations of the committee, the legislative body of the city or town may appropriate amounts from the fund for permitted community preservation purposes or may reserve amounts for spending in future fiscal years, provided that at least 10% of the total annual revenues to the fund must be spent or set aside for open space purposes, 10% for historic resource purposes and 10% for affordable housing purposes.

The CPA authorizes cities and towns that accept its provisions to issue bonds and notes in anticipation of the receipt of surcharge and dedicated revenues to finance community preservation projects approved under the provisions of the CPA. Bonds and notes issued under the CPA are general obligations of the city or town and are payable from amounts on deposit in the community preservation fund. In the event that a city or town revokes its acceptance of the provisions of the CPA, the surcharge shall remain in effect until all contractual obligations incurred by the city or town prior to such revocation, including the payment of bonds or notes issued under the CPA, have been fully discharged.

**The Town of Barnstable adopted the Community Preservation Act (CPA) in 2004. The CPA allows for a surcharge of 3% on the tax assessment for real property which began in fiscal 2005. See above discussion under "Cape Cod Open Space Land Acquisition Excise Tax" for a summary of revenues and the Community Preservation Fund.**

## TOWN FINANCES

### General Fund Budget Comparison

The following sets forth the allocation by purpose of the Town's approved budgets for fiscal years 2012 through 2016. The Town's budgets are prepared in a manner consistent with the method required by the State's Bureau of Accounts and are used by the Town in the formulation of its appropriations and the calculation of its property tax levy.

	2012	2013	2014	2015	2016
General Government	\$ 7,227,563	\$ 6,988,566	\$ 7,199,930	\$ 7,211,127	\$ 7,490,856
Police	11,758,549	11,178,649	11,601,168	12,441,808	13,192,241
Regulatory Services	2,458,332	2,515,246	2,585,679	2,536,326	2,632,848
Community Services/Recreation	2,618,544	2,529,990	2,670,058	2,745,204	2,857,738
Department of Public Works (1)	9,298,119	7,863,952	9,514,348	10,575,029	11,493,377
Schools	58,746,878	55,900,835	57,255,360	59,588,360	61,794,646
Libraries (2)	1,489,184	1,525,444	1,630,979	1,671,753	1,714,000
Debt Service	10,390,994	9,366,875	8,778,309	8,678,407	8,647,981
Capital Outlay (3)	10,492,250	13,996,125	7,224,528	7,405,141	7,588,646
Employee Benefits/Insurance	12,723,165	19,589,846	21,141,235	22,486,506	23,019,410
Overlay	1,494,713	1,528,524	1,472,000	1,869,334	1,750,000
Other	267,489	335,158	337,369	299,924	328,250
<b>TOTAL LOCAL</b>	<b>\$ 128,965,780</b>	<b>\$ 133,319,210</b>	<b>\$ 131,410,963</b>	<b>\$ 137,508,919</b>	<b>\$ 142,509,993</b>
<b>ASSESSMENTS:</b>					
Regional School Assessment	\$ 2,707,304	\$ 2,657,683	\$ 2,810,364	2,830,850	3,195,407
Commonwealth Charter School Assessment	1,897,739	2,741,172	2,884,080	3,111,438	3,758,775
State & County Assessments	2,351,211	2,394,547	2,429,252	2,499,357	2,521,142
<b>TOTAL ASSESSMENTS</b>	<b>\$ 6,956,254</b>	<b>\$ 7,793,402</b>	<b>\$ 8,123,696</b>	<b>\$ 8,441,645</b>	<b>\$ 9,475,324</b>
<b>TOTAL EXPENDITURES</b>	<b>\$ 135,922,034</b>	<b>\$ 141,112,612</b>	<b>\$ 139,534,659</b>	<b>\$ 145,950,564</b>	<b>\$ 151,985,317</b>

- (1) The fiscal 2016 budget includes a \$2.6 million snow and ice deficit from fiscal 2015. The fiscal 2015 budget includes a \$2 million snow and ice deficit from fiscal 2014. The fiscal 2014 budget includes a \$1.4 million snow and ice deficit from fiscal 2013. The fiscal 2013 budget did not include a snow and ice deficit as there was no deficit from the fiscal 2012 operations.
- (2) The fiscal year 2014 budget for the libraries was increased 7% so that it can continue to participate in the "State Aid to Libraries" program without having to file for a waiver.
- (3) The fiscal 2013 budget included a one-time transfer of \$7 million from general fund reserves to the capital trust fund.

### Revenues

**Property Taxes.** Property taxes are the major source of revenue for the Town. The total amount levied is subject to certain limits prescribed by law; for a description of those limits see "PROPERTY TAXATION-Property Tax Limitation" above.

**Room Occupancy Tax.** Under this tax, local governments may tax the provision of hotel, motel and lodging house, and bed and breakfast rooms at a rate not to exceed six percent (6%) of the cost of renting such rooms. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the municipality in which the rooms are located in quarterly distributions. The Town increased its levy from 4% to 6% effective October 1, 2010. Room occupancy tax collections in fiscal 2013, 2014 and 2015 totaled \$2,537,046, \$2,715,769 and \$2,687,495, respectively. Room occupancy tax collections for fiscal 2016 are estimated to total \$2,740,000.

**Local Options Meals Tax.** On July 15, 2010, the Town adopted the local meals excise tax effective October 1, 2010. The local meals excise tax is a 0.75% tax on the gross receipts of a vendor from the sale of restaurant meals. The tax is paid by the vendor to the State Commissioner of Revenue, who in turn pays the tax to the municipality in which the meal was sold. Local option meals tax collections in fiscal 2013, 2014 and 2015 totaled \$1,255,113, \$1,302,329 and \$1,369,762, respectively. Local option meals tax collections for fiscal 2016 are estimated to total \$1,425,000.

**Federal Aid.** The Town annually receives aid from the United States Government. The following are federal aid payments received for the last five fiscal years. The increases in 2011 and 2012 are mainly attributable to the receipt of ARRA funds. Fiscal 2013 receipts included approximately \$346,000 of ARRA funds. Fiscal 2013 also included \$2.7 million for the replacement of county-wide communications equipment for public safety operations. Barnstable was the pass through agency for this grant. These were not ARRA funds.

The following are the federal aid payments received for the last five fiscal years and an estimate for the current fiscal year.

<u>Fiscal Year</u>	<u>Federal Aid</u>
2016 (est.)	8,000,000
2015	8,393,211
2014	9,491,421
2013	10,351,753
2012	10,472,166
2011	12,914,822

### State Distributions

In addition to grants for specified capital purposes (some of which are payable over the life of the bonds issued for the projects), the Commonwealth provides financial assistance to cities and towns for current purposes. Payments to cities and towns are derived primarily from a percentage of the State's personal income, sales and use, and corporate excise tax receipts, together with the net receipts from the State Lottery. A municipality's state aid entitlement is based on a number of different formulas, of which the "schools" and "lottery" formulas are the most important. Both of the major formulas tend to provide more state aid to poorer communities. The formulas for determining a municipality's state aid entitlement are subject to amendment by the state legislature and, while a formula might indicate that a particular amount of state aid is owed, the amount of state aid actually paid is limited to the amount appropriated by the state legislature. The state annually estimates state aid, but the actual state aid payments may vary from the estimate.

In the fall of 1986, both the State Legislature (by statute, repealed as of July 1, 1999) and the voters (by initiative petition) placed limits on the growth of state tax revenues. Although somewhat different in detail, each measure essentially limited the annual growth in state tax revenues to an average rate of growth in wages and salaries in the Commonwealth over the three previous calendar years. If not amended, the remaining law could restrict the amount of state revenues available for state aid to local communities.

The following are the state aid payments received for the last five fiscal years.

<u>Fiscal Year</u>	<u>School Construction Aid</u>	<u>School Operating Aid</u>	<u>Other State Aid</u>	<u>Total State Aid</u>
2015	\$ 3,894,245	\$ 11,556,731	\$ 7,934,756	\$ 23,385,732
2014	3,509,074	11,681,804	9,094,940	24,285,818
2013	3,509,074	14,344,578	3,502,046	21,355,698
2012	3,509,074	11,842,243	17,180,192	32,531,509
2011	3,509,074	9,559,675	18,736,050	31,804,799

### State School Building Assistance Program

Under its school building assistance program, the Commonwealth of Massachusetts provides grants to cities, towns and regional school districts for school construction projects. Until July 26, 2004, the State Board of Education was responsible for approving grants for school projects and otherwise administering the program. Grant amounts ranged from 50% to 90% of approved project costs. Municipalities generally issued bonds to finance the entire project cost, and the Commonwealth disbursed the grants in equal annual installments over the term of the related bonds.

Pursuant to legislation which became effective on July 26, 2004, the state legislature created the Massachusetts School Building Authority (the "Authority") to finance and administer the school building assistance program. The Authority has assumed all powers and obligations of the Board of Education with respect to the program. In addition to certain other amounts, the legislation dedicates a portion of Commonwealth sales tax receipts to the Authority to finance the program.

Projects previously approved for grants by the State Board of Education are entitled to receive grant payments from the Authority based on the approved project cost and reimbursement rate applicable under the prior law. The Authority has paid and is expected to continue to pay the remaining amounts of the grants for such projects either in annual installments to reimburse debt service on bonds issued by the municipalities to finance such projects, or as lump sum payments to contribute to the defeasance of such bonds.

Projects on the priority waiting list as of July 1, 2004 are also entitled to receive grant payments from the Authority based on the eligible project costs and reimbursement rates applicable under the prior law. With limited exceptions, the Authority is required to fund the grants for such projects in the order in which they appear on the waiting list. Grants for any such projects that have been completed or substantially completed have been paid and are expected to continue to be paid by the Authority in lump sum payments, thereby eliminating the need for the Authority to reimburse interest expenses that would otherwise be incurred by the municipalities to permanently finance the Authority's share of such project costs. Interest on debt issued by municipalities prior to July 1, 2004 to finance such project costs, and interest on temporary debt until receipt of the grant, is included in the approved costs of such projects. Grants for any such projects that have not yet commenced or that are underway have been and are expected to continue to be paid by the Authority as project costs are incurred by the municipality pursuant to a project funding agreement between the Authority and the municipality, eliminating the need for the municipality to borrow even on a temporary basis to finance the Authority's share of the project costs in most cases.

The maximum reimbursement rate for new project grant applications submitted to the Authority on or after July 1, 2007 is 80% of approved project costs. The Authority promulgated new regulations with respect to the application and approval process for projects submitted after July 1, 2007. The Authority expects to pay grants for such projects as project costs are incurred pursuant to project funding agreements between the Authority and the municipalities. None of the interest expense incurred on debt issued by municipalities to finance their portion of the costs of new projects will be included in the approved project costs eligible for reimbursement.

### **Motor Vehicle Excise**

An excise is imposed on the registration of motor vehicles (subject to exemptions) at the rate of \$25 per \$1,000 of valuation. The excise is collected by and for the benefit of the municipality in which the motor vehicle is customarily kept. Valuations are determined by statutory formula based on manufacturers' list price and year of manufacture. Bills not paid when due bear interest at 12 percent per annum. Provision is also made, after notice to the owner, for suspension of the owner's operating license or registration by the registrar of motor vehicles.

### **Enterprise Funds**

The Town maintains seven enterprise funds for the activities of the municipal airport, the golf course, the water pollution control facility, the solid waste program, the water supply division, town marinas, and Sandy Neck recreational area. See Appendix B for financial statements related to such funds.

### **Annual Audits**

The Town's accounts were most recently audited for the fiscal year ended June 30, 2015, by Powers and Sullivan, Certified Public Accountants, a copy of which is attached as Appendix A.

The attached report speaks only as of its date, and only to the matters expressly set forth therein. The auditors have not been engaged to review this Official Statement or to perform audit procedures regarding the post-audit period, nor have the auditors been requested to give their consent to the inclusion of their report in Appendix A. Except as stated in their report, the auditors have not been engaged to verify the financial information set out in Appendix A and are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in that appendix.

### **Financial Statements**

Set forth on the following pages are Governmental Funds Balance Sheets for fiscal years 2015, 2014 and 2013 and Statements of Revenues, Expenditures and Changes in Fund Balances for fiscal years 2015 through 2011. Said financials were extracted from annual audited financial statements.

TOWN OF BARNSTABLE, MASSACHUSETTS

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2015 (1)

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 31,781,178	\$ 11,322,730	\$ 497,250	\$ 9,828,806	\$ 11,674,386	\$ 65,104,350
Investments	22,955,116	-	-	-	16,160,268	39,115,384
Receivables, net of uncollectibles						
Real estate and personal property taxes	5,238,923	-	-	-	-	5,238,923
Tax liens	2,721,445	-	-	56,797	5,401	2,783,643
Motor vehicle and other excise taxes	1,607,160	-	-	-	-	1,607,160
Community preservation fund surtaxes	-	-	-	147,554	-	147,554
Departmental and other	5,675	-	-	-	-	5,675
Special assessments	-	-	-	-	950,900	950,900
Intergovernmental	12,861,419	-	8,769,851	1,030,008	293,136	22,954,414
Tax foreclosures	1,185,252	-	-	-	-	1,185,252
Other assets	3,095	-	-	-	-	3,095
<b>Total Assets</b>	<b>\$ 78,359,263</b>	<b>\$ 11,322,730</b>	<b>\$ 9,267,101</b>	<b>\$ 11,063,165</b>	<b>\$ 29,084,091</b>	<b>\$ 139,096,350</b>
<b>LIABILITIES</b>						
Warrants payable	\$ 1,850,616	\$ 2,246,940	\$ 163,578	\$ 71,831	\$ 314,917	\$ 4,647,882
Accrued liabilities	175,527	-	-	-	-	175,527
Accrued payroll	8,447,621	19,748	-	342	305,950	8,773,661
Tax refunds payable	59,700	-	-	-	-	59,700
Liabilities due depositors	5,225	-	-	-	-	5,225
Other liabilities	98,208	-	-	446	5,507	104,161
Notes Payable	255,941	-	-	-	-	255,941
<b>Total Liabilities</b>	<b>10,892,838</b>	<b>2,266,688</b>	<b>163,578</b>	<b>72,619</b>	<b>626,374</b>	<b>14,022,097</b>
DEFERRED INFLOWS OF RESOURCES:						
Unavailable Revenue	22,246,617	-	8,435,263	1,172,359	956,301	32,810,540
FUND BALANCES:						
Nonspendable	-	-	-	-	15,737,943	15,737,943
Restricted	2,453,717	9,056,042	668,260	9,818,187	11,763,473	33,759,679
Assigned	6,136,907	-	-	-	-	6,136,907
Unassigned	36,629,184	-	-	-	-	36,629,184
<b>Total Fund Balances</b>	<b>45,219,808</b>	<b>9,056,042</b>	<b>668,260</b>	<b>9,818,187</b>	<b>27,501,416</b>	<b>92,263,713</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 78,359,263</b>	<b>\$ 11,322,730</b>	<b>\$ 9,267,101</b>	<b>\$ 11,063,165</b>	<b>\$ 29,084,091</b>	<b>\$ 139,096,350</b>

(1) Extracted from annual audit.

TOWN OF BARNSTABLE, MASSACHUSETTS

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2014 (1)

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 18,572,647	\$ 14,371,961	\$ 472,286	\$ 9,135,110	\$ 14,396,346	\$ 56,948,350
Investments	25,344,152	-	-	-	12,944,482	38,288,634
Receivables, net of uncollectibles						
Real estate and personal property taxes	4,693,717	-	-	-	-	4,693,717
Tax liens	2,558,974	-	-	51,423	5,691	2,616,088
Motor vehicle and other excise taxes	1,608,131	-	-	-	-	1,608,131
Community preservation fund surtaxes	-	-	-	127,331	-	127,331
Departmental and other	83,161	-	-	-	-	83,161
Special assessments	-	-	-	-	1,022,237	1,022,237
Intergovernmental	15,404,736	329,111	8,558,730	997,350	1,268,618	26,558,545
Tax foreclosures	1,185,252	-	-	-	-	1,185,252
Other assets	4,097	-	-	-	-	4,097
<b>Total Assets</b>	<b>\$ 69,454,867</b>	<b>\$ 14,701,072</b>	<b>\$ 9,031,016</b>	<b>\$ 10,311,214</b>	<b>\$ 29,637,374</b>	<b>\$ 133,135,543</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
<b>LIABILITIES:</b>						
Warrants payable	\$ 2,400,065	\$ 1,490,612	\$ -	\$ 2,973	\$ 103,899	\$ 3,997,549
Accrued liabilities	277,978	-	-	-	-	277,978
Accrued payroll	6,689,854	11,591	-	429	270,466	6,972,340
Tax refunds payable	221,100	-	-	-	-	221,100
Liabilities due depositors	5,225	-	-	-	-	5,225
Other liabilities	31,237	-	-	411	5,199	36,847
<b>Total Liabilities</b>	<b>9,625,459</b>	<b>1,502,203</b>	<b>-</b>	<b>3,813</b>	<b>379,564</b>	<b>11,511,039</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>						
Unavailable Revenue	24,272,777	-	8,490,792	1,176,104	1,027,928	34,967,601
<b>FUND BALANCES:</b>						
Nonspendable	-	-	-	-	15,690,018	15,690,018
Restricted	2,650,600	13,198,869	540,224	9,131,297	12,539,864	38,060,854
Assigned	4,820,179	-	-	-	-	4,820,179
Unassigned	28,085,852	-	-	-	-	28,085,852
<b>Total Fund Balances</b>	<b>35,556,631</b>	<b>13,198,869</b>	<b>540,224</b>	<b>9,131,297</b>	<b>28,229,882</b>	<b>86,656,903</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 69,454,867</b>	<b>\$ 14,701,072</b>	<b>\$ 9,031,016</b>	<b>\$ 10,311,214</b>	<b>\$ 29,637,374</b>	<b>\$ 133,135,543</b>

(1) Extracted from annual audit.

TOWN OF BARNSTABLE, MASSACHUSETTS

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2013 (1)

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 15,229,231	\$ 10,655,907	\$ -	\$ 8,782,887	\$ 13,207,568	\$ 47,875,593
Investments	23,228,096	-	-	-	11,695,131	34,923,227
Receivables, net of uncollectibles						
Real estate and personal property taxes	5,610,111	-	-	-	-	5,610,111
Tax liens	1,476,547	-	-	28,571	3,636	1,508,754
Motor vehicle and other excise taxes	1,210,400	-	-	-	-	1,210,400
Community preservation fund surtaxes	-	-	-	148,934	-	148,934
Departmental and other	71,988	-	-	-	-	71,988
Special assessments	-	-	-	-	642,178	642,178
Intergovernmental	20,940,451	661,834	8,264,867	1,606,310	989,582	32,463,044
Tax foreclosures	1,185,252	-	-	-	-	1,185,252
Due from other funds	-	378,449	-	-	-	378,449
Other assets	6,717	-	-	-	-	6,717
<b>Total Assets</b>	<b>\$ 68,958,793</b>	<b>\$ 11,696,190</b>	<b>\$ 8,264,867</b>	<b>\$ 10,566,702</b>	<b>\$ 26,538,095</b>	<b>\$ 126,024,647</b>
<b>LIABILITIES AND FUND BALANCES</b>						
<b>LIABILITIES:</b>						
Warrants payable	\$ 571,561	\$ 41,374	\$ -	\$ 11,465	\$ 91,488	\$ 715,888
Accrued liabilities	313,955	-	-	-	-	313,955
Accrued payroll	7,826,927	10,390	-	1,774	279,389	8,118,480
Tax refunds payable	209,300	-	-	-	-	209,300
Liabilities due depositors	5,190	-	-	-	-	5,190
Other liabilities	192,234	-	-	2,113	3,871	198,218
Deferred revenues	26,809,745	-	6,930,379	1,783,815	644,814	36,168,753
Due to other funds	-	-	378,449	-	-	378,449
<b>Total Liabilities</b>	<b>35,928,912</b>	<b>51,764</b>	<b>7,308,828</b>	<b>1,799,167</b>	<b>1,019,562</b>	<b>46,108,233</b>
<b>FUND BALANCES:</b>						
Nonspendable	-	-	-	-	11,093,750	11,093,750
Restricted	2,660,174	11,644,426	956,039	8,767,535	14,423,783	38,451,957
Assigned	4,231,826	-	-	-	-	4,231,826
Unassigned	26,137,881	-	-	-	-	26,137,881
<b>Total Fund Balances</b>	<b>33,029,881</b>	<b>11,644,426</b>	<b>956,039</b>	<b>8,767,535</b>	<b>25,517,533</b>	<b>79,915,414</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 68,958,793</b>	<b>\$ 11,696,190</b>	<b>\$ 8,264,867</b>	<b>\$ 10,566,702</b>	<b>\$ 26,537,095</b>	<b>\$ 126,023,647</b>

(1) Extracted from annual audit.

**TOWN OF BARNSTABLE, MASSACHUSETTS**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2015 (1)**

	General Fund	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Fund	Total Governmental Funds
<b>Revenues:</b>						
Real estate and personal property taxes, net of tax refunds	\$ 105,260,464	\$ -	\$ -	\$ -	\$ -	\$ 105,260,464
Motor Vehicle and other excise taxes	7,033,401	-	-	-	-	7,033,401
Hotel/Motel tax	2,691,495	-	-	-	-	2,691,495
Meals tax	1,372,762	-	-	-	-	1,372,762
Charges for services	1,959,298	-	-	-	3,455,138	5,414,436
Penalties and interest on taxes	1,345,842	-	-	-	4,720	1,350,562
Fees and rentals	1,073,959	-	-	-	586,126	1,660,085
Licenses and permits	2,097,283	-	-	-	1,109,597	3,206,880
Intergovernmental	22,408,881	620,620	1,325,104	1,059,350	7,660,616	33,074,571
Special assessments	269,756	-	-	-	260,254	530,010
Department and other	408,854	-	-	-	187,331	596,185
Community preservation fund surtax	-	-	-	3,099,572	-	3,099,572
Contributions	44,861	349,283	-	-	500,454	894,598
Investment income	562,445	-	-	180,605	532,032	1,275,082
Miscellaneous	-	-	-	-	39,120	39,120
<b>Total Revenues</b>	<b>146,529,301</b>	<b>969,903</b>	<b>1,325,104</b>	<b>4,339,527</b>	<b>14,335,388</b>	<b>167,499,223</b>
<b>Expenditures:</b>						
Current:						
Town Council	242,765	-	-	-	-	242,765
Town Manager	540,367	-	-	-	-	540,367
Administrative Services	5,248,736	89,626	-	-	760,629	6,098,991
Growth Management	798,482	154,636	-	1,076,495	670,617	2,700,230
Public safety	12,385,746	223,971	-	-	654,841	13,264,558
Education	61,818,558	4,639,590	-	-	9,346,968	75,805,116
Public works	10,497,494	7,663,781	1,197,068	-	535,554	19,893,897
Community services	2,573,871	218,216	-	-	842,282	3,634,369
Regulatory services	2,446,044	463,587	-	-	533,663	3,443,294
Culture and recreation	1,923,822	-	-	-	502,564	2,426,386
Pension benefits	14,578,550	-	-	-	-	14,578,550
Property and liability insurance	1,510,581	-	-	-	-	1,510,581
Employee benefits	10,185,323	-	-	-	-	10,185,323
Other assessments	389,520	-	-	-	-	389,520
State and county charges	7,870,164	-	-	-	-	7,870,164
Debt service:						
Principal	7,007,768	255,941	-	1,909,000	50,372	9,223,081
Interest	1,851,482	-	-	526,142	-	2,377,624
<b>Total Expenditures</b>	<b>141,869,273</b>	<b>13,709,348</b>	<b>1,197,068</b>	<b>3,511,637</b>	<b>13,897,490</b>	<b>174,184,816</b>
Excess (deficiency) of revenues over/ under expenditures	4,660,028	(12,739,445)	128,036	827,890	437,898	(6,685,593)
Other Financing Sources (Uses):						
Issuance of Bonds	-	3,930,000	-	-	-	3,930,000
Issuance of refunding bonds	5,265,500	-	-	-	-	5,265,500
Premium from issuance of bonds	347,856	-	-	-	-	347,856
Premium from issuance of refunding bonds	728,615	-	-	-	-	728,615
Payments to refunded bonds escrow agent	(5,945,679)	-	-	-	-	(5,945,679)
Transfers in	11,174,648	4,688,510	-	-	339,010	16,202,168
Transfers out	(6,567,791)	(21,892)	-	(141,000)	(1,505,374)	(8,236,057)
<b>Total Other Financing Sources (Uses)</b>	<b>5,003,149</b>	<b>8,596,618</b>	<b>-</b>	<b>(141,000)</b>	<b>(1,166,364)</b>	<b>12,292,403</b>
Net change in fund balance	9,663,177	(4,142,827)	128,036	686,890	(728,466)	5,606,810
Fund Balance Beginning of Year, As Revised	35,556,631	13,198,869	540,224	9,131,297	28,229,882	86,656,903
Fund Balance end of Year	\$ 45,219,808	\$ 9,056,042	\$ 668,260	\$ 9,818,187	\$ 27,501,416	\$ 92,263,713

(1) Extracted from annual audit.

**TOWN OF BARNSTABLE, MASSACHUSETTS**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2014 (1)**

	General Fund	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Fund	Total Governmental Funds
<b>Revenues:</b>						
Real estate and personal property taxes, net of tax refunds	\$ 102,905,909	\$ -	\$ -	\$ -	\$ -	\$ 102,905,909
Motor Vehicle and other excise taxes	6,616,970	-	-	-	-	6,616,970
Hotel/Motel tax	1,810,513	-	-	-	-	1,810,513
Charges for services	1,833,438	-	-	-	3,470,310	5,303,748
Penalties and interest on taxes	1,499,803	-	-	-	2,640	1,502,443
Fees and rentals	986,601	-	-	-	606,113	1,592,714
Licenses and permits	2,180,385	-	-	-	1,186,748	3,367,133
Intergovernmental	28,245,438	299,246	1,258,381	1,656,310	8,009,439	39,468,814
Department and other	218,483	-	-	-	284,016	502,499
Special assessments	261,234	-	-	-	313,990	575,224
Community preservation fund surtax	-	-	-	3,036,667	-	3,036,667
Contributions	134,214	-	-	-	326,438	460,652
Investment income	1,635,489	-	-	212,061	1,219,270	3,066,820
Miscellaneous	-	-	-	-	19,020	19,020
<b>Total Revenues</b>	<b>148,328,477</b>	<b>299,246</b>	<b>1,258,381</b>	<b>4,905,038</b>	<b>15,437,984</b>	<b>170,229,126</b>
<b>Expenditures:</b>						
<b>Current:</b>						
Town Council	270,452	-	-	-	-	270,452
Town Manager	555,587	-	-	-	-	555,587
Administrative Services	5,231,324	-	-	-	768,964	6,000,288
Growth Management	956,941	107,459	-	1,860,179	159,342	3,083,921
Public safety	11,645,813	-	-	-	946,726	12,592,539
Education	60,390,486	933,409	-	-	10,654,292	71,978,187
Public works	9,827,983	9,036,115	1,674,196	-	141,947	20,680,241
Community services	2,569,888	114,024	-	-	714,204	3,398,116
Regulatory services	2,404,286	230,379	-	-	541,715	3,176,380
Culture and recreation	1,929,173	-	-	-	356,249	2,285,422
Pension benefits	20,194,745	-	-	-	-	20,194,745
Property and liability insurance	1,439,324	-	-	-	-	1,439,324
Employee benefits	9,205,978	-	-	-	-	9,205,978
Other assessments	397,056	-	-	-	-	397,056
State and county charges	7,081,833	-	-	-	-	7,081,833
<b>Debt service:</b>						
Principal	7,029,410	-	-	1,922,000	50,372	9,001,782
Interest	1,829,754	-	-	654,097	-	2,483,851
<b>Total Expenditures</b>	<b>142,960,033</b>	<b>10,421,386</b>	<b>1,674,196</b>	<b>4,436,276</b>	<b>14,333,811</b>	<b>173,825,702</b>
<b>Excess (deficiency) of revenues over/ under expenditures</b>	<b>5,368,444</b>	<b>(10,122,140)</b>	<b>(415,815)</b>	<b>468,762</b>	<b>1,104,173</b>	<b>(3,596,576)</b>
<b>Other Financing Sources (Uses):</b>						
Issuance of Bonds	-	6,248,000	-	-	-	6,248,000
Premium from issuance of bonds	245,377	-	-	-	-	245,377
Sale of capital assets	-	-	-	-	3,782,939	3,782,939
Transfers in	2,719,707	5,428,650	-	-	502,991	8,651,348
Transfers out	(5,806,778)	(67)	-	(105,000)	(2,677,754)	(8,589,599)
<b>Total Other Financing Sources (Uses)</b>	<b>(2,841,694)</b>	<b>11,676,583</b>	<b>-</b>	<b>(105,000)</b>	<b>1,608,176</b>	<b>10,338,065</b>
<b>Net change in fund balance</b>	<b>2,526,750</b>	<b>1,554,443</b>	<b>(415,815)</b>	<b>363,762</b>	<b>2,712,349</b>	<b>6,741,489</b>
<b>Fund Balance Beginning of Year, As Revised</b>	<b>33,029,881</b>	<b>11,644,426</b>	<b>956,039</b>	<b>8,767,535</b>	<b>25,517,533</b>	<b>79,915,414</b>
<b>Fund Balance end of Year</b>	<b>\$ 35,556,631</b>	<b>\$ 13,198,869</b>	<b>\$ 540,224</b>	<b>\$ 9,131,297</b>	<b>\$ 28,229,882</b>	<b>\$ 86,656,903</b>

(1) Extracted from annual audit.

**TOWN OF BARNSTABLE, MASSACHUSETTS**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2013 (1)**

	General Fund	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Fund	Total Governmental Funds
<b>Revenues:</b>						
Real estate and personal property taxes, net of tax refunds	\$ 99,399,272	\$ -	\$ -	\$ -	\$ -	\$ 99,399,272
Motor Vehicle and other excise taxes	6,209,316	-	-	-	-	6,209,316
Hotel/Motel tax	2,537,046	-	-	-	-	2,537,046
Meals tax	1,255,113	-	-	-	-	1,255,113
Charges for services	1,708,887	-	-	-	3,671,142	5,380,029
Penalties and interest on taxes	1,427,622	-	-	-	1,520	1,429,142
Fees and rentals	1,061,092	-	-	-	561,582	1,622,674
Licenses and permits	1,915,483	-	-	-	1,016,375	2,931,858
Intergovernmental	25,801,028	1,202,956	1,502,773	799,154	11,693,866	40,999,777
Department and other	453,222	-	-	-	218,327	671,549
Special assessments	255,711	-	-	-	97,582	353,293
Community preservation fund surtax	-	-	-	2,942,493	-	2,942,493
Contributions	-	-	-	-	242,909	242,909
Investment income	1,162,006	-	-	164,953	1,227,986	2,554,945
Miscellaneous	-	49	-	-	24,142	24,191
Total Revenues	<u>143,185,798</u>	<u>1,203,005</u>	<u>1,502,773</u>	<u>3,906,600</u>	<u>18,755,431</u>	<u>168,553,607</u>
<b>Expenditures:</b>						
Current:						
Town Council	252,750	-	-	-	-	252,750
Town Manager	605,498	-	-	-	-	605,498
Administrative Services	4,980,823	-	-	-	2,539,354	7,520,177
Growth Management	877,952	249	-	1,160,665	52,309	2,091,175
Public safety	11,229,350	19,554	-	-	3,637,264	14,886,168
Education	59,736,898	275,322	-	-	9,955,089	69,967,309
Public works	8,801,839	6,497,575	951,585	-	177,055	16,428,054
Community services	2,472,226	49,053	-	-	774,053	3,295,332
Regulatory services	2,369,076	77,116	-	-	482,011	2,928,203
Culture and recreation	1,800,833	-	-	-	366,236	2,167,069
Pension benefits	18,743,993	-	-	-	-	18,743,993
Property and liability insurance	1,310,179	-	-	-	-	1,310,179
Employee benefits	8,681,002	-	-	-	-	8,681,002
Other assessments	398,239	-	-	-	-	398,239
State and county charges	6,578,322	-	-	-	-	6,578,322
Debt service:						
Principal	7,289,469	-	-	1,959,300	50,124	9,298,893
Interest	2,008,537	-	-	705,483	-	2,714,020
Total Expenditures	<u>138,136,986</u>	<u>6,918,869</u>	<u>951,585</u>	<u>3,825,448</u>	<u>18,033,495</u>	<u>167,866,383</u>
Excess (deficiency) of revenues over/under expenditures	<u>5,048,812</u>	<u>(5,715,864)</u>	<u>551,188</u>	<u>81,152</u>	<u>721,936</u>	<u>687,224</u>
Other Financing Sources (Uses):						
Sale of capital assets	-	-	-	-	195,500	195,500
Transfers in	2,430,650	3,285,000	-	100,000	520,395	6,336,045
Transfers out	(7,851,880)	(61,400)	-	-	(1,196,869)	(9,110,149)
Total Other Financing Sources (Uses)	<u>(5,421,230)</u>	<u>3,223,600</u>	<u>-</u>	<u>100,000</u>	<u>(480,974)</u>	<u>(2,578,604)</u>
Net change in fund balance	(372,418)	(2,492,264)	551,188	181,152	240,962	(1,891,380)
Fund Balance Beginning of Year, As Revised	<u>33,402,299</u>	<u>14,136,690</u>	<u>404,851</u>	<u>8,586,383</u>	<u>25,276,571</u>	<u>81,806,794</u>
Fund Balance end of Year	<u>\$ 33,029,881</u>	<u>\$ 11,644,426</u>	<u>\$ 956,039</u>	<u>\$ 8,767,535</u>	<u>\$ 25,517,533</u>	<u>\$ 79,915,414</u>

(1) Extracted from annual audit.

**TOWN OF BARNSTABLE, MASSACHUSETTS**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2012 (1)**

	General Fund	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Fund	Total Governmental Funds
<b>Revenues:</b>						
Real estate and personal property taxes, net of tax refunds	\$ 97,818,235	\$ -	\$ -	\$ -	\$ -	\$ 97,818,235
Motor Vehicle and other excise taxes	5,510,517	-	-	-	-	5,510,517
Hotel/Motel tax	2,468,674	-	-	-	-	2,468,674
Meals tax	1,197,380	-	-	-	-	1,197,380
Charges for services	1,743,423	-	-	-	3,233,050	4,976,473
Penalties and interest on taxes	1,359,907	-	-	-	-	1,359,907
Fees and rentals	965,313	-	-	-	527,516	1,492,829
Licenses and permits	1,966,244	-	-	-	1,044,147	3,010,391
Intergovernmental	27,415,062	1,559,477	849,462	765,460	8,759,919	39,349,380
Department and other	757,460	-	-	-	225,247	982,707
Special assessments	231,285	-	-	-	114,535	345,820
Community preservation fund surtax	-	-	-	2,863,995	-	2,863,995
Contributions	-	-	-	-	296,185	296,185
Investment income	1,236,432	-	-	141,911	485,158	1,863,501
Miscellaneous	-	-	-	-	6,885	6,885
<b>Total Revenues</b>	<b>142,669,932</b>	<b>1,559,477</b>	<b>849,462</b>	<b>3,771,366</b>	<b>14,692,642</b>	<b>163,542,879</b>
<b>Expenditures:</b>						
<b>Current:</b>						
Town Council	309,303	-	-	-	-	309,303
Town Manager	596,044	-	-	-	-	596,044
Administrative Services	5,468,000	-	-	-	1,083,177	6,551,177
Growth Management	853,046	37,218	-	839,750	163,674	1,893,688
Public safety	11,814,200	563,675	-	-	950,228	13,328,103
Education	63,717,437	1,594,661	-	-	9,223,892	74,535,990
Public works	8,091,381	6,071,827	1,022,697	-	356,931	15,542,836
Community services	2,571,635	475,244	-	-	606,523	3,653,402
Regulatory services	2,381,963	332,413	-	-	545,152	3,259,528
Culture and recreation	1,695,154	-	-	-	352,796	2,047,950
Pension benefits	17,683,703	-	-	-	-	17,683,703
Property and liability insurance	1,312,879	-	-	-	-	1,312,879
Employee benefits	2,196,548	-	-	-	-	2,196,548
Other assessments	375,478	-	-	-	-	375,478
State and county charges	6,443,074	-	-	-	-	6,443,074
<b>Debt service:</b>						
Principal	7,954,569	-	-	1,927,000	50,420	9,931,989
Interest	2,551,658	-	-	739,299	-	3,290,957
<b>Total Expenditures</b>	<b>136,016,072</b>	<b>9,075,038</b>	<b>1,022,697</b>	<b>3,506,049</b>	<b>13,332,793</b>	<b>162,952,649</b>
Excess (deficiency) of revenues over/under expenditures	6,653,860	(7,515,561)	(173,235)	265,317	1,359,849	590,230
<b>Other Financing Sources (Uses):</b>						
Issuance of refunding bonds	10,037,900	-	-	-	-	10,037,900
Premium from issuance of bonds and notes	30,765	-	-	-	-	30,765
Premium from issuance of refunding bonds	966,394	-	-	-	-	966,394
Payments to refunded bonds escrow agent	(10,871,591)	-	-	-	-	(10,871,591)
Transfers in	2,596,479	3,604,000	578,086	59,815	176,672	7,015,052
Transfers out	(6,609,779)	(592,215)	-	-	(897,547)	(8,099,541)
<b>Total Other Financing Sources (Uses)</b>	<b>(3,849,832)</b>	<b>3,011,785</b>	<b>578,086</b>	<b>59,815</b>	<b>(720,875)</b>	<b>(921,021)</b>
Net change in fund balance	2,804,028	(4,503,776)	404,851	325,132	638,974	(330,791)
Fund Balance Beginning of Year, As Revised	30,598,271	18,640,466	-	8,261,251	24,637,597	82,137,585
<b>Fund Balance end of Year</b>	<b>\$ 33,402,299</b>	<b>\$ 14,136,690</b>	<b>\$ 404,851</b>	<b>\$ 8,586,383</b>	<b>\$ 25,276,571</b>	<b>\$ 81,806,794</b>

(1) Extracted from annual audit.

**TOWN OF BARNSTABLE, MASSACHUSETTS**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2011 (1)**

	General Fund	Capital Projects	Chapter 90 Highway Projects	Community Preservation Fund	Nonmajor Governmental Fund	Total Governmental Funds
<b>Revenues:</b>						
Real estate and personal property taxes net of refunds	\$ 92,202,438	\$ -	\$ -	\$ -	\$ -	\$ 92,202,438
Motor Vehicle and other excise taxes	5,938,937	-	-	-	-	5,938,937
Hotel/Motel tax	1,739,536	-	-	-	-	1,739,536
Meals tax	490,193	-	-	-	-	490,193
Charges for services	1,808,987	-	-	-	3,259,127	5,068,114
Penalties and interest on taxes	1,199,934	-	-	-	-	1,199,934
Fees and rentals	969,806	-	-	-	482,696	1,452,502
Licenses and permits	1,705,550	-	-	-	1,149,734	2,855,284
Intergovernmental	24,950,532	114,643	2,221,549	761,229	9,496,447	37,544,400
Department and other	619,887	-	-	-	474,030	1,093,917
Special assessments	107,722	-	-	-	197,299	305,021
Community preservation fund surtax	-	-	-	2,734,079	-	2,734,079
Contributions	-	-	-	500	296,781	297,281
Investment income	1,729,384	-	-	203,280	1,489,717	3,422,381
Miscellaneous	-	453,411	-	-	6,605	460,016
<b>Total Revenues</b>	<b>133,462,906</b>	<b>568,054</b>	<b>2,221,549</b>	<b>3,699,088</b>	<b>16,852,436</b>	<b>156,804,033</b>
<b>Expenditures:</b>						
<b>Current:</b>						
Town Council	315,151	-	-	-	-	315,151
Town Manager	540,036	-	-	-	-	540,036
Administrative Services	5,078,993	-	-	-	1,386,271	6,465,264
Growth Management	917,501	94,682	-	2,752,242	65,237	3,829,662
Public safety	11,423,950	134,187	-	-	682,877	12,241,014
Education	61,354,543	3,019,225	-	-	10,268,684	74,642,452
Public works	8,733,319	4,325,240	-	-	121,858	13,180,417
Community services	2,502,152	243,696	-	-	957,957	3,703,805
Regulatory services	2,217,216	284,688	2,221,549	-	469,529	5,192,982
Culture and recreation	1,673,945	-	-	-	-	1,673,945
Pension benefits	16,380,911	-	-	-	-	16,380,911
Property and liability insurance	1,281,890	-	-	-	-	1,281,890
Employee benefits	2,572,731	-	-	-	-	2,572,731
Other assessments	423,836	-	-	-	-	423,836
State and county charges	5,864,464	-	-	-	-	5,864,464
<b>Debt service:</b>						
Principal	7,461,399	10,000	-	1,882,520	50,420	9,404,339
Interest	2,415,106	4,044	-	885,931	-	3,305,081
<b>Total Expenditures</b>	<b>131,157,143</b>	<b>8,115,762</b>	<b>2,221,549</b>	<b>5,520,693</b>	<b>14,002,833</b>	<b>161,017,980</b>
Excess (deficiency) of revenues over/under expenditures	2,305,763	(7,547,708)	-	(1,821,605)	2,849,603	(4,213,947)
<b>Other Financing Sources (Uses):</b>						
Issuance of bonds and notes	-	7,535,000	-	-	-	7,535,000
Issuance of refunding bonds	8,641,000	-	-	-	-	8,641,000
Premium from issuance of bonds	360,689	-	-	-	-	360,689
Premium from issuance of refunding bonds	641,187	-	-	-	-	641,187
Payments to refunded bonds escrow agent	(9,282,187)	-	-	-	-	(9,282,187)
Transfers in	2,482,911	3,345,000	-	-	1,026,723	6,854,634
Transfers out	(7,371,328)	(529,665)	-	-	(1,147,624)	(9,048,617)
<b>Total Other Financing Sources (Uses)</b>	<b>(4,527,728)</b>	<b>10,350,335</b>	<b>-</b>	<b>-</b>	<b>(120,901)</b>	<b>5,701,706</b>
Net change in fund balance	(2,221,965)	2,802,627	-	(1,821,605)	2,728,702	1,487,759
Fund Balance Beginning of Year, As Revised	32,820,236	15,837,839	-	10,082,856	21,908,895	80,649,826
Fund Balance end of Year	<b>\$ 30,598,271</b>	<b>\$ 18,640,466</b>	<b>\$ -</b>	<b>\$ 8,261,251</b>	<b>\$ 24,637,597</b>	<b>\$ 82,137,585</b>

(1) Extracted from annual audit.

## Investments

Investments of funds of cities and towns, except for trust funds, are generally restricted by Massachusetts General Laws Chapter 44, §55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposits of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

MMDT is an investment pool created by the Commonwealth. The State Treasurer is the sole trustee, and the funds are managed under contract by an investment firm under the supervision of the State Treasurer's office. According to the State Treasurer the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U.S. Government obligations and highly-rated corporate securities with maturities of one year or less.

Trust funds, unless otherwise provided by the donor, may be invested in accordance with §54 of Chapter 44, which permits a broader range of investments than §55, including any bonds or notes that are legal investments for savings banks in the Commonwealth. The restrictions imposed by §54 and §55 do not apply to city and town retirement systems.

## Unassigned Fund Balance and Free Cash

Under Massachusetts law an amount known as "free cash" is certified as of the beginning of each fiscal year by the State Bureau of Accounts and this, together with certain subsequent tax receipts, is used as the basis for subsequent appropriations from available funds, which are not required to be included in the annual tax levy. Subject to certain adjustments, free cash is undesignated fund balance less uncollected and overdue property taxes from prior years. The Town Accountant may certify as available appropriation an adjusted free cash figure by adding back those uncollected and overdue property taxes which are subsequently collected between July 1 and the following March 31 of any year.

Fiscal Year	Unassigned/ Undesignated Fund Balance (June 30) (1)	Free Cash (July 1)
2015	\$ 36,629,184	\$ 13,949,203
2014	28,085,852	13,370,039
2013	26,137,881	11,095,664
2012	28,734,188	17,272,393
2011	21,612,742	12,320,185

(1) Reflects Unassigned Fund Balance in accordance with the reporting requirements of GASB 54 beginning in fiscal 2011. This information is audited.

## Surplus Enterprise Funds

The amounts of free cash certified by the Department of Revenue in each of the Town's Enterprise Funds are set forth below.

July 1,	Airport	Solid Waste	Sewer	Golf	Water	Marina Recreation Facilities	Sandy Neck Recreational Facility	HYCC
2015	\$ 977,186	\$ 3,489,420	\$ 7,611,524	\$ 638,274	\$ 3,336,150	\$ 661,356	\$ 478,853	\$ 318,809
2014	2,563,947	4,010,757	14,838,692	500,742	1,827,720	714,427	569,512	313,535
2013	4,614,776	3,428,857	12,070,154	384,601	2,347,932	570,096	623,677	264,623
2012	3,211,359	3,854,114	6,997,924	414,712	1,944,267	422,111	645,858	141,734
2011	6,520,729	3,460,970	2,749,077	70,879	312,442	327,309	500,177	130,526

## Stabilization Fund

The Town maintains a stabilization fund which is accounted for in the Trust Funds. Funded by an annual appropriation, the stabilization fund plus interest income may be appropriated by a two-thirds vote of Town Council for any lawful Town purpose. The following table lists the Stabilization Fund balances as of the end of each of the last five fiscal years.

<u>June 30,</u>	<u>Stabilization Fund Balance</u>
2015	\$ 10,439,823
2014	11,815,836
2013	12,185,903
2012	7,034,144
2011	7,250,334

## Other Reserves

In addition, at June 30, 2015, the Town had a \$2,140,642 OPEB fund reserve (see "Other Post-Employment Benefits" herein), a \$2,453,717 pension fund stabilization reserve (see "Retirement System" herein), and \$6,543,774 in revolving fund balances.

## INDEBTEDNESS

### Authorization Procedure and Limitations

Serial bonds and notes are authorized on behalf of the Town by vote of two-thirds of all the members of the Town Council. Provision is made for a referendum on the borrowing authorization if there is a timely filing of a petition bearing the requisite number of signatures. Borrowings for certain purposes require state administrative approval. Temporary loans in anticipation of the revenues of the fiscal year in which debt is incurred, or in anticipation of state and federal grants generally can be incurred without town meeting authorization.

The general debt limit of the Town of Barnstable consists of a normal debt limit and a double debt limit. The normal debt limit is 5 percent of the valuation of taxable property as last equalized by the State Department of Revenue. The Town can authorize debt up to this amount without State approval. It can authorize debt up to twice this amount (the double debt limit) with the approval of a state board consisting of the Attorney General, the State Treasurer, the State Auditor and the Director of Accounts.

There are many categories of general obligation debt which are exempt from and do not count against the general debt limit. Among others, these exempt categories include revenue anticipation notes and grant anticipation notes, emergency loans, loans exempted by special laws, certain school bonds, sewer bonds, solid waste disposal facility bonds and economic development bonds supported by tax increment financing; and subject to special debt limits, bonds for water (limited to 10 percent of equalized valuation), housing, urban renewal, and economic development (subject to various debt limits), and electric, gas, community antenna television systems and telecommunications systems (subject to separate limits). Revenue bonds are not subject to these debt limits. The general debt limit and the special debt limit for water bonds apply at the time debt is authorized. The other special debt limits generally apply at the time the debt is incurred.

### Types of Obligations

General Obligations. Massachusetts cities and towns are authorized to issue general obligation indebtedness of these types:

Serial Bonds and Notes. These are generally required to be payable in annual principal amounts beginning no later than the end of the next fiscal year commencing after the date of issue and ending within the terms permitted by law. A level debt service schedule, or a schedule that provides for a more rapid amortization of principal than level debt service, is permitted. The principal amounts of certain economic development bonds supported by tax increment financing may be payable in equal, diminishing or increasing amounts beginning within 5 years after the date of issue. The maximum terms of serial bonds and notes vary from one year to 40 years, depending on the purpose of the issue. The maximum terms permitted are set forth in the statutes. In addition, for many projects, the maximum term may be determined in accordance with useful life guidelines promulgated by the State Department of Revenue ("DOR"). Serial bonds and notes may be issued for the purposes set forth in the statutes. In addition, serial bonds and notes may be issued for any other public work improvement or asset not specifically listed in the Statutes that has a useful life of at least 5 years. Bonds or notes may be made callable and redeemed prior to their maturity, and a redemption premium may be paid. Refunding bonds or notes may be issued subject to the maximum applicable term measured from the date of the original bonds or notes and must produce present value savings over the debt service of the refunded bonds. Generally, the first required annual payment of principal of the refunding bonds cannot be later than the first principal payment of any of the bonds or notes being refunded thereby, however, principal payments made before the first principal payment of any of the bonds or notes being refunded thereby may be in any amount.

Serial bonds may be issued as "qualified bonds" with the approval of the state Municipal Finance Oversight Board composed of the State Treasurer, the State Auditor, the Attorney General and the Director of Accounts, subject to such conditions and limitations (including restrictions on future indebtedness) as may be required by the Board. Qualified bonds may mature not less than 10 nor more than 30 years from their dates and are not subject to the amortization requirements described above. The State Treasurer is required to pay the debt service on qualified bonds and thereafter to withhold the amount of the debt service paid by the State from state aid or other state payments; administrative costs and any loss of interest income to the State are to be assessed upon the city or town.

Tax Credit Bonds or Notes. Subject to certain provisions and conditions, the officers authorized to issue bonds or notes may designate any duly authorized issue of bonds or notes as "tax credit bonds" to the extent such bonds and notes are otherwise permitted to be issued with federal tax credits or other similar subsidies for all or a portion of the borrowing costs. Tax credit bonds may be made payable without regard to the annual installments required by any other law, and a sinking fund may be established for the payment of such bonds. Any investment that is part of such a sinking fund may mature not later than the date fixed for payment or redemption of the applicable bonds.

Bond Anticipation Notes. These generally must mature within two years of their original dates of issuance but may be refunded from time to time for a period not to exceed five years from their original dates of issuance, provided that for each year that the notes are refunded beyond the second year they must be paid in part from revenue funds in an amount at least equal to the minimum annual payment that would have been required if the bonds had been issued at the end of the second year. For certain school projects, however, notes may be refunded from time to time for a period not to exceed seven years without having to pay any portion of the principal of the notes from revenue funds. The maximum term of bonds issued to refund bond anticipation notes is measured (except for certain school projects) from the date of the original issue of the notes.

Revenue Anticipation Notes. These are issued to meet current expenses in anticipation of taxes and other revenues. They must mature within one year but, if payable in less than one year, may be refunded from time to time up to one year from the original date of issue. The Town of Barnstable has not issued revenue anticipation notes in the last five fiscal years.

Grant Anticipation Notes. These are issued for temporary financing in anticipation of federal grants and state and county reimbursements. Generally, they must mature within two years but may be refunded from time to time as long as the municipality remains entitled to the grant or reimbursement.

Revenue Bonds. Cities and towns may issue revenue bonds for solid waste disposal facilities, for projects financed under the Commonwealth’s Clean Water Revolving Loan Programs and for certain economic development projects supported by tax increment financing. In addition, cities and towns having electric departments may issue electric revenue bonds, and notes in anticipation of such bonds, subject to the approval of the State Department of Telecommunications and Energy. This article is not intended to summarize laws relating to revenue bonds or to notes issued in anticipation of them. Industrial revenue bonds are also outside the scope of this article.

**TOWN OF BARNSTABLE  
Direct Debt Summary  
As of June 30, 2015,  
Including Subsequent Issues**

<b>General Obligation Bonds:</b>		
Sewer	\$ 647,000	
Water (1)	7,174,800	
School (2)	25,037,900	
MCWT (3)	22,308,450	
General (4)	38,157,600	
Golf Course	5,197,800	
Airport (1)	620,000	
Sandy Neck	1,065,000	
Solid Waste	344,900	
Marina	445,000	
Total Long-Term Outstanding	\$ 100,998,450	
<b>Temporary Loans:</b>		
Bond Anticipation Notes Outstanding:	744,000	
Pending New Money Bond Anticipation Notes:	1,917,209	
Total Short-Term Debt Outstanding (5)	2,661,209	
<b>Total Direct Debt After This Issue</b>	<b>\$ 103,659,659</b>	

- (1) Outside of the Town’s debt limit.
- (2) \$16,383,300 is outside of the Town’s debt limit and exempt from the limits of Proposition 2 ½, subject to the provisions of Chapter 44, Section 20.
- (3) Does not reflect subsidy from the Massachusetts Clean Water Trust. \$10,628,176 is outside of the Town’s debt limit and \$482,440 is exempt from the limits of Proposition 2 ½.
- (4) \$468,500 is outside of the Town’s debt limit.
- (5) Payable February 24, 2017.

## Outstanding Debt - Principal Payments by Purpose

The following table sets forth, as of June 30, 2015, the principal payments by purpose on the outstanding general obligation bonds of the Town of Barnstable.

Fiscal Year	Sewer	Water (1)	School (2)	MCWT (3)	General (4)	Golf Course	Airport (1)	Sandy Neck	Solid Waste	Marina	Total
2016	\$ 134,000	\$ 485,000	\$ 4,702,100	\$ 1,955,325	\$ 4,910,400	\$ 568,500	\$ 30,000	\$ 55,000	\$ 30,000	\$ 25,000	\$ 12,895,325
2017	114,000	505,000	4,741,000	2,008,814	4,518,000	572,000	30,000	55,000	30,000	25,000	12,598,814
2018	54,000	499,800	4,739,500	1,861,193	4,414,000	498,800	30,000	55,000	28,900	25,000	12,206,193
2019	53,000	523,000	4,881,100	1,900,797	4,257,900	511,000	30,000	60,000	29,000	25,000	12,270,797
2020	53,000	544,000	1,488,000	1,489,056	4,043,000	518,000	35,000	60,000	29,000	25,000	8,284,056
2021	53,000	568,000	682,900	1,351,463	3,677,100	490,000	35,000	60,000	29,000	25,000	6,971,463
2022	23,000	587,000	618,000	1,278,486	3,369,000	494,000	35,000	65,000	29,000	30,000	6,528,486
2023	23,000	610,000	549,800	1,305,368	2,815,200	504,000	40,000	65,000	28,000	30,000	5,970,368
2024	28,000	633,000	513,000	1,287,499	1,636,000	517,000	40,000	65,000	28,000	30,000	4,777,499
2025	28,000	655,000	366,500	1,155,298	1,243,000	524,500	40,000	70,000	28,000	30,000	4,140,298
2026	28,000	683,000	366,000	1,178,568	1,195,000	-	40,000	75,000	28,000	30,000	3,623,568
2027	28,000	702,000	265,000	1,182,319	1,072,000	-	45,000	70,000	28,000	35,000	3,427,319
2028	28,000	30,000	215,000	1,196,562	537,000	-	45,000	75,000	-	35,000	2,161,562
2029	-	30,000	185,000	783,079	195,000	-	45,000	75,000	-	35,000	1,348,079
2030	-	20,000	185,000	757,440	180,000	-	50,000	80,000	-	40,000	1,312,440
2031	-	20,000	140,000	773,355	25,000	-	50,000	80,000	-	-	1,088,355
2032	-	20,000	100,000	417,379	25,000	-	-	-	-	-	562,379
2033	-	20,000	100,000	426,450	15,000	-	-	-	-	-	561,450
2034	-	20,000	100,000	-	15,000	-	-	-	-	-	135,000
2035	-	20,000	100,000	-	15,000	-	-	-	-	-	135,000
	<u>\$ 647,000</u>	<u>\$ 7,174,800</u>	<u>\$ 25,037,900</u>	<u>\$ 22,308,450</u>	<u>\$ 38,157,600</u>	<u>\$ 5,197,800</u>	<u>\$ 620,000</u>	<u>\$ 1,065,000</u>	<u>\$ 344,900</u>	<u>\$ 445,000</u>	<u>\$ 100,998,450</u>

- (1) Outside of the Town's debt limit.
- (2) \$16,383,300 is outside of the Town's debt limit and exempt from the limits of Proposition 2 ½.
- (3) Does not reflect subsidy from the Massachusetts Clean Water Trust. \$10,628,176 is outside of the Town's debt limit and \$482,440 is exempt from the limits of Proposition 2 ½.
- (4) \$468,500 is outside of the Town's debt limit.

**Debt Service Requirements  
General Obligation Bonds  
As of June 30, 2015**

Fiscal Year	Outstanding Debt (1)		Less	Less	Total
	Principal	Interest	MSBA School Grants	MCWT Subsidies	
2016	\$ 12,895,325	\$ 3,552,837	\$ (3,018,706)	\$ (395,703)	\$ 13,033,752
2017	12,598,814	3,086,727	(3,018,706)	(373,749)	12,293,086
2018	12,206,193	2,625,423	(3,018,706)	(286,073)	11,526,837
2019	12,270,797	2,127,900	(3,018,706)	(267,302)	11,112,689
2020	8,284,056	1,631,705	-	(127,359)	9,788,403
2021	6,971,463	1,341,534	-	(69,798)	8,243,199
2022	6,528,486	1,098,701	-	(65,822)	7,561,366
2023	5,970,367	864,947	-	(61,107)	6,774,207
2024	4,777,499	673,411	-	(46,526)	5,404,384
2025	4,140,298	527,230	-	-	4,667,528
2026	3,623,568	386,532	-	-	4,010,100
2027	3,427,319	281,102	-	-	3,708,421
2028	2,161,562	181,455	-	-	2,343,017
2029	1,348,079	124,350	-	-	1,472,429
2030	1,312,440	89,044	-	-	1,401,484
2031	1,088,355	53,303	-	-	1,141,658
2032	562,379	30,052	-	-	592,430
2033	561,450	17,282	-	-	578,731
2034	135,000	8,100	-	-	143,100
2035	135,000	4,050	-	-	139,050
Total	<u>\$ 100,998,450</u>	<u>\$ 18,705,685</u>	<u>\$ (12,074,824)</u>	<u>\$ (1,693,439)</u>	<u>\$ 105,935,872</u>

(1) Principal totaling \$16,865,740 and interest totaling \$2,047,380 is exempt from the limits of Proposition 2 ½.

**Debt Ratios**

The following table sets forth the ratio of debt to equalized valuation and per capita debt ratios at the end of the five most recent fiscal years. The table considers the principal amount of general obligation bonds of the Town only. The table does not deduct anticipated state grant payments applicable to the principal amount of outstanding bonds or debt that may be supported in whole, or part, by non-tax revenues. (See "Direct Debt Summary.")

Fiscal Year End	General Obligation Bonds Outstanding	Population (1)	Equalized Valuation (2)	Per Capita Debt (1)	Ratio Debt To Equalized Valuation
2015	\$ 100,998,450	45,193	\$ 13,476,184,100	\$ 2,235	0.75 %
2014	111,384,192	45,193	13,864,305,700	2,465	0.80
2013	118,095,608	45,193	13,864,305,700	2,613	0.85
2012	129,300,493	45,193	14,945,861,000	2,861	0.87
2011	136,501,604	45,193	14,945,861,000	3,020	0.91

(1) Based on 2010 Federal Census.

(2) 2014 Equalized Valuation is used for fiscal year 2015; 2012 Equalized Valuation is used for fiscal years 2013 and 2014; 2010 Equalized Valuation is used for fiscal years 2011 and 2012.

## Authorized Unissued Debt and Prospective Financing

Currently, the Town has approximately \$33 million in authorized unissued debt for various public improvements. The Town has no definitive plans for the issuance of any of this debt, the majority of which is expected to be offset with grants and/or be self-supporting.

### Overlapping Debt (1)

The following table sets forth the outstanding bonded debt and authorized unissued debt, exclusive of temporary loans in anticipation of bonds or current revenue, of the overlapping entities and the Town's gross share of such debt and the fiscal 2015 dollar assessment for each.

	<u>Debt Outstanding as of June 30, 2015</u>	<u>Barnstable's Estimated Share</u>	<u>Share of Assessments for Operations &amp; Debt Service (1)</u>
Barnstable County (2)	\$ 25,043,156	17.40 %	\$ 1,071,451
Cape Cod Regional Transit Authority (3)	-	33.64	522,169
Cape Cod Regional Technical High School District (4)	-	25.07 (5)	2,830,850
Barnstable Fire District	1,070,000	N.A. (6)	N.A. (6)
Centerville-Osterville- Marstons Mills Fire District	2,965,293	N.A. (6)	N.A. (6)
Cotuit Fire District	1,510,000	N.A. (6)	N.A. (6)
Hyannis Fire District	-	N.A. (6)	N.A. (6)
West Barnstable Fire District	-	N.A. (6)	N.A. (6)

(1) Estimated dollar assessment based upon total net operating expenses, inclusive (where applicable) of debt service.

(2) SOURCE: Barnstable County Treasurer. County expenses including debt service on county bonds are assessed upon the cities and towns within the county in proportion to their taxable valuation as last equalized by the State Commissioner of Revenue. Outstanding debt comprised of community septic bonds issued through the Massachusetts Clean Water Trust. Estimated share and 2015 dollar assessment shown here are based on the 2012 equalized valuation. Includes Environmental Protection Fund Tax. (See Town of Barnstable Municipal Services above for information on abolishment of counties.)

(3) SOURCE: Cape Cod Regional Transit Authority. The municipal share is based on a percentage furnished by the Cape Cod Regional Transit Authority as that used in the most recent assessment of aggregate net cost of service of the Transit Authority, including debt service and net operating expenses, although assessments for various categories of service are separately calculated by different formulae. Shares vary from year to year. It has been state practice in recent years to absorb up to approximately 50 percent of the net cost of service of the Authority, including debt service on the Authority's bonds. The remainder of the net cost of service is assessed on the member municipalities within the territory of the Cape Cod Regional Transit Authority.

(4) SOURCE: Cape Cod Regional Technical High School District. Towns may organize regional school districts to participate in regional school districts, primarily for vocational education. The operating expenses and debt service of regional school districts are apportioned among the member municipalities in accordance with the agreements establishing the districts. Fiscal 2015 assessment for operations and debt service.

(5) The municipal share is based on the ratio of that member's pupil enrollment to the total pupil enrollment from all the member municipalities in the regional school district as of October 1 of the year proceeding the year for which the apportionment is being determined.

(6) SOURCE: Respective Fire Districts. To meet expenses of operations and debt service each Fire District levies its own taxes based on the assessed valuation as established by the Town, of the property within each Fire District.

The tax rates per \$1,000 of assessed valuation, the tax levies and the total assessed valuation of each Fire District for the last five fiscal years were as follows (for more information regarding each Fire District, see Appendix D).

<b>Fiscal Year</b>	<b>Barnstable Fire District</b>	<b>Centerville-Osterville Marstons Mills Fire District</b>	<b>Cotuit Fire District</b>	<b>Hyannis Fire District</b>	<b>West Barnstable Fire District</b>
<b>Assessed Valuation:</b>					
2016	\$ 1,208,253,650	\$ 6,892,309,250	\$ 1,343,464,130	\$ 3,131,876,690	\$ 563,197,440
2015	1,164,821,640	6,643,212,140	1,300,332,690	3,038,389,165	552,172,790
2014	1,150,107,800	6,580,385,670	1,282,780,860	3,029,290,035	549,834,340
2013	1,167,032,500	6,643,077,130	1,289,127,700	3,063,743,355	556,715,830
2012	1,156,416,040	6,739,529,240	1,318,874,260	3,040,402,330	567,902,100
<b>Tax Levies:</b>					
2016	\$ 3,648,926	\$ 10,958,712	\$ 2,955,621	\$ 8,979,002	\$ 1,509,369
2015	3,273,149	10,296,979	2,886,739	8,109,789	1,468,780
2014	3,105,291	9,936,382	2,591,217	7,947,989	1,424,071
2013	2,999,274	9,831,574	2,255,973	7,211,891	1,394,021
2012	2,914,168	9,637,527	2,901,523	7,992,181	1,344,741
<b>Full Value Tax Rate:</b>					
2016	\$ 3.02	\$ 1.59	\$ 2.20	\$ 3.87	\$ 2.68
2015	2.81	1.55	2.22	3.60	2.66
2014	2.70	1.51	2.02	2.23	2.59
2013	2.57	1.48	1.75	2.00	2.85
2012	2.52	1.43	2.20	2.24	2.70

## Contractual Obligations

Municipal contracts are generally limited to currently available appropriations. A city or town generally has authority to enter into contracts for the exercise of its corporate powers for any period of time deemed to serve its best interest, but generally only when funds are available for the first fiscal year; obligations for succeeding fiscal years generally are expressly subject to availability and appropriation of funds. Municipalities have specific authority in relatively few cases to enter into long term contractual obligations that are not subject to annual appropriation, including contracts for refuse disposal and sewage treatment and disposal. Municipalities may also enter into long-term contracts in aid of housing and renewal projects. There may be implied authority to make other long-term contracts required to carry out authorized municipal functions, such as contracts to purchase water from private water companies.

Municipal contracts relating to solid waste disposal facilities may contain provisions requiring the delivery of minimum amounts of waste and payments based thereon and requiring payments in certain circumstances without regard to the operational status of the facilities.

Municipal electric departments have statutory power to enter into long-term contracts for joint ownership and operation of generating and transmission facilities and for the purchase or sale of capacity, including contracts requiring payments without regard to the operational status of the facilities.

Pursuant to the Home Rule Amendment to the Massachusetts Constitution, cities and towns may also be empowered to make other contracts and leases.

The Town has a limited number of long-term contractual obligations.

In January of 1985 the Town signed a 27-year agreement with the SEMASS partnership for the incineration of solid waste at the SEMASS waste-to-energy plant in Rochester, Massachusetts, starting in 1990. In order to deliver the solid waste to the incinerator the waste needs to be consolidated first at a transfer station. In March of 1989 the Town signed an inter-municipal agreement with the Town of Yarmouth to participate in the design and construction of such a facility to be located at the Yarmouth landfill. The Town's share of the construction cost is being covered by user fees over the life of the contract.

## RETIREMENT SYSTEM

The Massachusetts General Laws provide for the establishment of contributory retirement systems for state employees, for teachers and for county, city and town employees other than teachers. Teachers are assigned to a separate statewide teachers' system and not to the city and town systems. For all employees other than teachers, this law is subject to acceptance in each city and town. Substantially all employees of an accepting city or town are covered. If a town has a population of less than 10,000 when it accepts the statute, its non-teacher employees participate through the county system and its share of the county cost is proportionate to the aggregate annual rate of regular compensation of its covered employees. In addition to the contributory systems, cities and towns provide non-contributory pensions to a limited number of employees, primarily persons who entered service prior to July 1, 1937 and their dependents. The Public Employee Retirement Administration Commission ("PERAC") provides oversight and guidance for and regulates all state and local retirement systems.

The obligations of a city or town, whether direct or through a county system, are contractual legal obligations and are required to be included in the annual tax levy. If a city or town, or the county system of which it is a member, has not established a retirement system funding schedule as described below, the city or town is required to provide for the payment of the portion of its current pension obligations which is not otherwise covered by employee contributions and investment income. "Excess earnings," or earnings on individual employees' retirement accounts in excess of a predetermined rate, are required to be set aside in a pension reserve fund for future, not current, pension liabilities. Cities and towns may voluntarily appropriate to their system's pension reserve fund in any given year up to five percent of the preceding year's tax levy. The aggregate amount in the fund may not exceed ten percent of the equalized valuation of the city or town.

If a city or town, or each member city and town of a county retirement system, has accepted the applicable law, it is required to annually appropriate an amount sufficient to pay not only its current pension obligations, but also a portion of its future pension liability. The portion of each such annual payment allocable to future pension obligations is required to be deposited in the pension reserve fund. The amount of the annual city or town appropriation for each such system is prescribed by a retirement system funding schedule which is periodically reviewed and approved by PERAC. Each system's retirement funding schedule is designed to reduce the unfunded actuarial pension liability of the system to zero by not later than June 30, 2030, with annual increases in the scheduled payment amounts of not more than 4.5 percent. The funding schedule must provide that payment in any year of the schedule is not less than 95 percent of the amount appropriated in the previous fiscal year. City, town and county systems which have an approved retirement funding schedule receive annual pension funding grants from the Commonwealth for the first 16 years of such funding schedule. Pursuant to recent legislation, a system (other than the state employees' retirement system and the teachers' retirement system) which conducts an actuarial valuation as of January 1, 2009, or later, may establish a revised schedule which reduces the unfunded actuarial liability to zero by not later than June 30, 2040, subject to certain conditions. If the schedule is so extended under such provisions and a later updated valuation allows for the development of a revised schedule with reduced payments, the revised schedule shall be adjusted to provide that the appropriation for each year shall not be less than that for such year under the prior schedule, thus providing for a shorter schedule rather than reduced payments.

City, town and county systems may choose to participate in the Pension Reserves Investment Trust Fund (the "PRIT Fund"), which receives additional state funds to offset future pension costs of participating state and local systems. If a local system participates in the PRIT Fund, it must transfer ownership and control of all assets of its system to the Pension Reserves Investment Management Board, which manages the investment and reinvestment of the PRIT Fund. Cities and towns with systems participating in the PRIT Fund continue to be obligated to fund their pension obligations in the manner described above. The additional state appropriations to offset future pension liabilities of state and local systems participating in the PRIT Fund are required to total at least 1.3 percent of state payroll. Such additional state appropriations are deposited in the PRIT Fund and shared by all participating systems in proportion to their interests in the assets of the PRIT Fund as of July 1 for each fiscal year.

The Town participates in the contributory retirement system of Barnstable County, a retirement system under the Massachusetts Contributory Retirement Law that is partially funded by employee contributions. The retirement system covers substantially all municipal employees except schoolteachers, whose pensions are paid by the Commonwealth.

The following table shows the trend in recent annual contributions of the Town to the Barnstable County Retirement System (the "Retirement System").

Year	Contributory	Non-Contributory
2016 (budgeted)	\$ 8,024,464	\$ 10,763
2015	7,854,870	2,946 (1)
2014	7,542,493	14,558
2013	6,956,781	13,495
2012	6,538,491	17,501
2011	5,978,699	15,000

(1) Decrease represents three individuals on workmen's compensation, reduced from four individuals in fiscal 2014.

The foregoing data does not include the retirement system costs or liabilities attributable to employees of the county or the Retirement System or liabilities of any other entity of which the Town is a constituent part.

As of January 1, 2014, the unfunded actuarial accrued liability (UAAL) of the Retirement System was approximately \$577 million assuming an actuarial accrued liability of \$1.35 billion, an actuarial value of assets of \$777 million and a 7.75% investment rate of return. Approximately 15.2%, or \$88 million, of the Retirement System's UAAL is allocated to the Town. At the 1984 town meeting, the Town established a pension fund stabilization reserve. At June 30, 2015, the value of this fund was \$2,146,108.

The Retirement System's current funding schedule amortizes its unfunded pension liability through fiscal 2038 as shown below.

### Current Barnstable County Funding Schedule

(1) Fiscal Year Ended June 30,	(2) Employer Normal Cost	(3) Amortization of ERI (2002) Liability	(4) Amortization of ERI (2003) Liability	(5) Amortization of ERI (2010) Liability	(6) Amortization of Remaining Liability	(7) Plan Cost Without Retired County Sheriff Liability: (2)+(3)+(4)+(5)+(6)	(8) Amortization of Retired County Shrerriff Liability	(9) Total Appropriation (7)+(8)	(10) Total UAL at Beginning of Fiscal Year	(11) Increase Over Prior Appropriation
2015	\$ 12,682,491	\$ 398,358	\$ 187,423	\$ 263,893	\$ 37,856,333	\$ 51,388,498	\$ 1,085,077	\$ 52,473,575	\$ 598,771,744	-
2016	13,414,430	414,292	194,920	263,893	38,981,509	53,269,044	1,306,971	54,576,015	606,693,833	4.01 %
2017	14,179,273	430,864	202,717	263,893	40,865,470	55,942,217	1,359,250	57,301,467	614,829,148	4.99
2018	14,978,560	448,098	210,825	263,893	42,905,626	58,807,002	1,413,620	60,220,622	622,475,592	5.09
2019	15,643,228	466,022	219,258	263,893	44,490,138	61,082,539	1,470,165	62,552,704	621,119,141	3.87
2020	16,337,205	484,663	228,029	263,893	46,171,011	63,484,801	1,528,972	65,013,773	618,385,726	3.93
2021	17,061,778	504,050	237,150	263,893	47,950,122	66,016,993	1,590,130	67,607,123	614,004,893	3.99
2022	17,818,288	524,212	246,636	263,893	49,830,003	68,683,032	1,653,736	70,336,768	607,691,388	4.04
2023	18,608,135	545,180	256,501	-	51,823,203	71,233,019	1,719,885	72,952,904	599,245,011	3.72
2024	19,432,781	566,987	266,761	-	53,896,131	74,162,660	1,788,681	75,951,341	588,212,594	4.11
2025	20,293,751	589,667	277,432	-	56,051,977	77,212,827	1,860,228	79,073,055	574,026,208	4.11
2026	21,192,637	613,253	288,529	-	58,294,056	80,388,475	1,934,637	82,323,112	556,349,462	4.11
2027	22,131,099	637,784	300,070	-	60,625,818	83,694,771	2,012,022	85,706,793	534,816,218	4.11
2028	23,110,872	663,295	312,073	-	63,050,851	87,137,091	2,092,503	89,229,594	509,028,134	4.11
2029	24,133,765	689,827	324,556	-	65,572,885	90,721,033	2,176,203	92,897,236	478,552,020	4.11
2030	25,201,664	717,420	337,538	-	68,195,800	94,452,422	2,263,252	96,715,674	442,916,975	4.11
2031	26,316,542	746,117	351,040	-	70,923,632	98,337,331	2,353,782	100,691,113	401,611,302	4.11
2032	27,480,454	775,961	365,081	-	73,760,577	102,382,073	2,447,933	104,830,006	354,079,169	4.11
2033	28,695,546	807,000	379,684	-	76,711,001	106,593,231	2,545,850	109,139,081	299,717,016	4.11
2034	29,964,058	839,280	394,872	-	79,779,441	110,977,651	2,647,684	113,625,335	237,869,665	4.11
2035	31,288,326	872,851	410,667	-	82,970,618	115,542,462	2,753,592	118,296,054	167,826,126	4.11
2036	32,670,789	907,733	427,094	-	86,289,444	120,295,060	2,863,734	123,158,794	88,815,076	4.11
2037	34,113,991	-	-	-	-	34,113,991	-	34,113,991	-	(72.30)
2038	35,620,590	-	-	-	-	35,620,590	-	35,620,590	-	4.42

Notes: Recommended contributions are assumed to be paid on July 1 and December 31.

Item (2) reflects 4.0% growth in payroll and 0.15% adjustment to total normal cost to reflect the effects of mortality improvement due to the generational mortality assumption.

Projected normal cost does not reflect the future impact of pending reform for future hires.

Amortization payments calculated to increase 4.0% per year, except for 2010 ERI amortization payments, which are level.

Reflects deferred investment gains.

The retiree Sheriff 202 ERI payment is included in item (8)

Fiscal 2016, 2017 and 2018 amounts are adjusted to reflect the increase in the COLA base effective that July 1.

SOURCE: January 1, 2014 Barnstable County Retirement System Actuarial Valuation, The Segal Group, Inc.

## Other Post-Employment Benefits

In addition to pension benefits, cities and towns may provide retired employees with health care and life insurance benefits. The portion of the cost of such benefits paid by cities or towns is generally provided on a pay-as-you-go basis. The pay-as-you-go cost to the Town for such benefits in recent years has been as follows:

<u>Fiscal Year</u>	<u>Pay-As-You-Go Cost (1)</u>
2016 (budgeted)	\$ 5,104,909
2015	4,971,187
2014	5,322,423
2013	4,916,640
2012	5,657,922
2011	5,777,561

(1) Includes assessment by state for retired teachers' health insurance, which is included in state and county assessments on the Town's tax recapitulation sheet.

The Governmental Accounting Standards Board ("GASB") promulgated its Statement Nos. 43 and 45, which require public sector entities to report the future costs of these non-pension, post-employment benefits in their financial statements. These accounting standards do not require pre-funding such benefits, but the basis applied by the standards for measurement of costs and liabilities for these benefits is conservative if they continue to be funded on a pay-as-you-go basis and will result in larger yearly cost and liability accruals than if such benefits were pre-funded in a trust fund in the same manner as traditional pension benefits. Cities and towns that choose to self-insure all or a portion of the cost of the health care benefits they provide to employees and retirees may establish a trust fund for the purpose of paying claims. In addition, cities and towns may establish a trust fund for the purpose of pre-funding other post-employment benefits liability in the same manner as traditional pension benefits.

The Town implemented the new GASB reporting requirements for other post-employment benefits beginning in fiscal year 2008. The Town hired Segal Consulting to perform an actuarial valuation of its non-pension, post-employment benefit liability, and Town's unfunded accrued actuarial liability (UAAL) as of June 30, 2014 was \$130,480,546 assuming an actuarial accrued liability of \$131,158,217, an actuarial value of assets of \$782,352, and a 5.5% investment rate of return amortized over 30 years with payments increasing at 4.0% per year. The Town's annual required contribution (ARC) for the fiscal year ended June 30, 2015 was \$8,657,089.

In June 2011, the Town established an OPEB Liability Trust Fund and the value from the Town's Insurance Reserve Trust Fund was transferred into the OPEB Liability Trust Fund. The balance of this fund on June 30, 2013, June 30, 2014 and June 30, 2015 was \$1,024,420, \$1,373,922 and \$2,146,108, respectively. The Town appropriated \$200,000 to this fund in fiscal 2013, \$250,000 in fiscal 2014 and \$478,000 in fiscal 2015.

For further information relating to the Town's other post-employment benefits, please refer to Appendix A.

**EMPLOYEE RELATIONS**

City and town employees (other than managerial or confidential employees) are entitled to join unions and to bargain collectively on questions of wages, hours and other terms and conditions of employment. The Town has approximately 1,210 full-time, 121 part-time and an average of 496 seasonal employees. Of the full and part-time employees of the Town, 1,213 are represented by unions.

<u>Union</u>	<u>Department</u>	<u>No. of People</u>	<u>Contract Expires (1)</u>
Barnstable Teachers Assoc.	School Teachers, Nurses, Clerks & Paraprofessionals	710	6/30/2015
BMEA	Municipal (white collar)	165	6/30/2016
AFSCME	DPW Workers & Golf Course	88	6/30/2016
Mass Cop	Police Patrolmen	88	6/30/2016
AFSCME	School Custodians/Maintenance	55	6/30/2015
Teamsters	Airport	21	6/30/2017
BMEA	Department Head Unit	31	6/30/2016
Mass Cop	Police Superior Officers	22	6/30/2016
BAO	School Administrators	33	6/30/2015
TOTAL		<u>1,213</u>	

(1) Expired contracts are currently in negotiations.

**LITIGATION**

There are several cases pending in various courts throughout the Commonwealth where the Town is a defendant. In the opinion of the Town Attorney, none of the pending litigation is likely to result, either individually or in the aggregate, in final judgment against the Town that would materially affect its financial position.

\_\_\_\_\_  
TOWN OF BARNSTABLE, MASSACHUSETTS  
/s/ Debra M. Blanchette, Treasurer

June 7, 2016

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# TOWN OF BARNSTABLE, MASSACHUSETTS

## Comprehensive Annual Financial Report



For the year ended June 30, 2015



Prepared By:  
Finance Department

**On the cover: A rainbow shines over the gatehouse entrance to Sandy Neck Park.**

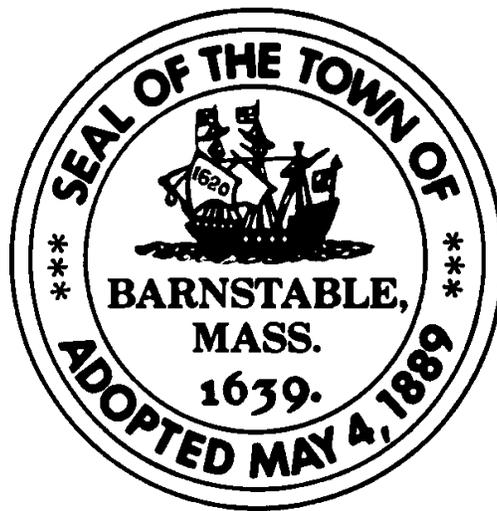


**The misty dunes at Sandy Neck Park.**

# TOWN OF BARNSTABLE, MASSACHUSETTS

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the year ended  
June 30, 2015



Prepared by:  
Finance Department

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TOWN OF BARNSTABLE, MASSACHUSETTS  
COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED JUNE 30, 2015

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# ***Introductory Section***



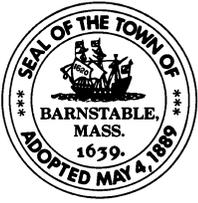
**A Snowy Owl being released back into the wild. These birds are now an annual sighting on Sandy Neck.**



**Sandy Neck staff surveying a very high tide at Sandy Neck beach.**

# ***Introductory Section***

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# Town of Barnstable

## Finance Division

School Administration Building

230 South Street

Hyannis MA 02601

[www.town.barnstable.ma.us](http://www.town.barnstable.ma.us)



### Letter of Transmittal

December 18, 2015

To the Honorable Members of the Town Council and Citizens of the Town of Barnstable:

State law requires the Town of Barnstable to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of the Town of Barnstable, Massachusetts, for the year ending June 30, 2015 for your review. This report was prepared by the Town's Finance Division.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Town's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Town's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town for the year ended June 30, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the Town's financial statements for the year ended June 30, 2015, and that they are fairly presented in conformity with GAAP. An unmodified opinion or a "clean" opinion is the highest one that can be received. It essentially means there are no reservations concerning the financial statements and that no deficiencies in the financial statements were found. The independent auditor's report is presented on page 17 of this report.

The independent audit of the financial statements of the Town was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Town's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the Government**

The Town of Barnstable was incorporated in 1639 and is located in the center of Cape Cod. The land area covers over 62 square miles including 100 miles of shoreline and 55 freshwater ponds. The Town is composed of the seven villages of Barnstable, Centerville, Cotuit, Hyannis, Marstons Mills, Osterville, and West Barnstable with a year round population of close to 45,000 that grows to over 130,000 during the summer months. The Town spans the width of Cape Cod from the north to south and is bordered by the Towns of Mashpee and Sandwich to the west and Yarmouth to the east. The Town serves as the seat of County government and the Village of Hyannis serves as the seat of Town government.

## **Municipal Services**

The Town provides general governmental services within its boundaries including public education in grades kindergarten through twelve, police protection, collection and treatment of sewage in certain sections, public works, streets, parks and recreation, public beaches and a municipal airport. The village of Hyannis' water supply is provided by the Town of Barnstable. The other villages' public water supply is provided by special districts (The Barnstable Fire District, the Cotuit Fire District, and the Centerville-Osterville-Marstons Mills Fire District). The districts are special purpose units of government and collectively, with the Town, service 96% of the residents while the remainder makes use of private on-site wells. Fire protection is provided by the above named districts and the West Barnstable Fire District and the Hyannis Fire District. The water and fire districts are special governmental units and are not part of the municipal structure. However, the Town does serve as collecting agent for taxes and transfers the funds directly to the districts on a weekly basis. Their financial activity is not part of these financial statements.

Seven independent libraries provide library services for Town residents. The libraries include: Centerville Public Library, Cotuit Library, Hyannis Public Library, Marstons Mills Public Library, Osterville Free Library, Sturgis Library, and Whelden Memorial Library. The Town has traditionally provided funding to each library in the form of grants that average 2/3 of the libraries' total operating funds. The Town has no administrative or managerial authority over the libraries; rather, they are governed by independent Boards of Trustees. A Town Library Committee, appointed by the Town Council from members of each Boards of Trustees, provides a coordinated effort of looking at town-wide library issues. The libraries are reported as component units as part of these financial statements.

The Cape Cod Regional Technical High School District provides education in grades nine through twelve. Approximately 168 Barnstable students attended this school in 2015. The Sturgis Charter Public School is a Commonwealth Charter School and provides an alternative choice for public education for grades 9 to 12. Approximately 212 Barnstable students attended this school in 2015. In addition, the Town operates a Horace Mann Charter School; a K to 3 elementary school located on Bearses Way in Hyannis. The Horace Mann Charter School is managed independently by an appointed Board of Trustees and not by the School Committee and Superintendent. Funding for the school's operation is provided by the Town based upon a negotiated amount between the School Committee and Board of Trustees within the guidelines established by the authorizing legislation of the Commonwealth of Massachusetts. The funding is treated as an assessment and is included in the Town's education expenses.

The Cape Cod Regional Transit Authority provides limited bus service within the Town which receives an annual assessment from the State for this service. The Barnstable Housing Authority provides housing for eligible low income families and elderly and handicapped persons. These entities are not considered component units. The

principal services provided by Barnstable County are space for courts, regional planning and development through the Cape Cod Commission, and a registry of deeds. The County is not a component unit.

### **Governing Bodies and Officers**

The Town is governed by the Council-Manager form of government with an elected thirteen member Town Council and a council-appointed Town Manager. Council terms are staggered four-year terms from thirteen precincts on a nonpartisan basis. Subject to the legislative decisions made by the Town Council, administrative authority is vested in the Town Manager. The Town Manager supervises and directs the administration of all municipal departments except for the School Department and the Barnstable Municipal Airport.

The School Department is governed by the elected School Committee consisting of five persons, and a Superintendent appointed by the School Committee.

A seven member Airport Commission appointed by the Town Council with staggered three-year terms governs Barnstable's Municipal Airport. An Airport Manager, appointed by the Airport Commission, is responsible for administration and day-to-day operations.

Local taxes are assessed by a Council appointed Board of Assessors who serve a three-year staggered term.

### **Organization**

The Town is organized in accordance with its Home Rule Charter, which was adopted in the spring of 1989. The Charter outlines provisions for incorporation, the legislative branch, elected town offices, the Town Manager, administrative organization, financial procedures, nominations and elections and citizen relief mechanisms.

The Town is administratively organized through an administrative code ordinance into six departments reporting to the Town Manager and two elected officer departments. Administrative departments include Administrative Services and Growth Management. The Administrative Services Department is comprised of four divisions including Legal, Human Resources, Information Technology and Finance. The elective offices of Town Clerk and Town Collector liaison with the Finance Division. The Finance Division incorporates consolidated financial management of accounting, assessing, treasury, risk management and purchasing for all departments including the School Department. Operational departments include the Department of Public Works, the Department of Community Services, the Department of Regulatory Services and the Police Department.

The administrative code ordinance describes the responsibilities and relationships of all elective officers, all multiple member boards, and all administrative agencies. It further defines legislative policy on financial management, communications, ethics, fleet services, insurance, investment, information systems, personnel, procurement, trust fund management, volunteer services and property management. Administrative procedures are promulgated by the Town Manager to implement the legislative policy in each of these areas.

### **Financial and Management Systems**

The Town annually prepares and updates a ten-year financial forecast and five-year capital improvement plan. The Town annually prepares and presents an annual operating budget. These documents are prepared by the Finance Division under the direction of the Town Manager's office and submitted to the Town Council for adoption. The Town Council annually establishes financial policies that guide the preparation of the capital and operating budget plan.

The ten-year forecast, submitted to the Town Council each year, is a comprehensive review of economic trends on a local, regional and national basis; which projects and analyzes major municipal fund projections based upon service program assumptions. Based upon these projections and analyses, the forecast establishes a focal point

each year for the Town Council to establish a series of revenue and expenditure policies which guide in the formation of the capital and operating budget.

The five-year capital improvement plan, submitted in the spring of each year, comprehensively identifies municipal infrastructure and improvement needs by detailing on a project basis, project description, cost, potential source(s) of funding, priority need, impact upon the operating budget and ongoing capital maintenance costs. The plan is funded annually by the Town Council adopting a funding strategy for the first year of each plan. The annual update allows decision makers the opportunity to regularly analyze and decide upon the priorities for project funding.

The annual operating budget submitted in the spring of each year, follows a programmatic format which details the source and use of funds for all programs, program descriptions, departmental missions, goals, accomplishments, performance measures, workload indicators and financial management criteria for each budget cycle. The budget maintains consistency with the Town Council's strategic plan, financial management standards and policies. The budget funding sources include the general fund, comprised of revenues from the property tax, auto, boat, hotel excise tax, user fee receipts, grants in aid, trust income and miscellaneous program income; and eight enterprise funds for the municipal airport, two golf courses, the water pollution control facility, the solid waste facility, water supply, four town marinas, Sandy Neck Park and the Hyannis Youth and Community Center (HYCC). Most enterprise funds are self-supporting through user-based charges. Three receive a general fund subsidy including marinas, HYCC, and one of the golf courses.

### Principal Executive Officers

<u>Office</u>	<u>Name</u>	<u>Term</u>	<u>Term Exp.</u>
Town Manager	Thomas K. Lynch	Appointed	2016
Interim Superintendent of Schools	William Butler	Appointed	2016
Assistant Town Manager	Mark E. Ells	Appointed	Indefinite
Town Attorney	Ruth J. Weil, Esq.	Appointed	Indefinite
Chief of Police	Paul B. MacDonald	Appointed	2018
Director of Finance	Mark A. Milne, CPA	Appointed	2018
Director of Public Works	Daniel W. Santos	Appointed	Indefinite
Director of Regulatory Services	Richard V. Scali	Appointed	Indefinite
Director of Community Services	Lynne M. Poyant	Appointed	Indefinite
Director of Human Resources	William E. Cole	Appointed	Indefinite
Director of Information Technology	Daniel J. Wood	Appointed	Indefinite
Director of Growth Management	JoAnne Miller-Buntich	Appointed	Indefinite
Tax Collector	Maureen E. Niemi	Elected/4 yrs.	Nov. 2019
Town Clerk	Ann Quirk	Elected/4 yrs.	Nov. 2017
Airport Manager	Roland Breault	Appointed	Feb. 2018

### Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town of Barnstable operates.

**Local economy.** While tourism will always remain an important component of the Town's economy, improved transportation networks, a heightened popularity among retirees, and the Town's own growing service economy, are helping to diversify the economy from its former heavy reliance on the summer tourism trade. Even the nature of tourism has changed. Expansion of the summer season is evident, including the "shoulder seasons" in the spring and the fall. Contributing to the extension of the season is the large increase in the conversion of former summer homes to year-round second homes, as well as the construction of many expensive second homes. Over the years, Barnstable has evolved from a seasonal to a more year-round community, with a current year-round

population of approximately 45,000. More than one-half of homes are now occupied by year-round residents, compared with about one-third 30 years ago. As the number of second homes increases, the Town's economic future is becoming linked to the greater Boston, Connecticut, and New York economies from which the second homeowners derive their livelihood.

The Town also is a major transportation hub for the Cape Cod region and the islands of Nantucket and Martha's Vineyard. Over 200,000 passengers pass through and over 100,000 takeoffs and landings per year occur at the Barnstable Municipal Airport. Employment at the airport exceeds 1,000 people. The Cape Cod Regional Transportation Authority's main terminal is located in the village of Hyannis and the Steamship Authority and Hyline Cruises provide ferry service to Nantucket and Martha's Vineyard. Over one million people pass through these ports every year. All this traffic creates the opportunity for the Town to sustain a healthy retail and service driven economy.

*Barnstable's projected per-capita effective buying income is 125% of the U.S. level. County unemployment averaged 7.6% in 2013. The Town's estimated per-capita market value for 2015 is \$282,000. Barnstable's tax base is among the largest in the Commonwealth, with a total assessed valuation (AV) of \$12.7 billion. About 88% of its tax base consists of residential property, while 10% is commercial and industrial. The top 10 taxpayers constitute a very diverse 3% of AV.<sup>1</sup>*

**Tax Base.** Barnstable's tax base is still among the largest in the Commonwealth. Total assessed valuation for the Town increased to \$13.1 billion for the FY16 tax bill year reflecting a 3.5% increase from the 2015 value of \$12.7 billion. Property values continue to recover from the declines experienced after the 2008 recession. Corresponding market value per capita is extremely strong at \$292,000 based on the year-round population of 45,000. The tax base includes a substantial \$1.3 billion commercial base due to the Town's position as one of the economic centers of southeastern Massachusetts. New building growth activity continues to perform better having grown from \$94 million in 2014 to \$129 million in 2015. The tax levy for 2015 was \$106.7 million which is \$218 million less than the levy ceiling. The excess capacity between the tax levy and levy ceiling can only be accessed by a voter approved override. The tax rates for 2015 were \$9.30 per thousand dollars of valuation on residential property and \$8.40 per thousand dollars of value on commercial, industrial and personal property (CIP). The residential rate was higher than the CIP rate as a result of the Town Council adopting a 20% residential exemption. This effectively removed \$1.2 billion of property value from the residential class driving the tax rate upwards for this class of property as the residential tax levy remains the same.

**Long-term financial planning.** The Town of Barnstable's capital program has identified approximately \$115 million in needed capital improvements over the next several years. \$21 million of this amount is for improvements at the Barnstable Municipal Airport. The majority of the capital program at the airport is federal and state funded. \$14 million is associated with the water quality improvements including sewer expansions, sewer plant facility upgrades, water line replacements and other water system improvements. In addition, there is approximately \$20 million for road, bridge and sidewalk improvements and \$60 million for improvements to various town facilities including the school buildings.

In July of 2010, the Town Council adopted a funding plan for financing a portion of the water quality projects listed in the 5 year capital plan and a new trust fund was created to accumulate the resources. Funding sources included 50% betterments assessed to property abutters on sewer extensions, adoption of a local meals tax of 0.75% and increasing the local rooms tax rate from 4% to 6%. The trust fund has a balance of just over \$10 million as of June 30, 2015. In 2015, special legislation was adopted to expand the use of this trust fund to include the repairs and maintenance to private roads.

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<sup>1</sup> Standard and Poor's credit analysis, dated January 30, 2015.

On the operations side, the most significant factors affecting long-term financial planning included the level of new building growth, state aid levels, excise taxes, personnel costs including wages, salaries and benefits, utility and fuel costs, the aging of the Town's population and the change in school enrollments.

Revenue from new building growth has improved over the past couple of years but is still well below the levels the Town was experiencing back at the turn of the century. A decline in developable lots and recent trends in the housing and financial markets have established a new norm for the Town in the form of lower projections over the next several years. The Town will continue to focus efforts on the redevelopment of existing lots in an attempt to create more new property tax growth beyond the development of vacant parcels.

State aid increased 6% in 2015 and was projected to increase another 5% in 2016 when the budget was developed. The single largest form of aid is Chapter 70 Aid for education. The new formula passed in 2006 states that no community will receive less than 17.5% of its foundation budget in the form of Chapter 70 Aid. If a community currently receives less than 17.5%, the additional aid will be phased in over a 5 year period. Barnstable falls into this category and the Town's aid would increase by approximately \$1 million if this formula were fully funded. An improving state economy has provided more funding in Chapter 70 Aid in 2015. If the state's economy continues to improve, the Town may realize similar state aid increases over the next couple of budget cycles.

Health insurance cost increases continue to outpace the rate of inflation and this trend is projected to continue in the long-term. New legislation passed by the state will provide cities and towns more control over this expense. Communities now have the power to implement plan design changes without following the traditional collective bargaining process; however, any change in contribution rates are still subject to that process. Communities can also elect to join the state insurance program under the Group Insurance Commission as an alternative. Finally, all eligible retirees are required to join a Medicare plan which will reduce costs to cities and towns as well.

The Town currently participates in a joint purchase group (Cape Cod Municipal Health Group) for its health insurance program. Under the new law, the joint purchase group has voted to make plan design changes so that copays and deductibles mirror those that are offered by the plans under the Group Insurance Commission. The plan design changes have mitigated premium rate increases for 2015. Rate increase for 2015 averaged around 2%. A mitigation fund to assist employees with their higher co-pays and deductibles under the new plan design was established and labor contracts for the next two years provide for the use of \$1.2 million in town reserves for one-time premium assistance for employees. The Affordable Care Act will significantly impact this area of the budget in the near future. It is anticipated that most of the Cape Cod Municipal Health Group's plans will become subject to the "Cadillac Tax" under the Affordable Care Act. This tax becomes effective in 2020.

The Town contributes 50% towards active and retired employees' health insurance premiums. This is the minimum amount it can contribute by state law and no increase in the contribution rate is expected. The Town's total health insurance expense on a pay-as-you-go basis for 2015 was \$8.9 million. This includes active and retired employees including retired teachers. Retired teachers join the Group Insurance Commission (GIC) upon retirement and the Town receives an assessment from the GIC every year. The assessment for 2015 was \$2.3 million. Additionally, a Government Accounting Standards Board (GASB) pronouncement was issued that requires the Town to perform an actuarial calculation of its unfunded health insurance liability for all active and retired employees. This liability is disclosed in these financial statements on pages 95 to 97. The Town created a trust fund in 2011 to begin accumulating assets to fund this liability. This fund has a balance of approximately \$2.1 million as of June 30, 2015. A contribution to this fund of \$350,000 was budgeted in 2016. A plan to increase the base contribution by \$50,000 per year has been incorporated into the Town's long-term financial planning.

In the areas of utilities and fuel the Town continues to implement and explore alternative options. Fields of photovoltaic panels were installed at the Solid Waste Transfer Station and Airport in 2015 which is expected to net the Town a financial benefit of close to \$1 million per year. Smaller systems have been installed at the Town's Senior Center as well as roof mounted systems at various school facilities.

Changes in school enrollments and the aging population of the Town will require an on-going analysis of program services and resource allocation. The School Department has closed five buildings over the past several years as enrollment has declined from 7,000 to 5,400 students. School enrollment declines have subsided and are projected to remain steady in the near future. The median age of our community is increasing and the demand for services directed towards the senior population will likely increase. A current study to assess the needs of this population has been completed. It is estimated that outreach efforts and the transportation needs for this population will become higher priorities and demand higher levels of service.

The construction of sewer line extensions and additional treatment plants are also projected to have significant financial impacts on the community in the coming years. Studies are currently under way that will determine the Town's total maximum daily load (TMDL) of pollutants into our estuaries and the amounts that should be removed to comply with Federal Clean Water regulations. Removal of the excess pollutants will require sewer expansions that are estimated to cost hundreds of millions of dollars over several decades.

The Town continues to manage its financial affairs in a prudent manner. It has been able to do so by incorporating long range planning tools such as a ten-year forecast, a five-year Capital Improvement Program; establishing rainy day accounts and budgeting stabilization reserves; prioritizing spending plans and identifying discretionary spending; long-term planning for all liabilities including pension and other post-employment benefits, and investing in technology to make its operations more efficient.

The Town of Barnstable has also enhanced its revenue flexibility by establishing enterprise funds for certain operations. This has allowed the Town to shift 100% of the operating cost and capital improvements for most of the operations to the users of certain services with no tax support being provided. This includes the airport, the solid waste transfer station, the water pollution control operations, the Hyannis water operations and Sandy Neck Park. The general fund provides tax support for the construction bonds on the HYCC and the Barnstable Marina Bulkhead as well as some indirect operating support for the golf courses. The creation of these enterprise funds allows the Town to provide more tax dollars for other town services.

## **2015 Major Initiatives and Highlights**

**Fund balance.** During the year, the Town's general fund balance increased \$967,000 to \$21.7 million, on a budgetary basis as actual revenue collected exceeded budget estimates and several departments returned unexpended appropriations. Motor vehicles excise taxes performed very well exceeding the budget estimate of \$5.6 million by \$1.4 million. Enterprise fund balances decreased from \$147 million to \$142.6 million as a result of the wastewater enterprise fund transferring \$8 million to establish the sewer construction and private way maintenance and improvement stabilization fund. The capital projects fund balance decreased \$4.1 million as the Town continues to spend down bond proceeds issued for the capital improvement program.

**Operating budgets.** All appropriated budgets including the general fund and enterprise funds had favorable budget variances. All funds experienced favorable revenue variances and returned unexpended appropriations; increasing their available reserves.

**Property taxes receivable.** Outstanding property taxes receivable at the end of 2015 were approximately \$545,000 more than the previous year end. 97.2 percent of the 2015 tax levy had been collected as of June 30, 2015.

**Tax Liens Receivable.** Tax liens are \$168,000 more than they were at the previous year end as unpaid balances from the 2013 tax levy were lienied in 2015.

**Intergovernmental receivables.** Receivables increased as the Town entered into new loan agreements with the Massachusetts Clean Water Trust to finance several water capital projects. The Town will draw upon these receivables as it incurs expenses on these projects.

**Bonds payable.** Bonds payable were \$7.9 million less at the end of 2015 as the Town's principal payments on bonds exceeded new borrowings and the refinancing of some bonds resulted in a bond premium reducing the amount of outstanding principal.

**Bond sale and bond rating.** The Town issued \$4,670,000 of new general obligation bonds in 2015. The bonds were used to finance the 2015 capital improvement program. The bonds were competitively bid and awarded at a net interest cost of 1.79%. The Town's bond rating remains at AAA with Standard & Poor's.

**Cash and investments.** Total cash in the Town's treasury at the end of 2015 increased \$2.9 million from \$130.2 to \$133.1 million. This was mainly attributable to favorable budgetary operations. The following table illustrates the change in the overall cash and investments balance for the past ten years.

FY2006	\$108,792,141
FY2007	\$134,211,367
FY2008	\$135,143,563
FY2009	\$120,708,687
FY2010	\$114,273,195
FY2011	\$112,028,205
FY2012	\$120,019,687
FY2013	\$117,812,432
FY2014	\$130,175,115
FY2015	\$133,128,951

**Free cash.** Free cash is the balance of cash in the Town's treasury that is free and clear of any and all encumbrances that exist at the close of each year. The Town must submit a set of financial statements at the end of each year to the State from which this number is calculated. Free cash is certified for the General Fund and each enterprise fund. Once certified, appropriations can be made from the free cash amounts during the year. The balances as of July 1, 2015 compared to the previous year are as follows:

Free Cash (Surplus)	On July 1, 2014	On July 1, 2015	Change
General Fund	\$13,370,039	\$13,949,203	\$579,164
<b>Enterprise Funds:</b>			
Airport	\$2,563,977	\$977,186	(\$1,586,791)
Golf Course	\$500,742	\$638,274	137,532
Solid Waste	\$4,010,757	\$3,489,420	(\$521,337)
Sewer	\$14,838,692	\$7,611,524	(\$7,227,168)
Water	\$1,827,720	\$3,336,150	1,508,430
Marina	\$714,427	\$661,356	(\$53,071)
Sandy Neck	\$569,512	\$478,853	(\$90,659)
HYCC	\$313,535	\$318,809	5,274
Totals	\$38,709,401	\$31,460,775	(\$7,248,626)

The increase in general fund free cash is a result of favorable budgetary operations as actual revenue exceeded budget estimates and the return of unexpended appropriations. The reductions in Airport, Solid Waste, Marina and Sandy Neck Enterprise Fund operations are due to surplus being used for their respective capital programs. The increases in the Golf, Water and HYCC Enterprise Funds are principally due to favorable budgetary operations. The decrease in the Sewer Enterprise Fund is due to the removal of the trust fund for sewer construction as this is now a multi-purpose trust fund which includes the repairs and maintenance of private roads.

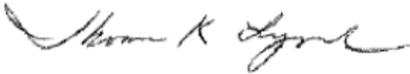
## **Awards and Acknowledgements**

The Government Finance Officer Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Barnstable for its Comprehensive Annual Financial Report for the years ended June 30, 2002 through June 30, 2014. In order to be awarded a Certificate of Achievement, the Town published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

In addition, the GFOA also awarded the Town of Barnstable the Distinguished Budget Presentation Award for its annual budget document for the years beginning July 1, 2001, through July 1, 2015. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Town Manager and Finance Division. We would like to express our appreciation to all the members of the departments who assisted and contributed to the preparation of this report. Credit must also be given to the Town Council for their unfailing support for maintaining the highest standards of professionalism in the management of the Town of Barnstable's finances.

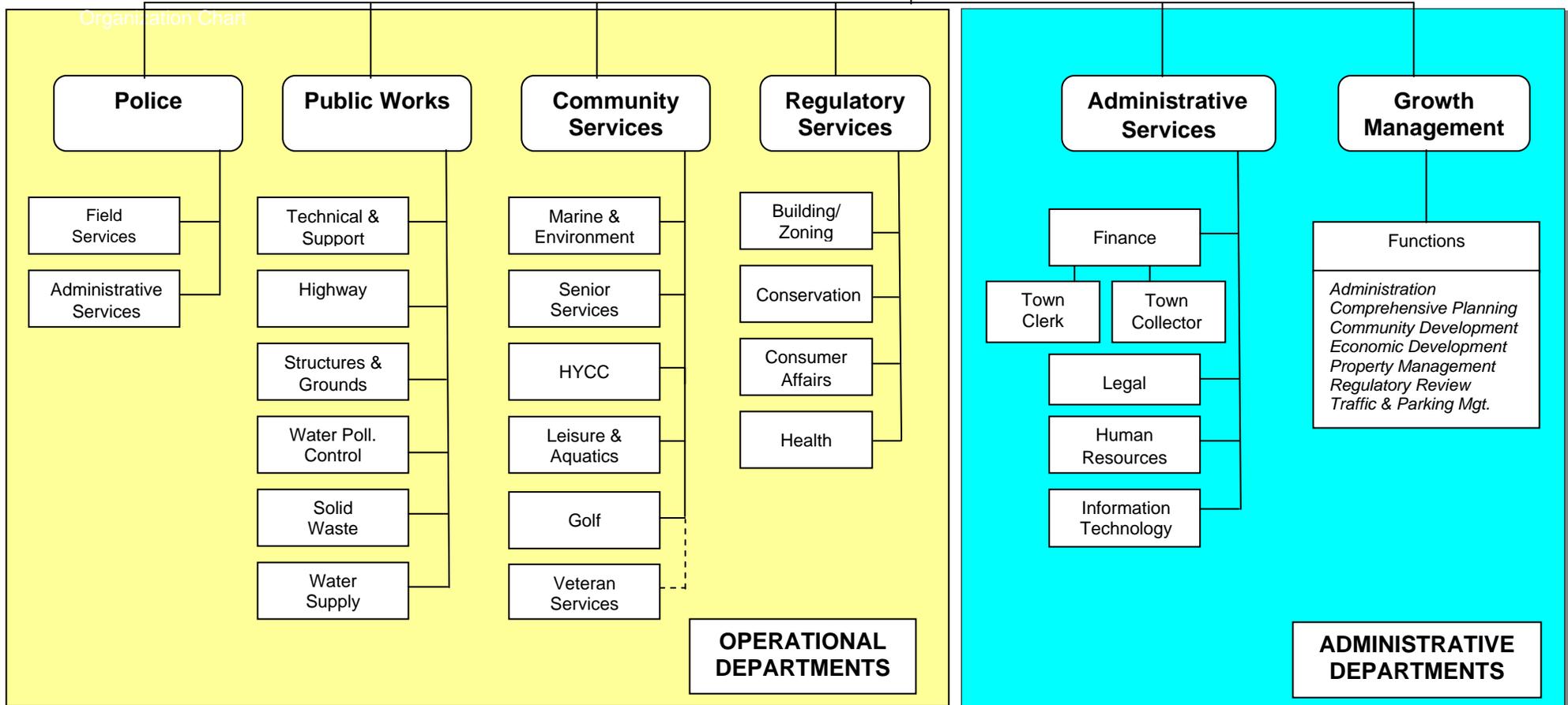
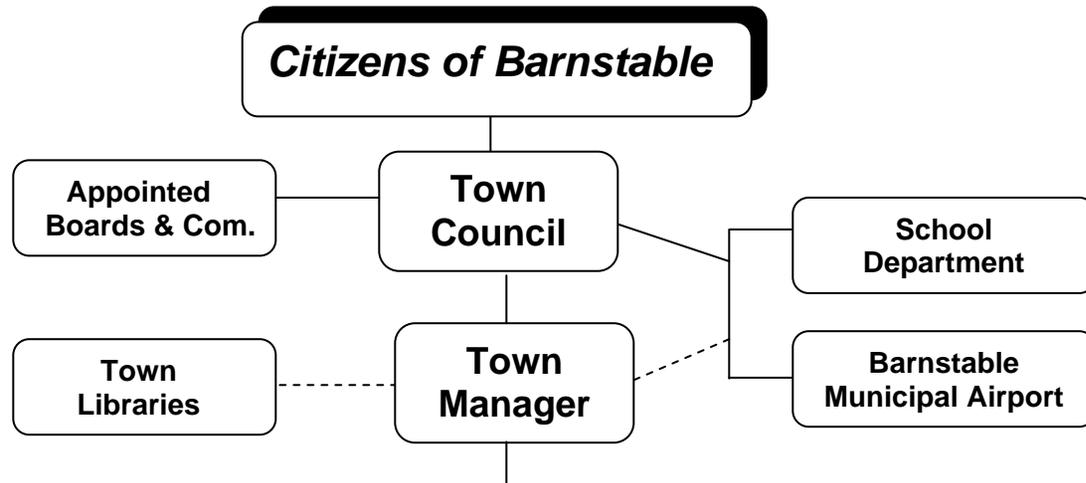
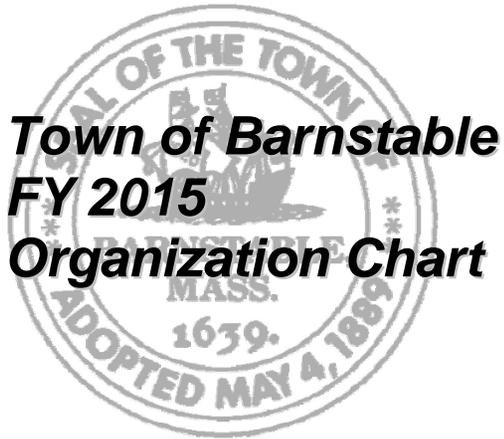
Respectfully submitted,



Thomas K. Lynch  
Town Manager



Mark A. Milne  
Finance Director





Government Finance Officers Association

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**Town of Barnstable  
Massachusetts**

For the Fiscal Year Beginning

**July 1, 2014**

Executive Director

# ***Financial Section***



**Looking at the Hyannis lighthouse from the Hyannis Inner Harbor.**



**Main Street Hyannis after winter storm Juno. The Town set a record for snow removal costs in fiscal year 2015 spending just over \$3.1 million.**

# ***Financial Section***

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## Independent Auditor's Report

To the Honorable Town Council  
Town of Barnstable, Massachusetts

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Barnstable, Massachusetts, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town of Barnstable, Massachusetts' basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Barnstable Community Horace Mann Charter Public School, which represents 0.2% of the governmental activities assets, 0.5% of the governmental fund assets, 0.2% of the governmental activities net position, 0.4% of the governmental fund balance, 0.2% of the governmental activities revenues, and 0.2% of the governmental fund revenues. We did not audit the financial statements of the Town of Barnstable, Massachusetts' discretely presented library component units listed in Note 1. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Barnstable Community Horace Mann Charter Public School, and the discretely presented component units referred to above, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Barnstable, Massachusetts, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Barnstable, Massachusetts' basic financial statements. The introductory section, combining and individual fund financial statements, schedule of passenger facility charges collected and expended and interest credited, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The accompanying schedule of expenditures of passenger facility charges collected and expended and interest credited, as listed in the table of contents, is presented for purposes of additional analysis as specified in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2015, on our consideration of the Town of Barnstable, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Barnstable, Massachusetts' internal control over financial reporting and compliance.



December 18, 2015, except for the Barnstable Community Horace Mann Charter Public School, and the library component units listed in Note 1, which were audited by other auditors and whose reports are dated on various dates through December 15, 2015.

# ***Management's Discussion and Analysis***

## Management's Discussion and Analysis

As management of the Town of Barnstable, Massachusetts (Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended June 30, 2015. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

GASB is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

Governments must adhere to GASB pronouncements in order to issue their financial statements in conformity with GAAP. The users of financial statements also rely on the independent auditors opinion. If the Town's financial statements have significant departures from GAAP the independent auditor's may issue a qualified opinion or a disclaimer (where no opinion is given). These types of opinions may have an adverse effect on the Town's bond rating and our ability to borrow money at favorable interest rates as well as obtaining grants. The Town has achieved an unmodified opinion on its financial statements since the year ended June 30, 1984.

### Financial Highlights

- The assets and deferred outflows of resources of the Town of Barnstable exceeded its liabilities at the close of the most recent year by \$344.1 million.
- The primary government's total net position increased by \$8.6 million. The increase was the net result of an increase in the Town's governmental activities of \$13 million offset with a decrease of \$4.4 million attributable to the Town's business-type activities. The governmental activities increase is mainly attributable to the \$8 million transfer in from the wastewater enterprise fund for the establishment of the sewer construction and private way maintenance and improvement special revenue fund, \$4.3 million in capital grants, and because principal payments on long-term debt, which are raised through the budget process, are higher than the depreciation expense recognized on assets by approximately \$7.3 million; offset by the recognition of an additional \$4.3 million in the other postemployment benefit obligations. The change in governmental activities net position is more fully explained on page 25. The \$4.4 million decrease in business-type activities is largely attributable to the \$8 million transfer to governmental activities offset by \$4.8 million in capital grants received in relation to construction projects within the airport and wastewater enterprise funds.
- At the close of the current year, the Town of Barnstable's governmental funds reported combined ending fund balances of \$92.3 million, an increase of \$5.6 million in comparison with the prior year. Approximately \$36.6 million of this total amount is available for appropriation at the government's discretion.
- At the end of the current year, fund balance for the general fund totaled \$45.2 million, or 31.9% of total general fund expenditures.
- Expenditures for the general fund totaled \$141.9 million or \$1.1 million less than the prior year. The area with the largest change was pension benefits which decreased \$5.6 million due to the Massachusetts Teachers Retirement System's implementation of GASB #68 and #71 which decreased expense by \$6 million. The second largest area to change was education which increased \$1.4 million.
- The Town of Barnstable's total long-term debt decreased by \$7.9 million during the current year. The Town issued \$22.9 million of long-term debt, of which \$9.2 million was for governmental activities and \$13.7 million was for business-type activities. A total of \$33.3 million in long-term debt principal was paid down.

## Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town of Barnstable's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the Town's non-fiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town of Barnstable is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both the government-wide financial statements include not only the Town itself (known as the primary government), but also the seven village libraries for which the Town contributes a majority of funding for their annual operations. Although they are legally separate, the libraries receive a significant portion of their annual operating budget from the Town of Barnstable and, therefore, the financial information for these component units is reported separately from the financial information presented for the primary government itself.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Barnstable can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains four major governmental funds that are presented separately in the governmental fund financial statements. The remaining eight nonmajor funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The Town maintains two types of proprietary funds.

The Town maintains eight different enterprise funds within the proprietary fund type. Enterprise funds are used to report the same functions as business-type activities in the government-wide financial statements. The Town of Barnstable uses enterprise funds to account for its airport, municipal golf course, solid waste disposal and recycling center, wastewater, water supply, marina, Sandy Neck recreation area and the Hyannis Youth and Community Center activities.

The Town maintains an internal service fund within the proprietary fund type which is reported in governmental activities in the government-wide financial statements. This fund is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to workers' compensation.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for airport, golf, solid waste, wastewater operations, water supply, marina, Sandy Neck recreation and Hyannis Youth and Community Center all of which are considered major funds of the Town.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The other postemployment benefits fund is used to account for assets accumulated to provide funding for future other postemployment benefits (OPEB) liabilities. Private-purpose trust funds and agency funds are reported and combined into a single, aggregate presentation in the fiduciary funds financial statements under the captions "private purpose trust funds" and "agency funds", respectively.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the basic financial statements.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Barnstable, assets and deferred outflows of resources exceeded liabilities by \$344.1 million at the close of the most recent year.

By far the largest portion of the Town's net position, \$335.8 million, reflects its investment in capital assets (e.g., land, buildings, vehicles, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The Town uses these assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position, \$30.2 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is a deficit of \$21.9 million. The deficit is the result of the implementation of GASB #68 which required the Town to record its net pension liability of \$85.2 million for the first time this year along with the other postemployment benefits liability of \$44.4 million. These are long term unfunded liabilities that will not require significant short term resources.

The change in net position by activity (governmental and business-type) is also a useful measure to assess the financial position of the Town. By understanding the underlying reasons for these changes, communities may be better prepared to make decisions in regards to the allocation of resources from year to year.

### Comparative Net Position

	<u>Governmental Activities</u>		<u>Business-type Activities</u>	
	(As Revised)		(As Revised)	
	June 30, 2015	June 30, 2014	June 30, 2015	June 30, 2014
Current and other assets	\$ 140,596,354	\$ 134,212,369	\$ 37,311,688	\$ 46,754,211
Capital assets	245,004,316	236,335,715	180,288,781	177,768,566
Total assets	<u>385,600,670</u>	<u>370,548,084</u>	<u>217,600,469</u>	<u>224,522,777</u>
Deferred outflows of resources	<u>116,597</u>	<u>-</u>	<u>1,159,670</u>	<u>-</u>
Current liabilities	26,335,068	23,696,794	12,507,994	10,868,507
Long-term liabilities	<u>157,883,922</u>	<u>158,324,261</u>	<u>63,608,525</u>	<u>66,661,161</u>
Total liabilities	<u>184,218,990</u>	<u>182,021,055</u>	<u>76,116,519</u>	<u>77,529,668</u>
Net position:				
Net investment in capital assets	205,927,509	196,719,117	129,853,741	130,038,669
Restricted	30,226,777	30,686,880	-	-
Unrestricted	<u>(34,656,009)</u>	<u>(38,878,968)</u>	<u>12,789,879</u>	<u>16,954,440</u>
Total net position	<u>\$ 201,498,277</u>	<u>\$ 188,527,029</u>	<u>\$ 142,643,620</u>	<u>\$ 146,993,109</u>

The Town has realized an increase in its net position from 2014 to 2015 within its governmental activities and a decrease in its business type activities. Total net position has increased \$13 million over this period for governmental activities and decreased \$4.4 million for business-type activities. The 2015 increases are mainly attributable to the establishment of the sewer construction and private way maintenance and improvements stabilization fund, capital grants and annual principal payments on debt service exceeding depreciation. These increases were partially offset by the recognition of other postemployment benefit obligations which increased by \$4.3 million. The amortization of this liability will continue to deteriorate the Town's overall financial position unless it is pre-funded. In 2015, capital grants totaled \$4.3 million for governmental activities, \$4.7 million for the airport enterprise fund and \$135,000 for wastewater enterprise fund. Principal payments on debt service for governmental and business-type activities totaled \$9.2 million and \$4.7 million, respectively. Depreciation on capital assets totaled \$7.6 million and \$6.5 million, respectively.

The majority of the increase to the Town's capital assets during 2015 were in the form of road and drainage improvements and buildings and building improvements. Capital asset growth within the business-type activities for 2015 consisted mainly of the various sewer upgrades, machinery and equipment and building improvements.

**Current and other assets and current liabilities** have both increased in governmental activities while current and other assets decreased and current liabilities increased in business-type activities. In governmental activities, current and other assets increased \$6.4 million from 2014. This is a direct result of the establishment of the sewer construction and private way maintenance and improvements stabilization fund. Also, several of the Town's

borrowings for capital projects have not been spent resulting in an increase in their cash and cash equivalents. The governmental activities' current liabilities have increased \$2.6 million from 2014 due to an increase in construction payables. For business-type activities, current and other assets decreased by \$9.4 million. This decrease is due to the transfer out for the establishment of the sewer construction and private way maintenance and improvements stabilization fund along with decreases in state receivables for airport, solid waste and wastewater, net of increases in water projects. There was a \$1.6 million increase in current liabilities mainly from an increase in payables due to ongoing airport construction projects and from the issuance of a short term note with the Massachusetts Clean Water Trust.

**Long-term liabilities** have decreased in governmental activities and business-type activities from the 2014 levels. For governmental activities, the net decrease is largely due to a \$4.3 million increase in the liability for other postemployment benefits offset by a \$5 million decrease in long-term bonds and notes payable, as bonds being retired exceeded new debt issued. The decrease for business-type activities was due to the decrease in long-term bonds payable.

**Net investments in capital assets** have increased in governmental activities and slightly decreased in business-type activities. For governmental activities, this is mainly attributable to capital asset acquisitions and payments on bond principal exceeding depreciation on capital assets. For business-type activities, this is mainly attributable to the timing of reimbursements for projects funded through the Massachusetts Clean Water Trust.

**Restricted net position** has decreased \$460,000 for governmental activities from 2014 to 2015 mainly due to the timing of gifts and grants. The **unrestricted net position** amount has increased \$4.2 million in the current year which was the net result of the establishment of the sewer construction and private way maintenance and improvement stabilization fund totaling \$8 million offset with the recognition of an additional \$4.3 million for other postemployment benefit obligations and the results of current operations.

**Governmental activities.** In 2015, governmental activities increased the Town of Barnstable's net position by \$13 million. Key elements of the changes in governmental activities are as follows:

- The Town adopted special legislation to establish the sewer construction and private way maintenance and improvement stabilization trust fund. In accordance with the legislation, the Town reports 100% of the meals tax and 33% of the hotel/motel tax collected directly to this stabilization trust fund. Beginning in 2015, the Town credited these revenues directly into the new fund. This fund had an ending balance of \$10.3 million.
- The Town recognized an additional \$4.3 million of other postemployment benefits obligation which resulted in a decrease in net position. The total liability reported in governmental activities for OPEB is \$42 million as of June 30, 2015.
- The Town received \$4.3 million in capital grants, which includes \$1.8 million from state funding of Chapter 90 highway projects.
- The Town raised approximately \$1.7 million more to retire outstanding governmental debt than was recorded as depreciation on governmental capital assets; this has a positive impact on the Town's net position.
- The general fund's positive budgetary results increase the governmental net position by \$1.7 million.

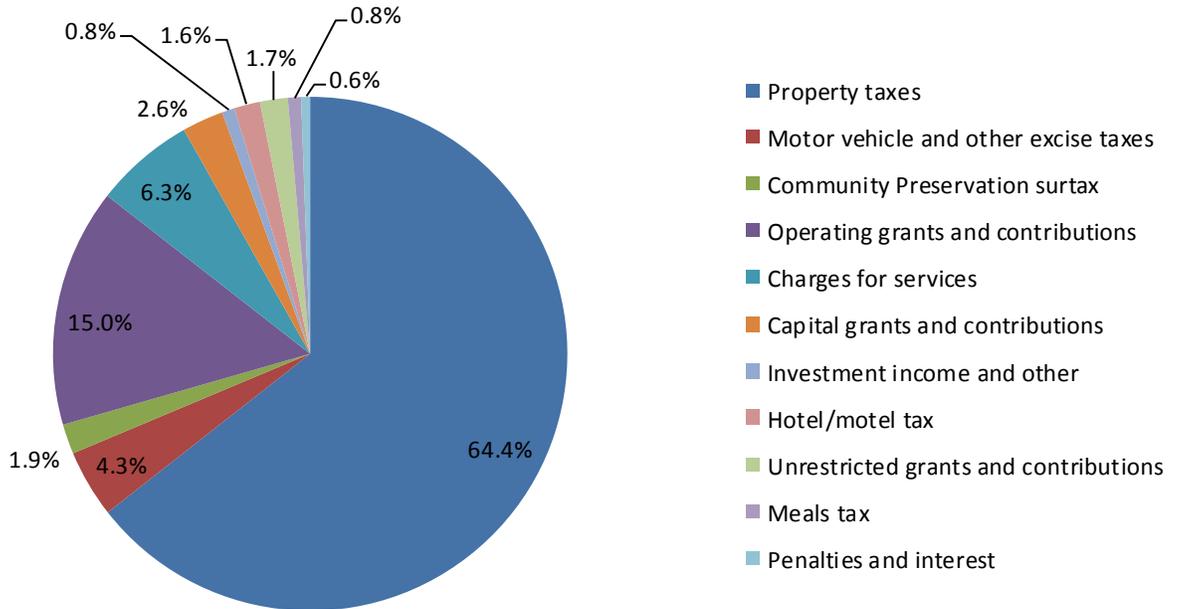
### Changes in Net Position

	Governmental Activities (As Revised)		Business-Type Activities (As Revised)	
	2015	2014	2015	2014
Revenues:				
Program Revenues:				
Charges for services.....	\$ 10,403,935	\$ 10,453,091	\$ 25,233,698	\$ 25,799,603
Operating grants and contributions.....	24,791,463	30,872,078	473,201	333,149
Capital grants and contributions.....	4,320,128	5,520,965	4,815,157	7,356,270
General revenues:				
Property taxes.....	106,530,407	103,150,266	-	-
Motor vehicle and other excise taxes.....	7,032,295	7,014,709	-	-
Hotel/motel tax.....	2,699,495	2,728,769	-	-
Meals tax.....	1,372,762	1,455,329	-	-
Penalties and interest.....	928,707	1,056,947	-	-
Community Preservation surtax.....	3,099,572	3,036,667	-	-
Unrestricted grants and contributions.....	2,888,316	3,037,252	-	-
Sale of capital assets.....	-	3,782,939	-	-
Investment income and other.....	1,307,131	3,351,369	412,348	942,020
Total revenues.....	<u>165,374,211</u>	<u>175,460,381</u>	<u>30,934,404</u>	<u>34,431,042</u>
Expenses:				
Town Council.....	319,389	399,567	-	-
Town Manager.....	699,143	794,403	-	-
Administrative services.....	10,494,508	10,987,865	-	-
Growth management.....	1,584,349	2,534,216	-	-
Public safety.....	17,242,244	18,654,946	-	-
Education.....	100,136,212	98,552,670	-	-
Public works.....	15,790,089	17,832,428	-	-
Community services.....	4,700,461	4,899,743	-	-
Regulatory services.....	4,692,463	5,005,639	-	-
Culture and recreation.....	2,426,386	2,285,422	-	-
Interest.....	2,283,830	2,367,893	-	-
Airport.....	-	-	9,905,470	9,859,032
Golf course.....	-	-	2,550,324	2,615,366
Solid waste.....	-	-	2,420,243	1,613,661
Waste water.....	-	-	4,870,584	5,222,181
Water supply.....	-	-	3,646,730	3,369,176
Marina.....	-	-	561,098	636,978
Sandy Neck.....	-	-	863,593	661,179
Hyannis Youth and Community Center.....	-	-	2,499,740	2,463,416
Total expenses.....	<u>160,369,074</u>	<u>164,314,792</u>	<u>27,317,782</u>	<u>26,440,989</u>
Excess before transfers.....	5,005,137	11,145,589	3,616,622	7,990,053
Transfers, net.....	7,966,111	(2,303,170)	(7,966,111)	2,303,170
Change in net position.....	12,971,248	8,842,419	(4,349,489)	10,293,223
Net position - Beginning of Year, as revised.....	<u>188,527,029</u>	<u>179,684,610</u>	<u>146,993,109</u>	<u>136,699,886</u>
Net position - End of Year.....	<u>\$ 201,498,277</u>	<u>\$ 188,527,029</u>	<u>\$ 142,643,620</u>	<u>\$ 146,993,109</u>

The beginning net position of governmental activities and the business-type activities have been revised to reflect the implementation of GASB Statement #68. To reflect this change, the Town has recorded a net pension liability

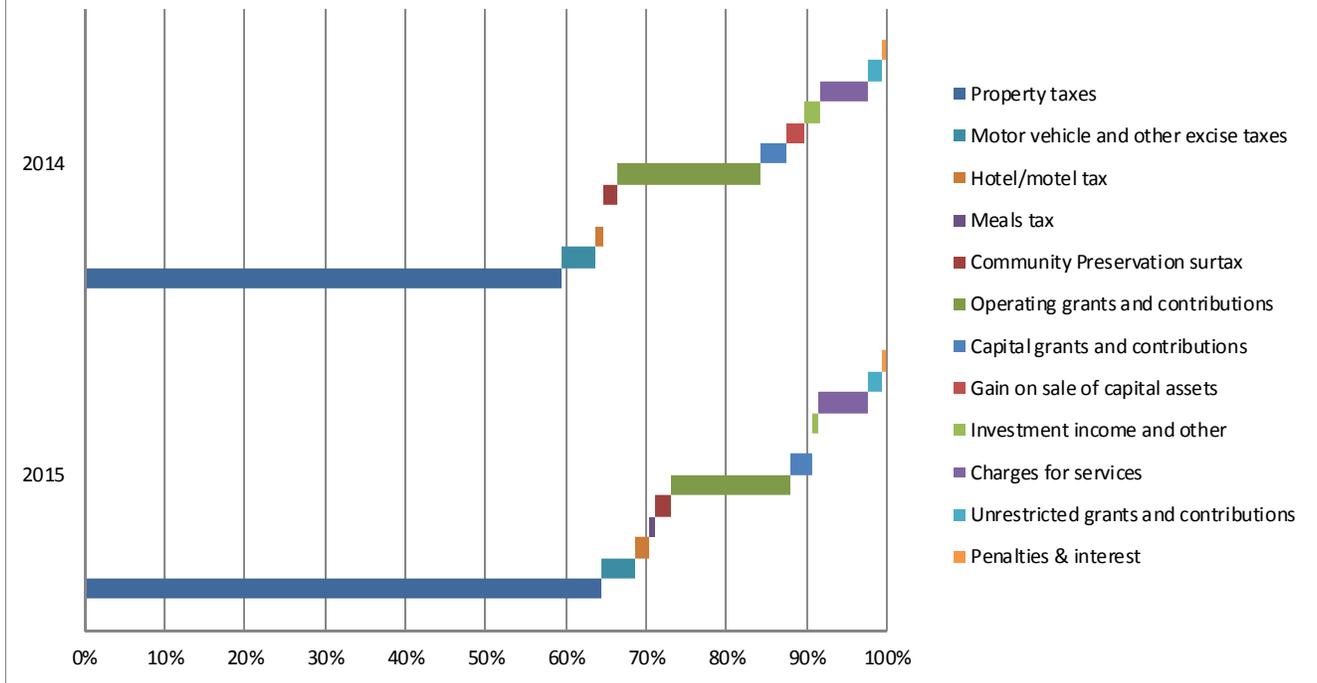
and a deferred outflow of resources, which has resulted in the revision of the June 30, 2014 balance of the governmental activities by \$67,575,916 and business-type activities by \$16,943,513. Previously reported net position in governmental activities of \$256,102,945 has been revised to \$188,527,029 and in business-type activities of \$163,936,622 has been revised to \$146,993,109.

### FY 2015 Governmental Activities Revenue Type



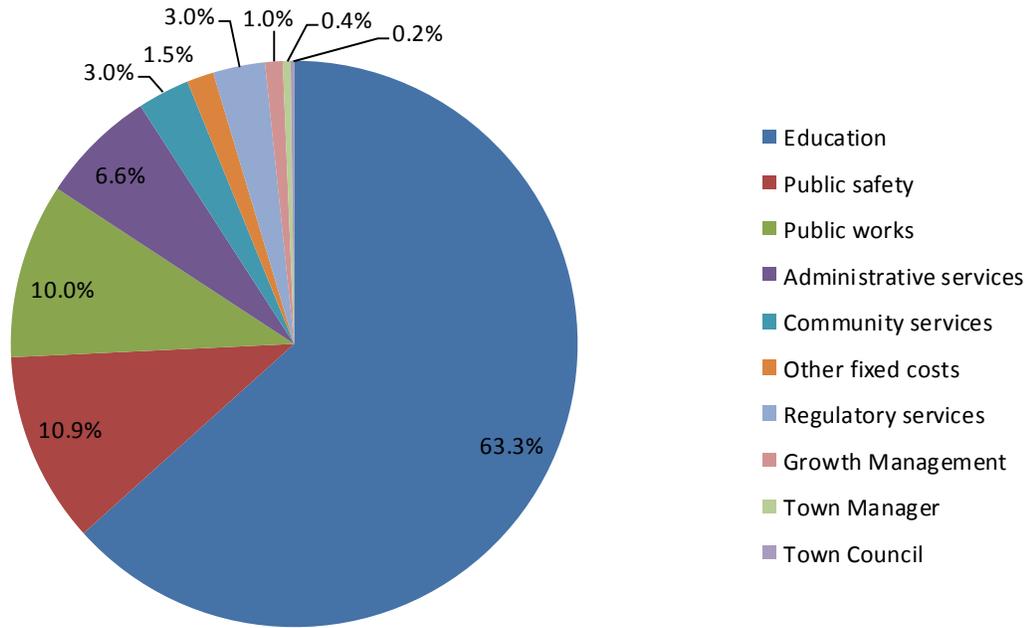
- Charges for services represent 6.3% of governmental activities resources. The Town can exercise more control over this category of revenue than any other. Fees charged for services rendered that are set by the Council and Manager are included in this category.
- Operating and capital grants and contributions account for 17.6% of the governmental activities resources. Most of these resources apply to education operations. These resources offset costs within the school department in addition to their general fund operating budget.
- Property taxes are by far the most significant revenue source for the Town’s governmental activities. They comprise 64.4% of all resources.
- Other taxes and other revenues comprise a total of 11.7% of the governmental activity’s resources.

## Two Year Comparison of Governmental Activities Revenue Composition



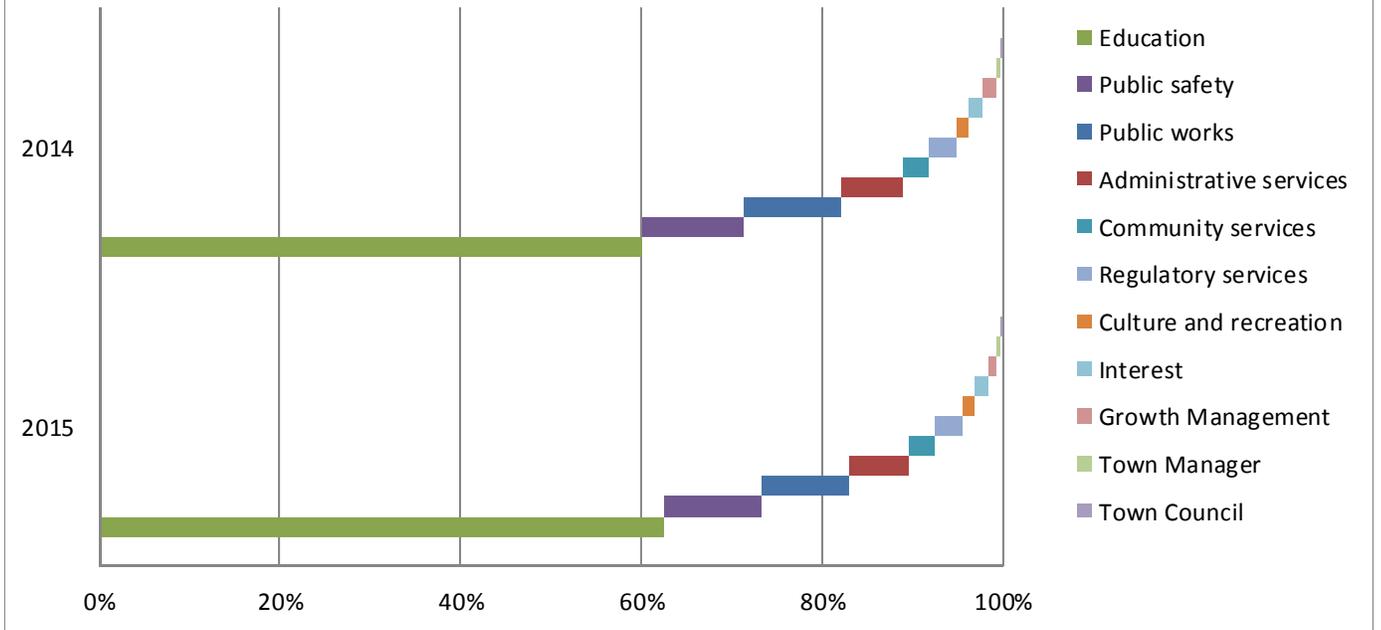
- Property taxes increased from 59.6% to 64.4% of total governmental activities revenue in 2015. This was due to an increase in the tax levy and corresponding increase in property taxes collected.
- All other categories of governmental activities revenue remained relatively the same.
- Collectively, property taxes, excise taxes and community preservation surtax account for 70.5% of all governmental activities revenue in 2015. This is 5.1% more than the 2014 amount.

## FY 2015 Governmental Activities Expenses



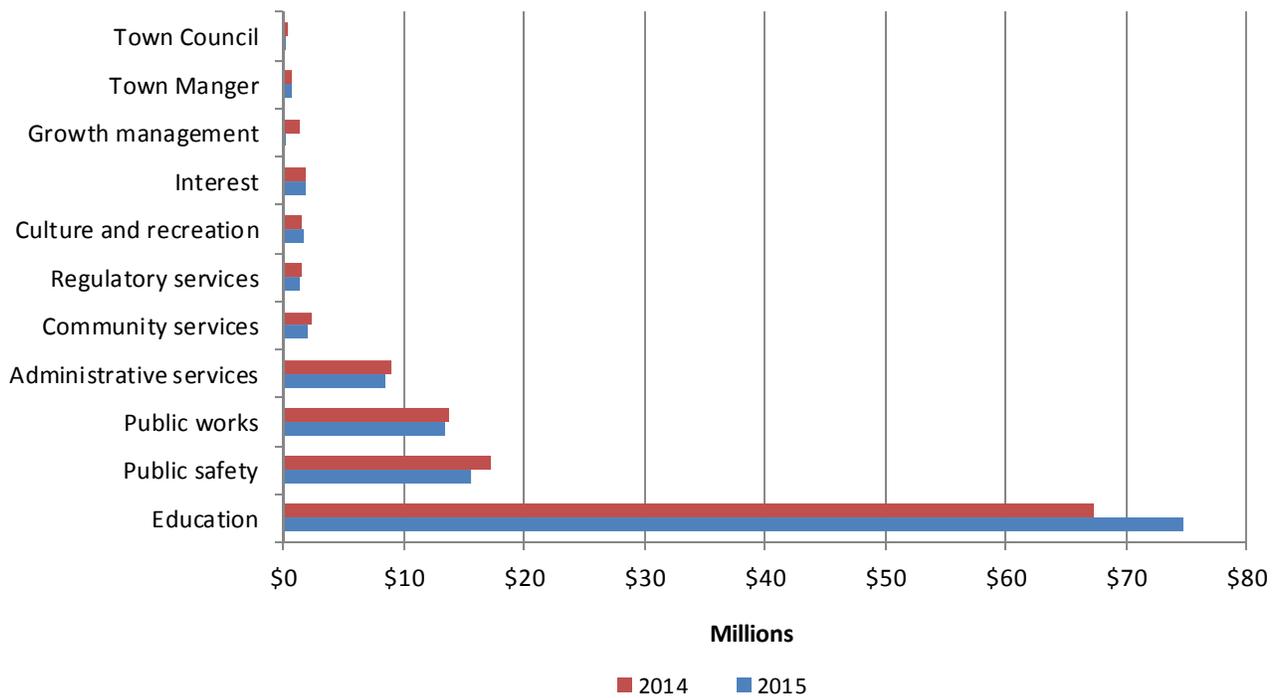
- Education is by far the largest governmental activity of the Town totaling \$100.1 million or 62.4% of all expenses.
- Public safety is the second largest activity consisting of \$17.2 million or 10.8%.
- Public works is the third largest category at \$15.8 million or 9.8%.
- 86% of all governmental activity is associated with public safety, education, public works, and other fixed costs. The remaining activity, or 14%, is associated with community services, regulatory services, growth management, administrative services, town council, and town manager.

## Two Year Comparison of Governmental Activities Expenses



- Education is the largest area of expenditures for governmental activities accounting for 62.4% of all expenses.
- Education, public safety and public works and other fixed costs collectively account for 86% of all expenses in the governmental activities.

## Net Expense By Function For Governmental Activities

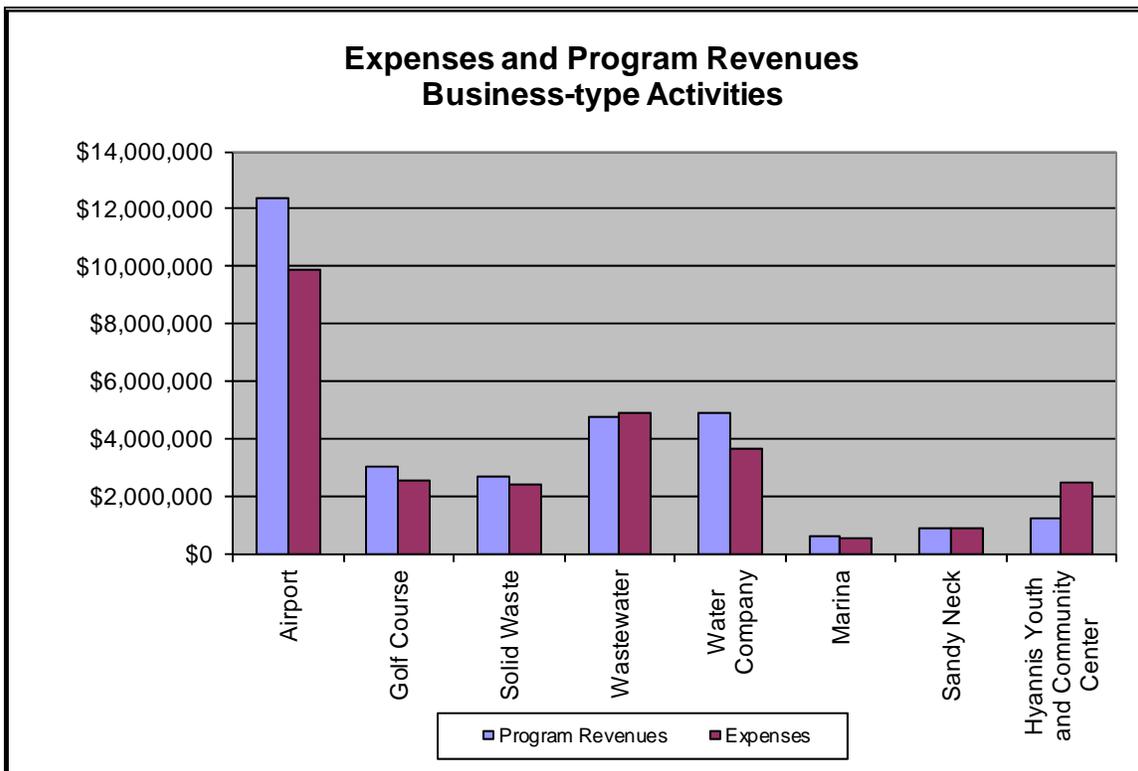


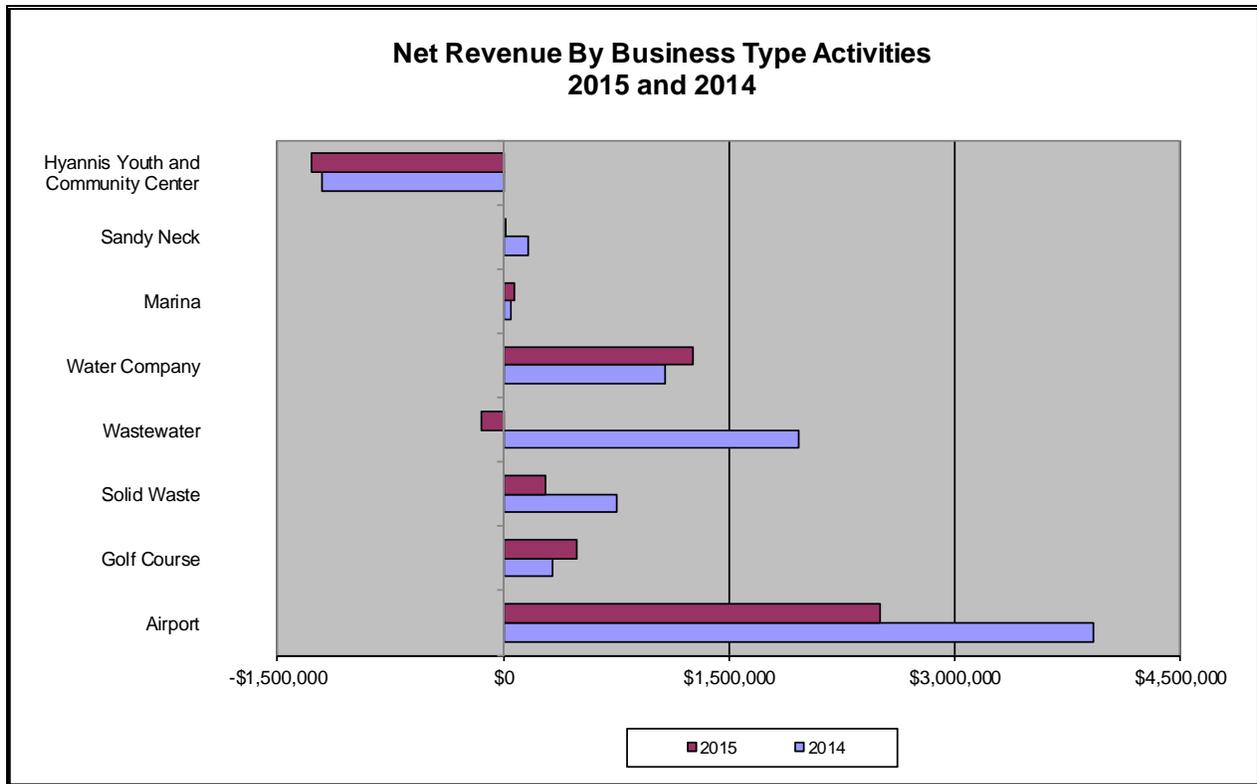
The change in the net expenses by function from year to year is useful to understand where tax dollars and other general revenues not restricted for particular purposes are being allocated.

- Education realized the largest increase in net expenses from 2014 to 2015 of \$7.5 million.
- General government realized the largest decrease in net expenses from 2014 to 2015 of \$1.8 million.
- Public safety realized the second largest decrease in net expenses from 2014 to 2015 of \$1.6 million.

**Business-type activities.** Business-type activities decreased the Town’s net position by \$4.4 million. Key elements of this decrease are as follows:

- \$1.8 million increase was attributable to airport operations.
- \$386,000 increase was attributable to golf course operations.
- \$60,000 increase was attributable to solid waste operations.
- \$8.4 million decrease was attributable to wastewater operations. This was mainly due to the transfer of \$8 million to the general fund to establish the sewer construction and private way maintenance and improvement stabilization fund.
- \$1.2 million increase was attributable to water supply operations.
- \$275,000 increase was attributable to the marina enterprise fund.
- \$63,000 decrease was attributable to the Sandy Neck recreation fund.
- \$400,000 increase was attributable to the Hyannis Youth and Community Center.
- The business-type activities transferred \$2 million of its net operating income to governmental activities to pay for costs associated with running the business-type activities which are paid for out of governmental activities.





- All business type activities have generated net revenue (program revenue less expenses) for the past two years except for wastewater and the Hyannis Youth and Community Center.
- The airport realized a decrease in net revenue generated from 2014 to 2015. This is principally due to the decrease in capital grant funding as the airport's major construction projects occurred in prior years.
- Net revenue does not include investment income and transfers, which have been necessary to allow some of the enterprise funds to meet their debt service obligations.

**Financial Analysis of the Government's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town of Barnstable's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Barnstable's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of the current year, the Town's governmental funds reported combined ending fund balances of \$92.3 million, an increase of \$5.6 million in comparison with the prior year.

The general fund is the chief operating fund of the Town. At the end of the current year, unassigned fund balance of the general fund totaled \$36.6 million, while total fund balance was \$45.2 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures.

## Analysis of Fund Balance and General Fund Expenditures

	<u>2015</u>	<u>2014</u>	<u>Increase (Decrease)</u>
Unassigned fund balance	\$ 36,629,184	\$ 28,085,852	\$ 8,543,332
Total fund balance	\$ 45,219,808	\$ 35,556,631	\$ 9,663,177
Total General Fund expenditures	\$ 141,869,273	\$ 142,960,033	\$ (1,090,760)
Unassigned fund balance as a % of total GF expenditures	25.82%	19.65%	6.17%
Total fund balance as a % of total GF expenditures	31.87%	24.87%	7.00%

Unassigned fund balance and total fund balance as a percentage of total general fund expenditures increased in 2015 from the 2014 levels. The Town's general fund expenditures for 2015 are \$1.1 million less than 2014.

Unassigned fund balance has increased by \$8.5 million mainly due to a transfer in from the wastewater enterprise fund for the establishment of the sewer construction and private way maintenance and improvement stabilization fund.

The Town has planned to use \$4 million of fund balance to balance the 2016 general fund budget, which is reported within assigned fund balance.

### General Fund Comparison

	<u>2015</u>	<u>2014</u>	<u>Increase (Decrease)</u>
Cash and investments	\$ 54,736,294	\$ 43,916,799	\$ 10,819,495
Receivables and other assets	\$ 23,622,969	\$ 25,538,068	\$ (1,915,099)
Total liabilities and deferred inflows	\$ 33,139,455	\$ 33,898,236	\$ (758,781)
Total fund balance	\$ 45,219,808	\$ 35,556,631	\$ 9,663,177
Revenues	\$ 146,529,301	\$ 148,328,477	\$ (1,799,176)
Expenditures	\$ 141,869,273	\$ 142,960,033	\$ (1,090,760)

- Cash and investments have increased mainly as a result of transfer in from the wastewater enterprise fund for the establishment of the sewer construction and private way maintenance and improvement stabilization fund.
- Receivables have decreased by \$1.9 million from 2014, mostly due to receipts coming in from State reimbursement programs.
- Total fund balance has increased mainly due to the establishment of the sewer construction and private way maintenance and improvement stabilization fund and favorable results in operations.
- The \$1.8 million decrease in revenue is comprised mostly of the decrease of \$6 million in Massachusetts Teachers Retirement System's (MTRB) implementation of GASB #68 and #71 offset with an increase of \$2.4 million in property tax growth, \$416,000 in the motor vehicle and other excise, and \$2.3 million in hotel, motel, and meals taxes in which the full portion is accounted for in the general fund due to the establishment of the sewer construction and private way maintenance and improvements stabilization fund. A portion of these revenues were accounted for in the wastewater enterprise fund in 2014.
- The \$1.1 million decrease in expenditures was mainly due to a decrease in pension benefits of \$5.6 million for the MTRB implementation of GASB #68 and #71 offset with an increase of \$1.4 million for education.

In accordance with GASB #54, the Town has included the Municipal Purpose Stabilization fund within the unassigned fund balance of the general fund. The fund balance in the municipal purpose stabilization fund has decreased \$1.4 million since 2014. This fund is more commonly referred to in town as the "Capital Trust Fund". Resources are accumulated in this fund to provide for future capital improvements on a pay-as-you-go basis and

to pay debt service on borrowing authorizations issued to finance capital improvements. This fund receives an annual transfer from the General Fund (\$3.5 million in 2015) and transfers out a sum of money that equals the annual debt service payments on projects authorized as well as cash appropriations for capital improvements. The difference between the transfer in and out contributes to the increase or decrease in this fund balance at the end of any year.

In accordance with GASB #54, the Town has included the sewer construction and private way maintenance and improvement stabilization fund within the unassigned fund balance of the general fund. This fund was established in 2015 and has a year-end balance of \$10.3 million.

In accordance with GASB #54, the Town has classified the fund balance in the pension stabilization fund within the category of restricted fund balance within the general fund. The balance of the pension stabilization fund has remained consistent with a decrease of \$197,000 from the prior year.

Charges to other governmental fund balances include the following:

	<b>Fund Balance</b>		<b>Increase (Decrease)</b>
	<b>2015</b>	<b>2014</b>	
Capital Projects	\$ 9,056,042	\$ 13,198,869	\$ (4,142,827)
Highway Projects	\$ 668,260	\$ 540,224	\$ 128,036
Community Preservation Fund	\$ 9,818,187	\$ 9,131,297	\$ 686,890
Nonmajor Governmental Funds	\$ 27,501,416	\$ 28,229,882	\$ (728,466)

The capital projects fund decreased by \$4.1 million in 2015. This is due to the Town's ongoing capital construction and improvement projects. The Town's major projects included \$7.7 million in public works expenditures mainly for infrastructure related projects.

The highway projects fund reported expenditures of \$1.2 million against \$1.3 million of reimbursements on projects in 2015 which are fully supported by State grants on a reimbursable basis.

The community preservation fund balance increased \$687,000 in 2015. This is due to a decrease of \$565,000 in revenue, offset by a decrease of \$925,000 in expenditures compared to the prior year.

The nonmajor funds decreased by \$728,000 in 2015. Revenues increased by \$1.1 million from the prior year and expenditures increased by \$436,000 due to the completion of various projects. Transfers netted to a decrease of \$1.2 million.

**Proprietary funds.** The Town of Barnstable's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the Town of Barnstable's business-type activities.

**General Fund Budgetary Highlights**

The \$614,000 increase from the original budget to the final amended budget resulted from the appropriation of available funds (free cash) for the Police Department totaling \$53,000 and for transfers to capital projects totaling \$738,000; these appropriation increases were offset by \$181,000 in budget reductions for prior year encumbrances that were not expended.

General fund revenues came in over budget by \$2.8 million. All categories of revenues exceeded the budget with the exception of investment income. Motor vehicle and other excise taxes realized the largest positive variance at \$1.4 million.

General fund expenditures plus encumbrances came in \$1.1 million more than budgeted. All departments realized budget savings except for state and county assessments and public works due to snow and ice expenses. These are areas where municipalities are allowed to deficit spend under state law.

**Capital Assets and Debt Management**

**Capital assets.** The Town of Barnstable’s investment in capital assets for its governmental and business type activities as of June 30, 2015 amount to \$425.3 million (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, improvements to land and buildings, machinery and equipment, vehicles, roads, sidewalks, bridges, runways and sewer lines. The total net increase in the Town’s investment in capital assets for the current year was \$11.2 million (an \$8.7 million increase for governmental activities and a \$2.5 million increase for business-type activities).

Major capital asset events during the current year included the following:

- The Town spent \$18.2 million for various infrastructure improvements including roads, drainage and sidewalks.
- The Town spent \$3 million on construction in progress. Of this amount, \$248,000 was for airport projects, \$296,000 was for water projects, \$606,000 was for building construction, \$409,000 was for park improvements, and \$1.4 million was for road projects.
- The Town spent \$2.3 million on equipment and vehicles.
- The Town spent \$5 million on various building improvements. Of this amount \$3.5 million was spent on school projects, \$394,000 was spent on community preservation building restoration, \$224,000 on public safety buildings, \$424,000 on public works buildings, and \$240,000 on sewer buildings.

	<b>Capital Assets</b>		
	<b>Cost of Capital Assets at end of year</b>	<b>Accumulated Depreciation at end of year</b>	<b>Capital Assets, net</b>
<b>Governmental activities</b>			
<u>Function:</u>			
General government.....	\$ 14,390,283	\$ (5,516,899)	\$ 8,873,384
Growth management.....	1,245,899	(45,200)	1,200,699
Public safety.....	12,078,542	(8,528,986)	3,549,556
Education.....	138,289,264	(75,275,451)	63,013,813
Public works.....	142,179,112	(50,903,112)	91,276,000
Regulatory services.....	71,560,726	(1,425,059)	70,135,667
Community services.....	<u>12,315,241</u>	<u>(5,360,044)</u>	<u>6,955,197</u>
Total by function.....	<u>392,059,067</u>	<u>(147,054,751)</u>	<u>245,004,316</u>
<b>Business-type activities</b>			
<u>Function:</u>			
Airport.....	100,447,903	(27,778,578)	72,669,325
Golf.....	17,805,723	(4,115,821)	13,689,902
Solid Waste.....	5,097,128	(2,437,330)	2,659,798
Wastewater.....	60,669,071	(21,533,279)	39,135,792
Water Supply.....	25,995,485	(2,264,247)	23,731,238
Marina.....	7,882,673	(2,131,724)	5,750,949
Sandy Neck recreation.....	1,872,599	(529,694)	1,342,905
Hyannis Youth and Community Center.....	<u>24,218,920</u>	<u>(2,910,048)</u>	<u>21,308,872</u>
Total by function.....	<u>243,989,502</u>	<u>(63,700,721)</u>	<u>180,288,781</u>
<b>Grand Total.....</b>	<b>\$ <u>636,048,569</u></b>	<b>\$ <u>(210,755,472)</u></b>	<b>\$ <u>425,293,097</u></b>

Additional information on the Town of Barnstable's capital assets can be found in Note 5 of this report.

**Long-term debt.** At the end of the current year, the Town of Barnstable had total bonded debt outstanding of \$103.7 million. The entire amount is classified as general obligation debt and is backed by the full faith and credit of the Town. The Town has no revenue bonds outstanding, which are bonds secured solely by specified revenue sources.

**Governmental Activities:**

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
MCWT Title V Bond of 1997.....	2021	\$ 200,000	0.00	\$ 72,603	\$ -	\$ (10,400)	\$ 62,203
MCWT Title V Bond of 2002.....	2023	200,000	0.00	90,212	-	(9,972)	80,240
Municipal Purpose Bonds of 2005.....	2015	6,280,000	3.25 - 5.00	3,445,000	-	(3,445,000)	-
MCWT Title V Bonds of 2006.....	2026	400,000	0.00	240,000	-	(20,000)	220,000
MCWT Title V Bond of 2007.....	2027	200,000	0.00	130,000	-	(10,000)	120,000
Municipal Purpose Bonds of 2007.....	2027	44,066,188	3.38 - 4.75	24,210,000	-	(6,730,000)	17,480,000
MCWT Bond of 2008 (CW-04-31).....	2021	389,216	2.00	222,094	-	(29,856)	192,238
Municipal Purpose Bonds of 2008.....	2028	5,928,700	3.75 - 4.50	3,212,000	-	(373,000)	2,839,000
MCWT Bond of 2009.....	2021	887,454	2.00	629,745	-	(340,301)	289,444
Municipal Purpose Bonds of 2010.....	2030	3,873,270	2.00 - 5.00	2,750,000	-	(200,000)	2,550,000
Municipal Purpose Bonds of 2011.....	2031	15,751,000	2.00 - 4.00	11,290,349	-	(1,746,552)	9,543,797
Municipal Purpose Refunding of 2012.....	2023	10,037,900	2.00 - 4.00	8,079,500	-	(1,200,000)	6,879,500
Municipal Purpose Bonds of 2014.....	2024	6,248,000	2.00 - 3.00	6,248,000	-	(793,000)	5,455,000
Municipal Purpose Refunding of 2015.....	2027	5,265,500	2.00 - 4.50	-	5,265,500	-	5,265,500
Municipal Purpose Bonds of 2015.....	2035	3,930,000	2.00 - 4.50	-	3,930,000	-	3,930,000
Total Bonds Payable.....				60,619,503	9,195,500	(14,908,081)	54,906,922
Add: unamortized premium.....				187,337	728,615	(44,303)	871,649
Total Bonds Payable, net.....				\$ 60,806,840	\$ 9,924,115	\$ (14,952,384)	\$ 55,778,571

**Business-type Activities:**

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
Golf Course.....	2025	\$ 6,601,500	5.00	\$ 2,900,000	\$ 2,151,500	\$ (2,350,000)	\$ 2,701,500
Add: unamortized premium.....				-	314,768	-	314,768
Total Golf Course Bonds Payable, net.....				2,900,000	2,466,268	(2,350,000)	3,016,268
Wastewater.....	2032	27,735,259	0.00 - 4.75	17,924,235	-	(1,830,596)	16,093,639
Water.....	2033	21,453,325	2.00 - 5.00	12,135,005	6,244,800	(7,046,917)	11,332,888
Add: unamortized premium.....				-	810,683	-	810,683
Total Water Bonds Payable, net.....				12,135,005	7,055,483	(7,046,917)	12,143,571
Solid Waste Transfer Station.....	2027	8,145,600	0.00 - 4.50	2,749,800	284,900	(758,700)	2,276,000
Sandy Neck.....	2031	1,265,000	4.00	1,115,000	-	(50,000)	1,065,000
Marinas.....	2030	1,814,000	3.00 - 5.00	1,673,651	-	(143,448)	1,530,203
Hyannis Youth and Community Center.....	2028	22,393,300	3.375 - 5.00	11,617,000	5,028,300	(6,168,000)	10,477,300
Add: unamortized premium.....				-	720,384	-	720,384
Total Hyannis Youth and Community Center Bonds Payable, net.....				11,617,000	5,748,684	(6,168,000)	11,197,684
Airport.....	2031	730,000	2.00 - 4.12	650,000	-	(30,000)	620,000
Total Bonds Payable, net.....				50,764,691	15,555,335	(18,377,661)	47,942,365
Less: unamortized premium.....				-	(1,845,835)	-	(1,845,835)
Total Bonds Payable.....				\$ 50,764,691	\$ 13,709,500	\$ (18,377,661)	\$ 46,096,530

The Town of Barnstable's total long-term debt decreased by \$7.9 million during the current year. The decrease was the net result of the issuance of \$22.9 million in new long-term debt of which \$18.2 million was refunding debt and the remaining \$4.7 million used to finance new capital projects; and principal payments of approximately \$33.3 million of which \$19.4 million was used to refund debt.

The Town of Barnstable has maintained its bond rating from Standard & Poor's of AAA which was upgraded in June of 2007.

State statutes limit the amount of general obligation debt a governmental entity may issue to 5% of its total equalized property valuation. This limit could go to 10% with the State's Municipal Finance Oversight Board's approval. Additionally, certain general obligation debt is exempt from this limit such as debt associated with school construction and many water improvement projects. The current debt limitation for the Town of Barnstable is \$673.8 million, which is significantly in excess of the Town of Barnstable's outstanding general obligation debt that is subject to this limitation.

Additional information on the Town of Barnstable's long-term debt can be found in Note 8 of this report.

### **Economic Factors and Next Year's Budget and Rates**

- New building growth has remained constant but is still below the Town's pre-recession levels. New residential construction is \$86 million for 2016 compared to \$87 million in 2015 while the average for the past three years was \$69 million. The Town also realized significant personal property growth for 2016 (\$29 million) mainly due to improvements made by utility companies. Property taxes from new building growth in 2016 are \$1,130,137; consistent with the 2015 amount of \$1,136,464. The Town is estimating \$950,000 of property taxes from new building growth in 2017 as the economy is improving but developable vacant lots are limited.
- Motor vehicle excise taxes are conservatively projected in 2016 at \$6.1 million even though the actual collections in 2015 were \$6.9 million. This category of revenue has been volatile over the past few years. It is difficult to project consumer trends but it appears many residents held off replacing their vehicles after the 2008 recession until recently. A conservative projection will provide the town with some flexibility in budgeting for the next couple of years.
- Hotel/Motel excise taxes for 2016 are projected to remain constant with the 2015 collected amount of \$1.79 million. This category of revenue has risen the past couple of years. The tourism industry across the Cape has been strong, even during the recession, as the Cape draws visitors regionally, nationally and internationally. This category won't grow much beyond its current level unless additional rooms are added to the town's stock or major price changes occur in room rates; neither of which are projected in the near horizon.
- Chapter 70 Aid for education and unrestricted general government aid are budgeted at \$363,000 more in 2016. The Massachusetts economy is improving and appropriations for local aid have increased.
- Charter school reimbursement aid from the State in 2016 is down \$86,000 from the 2015 amount. This is due to the formula which reduces the reimbursement rates each year.
- Penalties and interest on the late payment of taxes are expected to increase slightly in year 2016 as the unpaid property taxes for 2013 were liened in 2015 and it is anticipated that the 2014 unpaid property taxes will be liened in 2016.
- Investment income for 2016 is projected to be \$350,000 less than what was budgeted in 2015. This is a conservative projection due to the volatility in this area.
- Interest rates on bond issues are at historical lows and this trend is expected to continue in 2016. The town intends to issue \$11 million in G.O.B.'s in 2016 and \$1.5 million in bonds through the Massachusetts Clean Water Trust which should qualify for a 2% borrowing rate.

- The 2016 General Fund operating budget of \$142,244,156 (net of transfers) is \$5,771,977 more than the 2015 budget.
- The budget for school expenditures is up \$2,266,286 and municipal operations are up \$1,465,634.
- Employee benefits are up \$522,904.
- Debt service is down \$30,426; school assessments are up \$860,416 and other fixed costs are up \$73,059.
- The Town incurred deficit spending for snow and ice removal of \$2,601,787 in 2015. This deficit is included in the 2016 budget.
- The Public Works Department saw the largest dollar increase in the municipal operations for 2016 at \$918,348. This includes the 2015 snow and ice deficit which was \$583,000 more than the previous year.
- The Town Council budget was reduced in 2016 by \$30,492 as one full-time position was eliminated from the operation.
- The town used \$4,048,160 of free cash to balance the 2016 budget. \$2,743,000 was used to cover the prior year deficits; \$1,085,000 for employee benefits and \$220,160 is being used to fund the School Department's operating budget.
- The tax levy for 2016 has been approved at \$110.5 million, or \$3.8 million higher than 2015. This includes the state allowed 2.5% increase and new growth of \$1.1 million.
- The 2016 single town tax rate is increasing from \$8.40 to \$8.41 per \$1,000 of valuation. The median home value in town is approximately \$319,000. This equates to a \$87 increase in the annual median tax bill before any tax levy shifting options that may be voted by the Town Council such as the residential exemption.
- The Town Council supported a residential exemption of 20% in 2016. The exemption value for 2016 is \$90,003. Qualifying residential property owners will receive this deduction off their taxable values before the tax rate is applied. This equates to an approximate savings of \$552 for the median home value.
- The residential tax rate for 2016 with a 20% residential exemption is \$9.31 per \$1,000 of valuation.
- The Town Council did not adopt a split tax rate or a small business exemption for 2016 consistent with the previous year.
- General Fund and enterprise fund surplus certified by the State Division of Local Services as of July 1, 2015 is \$31.5 million. The general fund share is \$13.9 million and the eight enterprise funds total \$17.6 million collectively.
- Other reserves at the end of 2015 include:
  - \$22.9 million in stabilization funds
  - \$2.9 million in municipal revolving funds
  - \$2.7 million in school revolving funds
  - \$1.4 million in school circuit breaker funds
  - \$9.8 million in community preservation funds

### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Barnstable's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the Finance Director, 3<sup>rd</sup> Floor, School Administration Building, 230 South Street, Hyannis, MA, 02601.

# ***Basic Financial Statements***

## STATEMENT OF NET POSITION

JUNE 30, 2015

	Primary Government			Component
	Governmental Activities	Business-type Activities	Total	Units
				Libraries
<b>ASSETS</b>				
<b>CURRENT:</b>				
Cash and cash equivalents.....	\$ 66,604,354	\$ 14,744,903	\$ 81,349,257	\$ 2,321,195
Restricted cash.....	-	-	-	57,278
Investments.....	39,115,384	12,738,374	51,853,758	5,988,870
Receivables, net of allowance for uncollectibles:				
Real estate and personal property taxes.....	5,238,923	-	5,238,923	-
Tax liens.....	2,783,643	-	2,783,643	-
Wastewater liens.....	-	30,268	30,268	-
Motor vehicle and other excise taxes.....	1,607,160	-	1,607,160	-
User fees.....	-	3,380,974	3,380,974	-
Community Preservation Fund surtaxes.....	147,554	-	147,554	-
Departmental and other.....	5,675	-	5,675	172,283
Special assessments.....	10,854	280,382	291,236	-
Intergovernmental.....	13,624,525	2,709,916	16,334,441	-
Tax foreclosures.....	1,185,252	-	1,185,252	-
Inventory.....	-	147,673	147,673	15,438
Other assets.....	3,095	-	3,095	-
Prepaid expenses.....	-	-	-	14,700
Total current assets.....	130,326,419	34,032,490	164,358,909	8,569,764
<b>NONCURRENT:</b>				
Receivables, net of allowance for uncollectibles:				
Special assessments.....	940,046	2,337,871	3,277,917	-
Intergovernmental.....	9,329,889	941,327	10,271,216	-
Capital assets, net of accumulated depreciation:				
Nondepreciable.....	82,997,482	41,407,347	124,404,829	341,264
Depreciable.....	162,006,834	138,881,434	300,888,268	10,006,897
Total noncurrent assets.....	255,274,251	183,567,979	438,842,230	10,348,161
<b>TOTAL ASSETS.....</b>	<b>385,600,670</b>	<b>217,600,469</b>	<b>603,201,139</b>	<b>18,917,925</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred charge on refunding.....	-	1,130,435	1,130,435	-
Deferred outflows of resources related to pensions.....	116,597	29,235	145,832	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES.....</b>	<b>116,597</b>	<b>1,159,670</b>	<b>1,276,267</b>	<b>-</b>
<b>LIABILITIES</b>				
<b>CURRENT:</b>				
Warrants payable.....	4,649,571	1,489,865	6,139,436	94,220
Accrued liabilities.....	175,527	3,853	179,380	26,864
Accrued payroll.....	8,774,008	266,129	9,040,137	-
Tax refunds payable.....	59,700	-	59,700	-
Accrued interest.....	578,864	496,581	1,075,445	-
Other liabilities.....	104,161	67,956	172,117	3,797
Unearned revenue.....	-	103,477	103,477	-
Customer deposits payable.....	5,225	-	5,225	-
Landfill closure.....	-	25,000	25,000	-
Compensated absences.....	2,526,420	343,185	2,869,605	48,375
Workers' compensation.....	58,000	-	58,000	-
Notes payable.....	255,941	5,522,795	5,778,736	-
Bonds payable.....	9,147,651	4,189,153	13,336,804	-
Total current liabilities.....	26,335,068	12,507,994	38,843,062	173,256
<b>NONCURRENT:</b>				
Landfill closure.....	-	275,000	275,000	-
Compensated absences.....	598,191	60,543	658,734	-
Workers' compensation.....	582,000	-	582,000	-
Net pension liability.....	68,082,741	17,070,592	85,153,333	-
Other postemployment benefits obligation.....	41,990,070	2,449,178	44,439,248	-
Bonds payable.....	46,630,920	43,753,212	90,384,132	-
Total noncurrent liabilities.....	157,883,922	63,608,525	221,492,447	-
<b>TOTAL LIABILITIES.....</b>	<b>184,218,990</b>	<b>76,116,519</b>	<b>260,335,509</b>	<b>173,256</b>
<b>NET POSITION</b>				
Net investment in capital assets.....	205,927,509	129,853,741	335,781,250	10,348,161
Restricted for:				
Highway projects.....	8,435,263	-	8,435,263	-
Permanent funds:				
Expendable trust funds.....	1,789,197	-	1,789,197	-
Nonexpendable trust funds.....	15,737,943	-	15,737,943	-
Grants and gifts.....	4,264,374	-	4,264,374	-
Unrestricted.....	(34,656,009)	12,789,879	(21,866,130)	8,396,508
<b>TOTAL NET POSITION.....</b>	<b>\$ 201,498,277</b>	<b>\$ 142,643,620</b>	<b>\$ 344,141,897</b>	<b>\$ 18,744,669</b>

See notes to basic financial statements.

**STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2015

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary Government:</b>					
<i>Governmental Activities:</i>					
Town Council.....	\$ 319,389	\$ -	\$ -	\$ -	\$ (319,389)
Town Manager.....	699,143	5,865	-	-	(693,278)
Administrative services.....	10,494,508	811,100	375,182	762,957	(8,545,269)
Growth management.....	1,584,349	46,584	314,127	988,231	(235,407)
Public safety.....	17,242,244	739,557	858,837	-	(15,643,850)
Education.....	100,136,212	2,468,780	22,090,682	734,511	(74,842,239)
Public works.....	15,790,089	176,011	296,470	1,819,429	(13,498,179)
Community services.....	4,700,461	2,258,031	406,268	15,000	(2,021,162)
Regulatory services.....	4,692,463	3,247,298	29,611	-	(1,415,554)
Culture and recreation.....	2,426,386	650,709	374	-	(1,775,303)
Interest.....	2,283,830	-	419,912	-	(1,863,918)
<b>Total Governmental Activities.....</b>	<b>160,369,074</b>	<b>10,403,935</b>	<b>24,791,463</b>	<b>4,320,128</b>	<b>(120,853,548)</b>
<i>Business-Type Activities:</i>					
Airport activities.....	9,905,470	7,595,233	129,880	4,680,378	2,500,021
Golf Course activities.....	2,550,324	3,038,223	-	-	487,899
Solid Waste activities.....	2,420,243	2,630,509	73,325	-	283,591
Wastewater activities.....	4,870,584	4,339,654	254,296	134,779	(141,855)
Water Supply activities.....	3,646,730	4,907,019	-	-	1,260,289
Marina activities.....	561,098	637,769	-	-	76,671
Sandy Neck activities.....	863,593	872,298	-	-	8,705
Hyannis Youth and Community Center activities.....	2,499,740	1,212,993	15,700	-	(1,271,047)
<b>Total Business-Type Activities.....</b>	<b>27,317,782</b>	<b>25,233,698</b>	<b>473,201</b>	<b>4,815,157</b>	<b>3,204,274</b>
<b>Total Primary Government.....</b>	<b>\$ 187,686,856</b>	<b>\$ 35,637,633</b>	<b>\$ 25,264,664</b>	<b>\$ 9,135,285</b>	<b>\$ (117,649,274)</b>
<b>Component Units:</b>					
Hyannis Public Library.....	\$ 573,573	\$ 16,149	\$ 504,284	\$ -	\$ (53,140)
Osterville Free Library.....	933,554	79,853	649,062	-	(204,639)
Centerville Public Library.....	672,537	115,758	443,570	-	(113,209)
Sturgis Library.....	597,541	62,923	316,688	-	(217,930)
Cotuit Library.....	365,571	12,675	322,811	-	(30,085)
Marston Mills Public Library.....	258,950	13,780	269,107	-	23,937
Wheldon Memorial Library.....	177,871	32,071	161,472	-	15,672
<b>Total Component Units.....</b>	<b>\$ 3,579,597</b>	<b>\$ 333,209</b>	<b>\$ 2,666,994</b>	<b>\$ -</b>	<b>\$ (579,394)</b>

(Continued)

**STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2015

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	Libraries
<b>Changes in net position:</b>				
Net (expense) revenue from previous page.....	\$ <b>(120,853,548)</b>	\$ <b>3,204,274</b>	\$ <b>(117,649,274)</b>	\$ <b>(579,394)</b>
<i>General revenues:</i>				
Real estate and personal property taxes, net of tax refunds payable.....	106,530,407	-	106,530,407	-
Motor vehicle and other excise taxes.....	7,032,295	-	7,032,295	-
Hotel/motel tax.....	2,699,495	-	2,699,495	-
Meals tax.....	1,372,762	-	1,372,762	-
Penalties and interest on taxes.....	928,707	-	928,707	-
Community Preservation Fund surtax.....	3,099,572	-	3,099,572	-
Grants and contributions not restricted to specific programs.....	2,888,316	-	2,888,316	-
Unrestricted investment income.....	1,298,586	412,348	1,710,934	184,015
Miscellaneous.....	8,545	-	8,545	-
<i>Transfers, net</i> .....	7,966,111	(7,966,111)	-	-
Total general revenues and transfers.....	<u>133,824,796</u>	<u>(7,553,763)</u>	<u>126,271,033</u>	<u>184,015</u>
Change in net position.....	12,971,248	(4,349,489)	8,621,759	(395,379)
<i>Net Position:</i>				
Beginning of year, as revised.....	<u>188,527,029</u>	<u>146,993,109</u>	<u>335,520,138</u>	<u>19,140,048</u>
End of year.....	\$ <u><u>201,498,277</u></u>	\$ <u><u>142,643,620</u></u>	\$ <u><u>344,141,897</u></u>	\$ <u><u>18,744,669</u></u>

See notes to basic financial statements.

(Concluded)

**GOVERNMENTAL FUNDS  
BALANCE SHEET**

JUNE 30, 2015

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents.....	\$ 31,781,178	\$ 11,322,730	\$ 497,250	\$ 9,828,806	\$ 11,674,386	\$ 65,104,350
Investments.....	22,955,116	-	-	-	16,160,268	39,115,384
Receivables, net of uncollectibles:						
Real estate and personal property taxes.....	5,238,923	-	-	-	-	5,238,923
Tax liens.....	2,721,445	-	-	56,797	5,401	2,783,643
Motor vehicle and other excise taxes.....	1,607,160	-	-	-	-	1,607,160
Community Preservation Fund surtaxes.....	-	-	-	147,554	-	147,554
Departmental and other.....	5,675	-	-	-	-	5,675
Special assessments.....	-	-	-	-	950,900	950,900
Intergovernmental.....	12,861,419	-	8,769,851	1,030,008	293,136	22,954,414
Tax foreclosures.....	1,185,252	-	-	-	-	1,185,252
Other assets.....	3,095	-	-	-	-	3,095
<b>TOTAL ASSETS.....</b>	<b>\$ 78,359,263</b>	<b>\$ 11,322,730</b>	<b>\$ 9,267,101</b>	<b>\$ 11,063,165</b>	<b>\$ 29,084,091</b>	<b>\$ 139,096,350</b>
<b>LIABILITIES</b>						
Warrants payable.....	\$ 1,850,616	\$ 2,246,940	\$ 163,578	\$ 71,831	\$ 314,917	\$ 4,647,882
Accrued liabilities.....	175,527	-	-	-	-	175,527
Accrued payroll.....	8,447,621	19,748	-	342	305,950	8,773,661
Tax refunds payable.....	59,700	-	-	-	-	59,700
Liabilities due depositors.....	5,225	-	-	-	-	5,225
Other liabilities.....	98,208	-	-	446	5,507	104,161
Notes payable.....	255,941	-	-	-	-	255,941
<b>TOTAL LIABILITIES.....</b>	<b>10,892,838</b>	<b>2,266,688</b>	<b>163,578</b>	<b>72,619</b>	<b>626,374</b>	<b>14,022,097</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable revenue.....	22,246,617	-	8,435,263	1,172,359	956,301	32,810,540
<b>FUND BALANCES</b>						
Nonspendable.....	-	-	-	-	15,737,943	15,737,943
Restricted.....	2,453,717	9,056,042	668,260	9,818,187	11,763,473	33,759,679
Assigned.....	6,136,907	-	-	-	-	6,136,907
Unassigned.....	36,629,184	-	-	-	-	36,629,184
<b>TOTAL FUND BALANCES.....</b>	<b>45,219,808</b>	<b>9,056,042</b>	<b>668,260</b>	<b>9,818,187</b>	<b>27,501,416</b>	<b>92,263,713</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES.....</b>	<b>\$ 78,359,263</b>	<b>\$ 11,322,730</b>	<b>\$ 9,267,101</b>	<b>\$ 11,063,165</b>	<b>\$ 29,084,091</b>	<b>\$ 139,096,350</b>

See notes to basic financial statements.

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION**

JUNE 30, 2015

Total governmental fund balances.....	\$	92,263,713
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		245,004,316
Accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred in the funds.....		32,810,540
Certain changes in the net pension liability are required to be included in pension expense over future periods. These changes are reported as deferred outflows of resources or (deferred inflows of resources) related to pensions.....		116,597
Internal service funds are used by management to account for workers' compensation activities.		
The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position.....		857,968
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(578,864)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Bonds payable.....	(55,778,571)	
Net pension liability.....	(68,082,741)	
Compensated absences.....	(3,124,611)	
Other postemployment benefits obligation.....	<u>(41,990,070)</u>	
Net effect of reporting long-term liabilities.....		<u>(168,975,993)</u>
Net position of governmental activities.....	\$	<u><u>201,498,277</u></u>

See notes to basic financial statements.

**GOVERNMENTAL FUNDS**  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2015

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Funds	Total Governmental Funds
<b>REVENUES:</b>						
Real estate and personal property taxes, net of tax refunds.....	\$ 105,260,464	\$ -	\$ -	\$ -	\$ -	\$ 105,260,464
Motor vehicle and other excise taxes.....	7,033,401	-	-	-	-	7,033,401
Hotel/motel tax.....	2,691,495	-	-	-	-	2,691,495
Meals tax.....	1,372,762	-	-	-	-	1,372,762
Charges for services.....	1,959,298	-	-	-	3,455,138	5,414,436
Penalties and interest on taxes.....	1,345,842	-	-	-	4,720	1,350,562
Fees and rentals.....	1,073,959	-	-	-	586,126	1,660,085
Licenses and permits.....	2,097,283	-	-	-	1,109,597	3,206,880
Intergovernmental.....	22,408,881	620,620	1,325,104	1,059,350	7,660,616	33,074,571
Special assessments.....	269,756	-	-	-	260,254	530,010
Departmental and other.....	408,854	-	-	-	187,331	596,185
Community Preservation Fund surtax.....	-	-	-	3,099,572	-	3,099,572
Contributions.....	44,861	349,283	-	-	500,454	894,598
Investment income.....	562,445	-	-	180,605	532,032	1,275,082
Miscellaneous.....	-	-	-	-	39,120	39,120
<b>TOTAL REVENUES.....</b>	<b>146,529,301</b>	<b>969,903</b>	<b>1,325,104</b>	<b>4,339,527</b>	<b>14,335,388</b>	<b>167,499,223</b>
<b>EXPENDITURES:</b>						
Current:						
Town Council.....	242,765	-	-	-	-	242,765
Town Manager.....	540,367	-	-	-	-	540,367
Administrative services.....	5,248,736	89,626	-	-	760,629	6,098,991
Growth management.....	798,482	154,636	-	1,076,495	670,617	2,700,230
Public safety.....	12,385,746	223,971	-	-	654,841	13,264,558
Education.....	61,818,558	4,639,590	-	-	9,346,968	75,805,116
Public works.....	10,497,494	7,663,781	1,197,068	-	535,554	19,893,897
Community services.....	2,573,871	218,216	-	-	842,282	3,634,369
Regulatory services.....	2,446,044	463,587	-	-	533,663	3,443,294
Culture and recreation.....	1,923,822	-	-	-	502,564	2,426,386
Pension benefits.....	14,578,550	-	-	-	-	14,578,550
Property and liability insurance.....	1,510,581	-	-	-	-	1,510,581
Employee benefits.....	10,185,323	-	-	-	-	10,185,323
Other assessments.....	389,520	-	-	-	-	389,520
State and county charges.....	7,870,164	-	-	-	-	7,870,164
Debt service:						
Principal.....	7,007,768	255,941	-	1,909,000	50,372	9,223,081
Interest.....	1,851,482	-	-	526,142	-	2,377,624
<b>TOTAL EXPENDITURES.....</b>	<b>141,869,273</b>	<b>13,709,348</b>	<b>1,197,068</b>	<b>3,511,637</b>	<b>13,897,490</b>	<b>174,184,816</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>4,660,028</b>	<b>(12,739,445)</b>	<b>128,036</b>	<b>827,890</b>	<b>437,898</b>	<b>(6,685,593)</b>
<b>OTHER FINANCING SOURCES (USES):</b>						
Issuance of bonds.....	-	3,930,000	-	-	-	3,930,000
Issuance of refunding bonds.....	5,265,500	-	-	-	-	5,265,500
Premium from issuance of bonds.....	347,856	-	-	-	-	347,856
Premium from issuance of refunding bonds.....	728,615	-	-	-	-	728,615
Payments to refunded bonds escrow agent.....	(5,945,679)	-	-	-	-	(5,945,679)
Transfers in.....	11,174,648	4,688,510	-	-	339,010	16,202,168
Transfers out.....	(6,567,791)	(21,892)	-	(141,000)	(1,505,374)	(8,236,057)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>5,003,149</b>	<b>8,596,618</b>	<b>-</b>	<b>(141,000)</b>	<b>(1,166,364)</b>	<b>12,292,403</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>9,663,177</b>	<b>(4,142,827)</b>	<b>128,036</b>	<b>686,890</b>	<b>(728,466)</b>	<b>5,606,810</b>
<b>FUND BALANCES AT BEGINNING OF YEAR.....</b>	<b>35,556,631</b>	<b>13,198,869</b>	<b>540,224</b>	<b>9,131,297</b>	<b>28,229,882</b>	<b>86,656,903</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 45,219,808</b>	<b>\$ 9,056,042</b>	<b>\$ 668,260</b>	<b>\$ 9,818,187</b>	<b>\$ 27,501,416</b>	<b>\$ 92,263,713</b>

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2015

Net change in fund balances - total governmental funds.....	\$	5,606,810
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....		16,231,676
Depreciation expense.....		<u>(7,563,075)</u>
Net effect of reporting capital assets.....		8,668,601
<p>Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.....</p>		
		(2,157,061)
<p>The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.</p>		
Issuance of bonds.....		(3,930,000)
Issuance of refunding bonds.....		(5,265,500)
Premium from issuance of refunding bonds, net of issue costs.....		(728,615)
Payment to refunded bond escrow agent.....		5,945,679
Other changes from long-term debt.....		(260,679)
Debt service principal payments.....		<u>9,223,081</u>
Net effect of reporting long-term debt.....		4,983,966
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....		149,386
Net change in accrued interest on long-term debt.....		(37,686)
Net change in deferred outflow/(inflow) of resources related to pensions.....		116,597
Net change in net pension liability.....		(506,825)
Net change in other postemployment benefits obligation.....		(4,332,328)
Amortization of premium from refunding bonds.....		<u>44,303</u>
Net effect of recording long-term liabilities.....		(4,566,553)
<p>Internal service fund is used by management to account for workers' compensation activities.</p>		
The net activity of internal service fund is reported with governmental activities.....		<u>435,485</u>
Change in net position of governmental activities.....	\$	<u><u>12,971,248</u></u>

See notes to basic financial statements.

**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGETARY BASIS - BUDGET AND ACTUAL**

YEAR ENDED JUNE 30, 2015

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
<b>REVENUES:</b>					
Real estate and personal property taxes, net of tax refunds.....	\$ 104,832,152	\$ 104,832,152	\$ 105,099,064	\$ -	\$ 266,912
Motor vehicle and other excise taxes.....	5,621,717	5,621,717	7,033,401	-	1,411,684
Hotel/motel tax.....	1,641,250	1,641,250	1,793,403	-	152,153
Charges for services.....	1,740,160	1,740,160	1,748,465	-	8,305
Penalties and interest on taxes.....	1,158,500	1,158,500	1,345,842	-	187,342
Fees and rentals.....	962,159	962,159	1,073,959	-	111,800
Licenses and permits.....	1,732,346	1,732,346	2,097,283	-	364,937
Intergovernmental.....	15,262,876	15,262,876	15,539,434	-	276,558
Special assessments.....	211,000	211,000	269,756	-	58,756
Departmental and other.....	25,500	25,500	309,289	-	283,789
Investment income.....	650,000	650,000	317,021	-	(332,979)
<b>TOTAL REVENUES.....</b>	<b>133,837,660</b>	<b>133,837,660</b>	<b>136,626,917</b>	<b>-</b>	<b>2,789,257</b>
<b>EXPENDITURES:</b>					
Current:					
Town Council:					
Personnel.....	254,451	254,451	217,681	-	36,770
Operating Expenditures.....	27,247	27,011	25,084	1,927	-
<b>TOTAL.....</b>	<b>281,698</b>	<b>281,462</b>	<b>242,765</b>	<b>1,927</b>	<b>36,770</b>
Town Manager:					
Personnel.....	452,968	452,968	451,074	-	1,894
Operating Expenditures.....	136,030	134,686	89,293	10,941	34,452
<b>TOTAL.....</b>	<b>588,998</b>	<b>587,654</b>	<b>540,367</b>	<b>10,941</b>	<b>36,346</b>
Administrative Services:					
Personnel.....	4,305,424	4,305,424	4,153,001	-	152,423
Operating Expenditures.....	1,250,101	1,168,116	926,292	175,214	66,610
Capital Outlay.....	166,550	166,550	90,227	76,318	5
<b>TOTAL.....</b>	<b>5,722,075</b>	<b>5,640,090</b>	<b>5,169,520</b>	<b>251,532</b>	<b>219,038</b>
Growth Management:					
Personnel.....	761,497	761,497	723,156	-	38,341
Operating Expenditures.....	115,143	112,332	75,326	36,286	720
<b>TOTAL.....</b>	<b>876,640</b>	<b>873,829</b>	<b>798,482</b>	<b>36,286</b>	<b>39,061</b>
Police:					
Personnel.....	11,334,508	11,334,508	11,312,242	-	22,266
Operating Expenditures.....	848,143	901,131	857,829	41,811	1,491
Capital Outlay.....	279,000	279,000	215,675	61,856	1,469
<b>TOTAL.....</b>	<b>12,461,651</b>	<b>12,514,639</b>	<b>12,385,746</b>	<b>103,667</b>	<b>25,226</b>
Regulatory Services:					
Personnel.....	2,265,964	2,265,964	2,200,439	-	65,525
Operating Expenditures.....	318,309	304,482	245,605	55,915	2,962
<b>TOTAL.....</b>	<b>2,584,273</b>	<b>2,570,446</b>	<b>2,446,044</b>	<b>55,915</b>	<b>68,487</b>

(Continued)

**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGETARY BASIS - BUDGET AND ACTUAL**

YEAR ENDED JUNE 30, 2015

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
Local School System.....	59,537,826	59,406,384	58,425,016	937,365	44,003
Regional School District.....	2,830,850	2,830,850	2,830,850	-	-
Public Works:					
Personnel.....	5,237,107	5,042,107	5,114,921	-	(72,814)
Operating Expenditures.....	2,987,517	2,981,574	4,815,889	297,556	(2,131,871)
Capital Outlay.....	649,680	819,248	726,493	88,928	3,827
TOTAL.....	8,874,304	8,842,929	10,657,303	386,484	(2,200,858)
Community Services:					
Personnel.....	2,314,138	2,314,138	2,233,827	-	80,311
Operating Expenditures.....	433,127	430,793	302,585	106,860	21,348
Capital Outlay.....	53,093	53,093	37,459	11,850	3,784
TOTAL.....	2,800,358	2,798,024	2,573,871	118,710	105,443
Culture and Recreation.....	2,097,820	2,073,237	1,923,822	148,939	476
Debt Service:					
Principal.....	6,991,216	7,007,768	7,007,768	-	-
Interest.....	1,712,191	1,695,639	1,680,644	-	14,995
TOTAL.....	8,703,407	8,703,407	8,688,412	-	14,995
Pension Benefits.....	7,871,271	7,871,271	7,857,815	-	13,456
Employee Benefits.....	9,530,318	9,530,318	9,000,699	13,032	516,587
Liability Insurance.....	1,580,000	1,580,000	1,510,581	19,075	50,344
State and County Assessments.....	7,705,193	7,705,193	7,870,164	-	(164,971)
Other Assessments.....	456,339	456,339	389,520	4,874	61,945
TOTAL EXPENDITURES.....	134,503,021	134,266,072	133,310,977	2,088,747	(1,133,652)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(665,361)	(428,412)	3,315,940	(2,088,747)	1,655,605
<b>OTHER FINANCING SOURCES (USES):</b>					
Premium from issuance of bonds.....	-	-	347,856	-	347,856
Transfers in.....	2,889,980	2,889,980	3,178,399	-	288,419
Transfers out.....	(5,025,085)	(5,875,595)	(5,875,595)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	(2,135,105)	(2,985,615)	(2,349,340)	-	636,275
NET CHANGE IN FUND BALANCE.....	(2,800,466)	(3,414,027)	966,600	(2,088,747)	2,291,880
BUDGETARY FUND BALANCE, Beginning of year....	20,731,043	20,731,043	20,731,043	-	-
BUDGETARY FUND BALANCE, End of year..... \$	\$ 17,930,577	\$ 17,317,016	\$ 21,697,643	\$ (2,088,747)	\$ 2,291,880

See notes to basic financial statements.

(Concluded)

**PROPRIETARY FUNDS**  
STATEMENT OF NET POSITION

JUNE 30, 2015

	Business-type Activities - Enterprise Funds					
	Airport	Golf Course	Solid Waste	Wastewater	Water Supply	Marina Recreation
<b>ASSETS</b>						
<b>CURRENT:</b>						
Cash and cash equivalents.....	\$ 3,003,806	\$ 681,736	\$ 3,527,891	\$ 2,948,156	\$ 3,117,182	\$ 603,926
Investments.....	1,547,023	349,182	1,816,937	6,691,509	1,605,413	284,256
Receivables, net of allowance for uncollectibles:						
User fees.....	394,303	41,274	-	1,671,604	1,273,793	-
Wastewater liens.....	-	-	-	30,268	-	-
Special assessments.....	-	-	-	280,382	-	-
Intergovernmental.....	-	-	105,258	155,606	2,449,052	-
Inventory.....	50,165	97,508	-	-	-	-
Total current assets.....	<u>4,995,297</u>	<u>1,169,700</u>	<u>5,450,086</u>	<u>11,777,525</u>	<u>8,445,440</u>	<u>888,182</u>
<b>NONCURRENT:</b>						
Receivables, net of allowance for uncollectibles:						
Special assessments.....	-	-	-	2,337,871	-	-
Intergovernmental.....	-	-	342,813	598,514	-	-
Capital assets, net of accumulated depreciation:						
Depreciable.....	57,114,963	1,783,467	1,577,598	38,166,987	14,793,049	4,022,924
Nondepreciable.....	15,554,362	11,906,435	1,082,200	968,805	8,938,189	1,728,025
Total noncurrent assets.....	<u>72,669,325</u>	<u>13,689,902</u>	<u>3,002,611</u>	<u>42,072,177</u>	<u>23,731,238</u>	<u>5,750,949</u>
<b>TOTAL ASSETS.....</b>	<u><b>77,664,622</b></u>	<u><b>14,859,602</b></u>	<u><b>8,452,697</b></u>	<u><b>53,849,702</b></u>	<u><b>32,176,678</b></u>	<u><b>6,639,131</b></u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Deferred charge on refunding.....	-	176,268	-	-	505,483	-
Deferred outflows of resources related to pensions.....	7,609	5,301	4,669	4,559	1,100	1,054
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES.....</b>	<u><b>7,609</b></u>	<u><b>181,569</b></u>	<u><b>4,669</b></u>	<u><b>4,559</b></u>	<u><b>506,583</b></u>	<u><b>1,054</b></u>
<b>LIABILITIES</b>						
<b>CURRENT:</b>						
Warrants payable.....	544,135	48,877	132,026	156,912	538,170	8,946
Accrued liabilities.....	-	-	-	-	-	-
Accrued payroll.....	73,083	49,800	36,668	37,151	10,496	11,054
Accrued interest.....	-	74,420	-	-	239,670	-
Other liabilities.....	13,962	14,594	-	22,429	15,971	1,000
Unearned revenue.....	-	103,477	-	-	-	-
Landfill closure.....	-	-	25,000	-	-	-
Compensated absences.....	97,656	60,274	56,699	59,721	14,839	13,304
Workers' compensation.....	-	-	-	-	-	-
Notes payable.....	-	-	-	318,340	5,204,455	-
Bonds payable.....	30,000	364,721	470,900	1,338,048	802,219	148,448
Total current liabilities.....	<u>758,836</u>	<u>716,163</u>	<u>721,293</u>	<u>1,932,601</u>	<u>6,825,820</u>	<u>182,752</u>
<b>NONCURRENT:</b>						
Landfill closure.....	-	-	275,000	-	-	-
Compensated absences.....	11,755	8,692	15,184	13,594	94	4,500
Workers' compensation.....	-	-	-	-	-	-
Net pension liability.....	4,443,127	3,095,149	2,726,461	2,661,785	642,317	615,488
Other postemployment benefits obligation.....	804,091	550,333	445,614	293,437	38,372	107,068
Bonds payable.....	590,000	2,651,547	1,805,100	14,755,591	11,341,352	1,381,755
Total noncurrent liabilities.....	<u>5,848,973</u>	<u>6,305,721</u>	<u>5,267,359</u>	<u>17,724,407</u>	<u>12,022,135</u>	<u>2,108,811</u>
<b>TOTAL LIABILITIES.....</b>	<u><b>6,607,809</b></u>	<u><b>7,021,884</b></u>	<u><b>5,988,652</b></u>	<u><b>19,657,008</b></u>	<u><b>18,847,955</b></u>	<u><b>2,291,563</b></u>
<b>NET POSITION</b>						
Net investment in capital assets.....	72,049,325	10,673,634	2,659,798	23,477,933	6,383,212	4,220,746
Unrestricted.....	(984,903)	(2,654,347)	(191,084)	10,719,320	7,452,094	127,876
<b>TOTAL NET POSITION.....</b>	<u><b>\$ 71,064,422</b></u>	<u><b>\$ 8,019,287</b></u>	<u><b>\$ 2,468,714</b></u>	<u><b>\$ 34,197,253</b></u>	<u><b>\$ 13,835,306</b></u>	<u><b>\$ 4,348,622</b></u>

See notes to basic financial statements.

(Continued)

Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
Sandy Neck Recreation	Hyannis Youth and Community Center	Total	
\$ 433,488	\$ 428,718	\$ 14,744,903	\$ 1,500,004
223,256	220,798	12,738,374	-
-	-	3,380,974	-
-	-	30,268	-
-	-	280,382	-
-	-	2,709,916	-
-	-	147,673	-
<u>656,744</u>	<u>649,516</u>	<u>34,032,490</u>	<u>1,500,004</u>
-	-	2,337,871	-
-	-	941,327	-
1,342,905	20,079,541	138,881,434	-
-	1,229,331	41,407,347	-
<u>1,342,905</u>	<u>21,308,872</u>	<u>183,567,979</u>	<u>-</u>
1,999,649	21,958,388	217,600,469	1,500,004
-	448,684	1,130,435	-
1,780	3,163	29,235	-
<u>1,780</u>	<u>451,847</u>	<u>1,159,670</u>	<u>-</u>
9,595	51,204	1,489,865	1,689
3,853	-	3,853	-
24,094	23,783	266,129	347
-	182,491	496,581	-
-	-	67,956	-
-	-	103,477	-
-	-	25,000	-
4,565	36,127	343,185	-
-	-	-	58,000
-	-	5,522,795	-
<u>55,000</u>	<u>979,817</u>	<u>4,189,153</u>	<u>-</u>
<u>97,107</u>	<u>1,273,422</u>	<u>12,507,994</u>	<u>60,036</u>
-	-	275,000	-
-	6,724	60,543	-
-	-	-	582,000
1,039,131	1,847,134	17,070,592	-
56,957	153,306	2,449,178	-
<u>1,010,000</u>	<u>10,217,867</u>	<u>43,753,212</u>	<u>-</u>
<u>2,106,088</u>	<u>12,225,031</u>	<u>63,608,525</u>	<u>582,000</u>
<u>2,203,195</u>	<u>13,498,453</u>	<u>76,116,519</u>	<u>642,036</u>
277,905	10,111,188	129,853,741	-
(479,671)	(1,199,406)	12,789,879	857,968
<u>\$ (201,766)</u>	<u>\$ 8,911,782</u>	<u>\$ 142,643,620</u>	<u>\$ 857,968</u>

(Concluded)

**PROPRIETARY FUNDS**  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

YEAR ENDED JUNE 30, 2015

	Business-type Activities - Enterprise Funds					
	Airport	Golf Course	Solid Waste	Wastewater	Water Supply	Marina Recreation
<b>OPERATING REVENUES:</b>						
Employer contributions .....	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services .....	7,595,233	3,038,223	2,630,509	4,339,654	4,907,019	637,769
Intergovernmental.....	129,880	-	-	142,041	-	-
Other.....	-	-	-	-	-	-
Contributions.....	-	-	-	-	-	-
<b>TOTAL OPERATING REVENUES .....</b>	<b>7,725,113</b>	<b>3,038,223</b>	<b>2,630,509</b>	<b>4,481,695</b>	<b>4,907,019</b>	<b>637,769</b>
<b>OPERATING EXPENSES:</b>						
Salaries, wages and fringe benefits.....	1,972,475	1,299,278	1,181,792	1,196,883	221,072	174,745
Operations.....	5,070,408	927,708	941,844	1,451,189	2,465,076	122,766
Depreciation.....	2,838,087	172,162	191,206	1,932,185	469,255	205,168
<b>TOTAL OPERATING EXPENSES .....</b>	<b>9,880,970</b>	<b>2,399,148</b>	<b>2,314,842</b>	<b>4,580,257</b>	<b>3,155,403</b>	<b>502,679</b>
<b>OPERATING INCOME (LOSS).....</b>	<b>(2,155,857)</b>	<b>639,075</b>	<b>315,667</b>	<b>(98,562)</b>	<b>1,751,616</b>	<b>135,090</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>						
Investment income.....	82,796	13,606	82,519	155,427	52,017	13,145
Interest expense.....	(24,500)	(151,176)	(105,401)	(290,327)	(491,327)	(58,419)
Intergovernmental.....	-	-	73,325	112,255	-	-
<b>TOTAL NONOPERATING REVENUES (EXPENSES), NET.....</b>	<b>58,296</b>	<b>(137,570)</b>	<b>50,443</b>	<b>(22,645)</b>	<b>(439,310)</b>	<b>(45,274)</b>
<b>INCOME (LOSS) BEFORE TRANSFERS AND CAPITAL CONTRIBUTIONS.....</b>	<b>(2,097,561)</b>	<b>501,505</b>	<b>366,110</b>	<b>(121,207)</b>	<b>1,312,306</b>	<b>89,816</b>
<b>CAPITAL CONTRIBUTIONS.....</b>	<b>4,680,378</b>	<b>-</b>	<b>-</b>	<b>134,779</b>	<b>-</b>	<b>-</b>
<b>TRANSFERS:</b>						
Transfers in.....	-	134,000	-	-	-	246,240
Transfers out.....	(743,051)	(250,000)	(306,518)	(8,450,148)	(122,109)	(60,939)
<b>TOTAL TRANSFERS.....</b>	<b>(743,051)</b>	<b>(116,000)</b>	<b>(306,518)</b>	<b>(8,450,148)</b>	<b>(122,109)</b>	<b>185,301</b>
<b>CHANGE IN NET POSITION.....</b>	<b>1,839,766</b>	<b>385,505</b>	<b>59,592</b>	<b>(8,436,576)</b>	<b>1,190,197</b>	<b>275,117</b>
<b>NET POSITION AT BEGINNING OF YEAR, AS REVISED.....</b>	<b>69,224,656</b>	<b>7,633,782</b>	<b>2,409,122</b>	<b>42,633,829</b>	<b>12,645,109</b>	<b>4,073,505</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 71,064,422</b>	<b>\$ 8,019,287</b>	<b>\$ 2,468,714</b>	<b>\$ 34,197,253</b>	<b>\$ 13,835,306</b>	<b>\$ 4,348,622</b>

See notes to basic financial statements.

(Continued)

Business-type Activities - Enterprise Funds			
Sandy Neck Recreation	Hyannis Youth and Community Center	Total	Governmental Activities - Internal Service Fund
\$ -	\$ -	\$ -	\$ 1,184,624
872,298	1,212,993	25,233,698	-
-	-	271,921	-
-	-	-	8,545
-	15,700	15,700	-
<u>872,298</u>	<u>1,228,693</u>	<u>25,521,319</u>	<u>1,193,169</u>
452,989	758,582	7,257,816	781,188
288,289	603,443	11,870,723	-
80,334	582,437	6,470,834	-
<u>821,612</u>	<u>1,944,462</u>	<u>25,599,373</u>	<u>781,188</u>
50,686	(715,769)	(78,054)	411,981
10,833	2,005	412,348	23,504
(41,981)	(555,278)	(1,718,409)	-
-	-	185,580	-
<u>(31,148)</u>	<u>(553,273)</u>	<u>(1,120,481)</u>	<u>23,504</u>
19,538	(1,269,042)	(1,198,535)	435,485
-	-	4,815,157	-
-	1,669,041	2,049,281	-
<u>(82,627)</u>	<u>-</u>	<u>(10,015,392)</u>	<u>-</u>
<u>(82,627)</u>	<u>1,669,041</u>	<u>(7,966,111)</u>	<u>-</u>
(63,089)	399,999	(4,349,489)	435,485
<u>(138,677)</u>	<u>8,511,783</u>	<u>146,993,109</u>	<u>422,483</u>
\$ <u>(201,766)</u>	\$ <u>8,911,782</u>	\$ <u>142,643,620</u>	\$ <u>857,968</u>

(Concluded)

**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**

YEAR ENDED JUNE 30, 2015

Business-type Activities - Enterprise Funds						
	Airport	Golf Course	Solid Waste	Wastewater	Water Supply	Marina Recreation
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>						
Receipts from customers and users.....	\$ 7,472,540	\$ 3,025,324	\$ 2,630,509	\$ 4,331,934	\$ 4,692,321	\$ 637,769
Receipts from interfund services provided.....	-	-	-	-	-	-
Receipts from other governments.....	129,880	-	-	142,041	-	-
Receipts from contributions.....	-	-	-	-	-	-
Payments to vendors.....	(5,045,275)	(962,184)	(889,691)	(1,376,934)	(2,487,455)	(118,788)
Payments to employees.....	(1,709,067)	(1,193,468)	(1,049,059)	(1,023,356)	(247,988)	(238,238)
Payments for interfund services used.....	(200,501)	(113,539)	(116,257)	(157,089)	(26,450)	(16,989)
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b>647,577</b>	<b>756,133</b>	<b>575,502</b>	<b>1,916,596</b>	<b>1,930,428</b>	<b>263,754</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>						
Transfers in.....	-	134,000	-	-	-	246,240
Transfers out.....	(743,051)	(250,000)	(306,518)	(8,450,148)	(122,109)	(60,939)
Intergovernmental grants.....	-	-	108,800	-	-	-
<b>NET CASH FROM NONCAPITAL FINANCING ACTIVITIES.....</b>	<b>(743,051)</b>	<b>(116,000)</b>	<b>(197,718)</b>	<b>(8,450,148)</b>	<b>(122,109)</b>	<b>185,301</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>						
Proceeds from the issuance of bonds and notes.....	-	200,000	-	318,340	3,019,767	-
Capital contributions.....	8,318,563	-	-	727,120	-	-
Special assessments.....	-	-	-	293,707	-	-
Acquisition and construction of capital assets.....	(9,293,651)	(212,247)	(146,725)	(399,486)	(2,114,919)	(266,318)
Principal payments on bonds and notes.....	(30,000)	(260,000)	(458,700)	(1,705,197)	(1,036,917)	(143,448)
Interest expense.....	(24,500)	(122,811)	(51,976)	(178,072)	(412,833)	(58,419)
<b>NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....</b>	<b>(1,029,588)</b>	<b>(395,058)</b>	<b>(657,401)</b>	<b>(943,588)</b>	<b>(544,902)</b>	<b>(468,185)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>						
Purchase of investments.....	-	(19,696)	-	4,252,465	-	63,396
Sale of investments.....	627,572	-	337,764	-	(280,709)	-
Investment income.....	82,796	13,606	82,519	155,427	52,017	13,145
<b>NET CASH FROM INVESTING ACTIVITIES.....</b>	<b>710,368</b>	<b>(6,090)</b>	<b>420,283</b>	<b>4,407,892</b>	<b>(228,692)</b>	<b>76,541</b>
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS.....</b>	<b>(414,694)</b>	<b>238,985</b>	<b>140,666</b>	<b>(3,069,248)</b>	<b>1,034,725</b>	<b>57,411</b>
<b>CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....</b>	<b>3,418,500</b>	<b>442,751</b>	<b>3,387,225</b>	<b>6,017,404</b>	<b>2,082,457</b>	<b>546,515</b>
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR.....</b>	<b>\$ 3,003,806</b>	<b>\$ 681,736</b>	<b>\$ 3,527,891</b>	<b>\$ 2,948,156</b>	<b>\$ 3,117,182</b>	<b>\$ 603,926</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:</b>						
Operating income (loss).....	\$ (2,155,857)	\$ 639,075	\$ 315,667	\$ (98,562)	\$ 1,751,616	\$ 135,090
Adjustments to reconcile operating income (loss) to net cash from operating activities:						
Depreciation.....	2,838,087	172,162	191,206	1,932,185	469,255	205,168
Deferred (outflows)/inflows related to pensions.....	(7,609)	(5,301)	(4,669)	(4,559)	(1,100)	(1,054)
Changes in assets and liabilities:						
Wastewater liens.....	-	-	-	(46)	-	-
User fees.....	(122,693)	(16,538)	-	(7,674)	(214,698)	-
Inventory.....	25,810	(19,358)	-	-	-	-
Warrants payable.....	(27,716)	(28,704)	61,526	58,734	(26,093)	450
Accrued liabilities.....	-	-	-	-	-	-
Accrued payroll.....	14,229	7,006	8,417	9,035	1,139	483
Other liabilities.....	1,573	(4,155)	-	264	32	-
Unearned revenue.....	-	3,639	-	-	-	-
Accrued compensated absences.....	477	(7,304)	(704)	5,753	(19)	863
Workers' compensation.....	-	-	-	-	-	-
Landfill closure liability.....	-	-	(25,000)	-	-	-
Net pension liability.....	33,075	23,042	20,296	19,816	4,782	4,582
Other postemployment benefits obligation.....	48,201	(7,431)	8,763	1,650	(54,486)	(81,828)
<b>Total adjustments.....</b>	<b>2,803,434</b>	<b>117,058</b>	<b>259,835</b>	<b>2,015,158</b>	<b>178,812</b>	<b>128,664</b>
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b>\$ 647,577</b>	<b>\$ 756,133</b>	<b>\$ 575,502</b>	<b>\$ 1,916,596</b>	<b>\$ 1,930,428</b>	<b>\$ 263,754</b>
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:</b>						
Intergovernmental subsidy of debt service - principal.....	-	-	-	125,399	-	-
Intergovernmental subsidy of debt service - interest.....	-	-	68,525	112,255	-	-
Deferred charge on refunding.....	-	176,268	-	-	505,483	-

See notes to basic financial statements.

(Continued)

Business-type Activities - Enterprise Funds			
Sandy Neck Recreation	Hyannis Youth and Community Center	Total	Governmental Activities - Internal Service Fund
\$ 872,298	\$ 1,212,993	\$ 24,875,688	\$ -
-	-	-	1,193,169
-	-	271,921	-
-	15,700	15,700	-
(300,007)	(586,324)	(11,766,658)	-
(397,545)	(710,769)	(6,569,490)	-
<u>(40,283)</u>	<u>(77,403)</u>	<u>(748,511)</u>	<u>(793,495)</u>
<u>134,463</u>	<u>(145,803)</u>	<u>6,078,650</u>	<u>399,674</u>
-	1,669,041	2,049,281	-
(82,627)	-	(10,015,392)	-
-	-	108,800	-
<u>(82,627)</u>	<u>1,669,041</u>	<u>(7,857,311)</u>	<u>-</u>
-	-	3,538,107	-
-	-	9,045,683	-
-	-	293,707	-
-	-	(12,433,346)	-
(50,000)	(868,000)	(4,552,262)	-
<u>(41,981)</u>	<u>(490,894)</u>	<u>(1,381,486)</u>	<u>-</u>
<u>(91,981)</u>	<u>(1,358,894)</u>	<u>(5,489,597)</u>	<u>-</u>
-	(32,943)	4,263,222	-
43,483	-	728,110	-
<u>10,833</u>	<u>2,005</u>	<u>412,348</u>	<u>23,504</u>
<u>54,316</u>	<u>(30,938)</u>	<u>5,403,680</u>	<u>23,504</u>
14,171	133,406	(1,864,578)	423,178
<u>419,317</u>	<u>295,312</u>	<u>16,609,481</u>	<u>1,076,826</u>
\$ <u>433,488</u>	\$ <u>428,718</u>	\$ <u>14,744,903</u>	\$ <u>1,500,004</u>
\$ 50,686	\$ (715,769)	\$ (78,054)	\$ 411,981
80,334	582,437	6,470,834	-
(1,780)	(3,163)	(29,235)	-
-	-	(46)	-
-	-	(361,603)	-
-	-	6,452	-
(8,899)	6,532	35,830	1,689
(8,775)	-	(8,775)	-
5,489	5,654	51,452	4
-	-	(2,286)	-
-	-	3,639	-
(230)	5,686	4,522	-
-	-	-	(14,000)
-	-	(25,000)	-
7,736	13,750	127,079	-
<u>9,902</u>	<u>(40,930)</u>	<u>(116,159)</u>	<u>-</u>
<u>83,777</u>	<u>569,966</u>	<u>6,156,704</u>	<u>(12,307)</u>
\$ <u>134,463</u>	\$ <u>(145,803)</u>	\$ <u>6,078,650</u>	\$ <u>399,674</u>
\$ -	\$ -	\$ 125,399	\$ -
-	-	180,780	-
-	448,684	1,130,435	-

(Concluded)

**FIDUCIARY FUNDS**  
STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2015

	Other Postemployment Benefits Trust Fund	Private Purpose Trust Funds	Agency Fund
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 21,070	\$ 15,359	\$ 776,384
Investments.....	-	2,097,536	-
Equity mutual funds.....	2,119,572	-	-
Receivables, net of allowance for uncollectibles:			
Departmental and other.....	-	12,590	487,111
<b>TOTAL ASSETS.....</b>	<b>2,140,642</b>	<b>2,125,485</b>	<b>1,263,495</b>
<b>LIABILITIES</b>			
Warrants payable.....	-	-	6,106
Liabilities due depositors.....	-	-	1,257,389
Other liabilities.....	-	17,590	-
<b>TOTAL LIABILITIES.....</b>	<b>-</b>	<b>17,590</b>	<b>1,263,495</b>
<b>NET POSITION</b>			
Held in trust for:			
Other postemployment benefits.....	2,140,642	-	-
Other purposes.....	-	2,107,895	-
<b>TOTAL NET POSITION.....</b>	<b>\$ 2,140,642</b>	<b>\$ 2,107,895</b>	<b>\$ -</b>

See notes to basic financial statements.

**FIDUCIARY FUNDS**  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

YEAR ENDED JUNE 30, 2015

	Other Postemployment Benefits Trust Fund	Private Purpose Trust Funds
<b>ADDITIONS:</b>		
Contributions:		
Employer.....	\$ 778,000	\$ -
Rental income.....	-	139,410
Private donations.....	-	18,327
<b>Total contributions.....</b>	<b>778,000</b>	<b>157,737</b>
Net investment income (loss):		
Net increase (decrease) in fair value of investments.....	(83,316)	11,000
Interest income.....	72,036	63,837
<b>Net investment income (loss).....</b>	<b>(11,280)</b>	<b>74,837</b>
<b>TOTAL ADDITIONS.....</b>	<b>766,720</b>	<b>232,574</b>
<b>DEDUCTIONS:</b>		
Community services.....	-	206,706
Educational scholarships.....	-	59,968
<b>TOTAL DEDUCTIONS.....</b>	<b>-</b>	<b>266,674</b>
<b>CHANGE IN NET POSITION.....</b>	<b>766,720</b>	<b>(34,100)</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>1,373,922</b>	<b>2,141,995</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 2,140,642</b>	<b>\$ 2,107,895</b>

See notes to basic financial statements.

**COMPONENT UNITS**  
COMBINING STATEMENT OF NET POSITION

JUNE 30, 2015

	Hyannis Public Library	Osterville Free Library	Centerville Public Library
<b>ASSETS</b>			
<b>CURRENT:</b>			
Cash and cash equivalents.....	\$ 411,045	\$ 234,516	\$ 283,360
Restricted cash and cash equivalents.....	-	-	-
Investments.....	773,202	640,300	646,325
Receivables, net of allowance for uncollectibles:			
Departmental and other.....	-	780	171,503
Inventory.....	-	-	-
Prepaid expenses.....	993	3,412	-
Total current assets.....	<u>1,185,240</u>	<u>879,008</u>	<u>1,101,188</u>
<b>NONCURRENT:</b>			
Capital assets, net of accumulated depreciation:			
Depreciable.....	222,617	5,050,444	3,174,280
Nondepreciable.....	69,600	80,815	7,049
Total noncurrent assets.....	<u>292,217</u>	<u>5,131,259</u>	<u>3,181,329</u>
<b>TOTAL ASSETS.....</b>	<u><b>1,477,457</b></u>	<u><b>6,010,267</b></u>	<u><b>4,282,517</b></u>
<b>LIABILITIES</b>			
<b>CURRENT:</b>			
Warrants payable.....	6,581	44,779	6,202
Accrued liabilities.....	-	-	-
Other liabilities.....	-	3,797	-
Compensated absences.....	46,769	-	-
<b>TOTAL LIABILITIES.....</b>	<u><b>53,350</b></u>	<u><b>48,576</b></u>	<u><b>6,202</b></u>
<b>NET POSITION</b>			
Net investment in capital assets.....	292,217	5,131,259	3,181,329
Unrestricted.....	1,131,890	830,432	1,094,986
<b>TOTAL NET POSITION.....</b>	<u><b>\$ 1,424,107</b></u>	<u><b>\$ 5,961,691</b></u>	<u><b>\$ 4,276,315</b></u>

See notes to basic financial statements.

(Continued)

<u>Sturgis Library</u>	<u>Cotuit Library</u>	<u>Marstons Mills Public Library</u>	<u>Whelden Memorial Library</u>	<u>Total Component Units</u>
\$ 814,073	\$ 172,840	\$ 219,232	\$ 186,129	\$ 2,321,195
17,647	-	39,631	-	57,278
2,437,357	1,198,886	-	292,800	5,988,870
-	-	-	-	172,283
15,438	-	-	-	15,438
445	7,030	2,820	-	14,700
<u>3,284,960</u>	<u>1,378,756</u>	<u>261,683</u>	<u>478,929</u>	<u>8,569,764</u>
984,325	224,074	246,563	104,594	10,006,897
162,250	16,550	5,000	-	341,264
<u>1,146,575</u>	<u>240,624</u>	<u>251,563</u>	<u>104,594</u>	<u>10,348,161</u>
4,431,535	1,619,380	513,246	583,523	18,917,925
17,902	14,467	2,267	2,022	94,220
23,864	-	-	3,000	26,864
-	-	-	-	3,797
1,606	-	-	-	48,375
<u>43,372</u>	<u>14,467</u>	<u>2,267</u>	<u>5,022</u>	<u>173,256</u>
1,146,575	240,624	251,563	104,594	10,348,161
3,241,588	1,364,289	259,416	473,907	8,396,508
<u>\$ 4,388,163</u>	<u>\$ 1,604,913</u>	<u>\$ 510,979</u>	<u>\$ 578,501</u>	<u>\$ 18,744,669</u>

(Concluded)

**COMPONENT UNITS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

YEAR ENDED JUNE 30, 2015

	Hyannis Public Library	Osterville Free Library	Centerville Public Library
<b>OPERATING REVENUES:</b>			
Charges for services.....	\$ 16,149	\$ 79,853	\$ 115,758
<b>OPERATING EXPENSES:</b>			
Program and administrative.....	531,655	526,859	535,579
Depreciation.....	27,574	179,087	104,048
Management and general.....	13,533	130,101	-
Fundraising.....	811	97,507	32,910
<b>TOTAL OPERATING EXPENSES.....</b>	<b>573,573</b>	<b>933,554</b>	<b>672,537</b>
<b>OPERATING INCOME (LOSS).....</b>	<b>(557,424)</b>	<b>(853,701)</b>	<b>(556,779)</b>
<b>NONOPERATING REVENUES/(EXPENSES):</b>			
Investment income (loss).....	29,264	24,758	20,611
Intergovernmental.....	469,459	242,343	338,026
Contributions.....	34,825	406,719	105,544
<b>TOTAL NONOPERATING REVENUES/(EXPENSES)...</b>	<b>533,548</b>	<b>673,820</b>	<b>464,181</b>
<b>CHANGE IN NET POSITION.....</b>	<b>(23,876)</b>	<b>(179,881)</b>	<b>(92,598)</b>
<b>NET POSITION AT BEGINNING OF YEAR.....</b>	<b>1,447,983</b>	<b>6,141,572</b>	<b>4,368,913</b>
<b>NET POSITION AT END OF YEAR.....</b>	<b>\$ 1,424,107</b>	<b>\$ 5,961,691</b>	<b>\$ 4,276,315</b>

See notes to basic financial statements.

(Continued)

<u>Sturgis Library</u>	<u>Cotuit Library</u>	<u>Marstons Mills Public Library</u>	<u>Whelden Memorial Library</u>	<u>Total Component Units</u>
\$ <u>62,923</u>	\$ <u>12,675</u>	\$ <u>13,780</u>	\$ <u>32,071</u>	\$ <u>333,209</u>
490,668	354,377	238,195	171,174	2,848,507
1,529	11,194	14,865	6,697	344,994
-	-	-	-	143,634
<u>105,344</u>	<u>-</u>	<u>5,890</u>	<u>-</u>	<u>242,462</u>
<u>597,541</u>	<u>365,571</u>	<u>258,950</u>	<u>177,871</u>	<u>3,579,597</u>
<u>(534,618)</u>	<u>(352,896)</u>	<u>(245,170)</u>	<u>(145,800)</u>	<u>(3,246,388)</u>
113,939	(15,614)	1,235	9,822	184,015
231,034	219,963	189,858	105,923	1,796,606
<u>85,654</u>	<u>102,848</u>	<u>79,249</u>	<u>55,549</u>	<u>870,388</u>
<u>430,627</u>	<u>307,197</u>	<u>270,342</u>	<u>171,294</u>	<u>2,851,009</u>
(103,991)	(45,699)	25,172	25,494	(395,379)
<u>4,492,154</u>	<u>1,650,612</u>	<u>485,807</u>	<u>553,007</u>	<u>19,140,048</u>
\$ <u><u>4,388,163</u></u>	\$ <u><u>1,604,913</u></u>	\$ <u><u>510,979</u></u>	\$ <u><u>578,501</u></u>	\$ <u><u>18,744,669</u></u>

(Concluded)

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the Town of Barnstable, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

**A. Reporting Entity**

The Town was incorporated in 1639 under the Acts of the Commonwealth of Massachusetts (the Commonwealth). The Town is composed of the seven villages of Hyannis, Osterville, Centerville, Cotuit, Barnstable, Marstons Mills, and West Barnstable. The Town is organized in accordance with its Home Rule Charter that was adopted in May 1989 under the Council-Manager form of government, which consists of an elected eleven-member Town Council (the Council) and a Town Manager (the Manager) who is appointed by the Council. The Manager supervises and directs the administration of all municipal departments, except the School Department and the Barnstable Municipal Airport, which are supervised and directed by the School Committee and the Airport Commissioners, respectively.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. Seven entities have been included as component units in the reporting entity, because of the significance of their operational and/or financial relationships with the Town.

*Discretely Presented Component Units* – Discretely presented component units are entities that are legally separate from the Town, but are financially accountable to the Town, or whose relationships with the Town are such that exclusion would cause the Town's financial statements to be misleading or incomplete. The Town has included seven libraries as Discretely Presented Component Units because they are fiscally dependent on the Town and because the nature and significance of their relationship with the Town is such that exclusion would cause the Town's financial statements to be misleading or incomplete. Accordingly, the Component Units column of the combined financial statements includes the financial data of the following entities:

- The Hyannis Public Library Association, Centerville Public Library Association, Osterville Free Library Corporation, Marstons Mills Public Library, Inc., Whelden Memorial Library, Cotuit Library Association and the Sturgis Library were established to provide suitable library facilities to Town residents and visitors. The libraries are governed by separately elected Boards of Trustees.

**Availability of Financial Information for Component Units**

Complete financial statements of the individual component units can be obtained directly from their respective administrative offices.

Hyannis Public Library Association  
401 Main Street  
Hyannis, MA 02601

The Sturgis Library  
P.O. Box 606  
Barnstable, MA 02630

Osterville Free Library Corporation  
43 Wianno Avenue  
Osterville, MA 02655

Cotuit Library Association  
Main Street  
Cotuit, MA 02635

The Centerville Public Library Association  
Centerville, MA 02636

Marstons Mills Public Library, Inc.  
Main Street  
Marstons Mills, MA 02648

Whelden Memorial Library  
Meetinghouse Way  
West Barnstable, MA 02668

All of the discretely presented Component Units were audited by auditors other than Powers & Sullivan, LLC.

**Availability of Financial Information for Town of Barnstable Community Horace Mann Charter Public School**

The Town operates a K to 3 elementary Horace Mann Charter School which is managed independently by an appointed Board of Trustees and not by the School Committee and Superintendent. Funding for the school's operations are provided by the Town based upon a negotiated amount between the School Committee and Board of Trustees within the guidelines established by the authorizing legislation of the Commonwealth of Massachusetts. The activity is included within the Town's basic financial statements and is audited by auditors other than Powers & Sullivan, LLC. Complete financial statements may be obtained by contacting the Barnstable Community Horace Mann Charter Public School, 165 Bearses Way, Hyannis, MA 02601.

**Availability of Financial Information for Joint Ventures**

The Town has entered into joint ventures with other municipalities to pool resources and share the costs, risk and rewards of providing goods or services to venture participants directly, or for the benefit of the general public or specified recipients. The Town has no equity interest in the joint ventures. The following identifies where the joint venture financial statements are available, their purpose, and the annual assessment paid by the Town during 2015.

Joint venture and address	Purpose	Net Annual Assessment
Cape Cod Regional Technical High School District 351 Pleasant Lake Avenue Harwich, MA 02645	To provide educational services	\$ 2,830,850
Sturgis Charter Public School 427 Main Street Hyannis, MA 02601	To provide educational services	\$ 2,114,719
Cape Cod Regional Transit Authority 215 Iyannough Road Hyannis, MA 02601	To provide public transportation	\$ 497,009

**B. Government-Wide and Fund Financial Statements**

*Government-Wide Financial Statements*

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

*Fund Financial Statements*

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

*Major Fund Criteria*

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows or resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### *Government-Wide Financial Statements*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### *Fund Financial Statements*

**Governmental** fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, and legal settlements which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for and report all financial resources, except those that are required to be accounted for in another fund.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *highway projects fund* is used to account for and report costs incurred with the construction and reconstruction of Town owned roadways. Costs charged to the fund are subject to reimbursement by the Commonwealth of Massachusetts.

The *community preservation fund* is a special revenue fund used to account for and report funds collected in accordance with the Cape Cod Open Space Land Acquisition Program. The funds may be used for acquiring land and interests in land for the protection of public drinking water supplies, open space and conservation and the creation of walking trails, bicycling trails and recreational areas.

The nonmajor governmental funds consist of other special revenue and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

The *component units* are used to account for and report the activity of the entities that are separate from the primary government but are financially accountable to the Town. The component units are reported using the flow of economic resources measurement focus and the accrual basis of accounting and are discretely presented in the basic financial statements.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The *airport enterprise fund* is used to account for and report the Barnstable Municipal Airport activities.

The *golf course enterprise fund* is used to account for and report the Olde Barnstable Fairgrounds Golf Course and the Hyannis Golf Course activities.

The *solid waste enterprise fund* is used to account for and report the Town's solid waste transfer station and recycling activities.

The *wastewater enterprise fund* is used to account for and report the Town's sewer activities.

The *water supply enterprise fund* is used to account for and report the Town's water activities.

The *marina recreation enterprise fund* is used to account for and report the Town's marina activities.

The *Sandy Neck recreation enterprise fund* is used to account for and report the Town's Sandy Neck recreation activities.

The *Hyannis Youth and Community Center enterprise fund* is used to account for and report the Town's youth and community center activities.

Additionally, the following proprietary fund type is reported:

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund was established in 2012 to account for risk financing activities related to workers' compensation.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for and report assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *other postemployment benefit trust fund* is used to accumulate resources to provide funding for future other postemployment benefits (OPEB) liabilities.

The *private-purpose trust fund* is used to account for and report trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings. The Town's educational scholarships and assistance to benefit the needy activities are accounted for in this fund.

The *agency fund* is used to account for and report assets held in a purely custodial capacity. Agency funds apply the accrual basis of accounting but do not have a measurement focus. The Town's agency fund consists of off-duty work details, performance bonds, student activity accounts and fees collected on behalf of other governments.

#### D. Cash and Investments

##### *Government-Wide and Fund Financial Statements*

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and at the average bid-and-asked quotation for those securities traded in the over-the-counter market.

## E. Accounts Receivable

### *Government-Wide and Fund Financial Statements*

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements is reported under the modified accrual basis of accounting.

### ***Real Estate, Personal Property Taxes and Tax Liens***

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup>, and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed approximately three months after the due date on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

### ***Motor Vehicle and Other Excise Taxes***

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of those boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value; with a maximum taxable value of \$50,000.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

### ***Departmental and Other***

Departmental and other receivables of the primary government consist primarily of refunds paid by the Town on behalf of the local Fire Districts. The Town collects taxes on behalf of the Fire Districts and pays refunds to customers. The Fire Districts are billed for refunds paid on their behalf and a receivable is recorded at the time the payment is made. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Departmental and other receivables of the component units consist of the present value of future bequests that are anticipated to be received under the terms of charitable trusts.

**Room Occupancy Tax**

The Town levies 6% of the cost of renting hotel, motel, lodging house and bed and breakfast rooms in accordance with Massachusetts General Law, Chapter 64G, Section 3A. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the Town in quarterly distributions. The room occupancy tax receivable is categorized as an intergovernmental receivable.

Through special legislation, the Town approved an increase to the room occupancy tax to be directed into the sewer construction and private way maintenance and improvement stabilization trust fund. This trust fund, which is reported within the general fund, recorded 33% of the room occupancy tax receivable as an intergovernmental receivable.

This receivable is considered 100% collectible and therefore does not report an allowance for uncollectibles.

**Meals Tax**

The Town levies 0.75% for the sale of restaurant meals in accordance with Massachusetts General Law, Chapter 64L, Section 2. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the Town in quarterly distributions. The meals tax receivable is categorized as an intergovernmental receivable.

Through special legislation, the Town records 100% of the meals tax revenue into the sewer construction and private way maintenance and improvement stabilization trust fund. This trust fund, which is reported within the general fund, recorded the meals tax receivable as an intergovernmental receivable.

This receivable is considered 100% collectible and therefore does not report an allowance for uncollectibles.

**Intergovernmental**

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**Community Preservation Fund Surtaxes**

Community Preservation Fund Surtaxes, formerly known as Land Bank Surtaxes, consist of an excise tax of 3% of the real estate tax levy against real property which is levied by the Town as part of the Cape Cod Open Space Land Acquisition Program.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**Airport User Fees**

Airport user fees consist of the sale of jet fuel, car rental concessions, vehicle parking revenue and landing fees, and various lease arrangements for land and buildings.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

***Wastewater and Water User Fees***

Wastewater and water user fees are levied quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Delinquent charges on wastewater are added to the property owner's tax bill in the year after they are due. Charges and liens are recorded as receivables in the year of the levy.

Since the wastewater receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles. The allowance for uncollectibles for water user fees is estimated based on historical trends and specific account analysis.

***Special Assessments***

Special Assessments in the wastewater fund consist of apportioned and unapportioned sewer betterments assessed to homeowners whose properties were improved through Town-run sewer construction projects.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**F. Inventories*****Government-Wide and Fund Financial Statements***

Inventories of the Airport and Golf Courses are priced at the lower of cost or market, with cost being determined on the first-in, first-out method basis. Expendable supplies and small tools are not inventoried but rather expensed when purchased.

Inventories of the Sturgis Library are carried at cost.

All other inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

**G. Capital Assets*****Government-Wide and Proprietary Fund Financial Statements***

Capital assets, which include land, construction in progress, land improvements, buildings, building improvements, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements. Capital assets are recorded at historical cost, or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$25,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Land improvements.....	20
Buildings.....	40
Building improvements.....	20
Machinery and equipment.....	5-10
Vehicles.....	5
Infrastructure.....	50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

*Governmental Fund Financial Statements*

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

H. Deferred Outflows/Inflows of Resources

*Government-Wide Financial Statements (Net Position)*

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Town has reported deferred charge on refunding and deferred outflows of resources related to pensions in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town did not have any items that qualify for reporting in this category.

*Governmental Fund Financial Statements*

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents amounts that have been recorded in the governmental fund financial statements but the revenue is not available and so will *not* be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

I. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

*Government-Wide Financial Statements*

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

*Fund Financial Statements*

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

J. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

*Government-Wide Financial Statements*

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

*Fund Financial Statements*

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

K. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

L. Net Position and Fund Equity*Government-Wide Financial Statements (Net Position)*

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program and the Massachusetts Clean Water Trust's loan subsidy program are not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been “restricted for” the following:

“Highway projects” represents amounts restricted for highway improvements.

“Permanent funds – expendable trust funds” represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings that support governmental programs.

“Permanent funds – nonexpendable trust funds” represents the endowment portion of donor restricted trusts that support governmental programs.

“Grants and gifts” represents restrictions placed on assets from outside parties and consists primarily of gifts and federal and state grants.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### *Fund Financial Statements (Fund Balances)*

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority. Town Council is the highest level of decision making authority that can, by Town Council vote, commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a vote is taken to rescind the commitment.

“Assigned” fund balance includes amounts that are constrained by the Town’s intent to be used for specific purposes, but are neither restricted nor committed. The Town’s ordinances authorize the Finance Director to assign fund balance. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

Sometimes the Town will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the Town's policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

#### M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of both the Barnstable County Retirement Association (BCRA) and the Massachusetts Teachers Retirement System and additions to/deductions from the Systems fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### N. Long-term debt

##### *Government-Wide and Proprietary Fund Financial Statements*

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

##### *Governmental Fund Financial Statements*

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### O. Investment Income

Excluding the permanent funds, investment income derived from nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

#### P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

##### *Government-Wide and Proprietary Fund Financial Statements*

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

##### *Governmental Fund Financial Statements*

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

## Q. Use of Estimates

### *Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

## R. Total Column

### *Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

### *Fund Financial Statements*

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## **NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

### A. Budgetary Information

In accordance with the Town Charter, the Town Manager presents an annual budget to the Council, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Expenditures are budgeted by categories that are broken down by personnel, operating expenses, debt service and capital outlay and are mandated by Municipal Law. The Council may authorize appropriations for the recommended purposes and may reduce or reject any appropriation by majority vote. The Council may not increase an appropriation without the recommendation of the Town Manager.

Supplemental appropriations are made upon recommendation of the Town Manager and require a majority approval of the Council.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending (personnel, operating expenditures and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final claims and judgments may exceed the level of spending authorized by majority vote of the Council.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2015 approved budget authorized approximately \$138.3 million in current year appropriations and other amounts to be raised and approximately \$1.2 million in encumbrances and appropriations carried over from previous years. During 2015, the Council also approved increases to appropriations totaling approximately \$794,000.

The Finance Director has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the Town’s accounting system.

**B. Budgetary – GAAP Reconciliation**

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2015, is presented as follows:

Net change in fund balance, budgetary basis.....	\$ 966,600
<u>Perspective difference:</u>	
Activity of the Horace Mann Charter School recorded in the general fund for GAAP.....	(231,227)
Activity of the stabilization funds recorded in the general fund for GAAP.....	8,766,404
<u>Basis of accounting differences:</u>	
Net change in recording tax refunds payable.....	161,400
Recognition of revenue for on-behalf payments.....	6,720,735
Recognition of expenditures for on-behalf payments.....	<u>(6,720,735)</u>
Net change in fund balance, GAAP basis.....	<u>\$ 9,663,177</u>

**C. Appropriation Deficits**

Expenditures exceeded appropriations for state and county assessments and in public works for snow and ice removal. The snow and ice removal over expenditure will be funded with available funds during fiscal year 2016.

**NOTE 3 – CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town of Barnstable’s deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$73,241,846 and the bank balance totaled \$80,099,926. Of the bank balance,

\$2,441,829 was covered by Federal Depository Insurance, \$36,477,924 was covered by the Depositors Insurance Fund, \$759,367 was covered by the Share Insurance Fund, \$6,773,778 was collateralized, and \$33,647,028 was exposed to custodial credit risk because it was uninsured and uncollateralized.

### Investments

As of June 30, 2015, the Town of Barnstable had the following investments:

Investment Type	Fair Value	Maturity			
		Under 1 Year	1-5 Years	6-10 Years	Over 10 Years
<u>Debt Securities:</u>					
U.S. Government Treasuries.....	\$ 7,195,058	\$ 1,492,367	\$ 3,142,864	\$ 2,559,827	\$ -
Corporate Bonds.....	8,679,795	2,380,882	5,435,913	543,556	319,444
Government Sponsored Enterprises.....	16,604,710	1,690,574	11,370,051	2,846,382	697,703
Total Debt Securities.....	32,479,563	\$ <u>5,563,823</u>	\$ <u>19,948,828</u>	\$ <u>5,949,765</u>	\$ <u>1,017,147</u>
<u>Other Investments:</u>					
Equity Securities.....	11,027,927				
Repurchase Agreements.....	5,990,000				
Money Market Mutual Funds.....	2,891,593				
Equity Mutual Funds.....	12,023,644				
Preferred Securities.....	539,732				
MMDT.....	38,631				
Total Investments.....	\$ <u>64,991,090</u>				

The Town participates in the MMDT cash portfolio. MMDT maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Town's investments, \$32,479,563 in debt securities, \$11,027,927 in equity securities and \$539,732 in preferred securities are exposed to custodial credit risk because the related securities are uninsured, unregistered and held by the counterparty. The Town's investment policy places no limit on the amount of U.S. Treasury and U.S. Government Agency obligations. In regards to other investments, the Town will only purchase investment grade securities with a high concentration in securities rated "A" or better.

As of June 30, 2015, the Town had an investment with a fair value of \$5,990,000 in an overnight Repurchase Agreement (REPO). Under the terms of the REPO, the bank agrees to sell and buy back a portion of the Bank's securities portfolio at the purchase price plus interest. The REPO is held by the bank, acting as the Town's agent. In the event of default, the Town has the right to direct the bank to sell the securities and apply the proceeds in satisfaction of the Repurchase Agreement. The REPO is fully collateralized with Collateralized Mortgage Obligation fixed rate securities issued through the Federal National Mortgage Association. The REPO is not rated, and the collateral has a Moody's rating of AAA.

Interest Rate Risk

The Town’s policy is to concentrate its investment portfolio in shorter-term securities in order to limit principal risk caused by changes in interest rates. For general Town funds, the weighted average days to maturity for the overall Town portfolio should be less than 365 days.

Credit Risk

The Town has not adopted a formal policy related to Credit Risk. At June 30, 2015, the Town’s investments were rated as follows:

Quality Ratings	Corporate Bonds	Government Sponsored Enterprises	Preferred Securities	Totals
AAA.....	\$ -	\$ 16,604,710	\$ -	\$ 16,604,710
AA+.....	742,260	-	-	742,260
AA.....	879,284	-	-	879,284
AA-.....	205,083	-	-	205,083
A+.....	789,045	-	-	789,045
A.....	3,253,481	-	-	3,253,481
A-.....	1,071,990	-	-	1,071,990
BAA.....	688,802	-	-	688,802
BBB+.....	103,840	-	-	103,840
BBB.....	128,855	-	-	128,855
BBB-.....	130,813	-	-	130,813
BB+.....	194,494	-	-	194,494
BB.....	296,888	-	-	296,888
BB-.....	98,587	-	-	98,587
Unrated.....	96,373	-	539,732	636,105
Fair Value.....	\$ <u>8,679,795</u>	\$ <u>16,604,710</u>	\$ <u>539,732</u>	\$ <u>25,824,237</u>

Additionally, the Town holds \$2,891,593 in money market mutual funds and \$38,631 in MMDT which are unrated.

Concentration of Credit Risk

The Town places no limit on the amount the government may invest in any one issuer. More than 5% of the Town’s investments are in the following securities:

Issuer	Percentage Of Total Investments
Federal Home Loan Bank.....	6%
Federal Home Loan Mortgage Company.....	14%
Federal National Mortgage Association.....	6%

**NOTE 4 – RECEIVABLES**

At June 30, 2015, receivables for the individual major governmental funds and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>Gross Amount</u>	<u>Allowance for Uncollectibles</u>	<u>Net Amount</u>
<u>Receivables:</u>			
Real estate and personal property taxes.....	\$ 5,247,261	\$ (8,338)	\$ 5,238,923
Tax liens.....	3,086,026	(302,383)	2,783,643
Motor vehicle and other excise taxes.....	1,785,733	(178,573)	1,607,160
Community Preservation Fund surtaxes.....	147,554	-	147,554
Departmental and other.....	5,675	-	5,675
Special assessments.....	950,900	-	950,900
Intergovernmental.....	<u>22,954,414</u>	<u>-</u>	<u>22,954,414</u>
Total.....	<u>\$ 34,177,563</u>	<u>\$ (489,294)</u>	<u>\$ 33,688,269</u>

At June 30, 2015, receivables for fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>Gross Amount</u>	<u>Allowance for Uncollectibles</u>	<u>Net Amount</u>
<u>Receivables:</u>			
Departmental and other.....	\$ <u>499,701</u>	\$ <u>-</u>	\$ <u>499,701</u>

At June 30, 2015, receivables for the component units, including the applicable allowances for uncollectible accounts, are as follows:

	<u>Gross Amount</u>	<u>Allowance for Uncollectibles</u>	<u>Net Amount</u>
<u>Receivables:</u>			
Departmental and other.....	\$ <u>172,283</u>	\$ <u>-</u>	\$ <u>172,283</u>

At June 30, 2015, receivables for the enterprise funds consist of the following:

	<u>Gross Amount</u>	<u>Allowance for Uncollectibles</u>	<u>Net Amount</u>
<u>Receivables:</u>			
Airport user fees.....	\$ 481,700	\$ (87,397)	\$ 394,303
Golf course user fees.....	41,274	-	41,274
Wastewater user fees.....	1,671,604	-	1,671,604
Water user fees.....	1,368,398	(94,605)	1,273,793
Wastewater liens.....	30,268	-	30,268
Wastewater special assessments.....	2,618,253	-	2,618,253
Intergovernmental.....	<u>3,651,243</u>	<u>-</u>	<u>3,651,243</u>
Total.....	<u>\$ 9,862,740</u>	<u>\$ (182,002)</u>	<u>\$ 9,680,738</u>

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total
<b>Receivables and other asset types:</b>					
Real estate and personal property taxes.....	\$ 4,439,303	\$ -	\$ -	\$ -	\$ 4,439,303
Tax liens.....	2,721,445	-	56,797	5,401	2,783,643
Tax foreclosures.....	1,185,252	-	-	-	1,185,252
Motor vehicle and other excise taxes.....	1,607,160	-	-	-	1,607,160
Community Preservation Fund surtaxes.....	-	-	147,554	-	147,554
Special assessments.....	-	-	-	950,900	950,900
Intergovernmental.....	12,293,457	8,435,263	968,008	-	21,696,728
<b>Total.....</b>	<b>\$ 22,246,617</b>	<b>\$ 8,435,263</b>	<b>\$ 1,172,359</b>	<b>\$ 956,301</b>	<b>\$ 32,810,540</b>

## NOTE 5 – CAPITAL ASSETS

Capital asset activity of the governmental activities for the year ended June 30, 2015, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 80,351,236	\$ 265,125	\$ -	\$ 80,616,361
Construction in progress.....	1,888,170	2,381,120	(1,888,169)	2,381,121
Total capital assets not being depreciated.....	82,239,406	2,646,245	(1,888,169)	82,997,482
<u>Capital assets being depreciated:</u>				
Land improvements.....	3,946,438	100,000	-	4,046,438
Buildings and building improvements.....	166,220,034	4,776,195	-	170,996,229
Machinery and equipment.....	11,739,441	1,043,900	-	12,783,341
Vehicles.....	8,336,428	183,453	-	8,519,881
Infrastructure.....	103,345,644	9,370,052	-	112,715,696
Total capital assets being depreciated.....	293,587,985	15,473,600	-	309,061,585
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(1,481,071)	(160,611)	-	(1,641,682)
Buildings and building improvements.....	(96,101,295)	(3,503,727)	-	(99,605,022)
Machinery and equipment.....	(8,063,148)	(611,124)	-	(8,674,272)
Vehicles.....	(7,012,667)	(535,179)	-	(7,547,846)
Infrastructure.....	(26,833,495)	(2,752,434)	-	(29,585,929)
Total accumulated depreciation.....	(139,491,676)	(7,563,075)	-	(147,054,751)
Total capital assets being depreciated, net.....	154,096,309	7,910,525	-	162,006,834
Total governmental activities capital assets, net.....	\$ 236,335,715	\$ 10,556,770	\$ (1,888,169)	\$ 245,004,316

Depreciation expense was charged to functions/programs of the governmental activities as follows:

**Governmental Activities:**

General government.....	\$ 111,709
Growth management.....	31,577
Public safety.....	441,568
Education.....	3,134,664
Public works.....	3,463,939
Regulatory services.....	274,860
Community services.....	<u>104,758</u>

Total depreciation expense - governmental activities..... \$ 7,563,075

Capital asset activity of the business-type activities for the year ended June 30, 2015, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Business-Type Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 40,830,984	\$ -	\$ -	\$ 40,830,984
Construction in progress.....	<u>3,007,836</u>	<u>576,363</u>	<u>(3,007,836)</u>	<u>576,363</u>
Total capital assets not being depreciated.....	<u>43,838,820</u>	<u>576,363</u>	<u>(3,007,836)</u>	<u>41,407,347</u>
<u>Capital assets being depreciated:</u>				
Land improvements.....	6,752,486	-	-	6,752,486
Buildings and building improvements.....	86,463,217	240,276	-	86,703,493
Machinery and equipment.....	13,686,339	506,431	-	14,192,770
Vehicles.....	1,653,773	577,840	-	2,231,613
Infrastructure.....	<u>82,603,818</u>	<u>10,097,975</u>	<u>-</u>	<u>92,701,793</u>
Total capital assets being depreciated.....	<u>191,159,633</u>	<u>11,422,522</u>	<u>-</u>	<u>202,582,155</u>
<u>Less accumulated depreciation for:</u>				
Land improvements.....	(4,739,501)	(235,473)	-	(4,974,974)
Buildings and building improvements.....	(23,157,848)	(3,120,156)	-	(26,278,004)
Machinery and equipment.....	(8,221,876)	(896,709)	-	(9,118,585)
Vehicles.....	(1,208,056)	(137,131)	-	(1,345,187)
Infrastructure.....	<u>(19,902,606)</u>	<u>(2,081,365)</u>	<u>-</u>	<u>(21,983,971)</u>
Total accumulated depreciation.....	<u>(57,229,887)</u>	<u>(6,470,834)</u>	<u>-</u>	<u>(63,700,721)</u>
Total capital assets being depreciated, net.....	<u>133,929,746</u>	<u>4,951,688</u>	<u>-</u>	<u>138,881,434</u>
Total business-type activities capital assets, net.....	<u>\$ 177,768,566</u>	<u>\$ 5,528,051</u>	<u>\$ (3,007,836)</u>	<u>\$ 180,288,781</u>

Depreciation expense was charged to functions/programs of the business-type activities as follows:

**Business-Type Activities:**

Airport.....	\$ 2,838,087
Golf course.....	172,162
Solid waste.....	191,206
Wastewater.....	1,932,185
Water supply.....	469,255
Marina.....	205,168
Sandy Neck.....	80,334
Hyannis youth and community center.....	<u>582,437</u>

Total depreciation expense - business-type activities..... \$ 6,470,834

Capital asset activity of the discretely presented component units for the year ended June 30, 2015, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Discretely Presented Component Units:</b>				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 341,264	\$ -	\$ -	\$ 341,264
<u>Capital assets being depreciated:</u>				
Improvements.....	334,665	-	-	334,665
Buildings and building improvements.....	11,447,412	107,584	-	11,554,996
Machinery and equipment.....	745,311	30,681	-	775,992
Fine arts.....	61,000	-	-	61,000
Furniture and fixtures.....	855,790	28,662	-	884,452
Books and periodicals.....	98,265	-	-	98,265
Technology.....	101,960	600	-	102,560
Total capital assets being depreciated.....	<u>13,644,403</u>	<u>167,527</u>	<u>-</u>	<u>13,811,930</u>
<u>Less accumulated depreciation:</u>	<u>(3,460,039)</u>	<u>(344,994)</u>	<u>-</u>	<u>(3,805,033)</u>
Total capital assets being depreciated, net.....	<u>10,184,364</u>	<u>(177,467)</u>	<u>-</u>	<u>10,006,897</u>
Total discretely presented component units capital assets, net.....	<u>\$ 10,525,628</u>	<u>\$ (177,467)</u>	<u>\$ -</u>	<u>\$ 10,348,161</u>

Depreciation expense was charged to functions/programs of the discretely presented component units as follows:

**Discretely Presented Component Units:**

Hyannis Public Library.....	\$ 27,574
Osterville Free Library.....	179,087
Centerville Public Library.....	104,048
Sturgis Library.....	1,529
Cotuit Library.....	11,194
Marstons Mills Public Library.....	14,865
Whelden Memorial Library.....	<u>6,697</u>

Total depreciation expense - discretely presented component units..... \$ 344,994

**NOTE 6 – INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2015, are summarized as follows:

Transfers Out:	Transfers In:						Total
	General Fund	Capital Projects	Nonmajor Governmental Funds	Golf Course Enterprise Fund	Marina Enterprise Fund	HYCC Enterprise Fund	
General Fund.....	\$ -	\$ 4,542,510	\$ -	\$ 134,000	\$ 222,240	\$ 1,669,041	\$ 6,567,791 (1)
Capital Projects.....	21,892	-	-	-	-	-	21,892 (2)
Community Preservation Fund.....	30,000	111,000	-	-	-	-	141,000 (3)
Nonmajor Governmental Funds.....	1,107,364	35,000	339,010	-	24,000	-	1,505,374 (4)
Airport Enterprise Fund.....	743,051	-	-	-	-	-	743,051 (5)
Golf Course Enterprise Fund.....	250,000	-	-	-	-	-	250,000 (5)
Solid Waste Enterprise Fund.....	306,518	-	-	-	-	-	306,518 (5)
Wastewater Enterprise Fund.....	8,450,148	-	-	-	-	-	8,450,148 (5)
Water Supply Enterprise Fund.....	122,109	-	-	-	-	-	122,109 (5)
Marina Enterprise Fund.....	60,939	-	-	-	-	-	60,939 (5)
Sandy Neck Enterprise Fund.....	<u>82,627</u>	-	-	-	-	-	<u>82,627 (5)</u>
Total.....	<u>\$ 11,174,648</u>	<u>\$ 4,688,510</u>	<u>\$ 339,010</u>	<u>\$ 134,000</u>	<u>\$ 246,240</u>	<u>\$ 1,669,041</u>	<u>\$ 18,251,449</u>

- (1) Represents budgeted transfers from the general fund and stabilization fund to fund various capital projects, golf course and marina enterprise funds; and subsidies to the Hyannis Youth and Community Center enterprise fund.
- (2) Represents a transfer from the capital projects fund to the general fund.
- (3) Represents budgeted transfers from the community preservation fund to finance various capital projects and for support of administration.
- (4) Represents budgeted transfers from special revenue funds to support the general fund operating budget; transfers from the Barnstable Disability Commission to the school capital project fund to provide funding for school capital related projects; from town permanent fund to fund DPW related projects and support the operating budget; from the Town gifts and grants to the marina enterprise fund for the maintenance of Bismore Park.
- (5) Represents the transfer of enterprise fund costs budgeted in the general fund. Also represents an \$8,025,787 transfer from the wastewater enterprise fund to the general fund for the establishment of the sewer construction and private way maintenance and improvement special revenue fund.

**NOTE 7 – SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds, respectively.

The Town had the following short-term debt activity during 2015:

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2014	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2015
<b>Governmental Funds:</b>							
BAN	Bond Anticipation Note.....	0.90%	12/31/2016	\$ -	\$ 255,941	\$ -	\$ 255,941
<b>Enterprise Funds:</b>							
Wastewater							
BAN	Bond Anticipation Note.....	1.50%	2/26/2016	\$ -	\$ 318,340	\$ -	\$ 318,340
Water Supply							
BAN	MCWT Drinking Water Interim Loan.....	0.11%	12/31/2014	912,866	-	(912,866)	-
BAN	MCWT Drinking Water Interim Loan.....	0.10%	12/31/2015	-	2,523,837	-	2,523,837
BAN	MCWT Drinking Water Interim Loan.....	0.09%	12/31/2016	-	1,556,339	-	1,556,339
BAN	Bond Anticipation Note.....	1.50%	2/26/2016	-	1,124,279	-	1,124,279
Total Water Supply.....				912,866	5,204,455	(912,866)	5,204,455
Total Enterprise Funds.....				\$ 912,866	\$ 5,522,795	\$ (912,866)	\$ 5,522,795

**NOTE 8 – LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2015, and the debt service requirements are as follows:

### Bonds Payable Schedule – Governmental Funds

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
MCWT Title V Bond of 1997.....	2021	\$ 200,000	0.00	\$ 72,603	\$ -	\$ (10,400)	\$ 62,203
MCWT Title V Bond of 2002.....	2023	200,000	0.00	90,212	-	(9,972)	80,240
Municipal Purpose Bonds of 2005.....	2015	6,280,000	3.25 - 5.00	3,445,000	-	(3,445,000)	-
MCWT Title V Bonds of 2006.....	2026	400,000	0.00	240,000	-	(20,000)	220,000
MCWT Title V Bond of 2007.....	2027	200,000	0.00	130,000	-	(10,000)	120,000
Municipal Purpose Bonds of 2007.....	2027	44,066,188	3.38 - 4.75	24,210,000	-	(6,730,000)	17,480,000
MCWT Bond of 2008 (CW-04-31).....	2021	389,216	2.00	222,094	-	(29,856)	192,238
Municipal Purpose Bonds of 2008.....	2028	5,928,700	3.75 - 4.50	3,212,000	-	(373,000)	2,839,000
MCWT Bond of 2009.....	2021	887,454	2.00	629,745	-	(340,301)	289,444
Municipal Purpose Bonds of 2010.....	2030	3,873,270	2.00 - 5.00	2,750,000	-	(200,000)	2,550,000
Municipal Purpose Bonds of 2011.....	2031	15,751,000	2.00 - 4.00	11,290,349	-	(1,746,552)	9,543,797
Municipal Purpose Refunding of 2012.....	2023	10,037,900	2.00 - 4.00	8,079,500	-	(1,200,000)	6,879,500
Municipal Purpose Bonds of 2014.....	2024	6,248,000	2.00 - 3.00	6,248,000	-	(793,000)	5,455,000
Municipal Purpose Refunding of 2015.....	2027	5,265,500	2.00 - 4.50	-	5,265,500	-	5,265,500
Municipal Purpose Bonds of 2015.....	2035	3,930,000	2.00 - 4.50	-	3,930,000	-	3,930,000
Total Bonds Payable.....				60,619,503	9,195,500	(14,908,081)	54,906,922
Add: unamortized premium.....				187,337	728,615	(44,303)	871,649
Total Bonds Payable, net.....				\$ 60,806,840	\$ 9,924,115	\$ (14,952,384)	\$ 55,778,571

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	Principal	Interest	Total
2016.....	\$ 8,980,249	\$ 2,164,830	\$ 11,145,079
2017.....	8,627,730	1,849,462	10,477,192
2018.....	8,535,737	1,446,313	9,982,050
2019.....	8,529,982	1,079,172	9,609,154
2020.....	4,926,660	712,148	5,638,808
2021.....	3,764,171	531,702	4,295,873
2022.....	3,296,756	394,626	3,691,382
2023.....	2,677,256	270,033	2,947,289
2024.....	1,567,483	186,840	1,754,323
2025.....	1,029,483	139,291	1,168,774
2026.....	737,483	99,341	836,824
2027.....	500,483	74,010	574,493
2028.....	394,483	56,972	451,455
2029.....	359,483	43,840	403,323
2030.....	344,483	31,730	376,213
2031.....	165,000	19,506	184,506
2032.....	125,000	14,100	139,100
2033.....	115,000	10,350	125,350
2034.....	115,000	6,900	121,900
2035.....	115,000	3,450	118,450
Total.....	\$ 54,906,922	\$ 9,134,616	\$ 64,041,538

**Bonds Payable Schedule – Enterprise Funds**

Projects	Maturities Through	Original Loan Amount	Coupon Rate (%)	Outstanding at June 30, 2014	Issued	Redeemed	Outstanding at June 30, 2015
Golf Course.....	2025	\$ 6,601,500	5.00	\$ 2,900,000	\$ 2,151,500	\$ (2,350,000)	\$ 2,701,500
Add: unamortized premium.....				-	314,768	-	314,768
Total Golf Course Bonds Payable, net.....				2,900,000	2,466,268	(2,350,000)	3,016,268
Wastewater.....	2032	27,735,259	0.00 - 4.75	17,924,235	-	(1,830,596)	16,093,639
Water.....	2033	21,453,325	2.00 - 5.00	12,135,005	6,244,800	(7,046,917)	11,332,888
Add: unamortized premium.....				-	810,683	-	810,683
Total Water Bonds Payable, net.....				12,135,005	7,055,483	(7,046,917)	12,143,571
Solid Waste Transfer Station.....	2027	8,145,600	0.00 - 4.50	2,749,800	284,900	(758,700)	2,276,000
Sandy Neck.....	2031	1,265,000	4.00	1,115,000	-	(50,000)	1,065,000
Marinas.....	2030	1,814,000	3.00 - 5.00	1,673,651	-	(143,448)	1,530,203
Hyannis Youth and Community Center.....	2028	22,393,300	3.375 - 5.00	11,617,000	5,028,300	(6,168,000)	10,477,300
Add: unamortized premium.....				-	720,384	-	720,384
Total Hyannis Youth and Community Center Bonds Payable, net.....				11,617,000	5,748,684	(6,168,000)	11,197,684
Airport.....	2031	730,000	2.00 - 4.12	650,000	-	(30,000)	620,000
Total Bonds Payable, net.....				50,764,691	15,555,335	(18,377,661)	47,942,365
Less: unamortized premium.....				-	(1,845,835)	-	(1,845,835)
Total Bonds Payable.....				\$ 50,764,691	\$ 13,709,500	\$ (18,377,661)	\$ 46,096,530

Debt service requirements for principal and interest for enterprise fund bonds and notes payable in future years are as follows:

Year	Principal	Interest	Total
2016.....	\$ 3,915,077	\$ 2,029,778	\$ 5,944,855
2017.....	3,976,087	1,884,916	5,861,003
2018.....	3,670,454	1,232,770	4,903,224
2019.....	3,740,815	1,013,400	4,754,215
2020.....	3,357,395	885,300	4,242,695
2021.....	3,207,292	777,368	3,984,660
2022.....	3,231,731	674,392	3,906,123
2023.....	3,293,111	569,231	3,862,342
2024.....	3,210,016	464,925	3,674,941
2025.....	3,110,815	369,481	3,480,296
2026.....	2,886,085	273,213	3,159,298
2027.....	2,926,837	197,729	3,124,566
2028.....	1,767,078	121,344	1,888,422
2029.....	988,595	80,514	1,069,109
2030.....	967,958	57,316	1,025,274
2031.....	923,355	33,810	957,165
2032.....	437,378	15,951	453,329
2033.....	446,451	6,931	453,382
2034.....	20,000	1,200	21,200
2035.....	20,000	600	20,600
Total.....	\$ 46,096,530	\$ 10,690,167	\$ 56,786,697

The Town issued \$18,235,000 in General Obligation Refunding Bonds on February 17, 2015 for an advance debt refunding of \$19,385,000 in outstanding General Obligation Bonds originally issued in 2005 and 2007. The \$19,385,000 of General Obligation Bonds was refunded by placing the proceeds of the refunding bonds plus a net bond premium for a total of \$20,689,045 in an irrevocable trust to refund the outstanding debt when they are callable on February 15, 2025. As a result, the refunded bonds are considered defeased and the liability has been removed from the statement of net position. The reacquisition price exceeded the net carrying amount of the old debt by \$2,454,045. This refunding was undertaken to reduce total debt service payments by \$1,706,141 and resulted in an economic gain of \$1,524,819.

The Town has entered into several loan agreements with the Massachusetts Clean Water Trust (MCWT) for which the Town has recorded the total amount of debt outstanding. However, as of June 30, 2015, the Town has not incurred \$2,473,897 of the eligible construction costs related to the projects and as a result has not yet received the corresponding loan proceeds from MCWT. Accordingly, the Town has recorded \$2,473,897 as an intergovernmental receivable in the accompanying basic financial statements, as of June 30, 2015.

The Town is scheduled to be subsidized by the MCWT on a periodic basis for principal in the amount of \$1,177,346 and interest costs for \$489,892. The principal subsidies are guaranteed and therefore a \$1,177,346 intergovernmental receivable has been reported in the business-type financial statements. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in the accompanying basic financial statements. The 2015 principal and interest subsidies totaled \$229,399 and \$180,780, respectively.

The Commonwealth of Massachusetts has approved school construction assistance to the Town. The assistance program, which is administered by the Massachusetts School Building Authority, provides resources for construction costs and debt service interest of general obligation bonds outstanding. The Town is currently receiving annual payments for 64% of eligible costs in relation to the construction of the new Middle School and the renovation and addition to the High School. During 2015, approximately \$3,509,000 of such assistance was received. Approximately \$12,935,000 will be received in future years. Of this amount, \$891,000 represents reimbursement of future long-term interest costs and \$12,044,000 represents reimbursement of approved construction cost and interest costs previously paid. Accordingly, an intergovernmental receivable and corresponding unavailable revenue have been reported in these basic financial statements for \$12,044,000 which represents the Commonwealth's share of construction and interest costs paid for the Middle School and High School projects.

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2015, the Town had the following authorized and unissued debt:

Purpose	Amount
Sewer projects.....	\$ 10,088,246
Water projects.....	4,056,480
Dredging projects.....	280,000
Road projects.....	660,000
Airport projects.....	20,618,125
Improvements for Bismore Park.....	582,000
Facilities improvements.....	1,608,000
School improvements.....	11,286,000
Fuel farm.....	810,000
Bulkhead.....	728,000
Sidewalks.....	400,000
Fish run reconstruction.....	500
Total.....	<u>\$ 51,117,351</u>

Changes in Long-term Liabilities

During the year ended June 30, 2015, the following changes occurred in long-term liabilities:

	(As Revised) Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
<b>Governmental Activities:</b>					
Bonds Payable.....	\$ 60,619,503	\$ 9,195,500	\$ (14,908,081)	\$ 54,906,922	\$ 8,980,249
Add: Unamortized Premium.....	187,337	728,615	(44,303)	871,649	441,478
Total Bonds Payable.....	60,806,840	9,924,115	(14,952,384)	55,778,571	9,421,727
Compensated Absences.....	3,273,997	2,425,405	(2,574,791)	3,124,611	2,526,420
Workers' Compensation.....	654,000	44,000	(58,000)	640,000	58,000
Net Pension Liability.....	67,575,916	506,825	-	68,082,741	-
Other Postemployment Benefits.....	37,657,742	9,514,877	(5,182,549)	41,990,070	-
Total Governmental Funds.....	169,968,495	22,415,222	(22,767,724)	169,615,993	12,006,147
<b>Business Type Activities:</b>					
Bonds Payable.....	50,764,691	13,709,500	(18,377,661)	46,096,530	3,915,077
Add: Unamortized Premium.....	-	1,845,835	-	1,845,835	274,076
Total Bonds Payable.....	50,764,691	15,555,335	(18,377,661)	47,942,365	4,189,153
Compensated Absences.....	399,206	337,067	(332,545)	403,728	343,185
Landfill Closure.....	325,000	-	(25,000)	300,000	25,000
Net Pension Liability.....	16,943,513	127,079	-	17,070,592	-
Other Postemployment Benefits.....	2,565,337	23,715	(139,874)	2,449,178	-
Total Business Type Activities.....	70,997,747	16,043,196	(18,875,080)	68,165,863	4,557,338
Total.....	\$ 240,966,242	\$ 38,458,418	\$ (41,642,804)	\$ 237,781,856	\$ 16,563,485

Long-term liabilities related to both governmental and business-type activities are normally paid from the General Fund and the Enterprise Funds, respectively.

**NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

The Town classifies fund balance according to the constraints imposed on the use of the resources.

There are two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, spendable fund balances are classified based on a hierarchy of spending constraints.

- **Restricted:** fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.

- **Committed:** fund balances that contain self-imposed constraints of the government from its highest level of decision making authority. The Town’s highest level of decision making authority is Town Council.
- **Assigned:** fund balances that contain self-imposed constraints of the government to be used for a particular purpose. The Town’s by-laws authorize the Finance Director to assign fund balance.
- **Unassigned:** fund balance of the general fund that is not constrained for any particular purpose.

The Town has classified its fund balances with the following hierarchy.

	General	Capital Projects	Highway Projects	Community Preservation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>FUND BALANCES</b>						
Nonspendable:						
Permanent fund principal..... \$	-	-	-	-	15,737,943	15,737,943
Restricted for:						
Pension reserve.....	2,453,717	-	-	-	-	2,453,717
Town capital projects.....	-	7,566,053	-	-	-	7,566,053
Highway projects.....	-	-	668,260	-	-	668,260
School capital projects.....	-	1,489,989	-	-	-	1,489,989
Community preservation.....	-	-	-	9,818,187	-	9,818,187
Town revolving.....	-	-	-	-	2,901,016	2,901,016
School revolving.....	-	-	-	-	2,740,579	2,740,579
Town gift and grant funds.....	-	-	-	-	2,740,037	2,740,037
School gift and grant funds.....	-	-	-	-	1,592,644	1,592,644
Cemetery and library trust funds.....	-	-	-	-	876,371	876,371
Conservation trust funds.....	-	-	-	-	129,930	129,930
Education trust funds.....	-	-	-	-	443,636	443,636
Other permanent trust funds.....	-	-	-	-	339,260	339,260
Assigned to:						
Town Council.....	1,927	-	-	-	-	1,927
Town Manager.....	10,941	-	-	-	-	10,941
Administrative services.....	251,532	-	-	-	-	251,532
Growth management.....	36,286	-	-	-	-	36,286
Public safety.....	103,667	-	-	-	-	103,667
Community services.....	118,710	-	-	-	-	118,710
Regulatory services.....	55,915	-	-	-	-	55,915
Education.....	937,365	-	-	-	-	937,365
Public works.....	386,484	-	-	-	-	386,484
Culture and recreation.....	148,939	-	-	-	-	148,939
Property and liability insurance.....	19,075	-	-	-	-	19,075
Employee benefits.....	13,032	-	-	-	-	13,032
Other assessments.....	4,874	-	-	-	-	4,874
Free cash voted for the 2016 budget.....	4,048,160	-	-	-	-	4,048,160
Unassigned.....	36,629,184	-	-	-	-	36,629,184
<b>TOTAL FUND BALANCES..... \$</b>	<b>45,219,808</b>	<b>9,056,042</b>	<b>668,260</b>	<b>9,818,187</b>	<b>27,501,416</b>	<b>92,263,713</b>

Massachusetts General Law Ch.40 §5B allows for the establishment of stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At June 30, 2015, the balance of the Town’s municipal purpose stabilization fund (capital trust fund) is \$10,439,823 and is reported as unassigned fund balance within the general fund. The municipal purpose stabilization fund balance can be used for general and/or capital purposes upon approval of the Council.

In 2010, the Town adopted special legislation to create a sewer construction trust fund. In accordance with the legislation, the Town reports 100% of the meals tax and 33% of the hotel/motel tax collected directly to a sewer

construction trust fund. Beginning in 2015, the Town adopted special legislation to establish a sewer construction and private way maintenance and improvement fund. All funds collected since the original 2010 shall be credited to the new stabilization fund. At June 30, 2015, the balance of the Town's sewer construction and private way maintenance and improvement fund is \$10,339,300 and is reported as unassigned fund balance within the general fund.

At June 30, 2015, the balance of the Town's pension stabilization fund is \$2,453,717 and is reported as restricted fund balance within the general fund. The pension stabilization fund balance may only be appropriated to fund the unfunded pension liability that accrues to the Town through the county retirement system. The amount appropriated from the pension stabilization fund is subject to Council approval and the approval of the Public Employee Retirement Administration Commission (PERAC).

#### **NOTE 10 – LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS**

State and federal laws and regulations require the Town to construct a final capping system on its Flint Street Sanitary landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. The Town stopped accepting waste in 1991 and performed a final capping of the landfill site in 1997. At June 30, 2015, the Town has accrued \$300,000 as the estimated cost of the landfill's postclosure care in the Solid Waste Enterprise Fund. This liability is based on estimates of what it would cost to perform all future postclosure care as of June 30, 2015. Actual costs may be higher due to inflation, deflation, changes in technology, or changes in regulations.

#### **NOTE 11 – RISK FINANCING**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The Town participates in a premium-based health care plan for its active and retired employees. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town provides health insurance through the Cape Cod Municipal Health Group (the Group), a nonprofit shared risk health group comprised of 51 governmental units. The Town and its employees contribute to the Group based upon a 50% (Town) and 50% (employee) primary care premium formula. In the event the Group is terminated, the Town is obligated to pay its prorata share of a deficit, should one exist.

The Town is self-insured for unemployment claims which are funded on a pay-as-you-go basis from annual appropriations paid from the general fund. The Incurred But Not Reported is immaterial to the financial statements and therefore is not reported.

The Town was self-insured for its workers' compensation activities prior to 2005 when the Town purchased commercial insurance. Beginning in 2012, the Town discontinued the premium based plan and has reinstated the self-insured workers' compensation plan as an internal service fund. The self-insured program is administered by a third party administrator and funded on a pay-as-you-go basis from annual appropriations paid from the General Fund. The Town estimates its future workers' compensation liability for occurrences under the self-insured program based on history and injury type and accounts for this liability on the full accrual basis of accounting on the statement of net position. The estimated claims liability also includes amounts for incremental claim adjustment expenses regardless of whether allocated to specific claims. At June 30, 2015, the amount of the liability for self-insured workers' compensation claims totaled \$640,000 for governmental activities.

Changes in the reported liability since July 1, 2013, are as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	Claims Payments	Balance at Year-End	Current Portion at Year-End
<b>Governmental Activities:</b>					
2014.....	\$ 661,000	\$ 758,302	\$ (765,302)	\$ 654,000	\$ 58,000
2015.....	654,000	767,188	(781,188)	640,000	58,000

**NOTE 12 – PENSION PLAN**

*Plan Descriptions*

The Town is a member of the Barnstable County Retirement Association (BCRA), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 59 member units. The BCRA is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The audited financial report may be obtained by visiting <http://www.barnstablecounty.org/retirement-association/>.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <http://www.mass.gov/osc/publications-and-reports/financial-reports/>.

*Special Funding Situation*

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2014. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$6,720,735 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$96,736,302 as of the measurement date.

*Benefits Provided*

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's

highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

There were no changes of benefit terms that affected the total pension liability at December 31, 2014.

#### *Contributions*

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the BCRA a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution equaled its actual contribution for the year ended December 31, 2014, was \$7,858,269, 19.86% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

#### *Pension Liabilities*

At June 30, 2015, the Town reported a liability of \$85,153,333 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2015. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2014, the Town's proportion was 15.083%, which did not change from its proportion measured at December 31, 2013.

#### *Pension Expense*

For the year ended June 30, 2015, the Town recognized pension expense of \$8,345,887. At June 30, 2015, the Town reported deferred outflows of resources related to pensions of \$145,832, from the net difference between projected and actual investment earnings on pension plan investments. Since the System performs an actuarial valuation biennially, there are no reported differences between expected and actual experience.

The deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2016.....	\$ 36,458
2017.....	36,458
2018.....	36,458
2019.....	<u>36,458</u>
Total.....	\$ <u>145,832</u>

*Actuarial Assumptions*

The total pension liability in the January 1, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date.....	January 1, 2014
Actuarial cost method.....	Entry Age Normal Cost Method.
Amortization method.....	Payments increased at 4.0%, except for 2010 Early Retirement Incentive, which is a level payment.
Remaining amortization period.....	22 years from July 1, 2014 for 2002 and 2003 Early Retirement Incentives, retiree sheriffs liability and remaining unfunded liability, and 8 years from July 1, 2014 for 2010 Early Retirement Incentive.
Asset valuation method.....	Sum of actuarial value at beginning of the year, contributions and investment earnings based on the actuarial interest assumption less benefit payments and operating expenses plus 20% of the market value at the end of the year in excess of that sum, plus additional adjustment toward market value as necessary so that the final actuarial value is within 20% of market value.
Inflation rate.....	4.00%
Projected salary increases.....	Varies by length of service with ultimate rates of 4.25% for Group 1, 4.50% for Group 2 and 4.75% for Group 4.
Cost of living adjustments.....	3.0% of the first \$15,000 of retirement income.
Rates of retirement.....	Varies based upon age for general employees, police and fire employees.
Rates of disability.....	For general employees, it was assumed that 45% of all disabilities are ordinary (55% are service connected). For police and fire employees, 10% of all disabilities are assumed to be ordinary (90% are service connected).

Mortality Rates:

Pre-Retirement.....	The RP-2000 Employee Mortality Table projected generationally with a Scale from 2010.
Healthy Retiree.....	The RP-2000 Healthy Annuitant Mortality Table projected generationally with a Scale AA from 2010.
Disabled Retiree.....	The RP-2000 Healthy Annuitant Mortality Table set forward three years for males only projected generationally with Scale AA from 2010.
Investment rate of return/Discount rate.....	7.75%, net of pension plan investment expense, including inflation previously 7.875%

*Investment policy*

The pension plan’s policy in regard to the allocation of invested assets is established and may be amended by the Board and pursuant to Massachusetts General Laws and Public Employee Retirement Administration guidelines. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of January 1, 2014 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return	Long-Term Expected Asset Allocation
Domestic equity.....	6.60%	20.00%
International developed markets equity.....	7.10%	16.00%
International emerging markets equity.....	9.40%	7.00%
Core fixed income.....	2.20%	13.00%
High-yield fixed income.....	4.70%	10.00%
Real estate.....	4.40%	10.00%
Commodities.....	4.40%	4.00%
Hedge fund, GTAA, Risk parity.....	3.90%	10.00%
Private equity.....	11.70%	10.00%

*Rate of return*

For the year ended December 31, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.58%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Discount rate*

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and

that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the net pension liability to changes in the discount rate*

The following presents the net pension liability, calculated using the discount rate of 7.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	<u>1% Decrease (6.75%)</u>	<u>Current Discount (7.75%)</u>	<u>1% Increase (8.75%)</u>
The Town's proportionate share of the net pension liability.....	\$ 109,775,784	\$ 85,153,333	\$ 64,274,771

At June 30, 2015, the Town has \$2,453,717 in a pension reserve fund which is classified as part of the general fund in the governmental fund financial statements. The Town transferred \$290,000 from the pension reserve fund to the general fund in 2015. The pension reserve fund may only be used to provide funding for annual contributions to the Association upon approval of the Council and the approval of the Public Employee Retirement Administration Commission (PERAC).

**NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS**

*Plan Description* – The Town of Barnstable administers a single-employer defined benefit healthcare plan (“the Retiree Health Plan”). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town’s group health insurance plan, which covers both active and retired members. Chapter 32b of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report. Additionally, retired teachers and their spouses receive health insurance through the Group Insurance Commission of the Commonwealth of Massachusetts (GIC). Each participating municipality is assessed for the governmental share of health and life insurance premiums paid on-behalf of its teacher retirees by the state. The state pays 85 – 90% of the total premium; the retiree's co-payment is 10 – 15% of the total premium as well as full payment for catastrophic illness coverage. The Town’s assessment from the Commonwealth, for retired teachers, for 2015, totaled \$2,330,293.

*Funding Policy* – Contribution requirements are also negotiated between the Town and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50% of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 50% of their premium costs. For 2015, the Town’s age-weighted contribution to the plan totaled approximately \$5.0 million.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish the postemployment benefit trust fund and to enable the Town to dedicate resources necessary to begin pre-funding its OPEB liabilities. During 2015, the Town pre-funded future other postemployment benefit (OPEB) liabilities in the amount of \$700,000.

*Annual OPEB Cost and Net OPEB Obligation* – The Town’s annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The components of the Town’s annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town’s net OPEB obligation are summarized as follows:

Annual required contribution.....	\$	8,657,089
Interest on net OPEB obligation.....		2,212,269
Adjustment for timing.....		(1,682,003)
Annual OPEB cost (expense).....		<u>9,187,355</u>
Contributions made (including retired teachers).....		<u>(4,971,187)</u>
Increase in net OPEB obligation.....		4,216,168
Net OPEB obligation - beginning of year.....		<u>40,223,079</u>
Net OPEB obligation - end of year.....	\$	<u><u>44,439,247</u></u>

The Town’s annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 was as follows:

Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
6/30/2015	\$ 9,187,355	54%	\$ 44,439,247
6/30/2014	9,160,516	58%	40,223,079
6/30/2013	8,781,767	56%	36,384,986

*Funded Status and Funding Progress.* The funded status of the Plan as of the most recent actuarial valuation dates is as follows:

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age Normal (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2014	\$ 1,373,922	\$ 131,854,468	\$ 130,480,546	1%	\$ 50,814,000	256.78%
6/30/2012	782,352	131,158,217	130,375,865	1%	49,818,000	261.70%
6/30/2010	-	162,010,280	162,010,280	0%	48,841,000	331.71%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements,

presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2014, actuarial valuation, actuarial liabilities were determined using the entry age normal cost method. The actuarial assumptions included a 5.5% investment return assumption, which is based on the expected yield on the assets of the Town, calculated based on the funded level of the plan at the valuation date, an annual medical/prescription drug cost trend rate of: 10% initially, decreasing 2.0% for one year and 0.5% for six years to an ultimate level of 5% per year for members under age 65 and 10% initially, decreasing by 0.5% for ten years to an ultimate level of 5.0% per year for members over age 65, a GIC medical/prescription drug cost trend rate of 6.5% for one year, 6.0% for eight years, 5.5% for one year to an ultimate level of 5.0% per year, and included a 4.0% inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized over a 30 year open period using a level percentage of projected payroll with amortization payments increasing at 4.0% per year. The asset valuation method being used is market value. The remaining amortization period at June 30, 2014 is 30 years.

#### **NOTE 14 – COMMITMENTS**

The Town has entered into, or is planning to enter into, contracts totaling \$28.6 million in relation to various capital projects including road and sidewalk improvements, school modular facility construction and building improvements, water quality improvements to lakes and ponds, dredging, equipment purchases, boat ramp improvements, municipal and beach facility improvements, water line pipe replacements, sewer plant improvements and several improvement projects at the Barnstable Municipal Airport.

A total of \$377,000 of the airport enterprise fund surplus will be used to finance the projects at the airport. \$480,000 of the solid waste enterprise fund reserves are being used for equipment replacement. \$350,000 of the water enterprise fund reserves will be used for pump and water pipe replacements and \$284,500 of the sewer enterprise fund reserves will be used for various plant improvements.

Capital Trust Fund reserves of \$3,954,832 will be used for public road improvements, equipment replacement and water quality improvements. A total of \$520,669 in balances left over from completed projects will be used to fund the 2016 capital improvement program. In addition, the Town has authorized \$22.6 million of new general obligation bonds to finance the various improvements previously mentioned. \$12.4 million is for general fund projects and \$10.2 million is for the enterprise funds.

#### **NOTE 15 – CONTINGENCIES**

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2015, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2015, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2015.

#### NOTE 16 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 18, 2015, which is the date the financial statements were available to be issued.

#### NOTE 17 – REVISION OF NET POSITION

Beginning net position of governmental activities, business-type activities and each applicable enterprise fund has been revised to reflect the implementation of GASB Statements #68 and #71. The revised balances are summarized in the following table:

	06/30/2014 Previously Reported Balances	Implementation of GASBS #68 and #71	06/30/2014 Revised Balances
<b>Government-Wide Financial Statements</b>			
Governmental activities.....	\$ 256,102,945	\$ (67,575,916)	\$ 188,527,029
Business-type activities.....	<u>163,936,622</u>	<u>(16,943,513)</u>	<u>146,993,109</u>
Total.....	<u>\$ 420,039,567</u>	<u>\$ (84,519,429)</u>	<u>\$ 335,520,138</u>
<b>Business-type Activities - Enterprise Funds</b>			
Airport.....	\$ 73,634,708	\$ (4,410,052)	\$ 69,224,656
Golf Course.....	10,705,889	(3,072,107)	7,633,782
Solid Waster.....	5,115,287	(2,706,165)	2,409,122
Wastewater.....	45,275,798	(2,641,969)	42,633,829
Water Supply.....	13,282,644	(637,535)	12,645,109
Marina.....	4,684,411	(610,906)	4,073,505
Sandy Neck.....	892,718	(1,031,395)	(138,677)
Hyannis Youth and Community Center.....	<u>10,345,167</u>	<u>(1,833,384)</u>	<u>8,511,783</u>
Total.....	<u>\$ 163,936,622</u>	<u>\$ (16,943,513)</u>	<u>\$ 146,993,109</u>

#### NOTE 18 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2015, the following GASB pronouncements were implemented:

- GASB Statement #67, *Financial Reporting for Pension Plans*; GASB Statement #68, *Accounting and Financial Reporting for Pensions*; and GASB Statement #71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Financial statement changes include the recognition of a net pension liability, pension expense and deferred outflows/inflows of resources depending on the nature of the change each year. The financial statements also recognized a restatement of the beginning net

position to reflect the net pension liability at the beginning of the year. The notes to the basic financial statements and the required supplementary information were expanded to include additional required schedules and disclosures.

- GASB Statement #69, *Governmental Combinations and Disposals of Government Operations*. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #72, *Fair Value Measurement and Application*, which is required to be implemented in 2016.
- The GASB issued Statement #73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The provisions of this Statement are effective for 2016—except those provisions that address employers and governmental non-employer contributing entities for pensions that are not within the scope of Statement 68, which is required to be implemented in 2017.
- The GASB issued Statement #74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which is required to be implemented in 2017.
- The GASB issued Statement #75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which is required to be implemented in 2018.
- The GASB issued Statement #76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, which is required to be implemented in 2016.
- The GASB issued Statement #77, *Tax Abatement Disclosures*, which is required to be implemented in 2017.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

# ***Required Supplementary Information***

# ***Pension Plan Schedules***

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
BARNSTABLE COUNTY RETIREMENT ASSOCIATION**

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	December 31, 2014
Town's proportion of the net pension liability (asset).....	15.083%
Town's proportionate share of the net pension liability (asset)..... \$	85,153,333
Town's covered employee payroll (*)..... \$	39,562,464
Net pension liability as a percentage of covered-employee payroll.....	215.24%
Plan fiduciary net position as a percentage of the total pension liability.....	60.43%

Until a 10-year trend is compiled, information is presented for those years for which information is available.

\*Covered employee payroll as reported in the January 1, 2014 funding valuation report.

See notes to required supplementary information.

**SCHEDULE OF TOWN'S CONTRIBUTIONS**  
**BARNSTABLE COUNTY RETIREMENT ASSOCIATION**

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	December 31, 2014
Actuarially determined contribution (a).....	\$ 7,858,269
Contributions in relation to the actuarially determined contribution.....	(7,858,269)
Contribution deficiency (excess).....	\$ -
Covered-employee payroll (*).....	\$ 39,562,464
Contributions as a percentage of covered- employee payroll.....	19.86%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those  
years for which information is available.

(a) Based on the results of the January 1, 2012 actuarial  
valuation (including assumptions and methods) which  
determined budgeted appropriations for fiscal 2015.

\*Covered employee payroll as reported in the January 1, 2014  
funding valuation report.

See notes to required supplementary information.

**SCHEDULE OF THE SPECIAL FUNDING AMOUNTS  
OF THE NET PENSION LIABILITY  
MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM**

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The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

<u>Fiscal Year</u>	<u>Commonwealth's 100% Share of the Net Pension Liability Associated with the Town</u>	<u>Town's Expense and Revenue Recognized for the Commonwealth's Support</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Liability</u>
2015	\$ 96,736,302	\$ 6,720,735	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

# ***Other Postemployment Benefit Plan Schedules***

The Schedule of Funding Progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

**OTHER POSTEMPLOYMENT BENEFIT PLAN**  
**SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS**

**Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age Normal (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2014	\$ 1,373,922	\$ 131,854,468	\$ 130,480,546	1%	\$ 50,814,000	256.78%
6/30/2012	782,352	131,158,217	130,375,865	1%	49,818,000	261.70%
6/30/2010	-	162,010,280	162,010,280	0%	48,841,000	331.71%
6/30/2008	-	159,321,644	159,321,644	0%	44,795,126	355.67%
6/30/2006	-	150,545,412	150,545,412	0%	48,120,192	312.85%

**Schedule of Employer Contributions**

Year Ended	Annual Required Contribution	Actual Contributions Made	Percentage Contributed
6/30/2015	\$ 8,657,089	\$ 4,971,187	57%
6/30/2014	8,722,038	5,322,423	61%
6/30/2013	8,389,868	4,916,640	59%
6/30/2012	11,059,214	5,657,922	51%
6/30/2011	10,558,506	5,777,561	55%
6/30/2010	11,672,884	4,657,322	40%

See notes to required supplementary information.

**OTHER POSTEMPLOYMENT BENEFIT PLAN**  
**ACTUARIAL METHODS AND ASSUMPTIONS**

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Actuarial Methods:

Valuation date.....	June 30, 2014
Actuarial cost method.....	Entry Age Normal
Amortization method.....	Amortization payments increasing at 4.0%
Remaining amortization period.....	30 years, open at June 30, 2014
Asset valuation method.....	Market value

Actuarial Assumptions:

Investment rate of return.....	5.50%, partially funded scenario
Inflation rate.....	4.0%
Medical/Prescription drug cost trend rate.....	Under 65: 10% decreasing by 2.0% for 1 year and 0.5% for 6 years to an ultimate rate of 5.0% per year Over 65:10% decreasing by 0.5% for 10 years to an ultimate level of 5.0% per year
GIC Medical/Prescription drug cost trend rate.....	6.5% for 1 year, 6.0% for 8 years, 5.5% for 1 year and finally an ultimate level of 5.0% per year
Dental.....	None
Part B reimbursement and/or penalties.....	5.0%

Plan Membership, including teachers:

Current retirees, beneficiaries, and dependents.....	852
Current active members.....	<u>824</u>
Total.....	<u><u>1,676</u></u>

See notes to required supplementary information.

**NOTE A – PENSION PLAN*****Pension Plan Schedules*****A. Schedule of the Town's Proportionate Share of the Net Pension Liability**

The Schedule of the Town's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

**B. Schedule of Town's Contributions**

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the Town based on covered payroll.

**C. Schedule of the Special Funding Amounts of the Net Pension Liabilities**

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

**D. Changes in Assumptions – None****E. Changes in Plan Provisions – None****NOTE B – OTHER POSTEMPLOYMENT BENEFITS**

The Town administers a single-employer defined benefit healthcare plan ("The Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Additionally, retired teachers and their spouses receive health insurance through the Group Insurance Commission of the Commonwealth of Massachusetts (GIC). Each participating municipality is assessed for the governmental share of health and life insurance premiums paid on behalf of its teacher retirees by the state.

The Town currently finances its other postemployment benefits (OPEB) on a combined pre-funded and pay-as-you-go basis. As a result, the funded ratio (actuarial value of assets expressed as a percentage of the actuarial accrued liability) is 1%. In accordance with Governmental Accounting Standards, the Town has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

The Schedule of Funding Progress presents multiyear trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

# ***Combining Statements and Individual Fund Statement***

# ***Nonmajor Governmental Funds***

## ***Special Revenue Funds***

Special revenue funds are used to account for the proceeds of specific revenue sources (other than permanent funds or capital project funds) that are restricted by law or administrative action to expenditures for specified purposes. The Town's special revenue funds are grouped into the following categories:

*Town Revolving Funds* – accounts for the non-school related activity of revolving funds established in accordance with MGL Chapter 44, Section 53E ½.

*School Revolving Funds* – accounts for the school department's revolving funds established in accordance with MGL Chapter 44, Section 53E ½ and Chapter 71.

*Town Gift, Grant, and Other Funds* – accounts for other non-school related funds designated for specific programs, this fund consists primarily of state and federal grants and gifts and other special revenue funds.

*School Gift and Grant Funds* – accounts for the school department's grant and gift funds received from state and federal governments which are designated for specific programs.

## ***Permanent Funds***

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

*Cemeteries and Libraries* – accounts for cemetery contributions and bequests for which only earnings may be expended to benefit the Town's cemeteries and libraries. The Kirkman fund is used for both cemetery and library.

*Conservation* – accounts for gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to the Town's conservation activities.

*Education* – accounts for gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to the Town's public education system.

*Other* – accounts for various gifts, bequests and contributions held for which only earnings may be expended for purposes specified by the donor in relation to other Town activities.

**NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET**

JUNE 30, 2015

	<i>Special Revenue Funds</i>				
	Town Revolving Funds	School Revolving Funds	Town Gift, Grant, and Other Funds	School Gift and Grant Funds	Subtotal
<b>ASSETS</b>					
Cash and cash equivalents.....	\$ 2,989,678	\$ 2,788,660	\$ 2,716,175	\$ 1,802,262	\$ 10,296,775
Investments.....	-	-	-	-	-
Receivables, net of uncollectibles:					
Tax liens.....	-	-	5,401	-	5,401
Special assessments.....	765,436	-	185,464	-	950,900
Intergovernmental.....	-	-	293,136	-	293,136
<b>TOTAL ASSETS.....</b>	<b>\$ 3,755,114</b>	<b>\$ 2,788,660</b>	<b>\$ 3,200,176</b>	<b>\$ 1,802,262</b>	<b>\$ 11,546,212</b>
<b>LIABILITIES</b>					
Warrants payable.....	\$ 31,831	\$ 3,343	\$ 257,171	\$ 14,012	\$ 306,357
Accrued payroll.....	56,623	44,738	6,804	195,606	303,771
Other liabilities.....	208	-	5,299	-	5,507
<b>TOTAL LIABILITIES.....</b>	<b>88,662</b>	<b>48,081</b>	<b>269,274</b>	<b>209,618</b>	<b>615,635</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenues.....	765,436	-	190,865	-	956,301
<b>FUND BALANCES</b>					
Nonspendable.....	-	-	-	-	-
Restricted.....	2,901,016	2,740,579	2,740,037	1,592,644	9,974,276
<b>TOTAL FUND BALANCES.....</b>	<b>2,901,016</b>	<b>2,740,579</b>	<b>2,740,037</b>	<b>1,592,644</b>	<b>9,974,276</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES.....</b>	<b>\$ 3,755,114</b>	<b>\$ 2,788,660</b>	<b>\$ 3,200,176</b>	<b>\$ 1,802,262</b>	<b>\$ 11,546,212</b>

(Continued)

<b>Permanent Funds</b>						Total
Cemeteries and Libraries	Conservation	Education	Other	Subtotal		Nonmajor Governmental Funds
\$ 329,729	\$ 8,020	\$ 1,013,901	\$ 25,961	\$ 1,377,611	\$	11,674,386
7,388,050	179,692	8,251,452	341,074	16,160,268	\$	16,160,268
-	-	-	-	-		5,401
-	-	-	-	-		950,900
-	-	-	-	-		293,136
<u>\$ 7,717,779</u>	<u>\$ 187,712</u>	<u>\$ 9,265,353</u>	<u>\$ 367,035</u>	<u>\$ 17,537,879</u>	<u>\$</u>	<u>29,084,091</u>
\$ -	\$ -	\$ -	\$ 8,560	\$ 8,560	\$	314,917
-	-	-	2,179	2,179		305,950
-	-	-	-	-		5,507
-	-	-	10,739	10,739		626,374
-	-	-	-	-		956,301
6,841,408	57,782	8,821,717	17,036	15,737,943		15,737,943
876,371	129,930	443,636	339,260	1,789,197		11,763,473
<u>7,717,779</u>	<u>187,712</u>	<u>9,265,353</u>	<u>356,296</u>	<u>17,527,140</u>		<u>27,501,416</u>
<u>\$ 7,717,779</u>	<u>\$ 187,712</u>	<u>\$ 9,265,353</u>	<u>\$ 367,035</u>	<u>\$ 17,537,879</u>	<u>\$</u>	<u>29,084,091</u>

(Concluded)

**NONMAJOR GOVERNMENTAL FUNDS**  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2015

	<i>Special Revenue Funds</i>				
	Town Revolving Funds	School Revolving Funds	Town Gift, Grant, and Other Funds	School Gift and Grant Funds	Subtotal
<b>REVENUES:</b>					
Charges for services.....	\$ 1,090,481	\$ 2,364,657	\$ -	\$ -	\$ 3,455,138
Penalties and interest on taxes.....	-	-	4,720	-	4,720
Fees and rentals.....	32,902	77,604	475,620	-	586,126
Licenses and permits.....	806,298	-	303,299	-	1,109,597
Intergovernmental.....	3,412	1,049,545	1,534,281	5,073,378	7,660,616
Departmental and other.....	-	-	90,712	-	90,712
Special assessments.....	260,254	-	-	-	260,254
Contributions.....	9,329	-	418,536	18,811	446,676
Investment income.....	-	-	1,129	-	1,129
Miscellaneous.....	-	-	39,120	-	39,120
<b>TOTAL REVENUES.....</b>	<b>2,202,676</b>	<b>3,491,806</b>	<b>2,867,417</b>	<b>5,092,189</b>	<b>13,654,088</b>
<b>EXPENDITURES:</b>					
Current:					
Administrative services.....	453,318	-	306,385	-	759,703
Growth management.....	-	-	670,617	-	670,617
Public safety.....	-	-	602,003	-	602,003
Education.....	-	3,529,219	-	5,650,140	9,179,359
Public works.....	-	-	500,339	-	500,339
Community services.....	387,072	-	261,102	-	648,174
Regulatory services.....	478,274	-	55,389	-	533,663
Culture and recreation.....	502,564	-	-	-	502,564
Debt service:					
Principal.....	-	-	50,372	-	50,372
<b>TOTAL EXPENDITURES.....</b>	<b>1,821,228</b>	<b>3,529,219</b>	<b>2,446,207</b>	<b>5,650,140</b>	<b>13,446,794</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>381,448</b>	<b>(37,413)</b>	<b>421,210</b>	<b>(557,951)</b>	<b>207,294</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in.....	-	-	158,000	181,010	339,010
Transfers out.....	(653,016)	-	(694,358)	-	(1,347,374)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>(653,016)</b>	<b>-</b>	<b>(536,358)</b>	<b>181,010</b>	<b>(1,008,364)</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>(271,568)</b>	<b>(37,413)</b>	<b>(115,148)</b>	<b>(376,941)</b>	<b>(801,070)</b>
<b>FUND BALANCES AT BEGINNING OF YEAR.....</b>	<b>3,172,584</b>	<b>2,777,992</b>	<b>2,855,185</b>	<b>1,969,585</b>	<b>10,775,346</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 2,901,016</b>	<b>\$ 2,740,579</b>	<b>\$ 2,740,037</b>	<b>\$ 1,592,644</b>	<b>\$ 9,974,276</b>

(Continued)

<i>Permanent Funds</i>					Total Nonmajor Governmental Funds
Cemeteries and Libraries	Conservation	Education	Other	Subtotal	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,455,138
-	-	-	-	-	4,720
-	-	-	-	-	586,126
-	-	-	-	-	1,109,597
-	-	-	-	-	7,660,616
47,925	-	23,049	25,645	96,619	187,331
-	-	-	-	-	260,254
-	4,000	-	49,778	53,778	500,454
270,179	6,566	238,858	15,300	530,903	532,032
-	-	-	-	-	39,120
<u>318,104</u>	<u>10,566</u>	<u>261,907</u>	<u>90,723</u>	<u>681,300</u>	<u>14,335,388</u>
-	442	-	484	926	760,629
-	-	-	-	-	670,617
-	-	-	52,838	52,838	654,841
-	-	167,609	-	167,609	9,346,968
35,215	-	-	-	35,215	535,554
181,892	-	-	12,216	194,108	842,282
-	-	-	-	-	533,663
-	-	-	-	-	502,564
-	-	-	-	-	50,372
<u>217,107</u>	<u>442</u>	<u>167,609</u>	<u>65,538</u>	<u>450,696</u>	<u>13,897,490</u>
<u>100,997</u>	<u>10,124</u>	<u>94,298</u>	<u>25,185</u>	<u>230,604</u>	<u>437,898</u>
-	-	-	-	-	339,010
<u>(158,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(158,000)</u>	<u>(1,505,374)</u>
<u>(158,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(158,000)</u>	<u>(1,166,364)</u>
(57,003)	10,124	94,298	25,185	72,604	(728,466)
<u>7,774,782</u>	<u>177,588</u>	<u>9,171,055</u>	<u>331,111</u>	<u>17,454,536</u>	<u>28,229,882</u>
<u>\$ 7,717,779</u>	<u>\$ 187,712</u>	<u>\$ 9,265,353</u>	<u>\$ 356,296</u>	<u>\$ 17,527,140</u>	<u>\$ 27,501,416</u>

(Concluded)

# ***Agency Fund***

## Fund Description

The Agency Fund is used to account for the collection and payment of charges for off-duty work details, performance bonds, student activity accounts and fees collected on behalf of other governments.

**AGENCY FUND**  
**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**YEAR ENDED JUNE 30, 2015**

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	July 1, 2014	Additions	Deletions	June 30, 2015
<b>ASSETS</b>				
CURRENT:				
Cash and cash equivalents.....	\$ 749,134	\$ 2,469,947	\$ (2,442,697)	\$ 776,384
Receivables, net of allowance for uncollectibles:				
Departmental and other.....	336,730	1,461,427	(1,311,046)	487,111
<b>TOTAL ASSETS.....</b>	<b>\$ 1,085,864</b>	<b>\$ 3,931,374</b>	<b>\$ (3,753,743)</b>	<b>\$ 1,263,495</b>
<b>LIABILITIES</b>				
Warrants payable.....	\$ 1,419	\$ (633,423)	\$ 638,110	\$ 6,106
Liabilities due depositors.....	1,084,445	(3,655,511)	3,828,455	1,257,389
<b>TOTAL LIABILITIES.....</b>	<b>\$ 1,085,864</b>	<b>\$ (4,288,934)</b>	<b>\$ 4,466,565</b>	<b>\$ 1,263,495</b>

# ***Additional Information***

**SCHEDULE OF PASSENGER FACILITY CHARGES COLLECTED AND EXPENDED AND INTEREST CREDITED**  
APPLICATION 11-01-00-HYA

QUARTERS ENDED SEPTEMBER 30, 2014, DECEMBER 31, 2014, MARCH 31, 2015, AND JUNE 30, 2015

	Quarters Ended				Annual Total
	September 30, 2014	December 31, 2014	March 31, 2015	June 30, 2015	
Passenger facility charges collected.....	\$ 50,545	\$ 30,907	\$ 23,855	\$ 30,745	\$ 136,052
Interest credited.....	283	301	301	316	1,201
Total revenue.....	<u>50,828</u>	<u>31,208</u>	<u>24,156</u>	<u>31,061</u>	<u>137,253</u>
Unexpended (over expended) passenger facility charges at beginning of period.....	<u>(2,000,593)</u>	<u>(1,949,765)</u>	<u>(1,918,557)</u>	<u>(1,894,401)</u>	<u>(2,000,593)</u>
Excess (deficiency) of passenger facility charges collected over passenger facility charges expended at end of quarter.....	<u>\$ (1,949,765)</u>	<u>\$ (1,918,557)</u>	<u>\$ (1,894,401)</u>	<u>\$ (1,863,340)</u>	<u>\$ (1,863,340)</u>
Passenger facility charges:					
New terminal building.....	\$ 2,549,600				
Application assistance.....	<u>24,000</u>				
Total passenger facility charge.....	<u>\$ 2,573,600</u>				

See notes to additional information.

**NOTE A – BASIS OF ACCOUNTING**

The schedule of passenger facility charges collected and expended and interest credited are prepared on the basis of cash receipts and disbursements, as prescribed by Sections 9110 and 9111 of the Aviation Safety and Capacity Expansion Act of 1990, issued by the Federal Aviation Administration of the U.S. Department of Transportation, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

Passenger facility charges collected include amounts collected by the airlines and transferred to the Town's airport. Expenditures for passenger facility charge approved projects are presented on a cash basis and include only the expenditures for approved passenger facility charge projects.

**NOTE B – INTEREST CREDITED**

Interest credited represents interest income allocated to the passenger facility charge program based on the ratio of the passenger facility charge program's unexpended passenger facility charges cash balance to the airport's total cash and investments balance included in the pooled cash funds of the Town.

**NOTE C – APPLICATION**

On January 20, 2011, the Federal Aviation Administration approved the airport's application allowing them to charge a \$2 passenger facility charge effective March 1, 2011. The airport was approved to charge \$2,573,600 in passenger facility charges of which \$2,549,600 is for a new terminal building and \$24,000 is assistance for the application fee.

# ***Statistical Section***



**An aerial view of Sandy Neck Point and Barnstable Harbor. The cottage colony can be seen in the top right hand corner on the point.**



**Boaters taking in the sunshine at Sandy Neck Point.**

# ***Statistical Section***

Statistical tables differ from financial statements since they usually cover more than one year and may present nonaccounting data. The following tables reflect social and economic data, financial trends, and fiscal capacity.

## ***Financial Trends***

- These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

## ***Revenue Capacity***

- These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

## ***Debt Capacity***

- These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

## ***Demographic and Economic Information***

- These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

## ***Operating Information***

- These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**Net Position By Component**

**Last Ten Years**

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014 (1)</u>	<u>2015</u>
<b>Governmental activities</b>										
Net investment in capital assets.....	\$ 149,076,904	\$ 164,369,948	\$ 172,052,048	\$ 170,657,049	\$ 167,732,404	\$ 178,881,293	\$ 184,421,601	\$ 191,206,448	\$ 196,719,117	\$ 205,927,509
Restricted.....	25,429,456	21,546,963	21,761,627	23,653,035	22,256,610	23,188,546	22,899,121	26,282,984	30,686,880	30,226,777
Unrestricted.....	<u>54,582,327</u>	<u>59,319,794</u>	<u>49,706,955</u>	<u>44,174,519</u>	<u>45,761,937</u>	<u>37,416,415</u>	<u>36,590,078</u>	<u>29,771,094</u>	<u>(38,878,968)</u>	<u>(34,656,009)</u>
Total governmental activities net position....	<u>\$ 229,088,687</u>	<u>\$ 245,236,705</u>	<u>\$ 243,520,630</u>	<u>\$ 238,484,603</u>	<u>\$ 235,750,951</u>	<u>\$ 239,486,254</u>	<u>\$ 243,910,800</u>	<u>\$ 247,260,526</u>	<u>\$ 188,527,029</u>	<u>\$ 201,498,277</u>
<b>Business-type activities</b>										
Net investment in capital assets.....	\$ 62,727,486	\$ 63,605,089	\$ 69,038,883	\$ 70,569,512	\$ 88,038,076	\$ 111,054,493	\$ 123,154,596	\$ 124,918,522	\$ 130,038,669	\$ 129,853,741
Unrestricted.....	<u>23,483,865</u>	<u>25,524,078</u>	<u>25,909,975</u>	<u>27,726,500</u>	<u>23,517,286</u>	<u>27,136,568</u>	<u>25,267,346</u>	<u>28,724,877</u>	<u>16,954,440</u>	<u>12,789,879</u>
Total business-type activities net position....	<u>\$ 86,211,351</u>	<u>\$ 89,129,167</u>	<u>\$ 94,948,858</u>	<u>\$ 98,296,012</u>	<u>\$ 111,555,362</u>	<u>\$ 138,191,061</u>	<u>\$ 148,421,942</u>	<u>\$ 153,643,399</u>	<u>\$ 146,993,109</u>	<u>\$ 142,643,620</u>
<b>Primary government</b>										
Net investment in capital assets.....	\$ 211,804,390	\$ 227,975,037	\$ 241,090,931	\$ 241,226,561	\$ 258,559,391	\$ 289,935,786	\$ 307,576,197	\$ 316,124,970	\$ 326,757,786	\$ 335,781,250
Restricted.....	25,429,456	21,546,963	21,761,627	23,653,035	22,256,610	23,188,546	22,899,121	26,282,984	30,686,880	30,226,777
Unrestricted.....	<u>78,066,192</u>	<u>84,843,872</u>	<u>75,616,930</u>	<u>71,901,019</u>	<u>66,490,312</u>	<u>64,552,983</u>	<u>61,857,424</u>	<u>58,495,971</u>	<u>(21,924,528)</u>	<u>(21,866,130)</u>
Total primary government net position.....	<u>\$ 315,300,038</u>	<u>\$ 334,365,872</u>	<u>\$ 338,469,488</u>	<u>\$ 336,780,615</u>	<u>\$ 347,306,313</u>	<u>\$ 377,677,315</u>	<u>\$ 392,332,742</u>	<u>\$ 400,903,925</u>	<u>\$ 335,520,138</u>	<u>\$ 344,141,897</u>

(1) = Unrestricted net position has been revised to reflect the implementation of GASB Statement #68.

**Changes in Net Position**

**Last Ten Years**

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Expenses</b>										
<b>Governmental activities:</b>										
Charter commission.....	\$ -	\$ -	\$ 2,065	\$ 46,380	\$ 15,000	\$ -	\$ -	\$ -	\$ -	\$ -
Town council.....	301,790	256,468	346,498	356,983	390,345	380,018	382,055	384,365	399,567	319,389
Town manager.....	580,947	579,318	719,449	675,969	752,700	683,316	745,955	893,507	794,403	699,143
Administrative services.....	8,518,874	8,378,688	9,862,293	9,691,557	10,318,986	10,601,542	10,330,594	12,590,742	10,987,865	10,494,508
Growth management.....	937,785	2,049,147	3,507,729	3,321,356	2,594,947	2,197,204	2,164,979	2,536,984	2,534,216	1,584,349
Public safety.....	12,660,482	13,406,737	15,378,587	15,190,576	15,951,164	15,656,195	16,445,394	21,156,100	18,654,946	17,242,244
Education.....	81,384,483	87,534,482	92,444,424	93,940,477	90,887,000	93,652,265	96,294,013	96,015,560	98,552,670	100,136,212
Public works.....	9,942,512	9,871,846	13,806,146	16,910,307	12,464,847	13,669,363	12,804,945	14,501,828	17,832,428	15,790,089
Community services.....	3,549,968	3,755,054	4,152,881	4,762,643	4,334,769	4,395,115	4,591,089	4,962,038	4,899,743	4,700,461
Regulatory services.....	3,124,650	3,112,902	3,753,307	2,964,772	4,205,724	4,204,140	4,480,702	4,611,395	5,005,639	4,692,463
Culture and recreation.....	1,771,570	1,664,769	1,817,859	1,727,069	1,689,753	1,673,945	2,047,950	2,167,069	2,285,422	2,426,386
Interest.....	4,585,580	4,803,026	4,595,119	4,707,186	3,623,266	3,227,684	3,199,774	2,597,202	2,367,893	2,283,830
<b>Total government activities expenses.....</b>	<b>127,358,641</b>	<b>135,412,437</b>	<b>150,386,357</b>	<b>154,295,275</b>	<b>147,228,501</b>	<b>150,340,787</b>	<b>153,487,450</b>	<b>162,416,790</b>	<b>164,314,792</b>	<b>160,369,074</b>
<b>Business-type activities:</b>										
Airport activities.....	6,195,889	6,501,195	7,563,704	7,062,613	6,034,854	6,908,268	7,468,840	8,065,196	9,859,032	9,905,470
Golf course activities.....	1,549,796	2,245,796	2,949,522	2,712,412	2,614,217	2,507,382	2,634,335	2,148,742	2,615,366	2,550,324
Solid waste activities.....	2,015,005	1,940,896	2,263,740	2,140,520	2,010,574	1,887,556	2,011,718	1,855,871	1,613,661	2,420,243
Wastewater activities.....	2,931,331	3,559,805	3,439,444	4,211,888	4,604,835	4,307,355	4,924,221	4,693,467	5,222,181	4,870,584
Water company activities.....	2,320,786	2,392,945	2,322,025	2,222,892	2,393,652	2,309,337	2,695,528	3,120,198	3,369,176	3,646,730
Marina activities.....	433,577	523,997	559,857	493,447	468,960	521,888	572,555	627,750	636,978	561,098
Sandy Neck recreation activities.....	358,068	395,516	467,692	474,332	501,888	537,561	617,232	580,846	661,179	863,593
Hyannis youth and community center.....	-	-	-	-	1,970,413	2,286,860	2,285,247	2,360,247	2,463,416	2,499,740
<b>Total business-type activities expenses.....</b>	<b>15,804,452</b>	<b>17,560,150</b>	<b>19,565,984</b>	<b>19,318,104</b>	<b>20,599,393</b>	<b>21,266,207</b>	<b>23,209,676</b>	<b>23,452,317</b>	<b>26,440,989</b>	<b>27,317,782</b>
<b>Total primary government expenses.....</b>	<b>\$ 143,163,093</b>	<b>\$ 152,972,587</b>	<b>\$ 169,952,341</b>	<b>\$ 173,613,379</b>	<b>\$ 167,827,894</b>	<b>\$ 171,606,994</b>	<b>\$ 176,697,126</b>	<b>\$ 185,869,107</b>	<b>\$ 190,755,781</b>	<b>\$ 187,686,856</b>
<b>Program Revenues</b>										
<b>Governmental activities:</b>										
Administrative services charges for services.....	\$ 807,012	\$ 576,201	\$ 804,576	\$ 730,873	\$ 755,951	\$ 709,164	\$ 845,002	\$ 759,649	\$ 731,934	\$ 811,100
Education charges for services.....	2,919,006	3,166,525	4,241,309	3,240,712	2,599,327	2,597,573	2,552,873	2,831,275	2,609,888	2,468,780
Community services charges for services.....	1,539,633	1,618,139	1,599,885	1,717,789	1,569,081	1,752,891	1,973,424	1,916,796	2,107,340	2,258,031
Regulatory services charges for services.....	2,451,852	2,244,531	2,312,451	2,116,776	2,296,375	2,694,281	2,826,890	2,904,766	3,357,794	3,247,298
Other charges for services.....	1,502,313	1,401,151	1,732,923	2,219,533	1,282,396	1,901,709	1,564,983	1,620,970	1,646,135	1,618,726
Operating grants and contributions.....	24,670,911	28,058,414	27,133,578	28,396,710	30,536,034	30,178,585	31,552,139	32,799,639	30,872,078	24,791,463
Capital grant and contributions.....	7,578,724	8,209,397	6,778,249	3,334,070	3,444,938	4,058,312	2,938,336	6,709,206	5,520,965	4,320,128
<b>Total government activities program revenues.....</b>	<b>41,469,451</b>	<b>45,274,358</b>	<b>44,602,971</b>	<b>41,756,463</b>	<b>42,484,102</b>	<b>43,892,515</b>	<b>44,253,647</b>	<b>49,542,301</b>	<b>46,846,134</b>	<b>39,515,526</b>
<b>Business-type activities:</b>										
Charges for services - Airport.....	5,945,718	6,434,413	7,160,730	6,810,056	5,490,285	6,506,669	6,585,493	6,969,301	7,152,972	7,595,233
Charges for services - Golf Course.....	1,761,676	2,516,328	2,993,201	3,027,102	2,891,917	3,395,629	2,774,195	2,882,023	2,945,649	3,038,223
Charges for services - Solid Waste.....	1,842,879	2,045,585	2,151,196	2,006,111	2,070,045	2,094,528	2,189,147	2,171,301	2,291,223	2,630,509
Charges for services - Wastewater.....	3,865,308	3,437,641	3,650,336	3,187,621	3,927,176	3,569,586	4,048,083	4,194,565	6,214,125	4,339,654
Charges for services - Water Supply.....	2,648,165	2,816,039	3,235,835	3,123,598	3,193,402	3,551,796	3,848,765	4,195,886	4,441,137	4,907,019
Charges for services - Marina.....	706,138	666,312	653,480	651,019	557,513	627,670	680,419	657,281	690,881	637,769
Charges for services - Sandy Neck recreation.....	489,144	512,590	583,545	569,561	616,104	693,869	839,323	714,585	829,552	872,298
Charges for services - Hyannis youth and community center.....	-	-	-	-	1,149,921	1,332,574	1,361,171	1,196,908	1,234,064	1,212,993
Operating grants and contributions.....	476,700	555,116	500,061	436,056	259,036	383,432	357,529	525,089	333,149	473,201
Capital grants and contributions.....	3,732,082	1,280,816	4,498,513	2,881,380	5,468,016	23,235,870	9,483,491	1,843,059	7,356,270	4,815,157
<b>Total business-type activities program revenues.....</b>	<b>21,467,810</b>	<b>20,264,840</b>	<b>25,426,897</b>	<b>22,692,504</b>	<b>25,623,415</b>	<b>45,391,623</b>	<b>32,167,616</b>	<b>25,349,998</b>	<b>33,489,022</b>	<b>30,522,056</b>
<b>Total primary government program revenues.....</b>	<b>\$ 62,937,261</b>	<b>\$ 65,539,198</b>	<b>\$ 70,029,868</b>	<b>\$ 64,448,967</b>	<b>\$ 68,107,517</b>	<b>\$ 89,284,138</b>	<b>\$ 76,421,263</b>	<b>\$ 74,892,299</b>	<b>\$ 80,335,156</b>	<b>\$ 70,037,582</b>

(Continued)

**Changes in Net Position**

**Last Ten Years**

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
<b>Net (Expense)/Revenue</b>										
Governmental activities.....	\$ (85,889,190)	\$ (90,138,079)	\$ (105,783,386)	\$ (112,538,812)	\$ (104,744,399)	\$ (106,448,272)	\$ (109,233,803)	\$ (112,874,489)	\$ (117,468,658)	\$ (120,853,548)
Business-type activities.....	<u>5,663,358</u>	<u>2,704,690</u>	<u>5,860,913</u>	<u>3,374,400</u>	<u>5,024,022</u>	<u>24,125,416</u>	<u>8,957,940</u>	<u>1,897,681</u>	<u>7,048,033</u>	<u>3,204,274</u>
Total primary government net expense.....	<u>\$ (80,225,832)</u>	<u>\$ (87,433,389)</u>	<u>\$ (99,922,473)</u>	<u>\$ (109,164,412)</u>	<u>\$ (99,720,377)</u>	<u>\$ (82,322,856)</u>	<u>\$ (100,275,863)</u>	<u>\$ (110,976,808)</u>	<u>\$ (110,420,625)</u>	<u>\$ (117,649,274)</u>
<b>General Revenues and other Changes in Net Position</b>										
Governmental activities:										
Real estate and personal property taxes, net of tax refunds payable.....	\$ 80,072,721	\$ 82,597,461	\$ 84,936,744	\$ 88,253,725	\$ 90,663,777	\$ 93,673,200	\$ 97,222,576	\$ 99,665,171	\$ 103,150,266	\$ 106,530,407
Motor vehicle and other excise taxes.....	6,286,515	6,756,143	6,350,453	5,625,147	5,206,615	6,051,330	5,416,330	6,251,595	7,014,709	7,032,295
Hotel/motel tax.....	1,649,084	1,612,004	1,665,130	1,604,723	1,489,471	1,866,536	2,470,674	2,563,046	2,728,769	2,699,495
Meals tax.....	-	-	-	-	-	619,193	1,206,380	1,261,113	1,455,329	1,372,762
Penalties and interest on taxes.....	741,586	795,696	852,148	905,602	778,660	897,236	1,019,421	1,006,469	1,056,947	928,707
Community preservation surtax.....	2,335,045	2,453,874	2,474,265	2,619,643	2,651,234	2,734,079	2,863,995	2,942,493	3,036,667	3,099,572
Grants and contributions not restricted to specific programs.....	6,225,836	4,203,225	4,055,268	3,742,347	2,698,754	2,665,950	2,645,768	2,462,643	3,037,252	2,888,316
Unrestricted investment income.....	2,526,549	6,461,005	2,555,986	746,614	3,722,928	3,421,534	1,866,929	2,573,660	3,092,436	1,298,586
Gain on sale of capital assets.....	1,722,672	25,000	-	-	31,831	-	-	185,500	3,782,939	-
Miscellaneous.....	-	110,367	-	-	25,968	448,500	30,765	86,629	258,933	8,545
Legal settlements.....	-	-	-	3,492,881	262,307	-	-	-	-	-
Transfers.....	(1,172,656)	1,271,322	1,177,317	512,103	(8,071,724)	(2,193,983)	(1,084,489)	(2,774,104)	(2,303,170)	7,966,111
Total governmental activities.....	<u>100,387,352</u>	<u>106,286,097</u>	<u>104,067,311</u>	<u>107,502,785</u>	<u>99,459,821</u>	<u>110,183,575</u>	<u>113,658,349</u>	<u>116,224,215</u>	<u>126,311,077</u>	<u>133,824,796</u>
Business-type activities:										
Unrestricted investment income.....	1,119,622	1,480,924	1,136,095	484,857	163,604	316,300	188,452	549,672	942,020	412,348
Gain on sale of capital assets.....	52,356	3,524	-	-	-	-	-	-	-	-
Transfers.....	1,172,656	(1,271,322)	(1,177,317)	(512,103)	8,071,724	2,193,983	1,084,489	2,774,104	2,303,170	(7,966,111)
Total business-type activities.....	<u>2,344,634</u>	<u>213,126</u>	<u>(41,222)</u>	<u>(27,246)</u>	<u>8,235,328</u>	<u>2,510,283</u>	<u>1,272,941</u>	<u>3,323,776</u>	<u>3,245,190</u>	<u>(7,553,763)</u>
Total primary government.....	<u>\$ 102,731,986</u>	<u>\$ 106,499,223</u>	<u>\$ 104,026,089</u>	<u>\$ 107,475,539</u>	<u>\$ 107,695,149</u>	<u>\$ 112,693,858</u>	<u>\$ 114,931,290</u>	<u>\$ 119,547,991</u>	<u>\$ 129,556,267</u>	<u>\$ 126,271,033</u>
<b>Changes in Net Position</b>										
Governmental activities.....	\$ 14,498,162	\$ 16,148,018	\$ (1,716,075)	\$ (5,036,027)	\$ (5,284,578)	\$ 3,735,303	\$ 4,424,546	\$ 3,349,726	\$ 8,842,419	\$ 12,971,248
Business-type activities.....	<u>8,007,992</u>	<u>2,917,816</u>	<u>5,819,691</u>	<u>3,347,154</u>	<u>13,259,350</u>	<u>26,635,699</u>	<u>10,230,881</u>	<u>5,221,457</u>	<u>10,293,223</u>	<u>(4,349,489)</u>
Total primary government.....	<u>\$ 22,506,154</u>	<u>\$ 19,065,834</u>	<u>\$ 4,103,616</u>	<u>\$ (1,688,873)</u>	<u>\$ 7,974,772</u>	<u>\$ 30,371,002</u>	<u>\$ 14,655,427</u>	<u>\$ 8,571,183</u>	<u>\$ 19,135,642</u>	<u>\$ 8,621,759</u>

(Concluded)

**Fund Balances, Governmental Funds**

**Last Ten Years**

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
<b>General Fund</b>										
Reserved.....	\$ 2,009,316	\$ 1,512,248	\$ 1,888,999	\$ 1,241,639	\$ 2,816,525	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved.....	26,988,088	28,200,523	19,740,194	15,179,667	14,901,926	-	-	-	-	-
Restricted.....	-	-	-	-	-	2,863,023	2,660,805	2,660,174	2,650,600	2,453,717
Assigned.....	-	-	-	-	-	6,122,506	2,007,306	4,231,826	4,820,179	6,136,907
Unassigned.....	-	-	-	-	-	21,612,742	28,734,188	26,137,881	28,085,852	36,629,184
<b>Total general fund.....</b>	<b>\$ 28,997,404</b>	<b>\$ 29,712,771</b>	<b>\$ 21,629,193</b>	<b>\$ 16,421,306</b>	<b>\$ 17,718,451</b>	<b>\$ 30,598,271</b>	<b>\$ 33,402,299</b>	<b>\$ 33,029,881</b>	<b>\$ 35,556,631</b>	<b>\$ 45,219,808</b>
<b>All Other Governmental Funds</b>										
Reserved.....	\$ 9,625,989	\$ 10,228,805	\$ 10,287,552	\$ 8,847,452	\$ 9,504,307	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:										
Special revenue funds.....	28,427,537	30,311,236	36,842,393	38,643,071	36,566,719	-	-	-	-	-
Capital projects funds.....	8,724,569	28,615,260	34,643,214	15,845,729	15,837,839	-	-	-	-	-
Permanent funds.....	565,998	903,589	96,544	1,092,032	1,022,510	-	-	-	-	-
Nonspendable.....	-	-	-	-	-	10,326,319	10,467,992	11,093,750	15,690,018	15,737,943
Restricted.....	-	-	-	-	-	41,212,995	37,936,503	35,791,783	35,410,254	31,305,962
<b>Total all other governmental funds.....</b>	<b>\$ 47,344,093</b>	<b>\$ 70,058,890</b>	<b>\$ 81,869,703</b>	<b>\$ 64,428,284</b>	<b>\$ 62,931,375</b>	<b>\$ 51,539,314</b>	<b>\$ 48,404,495</b>	<b>\$ 46,885,533</b>	<b>\$ 51,100,272</b>	<b>\$ 47,043,905</b>

The Town implemented GASB 54 in 2011, fund balances prior to 2011 have been reported in the pre-GASB 54 format.

Changes in Fund Balances, Governmental Funds

Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Revenues:</b>										
Real estate and personal property taxes, net of tax refunds.....	\$ 79,020,367	\$ 82,783,866	\$ 84,855,790	\$ 88,165,857	\$ 89,592,295	\$ 92,202,438	\$ 97,818,235	\$ 99,399,272	\$ 102,905,909	\$ 105,260,464
Motor vehicle and other excise taxes.....	6,316,691	6,704,665	6,617,601	5,646,089	5,249,626	5,938,937	5,510,517	6,209,316	6,616,970	7,033,401
Hotel/motel tax.....	1,644,352	1,612,004	1,670,130	1,624,723	1,481,471	1,739,536	2,468,674	2,537,046	1,810,513	2,691,495
Meals tax.....	-	-	-	-	-	490,193	1,197,380	1,255,113	-	1,372,762
Charges for services.....	6,093,501	5,296,145	6,710,275	6,792,198	4,808,371	5,068,114	4,976,473	5,380,029	5,303,748	5,414,436
Penalties and interest on taxes.....	741,661	1,335,052	1,210,709	1,206,383	1,070,307	1,199,934	1,359,907	1,429,142	1,502,443	1,350,562
Fees and rentals.....	898,311	1,003,400	1,210,892	1,107,126	1,199,488	1,452,502	1,492,829	1,622,674	1,592,714	1,660,085
Licenses and permits.....	2,139,204	2,088,864	2,170,128	2,092,985	2,131,386	2,855,284	3,010,391	2,931,858	3,367,133	3,206,880
Intergovernmental.....	37,930,900	36,751,218	35,426,249	35,349,630	36,622,958	37,544,400	39,349,380	40,999,777	39,468,814	33,074,571
Departmental and other.....	1,410,779	1,956,268	1,603,490	1,929,525	1,238,096	1,093,917	982,707	671,549	502,499	530,010
Special assessments.....	98,262	191,884	151,983	143,209	220,269	305,021	345,820	353,293	575,224	596,185
Community preservation fund surtax.....	2,335,045	2,453,874	2,474,265	2,619,643	2,651,234	2,734,079	2,863,995	2,942,493	3,036,667	3,099,572
Contributions.....	100,871	196,313	99,882	153,455	123,891	297,281	296,185	242,909	460,652	894,598
Investment income.....	2,528,861	6,464,023	2,558,229	747,670	3,723,219	3,422,381	1,863,501	2,554,945	3,066,820	1,275,082
Miscellaneous.....	-	-	-	-	262,658	460,016	6,885	24,191	19,020	39,120
Legal settlements.....	-	-	-	3,492,881	262,307	-	-	-	-	-
<b>Total Revenues.....</b>	<b>141,258,805</b>	<b>148,837,576</b>	<b>146,759,623</b>	<b>151,071,374</b>	<b>150,637,576</b>	<b>156,804,033</b>	<b>163,542,879</b>	<b>168,553,607</b>	<b>170,229,126</b>	<b>167,499,223</b>
<b>Expenditures:</b>										
Charter commission.....	-	-	2,065	46,380	15,000	-	-	-	-	-
Town council.....	278,559	231,825	289,995	296,316	321,346	315,151	309,303	252,750	270,452	242,765
Town manager.....	521,535	518,618	574,215	541,963	600,291	540,036	596,044	605,498	555,587	540,367
Administrative services.....	5,566,097	5,223,523	5,816,199	5,721,376	6,022,630	6,390,572	6,265,047	7,524,126	5,895,146	6,004,633
Growth management.....	864,871	1,908,052	3,162,311	3,023,167	2,255,806	1,876,994	1,837,388	2,091,175	2,079,052	1,298,226
Public safety.....	10,974,924	11,372,831	11,423,726	11,562,679	11,877,172	11,945,147	12,583,679	14,812,467	12,423,830	12,882,134
Education.....	68,092,203	71,994,705	73,768,453	74,154,718	69,418,073	71,603,329	72,947,953	69,573,482	71,266,325	71,844,729
Public works.....	8,071,026	7,067,157	8,766,085	12,507,268	5,801,985	8,697,677	7,999,323	8,809,756	11,991,138	11,326,596
Community services.....	3,012,255	3,026,874	3,031,730	3,731,611	3,269,069	3,323,697	3,542,911	3,099,734	3,193,473	3,332,724
Regulatory services.....	2,844,921	2,354,396	2,537,742	1,498,642	2,602,377	2,690,984	2,951,035	2,852,514	3,080,042	3,167,935
Culture and recreation.....	1,687,360	1,621,122	1,715,718	1,727,069	1,689,753	1,673,945	2,047,950	2,167,069	2,285,422	2,426,386
Pension and employee benefits.....	11,202,820	12,363,057	13,793,046	15,287,773	17,096,982	18,953,642	19,880,251	27,424,995	29,400,723	24,763,873
Property and liability insurance.....	1,066,222	1,175,345	1,202,223	1,151,284	1,205,171	1,281,890	1,312,879	1,310,179	1,439,324	1,510,581
Claims and judgments.....	-	-	450,972	-	-	-	-	-	-	-
Other assessments.....	271,886	270,401	325,747	424,848	492,852	423,836	375,478	398,239	397,056	389,520
State and county charges.....	4,619,631	5,179,582	5,283,974	5,500,040	5,670,113	5,864,464	6,443,074	6,578,322	7,081,833	7,870,164
Capital outlay.....	6,363,859	9,828,269	12,063,864	22,486,003	9,398,699	12,727,196	10,637,388	8,353,164	10,980,666	14,983,478
Debt service										
Principal.....	7,978,726	8,074,177	9,007,988	9,841,839	8,908,613	9,404,339	9,931,989	9,298,893	9,001,782	9,223,081
Interest.....	4,643,055	4,689,917	4,619,652	4,729,807	3,691,341	3,305,081	3,290,957	2,714,020	2,483,851	2,377,624
<b>Total Expenditures.....</b>	<b>138,059,950</b>	<b>146,899,851</b>	<b>157,835,705</b>	<b>174,232,783</b>	<b>150,337,273</b>	<b>161,017,980</b>	<b>162,952,649</b>	<b>167,866,383</b>	<b>173,825,702</b>	<b>174,184,816</b>
Excess of revenues over (under) expenditures.....	3,198,855	1,937,725	(11,076,082)	(23,161,409)	300,303	(4,213,947)	590,230	687,224	(3,596,576)	(6,685,593)
<b>Other Financing Sources (Uses)</b>										
Issuance of bonds and notes.....	2,550,000	19,893,000	13,626,000	-	4,959,000	7,535,000	-	-	6,248,000	3,930,000
Issuance of refunding bonds.....	-	38,101,000	-	-	-	8,641,000	10,037,900	-	-	5,265,500
Premium from issuance of bonds.....	-	240,059	-	-	-	360,689	30,765	-	245,377	347,856
Premium from issuance of refunding bonds.....	-	1,076,268	-	-	-	641,187	966,394	-	-	728,615
Sale of capital assets.....	3,000,000	25,000	-	-	31,831	-	-	195,500	3,782,939	-
Payment to bond escrow agent.....	-	(39,114,210)	-	-	-	(9,282,187)	(10,871,591)	-	-	(5,945,679)
Transfers in.....	15,971,349	18,461,664	23,252,992	21,271,536	20,474,644	6,854,634	7,015,052	6,336,045	8,651,348	16,202,168
Transfers out.....	(15,624,471)	(17,190,342)	(22,075,675)	(20,759,433)	(25,965,542)	(9,048,617)	(8,099,541)	(9,110,149)	(8,589,599)	(8,236,057)
<b>Total other financing sources (uses).....</b>	<b>5,896,878</b>	<b>21,492,439</b>	<b>14,803,317</b>	<b>512,103</b>	<b>(500,067)</b>	<b>5,701,706</b>	<b>(921,021)</b>	<b>(2,578,604)</b>	<b>10,338,065</b>	<b>12,292,403</b>
Net change in fund balance.....	\$ 9,095,733	\$ 23,430,164	\$ 3,727,235	\$ (22,649,306)	\$ (199,764)	\$ 1,487,759	\$ (330,791)	\$ (1,891,380)	\$ 6,741,489	\$ 5,606,810
Debt service as a percentage of noncapital expenditures.....	9.58%	9.31%	9.35%	9.60%	8.94%	8.57%	8.68%	7.53%	7.05%	7.29%

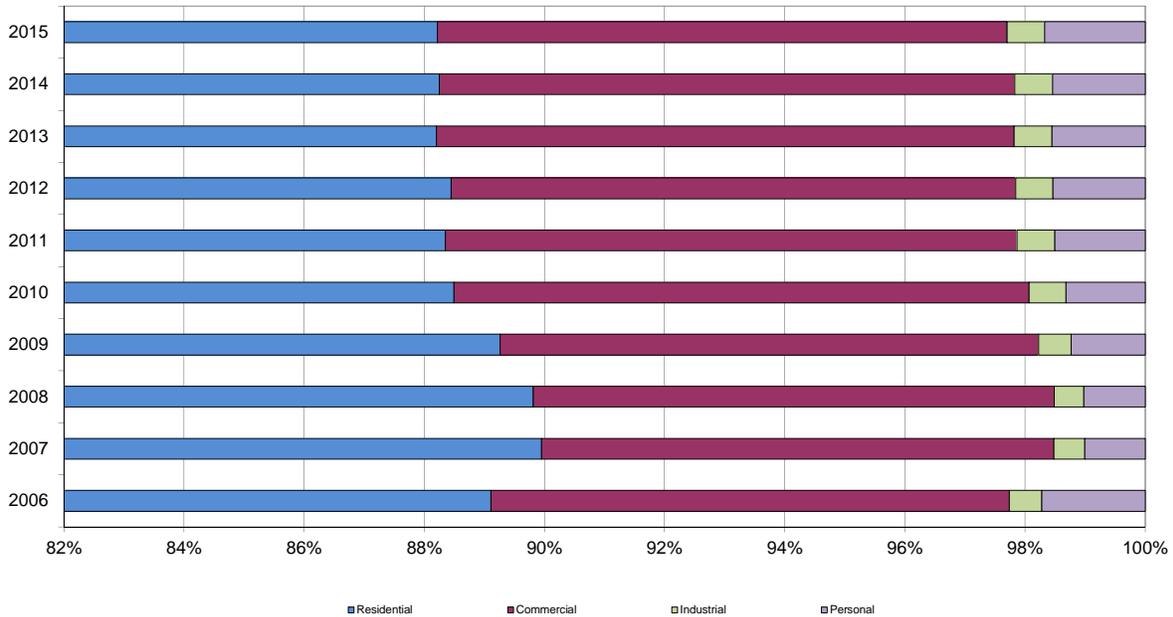
Notes:  
Some functional expenses are reported in different lines in older years.

Assessed Value of Taxable Property by Classification and Tax Rates

Last Ten Years

Year	Assessed and Actual Values and Tax Rates											
	Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Total Commercial Value	Commercial Tax Rate	Personal Property	Personal Property Tax Rate	Total Direct Rate (4)	Overlapping Rate (5)	Total Direct and Overlapping Rate	Total Town Value
2006	(2) \$ 12,710,161,443	\$ 6.31	\$ 1,230,557,567	\$ 77,084,090	\$ 1,307,641,657	\$ 6.54	\$ 245,409,010	\$ 6.49	\$ 6.34	\$ 1.58	\$ 7.91	\$ 14,263,212,110
2007	(1),(3) 13,443,704,362	6.32	1,275,048,264	77,011,100	1,352,059,364	5.57	149,981,380	5.57	6.24	1.58	7.82	14,945,745,106
2008	(3) 13,323,872,172	6.58	1,286,489,328	73,265,400	1,359,754,728	5.80	151,079,850	5.80	6.50	1.60	8.10	14,834,706,750
2009	(3) 12,983,016,619	6.90	1,303,893,716	78,598,400	1,382,492,116	6.12	179,274,450	6.12	6.82	1.75	8.57	14,544,783,185
2010	(1),(3) 11,822,832,710	7.77	1,279,251,935	81,780,400	1,361,032,335	6.87	176,352,980	6.87	7.67	1.87	9.54	13,360,218,025
2011	(3) 11,474,497,625	8.05	1,235,696,120	82,267,300	1,317,963,420	7.28	194,882,820	7.28	7.96	2.00	9.96	12,987,343,865
2012	(3) 11,343,180,287	8.42	1,205,426,293	79,571,600	1,284,997,893	7.59	196,937,290	7.59	8.32	2.22	10.54	12,825,115,470
2013	(1),(3) 11,220,887,767	8.76	1,223,179,078	80,290,800	1,303,469,878	7.89	197,055,870	7.59	8.66	2.13	10.79	12,721,413,515
2014	(3) 11,114,256,735	9.12	1,206,529,030	79,328,500	1,285,857,530	8.22	193,985,740	8.22	9.01	2.29	11.30	12,594,100,005
2015	(3) 11,207,187,750	9.30	1,204,713,235	79,592,100	1,284,305,335	8.40	212,290,440	8.40	9.19	2.57	11.76	12,703,783,525

Percentage of Total Assessed Value By Classification



(1) Revaluation year.

(2) In FY2006 the Town adopted a split tax rate (factor of 1.15), a residential exemption (20%), and a small business exemption (10%) resulting in different tax rates between classes.

(3) In FY2007 through FY2014 the Town adopted a 20% residential exemption and no split tax rate factor resulting in a higher residential rate.

(4) Weighted average direct tax rate, calculated as weighted average of residential, commercial and personal property tax rates.

(5) Overlapping rates for the five fire districts. Four fire districts adopted a single tax rate and one adopted the residential exemption. In 2014, rates ranged from \$1.51 per \$1,000 of valuation to \$2.70 per \$1,000 of valuation for an average rate of \$2.29 per \$1,000 of valuation.

Source: Assessor's Department, Town of Barnstable

All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value.

The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

**Principal Taxpayers**  
**Current Year and Nine Years Ago**

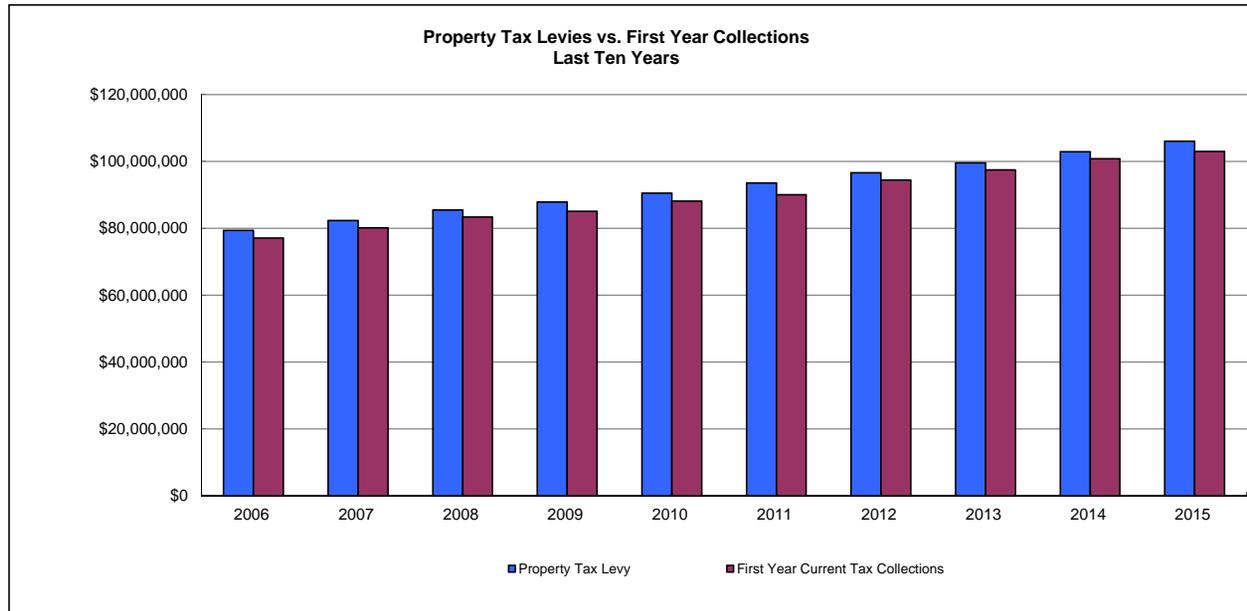
Name	Nature of Business	2015			2006		
		Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
Mayflower Cape Cod, LLC	Cape Cod Mall	\$ 97,619,200	1	0.77%	\$ 108,060,300	1	0.76%
NSTAR	Public Utility	96,277,150	2	0.76%	33,927,210	3	0.24%
National Grid	Public Utility	36,136,260	3	0.28%	-	-	-
Verizon	Public Utility	27,817,640	4	0.22%	16,978,400	7	0.12%
Individual	Residential Properties	24,730,900	5	0.19%	51,102,700	2	0.36%
Oyster Harbors Club, Inc.	Social Club & Residential Properties	24,160,770	6	0.19%	-	-	-
Festival of Hyannis, LLC	Shopping Center	23,517,900	7	0.19%	30,085,100	4	0.21%
OCW Retail Hyannis, LLC	Shopping Center	22,922,700	8	0.18%	-	-	-
Cape Harbor Association	Shopping Center	22,514,600	9	0.18%	21,642,100	6	0.15%
Wianno Club	Golf Club	22,122,470	10	0.17%	-	-	-
Individual	Residential Properties	-	-	-	25,669,200	5	0.18%
Individual	Residential Properties	-	-	-	16,796,300	8	0.12%
Thomas Flatley	Shopping Mall	-	-	-	17,036,400	9	0.12%
Colonial Gas	Utility	-	-	-	15,529,610	10	0.11%
<b>Totals</b>		<b>\$ 397,819,590</b>		<b>3.13%</b>	<b>\$ 336,827,320</b>		<b>2.36%</b>

Source: Assessor's Department, Town of Barnstable

**Property Tax Levies and Collections**

**Last Ten Years**

Year		Total Tax Levy	Less Abatements & Exemptions	Net Tax Levy	Net as % of Total	First Year Current Tax Collections	Percent of Net Levy Collected	Subsequent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy
2006		\$ 80,475,762	\$ 1,085,877	\$ 79,389,885	98.65%	\$ 77,045,175	97.05%	\$ 2,294,089	\$ 79,339,264	99.94%
2007	(1)	83,218,734	867,391	82,351,343	98.96%	80,162,980	97.34%	1,997,369	82,160,349	99.77%
2008		86,040,891	612,559	85,428,332	99.29%	83,342,200	97.56%	2,086,132	85,428,332	100.00%
2009		89,064,457	1,211,254	87,853,203	98.64%	85,039,043	96.80%	1,334,393	86,373,436	98.32%
2010	(1)	91,769,862	1,220,910	90,548,952	98.67%	88,128,463	97.33%	1,779,289	89,907,752	99.29%
2011		94,579,103	1,073,942	93,505,161	98.86%	89,989,123	96.24%	2,944,633	92,933,756	99.39%
2012		97,325,379	757,468	96,567,911	99.22%	94,416,772	97.77%	1,397,443	95,814,215	99.22%
2013	(1)	100,386,021	786,537	99,599,484	99.22%	97,485,153	97.88%	1,354,791	98,839,944	99.24%
2014		103,522,018	673,327	102,848,691	99.35%	100,779,510	97.99%	967,650	101,747,160	98.93%
2015		106,676,485	674,924	106,001,561	99.37%	103,011,541	97.18%	-	103,011,541	97.18%



(1) Revaluation year.

Source: Official Statements, Town of Barnstable

**Ratios of Outstanding Debt and General Bonded Debt**

**Last Ten Years**

Year	U. S. Census Population	Personal Income	Assessed Value	Governmental Activities Debt				
				General Obligation Bonds	Capital Leases	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2006	47,380	\$ 1,361,228,000	\$ 14,263,212,110	\$ 97,283,071	\$ 3,875	\$ 2,053	7.15%	0.68%
2007	46,738	1,462,886,000	14,945,745,106	110,017,892	3,053	2,354	7.52%	0.74%
2008	46,184	1,347,449,000	14,834,706,750	114,635,906	793	2,482	8.51%	0.77%
2009	46,297	1,268,027,000	14,544,783,185	104,794,067	-	2,264	8.26%	0.72%
2010	45,193	1,593,731,000	13,360,218,025	84,883,454	-	1,878	5.33%	0.64%
2011	44,932	1,600,012,972	12,987,343,865	83,385,804	-	1,856	5.21%	0.64%
2012	44,824	1,605,012,968	12,825,115,470	73,345,104	-	1,636	4.57%	0.57%
2013	44,824	1,619,087,704	12,721,413,515	63,610,778	-	1,419	3.93%	0.50%
2014	44,824	1,627,183,143	12,594,100,005	60,806,840	-	1,357	3.74%	0.48%
2015	45,170	1,635,319,058	12,703,783,525	55,778,571	-	1,235	3.41%	0.44%

Year	Business-type Activities (1)		Total Primary Government			
	General Obligation Bonds	Capital Leases	Total Debt Outstanding	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2006	\$ 19,170,509	\$ -	\$ 116,457,455	\$ 2,458	8.56%	0.82%
2007	33,214,444	-	143,235,389	3,065	9.79%	0.96%
2008	38,527,427	-	153,164,126	3,316	11.37%	1.03%
2009	36,484,603	-	141,278,670	3,052	11.14%	0.97%
2010	54,779,449	-	139,662,903	3,090	8.76%	1.05%
2011	54,016,356	-	137,402,160	3,058	8.59%	1.06%
2012	56,250,217	-	129,595,321	2,891	8.07%	1.01%
2013	54,722,327	-	118,333,105	2,640	7.31%	0.93%
2014	50,764,691	-	111,571,531	2,489	6.86%	0.89%
2015	47,942,365	-	103,720,936	2,296	6.34%	0.82%

(1) Airport, Golf Course, Solid Waste, Wastewater, Water, Marinas, Sandy Neck Park and Hyannis Youth and Community Center  
 Source: Audited Financial Statements, U. S. Census

**Direct and Overlapping Governmental Activities Debt**

**As of June 30, 2015**

<u>Town of Barnstable, Massachusetts</u>	<u>Debt Outstanding</u>	<u>Percentage Applicable (1), (2)</u>	<u>Share of Overlapping Debt</u>
Debt repaid with property taxes and user charges:			
Barnstable County.....	\$ 25,907,367	17.40%	\$ 4,507,882
Barnstable Fire District.....	2,069,783	100.00%	2,069,783
Centerville-Osterville-Marston Mills Fire District.....	3,815,693	100.00%	3,815,693
Cotuit Fire District.....	2,161,000	100.00%	<u>2,161,000</u>
Subtotal, overlapping debt.....			12,554,358
Town direct debt.....			<u>55,778,571</u>
Total direct and overlapping debt.....			<u>\$ 68,332,929</u>

Source: Official Statements

Note: The Town obtains the debt outstanding and percentages directly from the entities.

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the Town. This schedule calculates the portion of the outstanding debt of those overlapping governments that is borne by the taxpayers of Town. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) County expenses, including debt service, are assessed upon the towns within the county in proportion to their taxable valuation.

(2) The fire districts are special governmental units. The Town serves as a collecting agent for taxes and transfers funds directly to the fire districts on a weekly basis.

Computation of Legal Debt Margin

Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Equalized Valuation.....	\$ 14,974,792,700	\$ 14,974,792,700	\$ 16,142,285,200	\$ 16,142,285,200	\$ 14,945,861,000	\$ 14,945,861,000	\$ 13,864,305,700	\$ 13,864,305,700	\$ 13,476,184,100	\$ 13,476,184,100
Debt Limit -5% of Equalized Valuation.....	\$ 748,739,635	\$ 748,739,635	\$ 807,114,260	\$ 807,114,260	\$ 747,293,050	\$ 747,293,050	\$ 693,215,285	\$ 693,215,285	\$ 673,809,205	\$ 673,809,205
Less:										
Outstanding debt applicable to limit.....	\$ 54,947,745	\$ 75,630,971	\$ 82,388,673	\$ 76,565,997	\$ 74,641,706	\$ 81,933,812	\$ 79,039,510	\$ 71,718,246	\$ 70,548,688	\$ 65,723,674
Authorized and unissued debt.....	\$ 62,055,743	\$ 67,601,365	\$ 57,540,513	\$ 57,540,513	\$ 83,934,854	\$ 73,597,717	\$ 71,016,010	\$ 77,977,510	\$ 83,028,269	\$ 51,117,351
Legal debt margin.....	\$ 631,736,147	\$ 605,507,299	\$ 667,185,074	\$ 673,007,750	\$ 588,716,490	\$ 591,761,521	\$ 543,159,765	\$ 543,519,529	\$ 520,232,248	\$ 556,968,180
Total debt applicable to the limit as a percentage of debt limit	15.63%	19.13%	17.34%	16.62%	21.22%	20.81%	21.65%	21.59%	22.79%	17.34%

Source: Official Statements, Town of Barnstable

## Demographic and Economic Statistics

### Last Ten Years

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2006	47,380	\$1,361,228,000	\$28,730	42	6,247	4.0%
2007	46,738	\$1,462,886,000	\$31,300	42	6,135	3.7%
2008	46,184	\$1,347,449,000	\$29,176	42	5,851	4.6%
2009	46,297	\$1,268,027,000	\$27,389	42	5,799	5.1%
2010	45,193	\$1,593,731,000	\$35,265	47	5,461	8.6%
2011	44,932	\$1,600,012,972	\$35,610	48	5,165	7.0%
2012	44,824 *	\$1,605,012,968 *	\$35,807 *	49 *	5,267	7.4%
2013	44,824 *	\$1,619,087,704 *	\$36,121 *	49 *	5,118	6.6%
2014	44,824 *	\$1,627,183,143 *	\$36,302 *	49 *	5,194	4.4%
2015	45,170 *	\$1,635,319,058 *	\$36,204 *	50 *	5,230	4.3%

Source: U. S. Census, Division of Local Services  
 Median age is based on most recent census data  
 \* estimated

**Principal Employers**

**Current Year and Nine Years Ago**

Employer	Nature of Business	2015			2006		
		Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Cape Cod Health Care, Inc.	Hospital	2,400	1	10.82%	2,545	1	9.54%
Town of Barnstable	Municipal Government	1,284	2	5.79%	1,361	2	5.10%
Cape Cod Times	Newspaper	289	3	1.30%	280	4	1.05%
Cape Air/Nantucket Airlines	Airline	248	4	1.12%	-	-	-
Cape Codder Resort & Spa	Hotel	230	5	1.04%	200	7	0.75%
Barnstable County	County Government	224	6	1.01%	470	3	1.76%
Cape Cod Community College	Education	221	7	1.00%	-	-	-
Macy's (2 stores)	Retail Sales - General	210	8	0.95%	190	8	0.71%
Sears Roebuck & Company	Retail Store	173	9	0.78%	240	5	0.90%
Stop and Shop - Marston Mills	Grocers - Retail	161	10	0.73%	-	-	-
Star Market (2 stores)	Grocers - Retail	-	-	-	212	6	0.79%
Super Stop and Shop - Hyannis	Grocers - Retail	-	-	-	188	9	0.70%
SSA Global	Marketing & Training	-	-	-	176	10	0.66%

Source: Official Statements

**Full-time Equivalent Town Employees by Function**

**Last Ten Years**

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Function:										
Town council.....	2	2	2	2	2	2	2	2	2	2
Town manager.....	5	5	5	5	5	5	5	5	5	5
Growth management.....	14	16	14	14	13	12	12	12	12	10
Administrative services...	65	65	65	63	61	61	61	61	62	61
Public safety.....	139	139	139	137	126	126	124	126	126	131
Education.....	912	911	904	891	812	813	813	816	809	809
Public works.....	116	120	120	120	116	116	116	116	116	116
Community services.....	43	50	51	53	57	55	53	54	54	56
Regulatory services.....	32	32	32	35	33	31	32	33	35	34
Airport.....	26	26	26	26	26	25	25	25	26	26
Total .....	<u>1,354</u>	<u>1,366</u>	<u>1,358</u>	<u>1,346</u>	<u>1,251</u>	<u>1,246</u>	<u>1,243</u>	<u>1,250</u>	<u>1,247</u>	<u>1,250</u>

Source: Annual town reports

**Operating Indicators by Function/Program**

**Last Ten Years**

<u>Function/Program</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
<b>Administrative services</b>										
Legal matters.....	1,392	1,633	1,258	1,392	1,529	1,728	1,531	1,642	1,791	1,547
Registered voters.....	31,325	30,999	30,885	32,381	30,872	31,259	32,959	32,494	32,995	31,958
Employment applications processed.....	1,658	1,191	2,050	1,600	1,575	2,060	2,078	4,415	1,136	2,400
Work related injuries processed.....	152	125	157	160	80	159	127	144	130	148
Unemployment claims.....	58	56	100	85	165	210	114	99	81	124
Tax bills processed.....	179,267	222,049	194,796	195,182	201,322	201,275	197,106	197,662	198,120	193,488
<b>Police</b>										
Call for service.....	41,015	45,009	45,347	42,758	42,870	47,183	52,392	56,341	65,916	60,208
Physical arrests.....	1,670	3,315	3,126	n/a	1,925	1,655	1,910	1,938	1,977	1,650
<b>Education</b>										
Cobb Trust Fund awards.....	\$114,000	\$109,390	\$158,500	\$65,078	\$39,841	\$109,283	\$124,848	\$166,546	\$165,279	\$112,000
<b>Zoning</b>										
Zoning Board appeals filed.....	81	126	142	107	81	40	82	67	88	57
<b>Building Inspections</b>										
New dwellings constructed.....	73	67	50	40	58	27	50	50	83	94
<b>Health</b>										
Routine health inspections.....	2,780	2,948	3,909	5,988	7,113	7,059	6,178	6,125	6,310	6,584
Complaint investigations.....	683	784	615	541	424	434	268	385	343	529
<b>Consumer Affairs</b>										
Parking violations.....	5,990	5,249	4,307	4,534	4,192	4,341	6,707	7,110	8,727	7,605
Weights and measure devices tested.....	5,879	4,807	3,572	3,593	4,535	5,244	4,982	4,850	4,792	4,827
Ordinance citations.....	1,603	972	816	1,034	1,426	1,425	1,441	1,144	1,097	276
<b>Community Services</b>										
Mooring permits issued.....	2,393	2,416	2,483	2,429	2,468	2,552	2,535	2,494	2,421	2,362
Shellfish permits issued.....	1,715	1,990	2,234	2,363	2,608	2,670	2,818	2,741	2,798	2,822
Animal control service calls.....	3,436	2,956	2,244	3,080	2,854	4,261	3,113	3,492	3,177	3,191
Veterans served.....	6,336	7,201	492 (1)	7,661	8,326	14,439	15,126	24,949	21,670	24,157
<b>Roads</b>										
Catch basins cleaned.....	4,100	3,246	3,456	3,142	1,618	2,120	2,181	1,346	1,159	1,813
Miles of crack seal applied.....	n/a	10.5	10	15	7	5	10	5	7	10
Miles of roadside mowed.....	150	186	290	580	448	405	314	194	247	336
Miles of road swept.....	405	430	314	335	531	487	552	635	573	443
<b>Sewer</b>										
Gallons of septage treated.....	11,695,000	10,716,500	10,852,200	11,523,000	11,011,300	10,597,900	12,557,500	12,456,100	12,537,100	11,517,475
Daily average collection.....	1,730,730	1,711,100	1,347,400 (2)	1,495,300 (2)	1,540,500	1,453,600	1,421,800	1,532,275	1,498,849	1,515,302
<b>Solid Waste</b>										
Tons shipped to SEMASS.....	n/a	n/a	n/a	n/a	9,532	9,465	8,975	n/a	n/a	n/a
Tons received at Flint Street station.....	9,539	9,505	9,985	9,437	9,016	8,972	9,474	9,278	9,245	9,018
Tons of construction and demolition material received.....	4,399	3,730	3,658	2,771	3,193	2,789	2,776	2,764	2,610	2,616
<b>Libraries</b>										
Total volumes borrowed.....	617,182	567,731	546,556	570,947	632,137	612,700	600,143	612,527	618,650	586,859
Library holdings.....	n/a	n/a	n/a	n/a	164,309	n/a	373,752	382,802	388,765	716,037
Program attendance.....	n/a	n/a	n/a	n/a	n/a	28,893	34,583	37,999	38,555	38,594

Source: Various Town Departments

n/a: Information not available

(1) 2008 represents the number of cases managed, all other years reflect all inquiries.

(2) The Town experienced a flow meter malfunction in 2008 and 2009, the flow is actually higher than reported.

**Capital Asset Statistics by Function/Program**

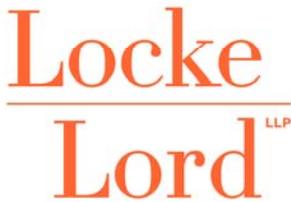
**Last Ten Years**

<u>Function/Program</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Administrative services										
Number of Buildings.....	148	148	148	149	150	150	150	150	150	150
Police										
Number of Stations.....	2	2	2	2	2	2	2	2	2	3
Police personnel and officers.....	139	139	139	139	126	126	126	131	131	133
Education										
Number of elementary schools.....	10	10	10	9	6	6	6	6	6	6
Number of middle schools.....	1	1	1	1	1	1	1	1	1	1
Number of high schools.....	1	1	1	1	1	1	1	1	1	1
Number of teachers.....	527	774	763	751	686	686	686	639	635	655
Number of students.....	6,310	5,980	5,814	5,714	5,461	5,304	5,267	5,118	5,194	5,230
Public Works										
Number of town roads.....	633	633	633	633	633	633	633	633	633	633
Number of private roads.....	1,088	1,088	1,088	1,088	1,088	1,088	1,091	1,091	1,091	1,091
Number of state roads.....	6	6	6	6	6	6	6	6	6	6
Center lane miles of roads.....	490	490	490	490	490	490	490	490	490	490
Cemeteries.....	16	16	16	16	16	16	16	16	16	16
Culture and Recreation										
Libraries.....	7	7	7	7	7	7	7	7	7	7
Boat launches.....	17	17	17	17	17	17	16	16	16	16
Parks and playgrounds.....	71	71	71	71	71	71	71	71	71	72
Park and playground (acreage).....	222	222	222	222	222	222	222	222	222	222
Golf courses.....	2	2	2	2	2	2	2	2	2	2
Public beaches.....	18	18	18	18	18	18	18	18	18	18
Ball fields.....	6	6	6	6	6	6	6	6	6	6
Tennis courts.....	5	5	5	5	5	5	5	5	5	5

Source: Various Town Departments



**Sunset over Cape Cod Bay taken from Sandy Neck.**



111 Huntington Avenue  
Boston, MA 02199  
Telephone: 617-239-0100  
Fax: 617-227-4420  
www.lockelord.com

(Date of Delivery)

Ms. Debra Blanchette, Treasurer  
Town of Barnstable  
Barnstable, Massachusetts

\$5,245,000  
Town of Barnstable, Massachusetts  
General Obligation Refunding Bonds  
Dated June 21, 2016

We have acted as bond counsel to the Town of Barnstable, Massachusetts (the “Town”) in connection with the issuance by the Town of the above-referenced bonds (the “Bonds”). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the Town contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of the opinion, under existing law, as follows:

1. The Bonds are valid and binding general obligations of the Town and, except to the extent they are paid from other sources, the principal of and interest on the Bonds are payable from taxes which may be levied upon all taxable property in the Town, subject to the limit imposed by Chapter 59, Section 21C of the General Laws.

2. Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes. However, such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. In rendering the opinions set forth in this paragraph, we have assumed compliance by the Town with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The Town has covenanted to comply with all such requirements. Failure by the Town to comply with certain of such requirements may cause interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We

express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

3. Interest on the Bonds is exempt from Massachusetts personal income taxes and the Bonds are exempt from Massachusetts personal property taxes. We express no opinion regarding any other Massachusetts tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

/s/ LOCKE LORD LLP

**PROPOSED FORM OF  
CONTINUING DISCLOSURE CERTIFICATE**

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the Town of Barnstable, Massachusetts (the “Issuer”) in connection with the issuance of its \$5,245,000 General Obligation Refunding Bonds dated June 21, 2016 (the “Bonds”). The Issuer covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.

SECTION 2. Definitions. For purposes of this Disclosure Certificate the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board as established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Certificate. Filing information relating to the MSRB is set forth in Exhibit A attached hereto.

“Obligated Person” shall mean the Issuer.

“Owners of the Bonds” shall mean the registered owners, including beneficial owners, of the Bonds.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

SECTION 3. Provision of Annual Reports.

(a) The Issuer shall, not later than 270 days after the end of each fiscal year, provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted when available separately from the balance of the Annual Report.

(b) If the Issuer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the MSRB, in substantially the form attached as Exhibit B.

SECTION 4. Content of Annual Reports. The Issuer's Annual Report shall contain or incorporate by reference the following:

(a) quantitative information for the preceding fiscal year of the type presented in the Issuer's Official Statement dated June 7, 2016 relating to the Bonds regarding (i) the revenues and expenditures of the Issuer relating to its operating budget, (ii) capital expenditures, (iii) fund balances, (iv) property tax information, (v) outstanding indebtedness and overlapping debt of the Issuer, (vi) pension obligations of the Issuer, and (vii) other post-employment benefits liability of the Issuer, and

(b) the most recently available audited financial statements of the Issuer, prepared in accordance with generally accepted accounting principles, with certain exceptions permitted by the Massachusetts Uniform Municipal Accounting System promulgated by the Department of Revenue of the Commonwealth. If audited financial statements for the preceding fiscal year are not available when the Annual Report is submitted, the Annual Report will include unaudited financial statements for the preceding fiscal year and audited financial statements for such fiscal year shall be submitted when available.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which (i) are available to the public on the MSRB internet website or (ii) have been filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

SECTION 5. Reporting of Significant Events.

(a) The Issuer shall give notice, in accordance with the provisions of this Section 5, of the occurrence of any of the following events with respect to the Bonds:

1. Principal and interest payment delinquencies.
2. Non-payment related defaults, if material.
3. Unscheduled draws on debt service reserves reflecting financial difficulties.
4. Unscheduled draws on credit enhancements reflecting financial difficulties.
5. Substitution of credit or liquidity providers, or their failure to perform.
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.

7. Modifications to rights of the Owners of the Bonds, if material.
  8. Bond calls, if material, and tender offers.
  9. Defeasances.
  10. Release, substitution or sale of property securing repayment of the Bonds, if material.
  11. Rating changes.
  12. Bankruptcy, insolvency, receivership or similar event of the Obligated Person.\*
  13. The consummation of a merger, consolidation, or acquisition involving an Obligated Person or the sale of all or substantially all of the assets of the Obligated Person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
  14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (b) Upon the occurrence of a Listed Event, the Issuer shall, in a timely manner not in excess of ten (10) business days after the occurrence of the event, file a notice of such occurrence with the MSRB.

SECTION 6. Transmission of Information and Notices. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 7. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate shall terminate upon the prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(b).

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived if such amendment or waiver is permitted by the Rule, as

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\* As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the Obligated Person in a proceeding under the U.S. Bankruptcy Code or in any proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Obligated Person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Obligated Person.

evidenced by an opinion of counsel expert in federal securities law (which may include bond counsel to the Issuer), to the effect that such amendment or waiver would not cause the Disclosure Certificate to violate the Rule. The first Annual Report filed after enactment of any amendment to or waiver of this Disclosure Certificate shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of information being provided in the Annual Report.

If the amendment provides for a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information in order to provide information to investors to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. A notice of the change in the accounting principles shall be sent to the MSRB.

SECTION 9. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any Owner of the Bonds may seek a court order for specific performance by the Issuer of its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not constitute a default with respect to the Bonds, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action for specific performance of the Issuer's obligations hereunder and not for money damages in any amount.

SECTION 10. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Owners of the Bonds from time to time, and shall create no rights in any other person or entity.

Date: June 21, 2016

TOWN OF BARNSTABLE,  
MASSACHUSETTS

By: \_\_\_\_\_  
Treasurer

\_\_\_\_\_  
Town Manager

[EXHIBIT A: Filing Information for the MSRB]  
[EXHIBIT B: Form of Notice of Failure to File Annual Report]

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## BARNSTABLE FIRE DISTRICT

**Nature and Powers of District**

The Barnstable Fire District, established in 1927, is located in the Town of Barnstable, Massachusetts. The District serves residents of the village of Barnstable. The function of the District is to provide fire protection, street lights, and a water supply and distribution system.

The principal executive body of the District is the Prudential Committee, a three-member elected body. Management of the fire department rests with the Fire Chief and that of the Water Department with an elected Board of Water Commissioners.

The District's legislative body is the District meeting, consisting of the registered voters of the Town of Barnstable residing within the District's territory. The District is empowered, subject to authorization by a vote of the District meeting, to provide its inhabitants with street lights, a fire department and a public water system, and to raise funds by taxation and other lawful means and to establish water rates and charges to provide water service and to defray the operating expenses of same. Bonds are authorized by a two-thirds vote of the District meeting.

Taxes levied by the District are assessed and collected by the Town of Barnstable upon the property located within the territorial limits of the District in the same manner as Town taxes. Such tax collections by the Town are paid to the District.

The District employs 18 full time fire personnel, which includes the Chief and 5 water personnel.

**Revenues**

Property Taxes: The District has the power to levy ad valorem taxes upon all the property within its territorial limits that is or could be served by it for the payment of capital and operating expenses, including debt service.

Water Rates: All users (commercial and residential) are charged for water used at the rate of \$3.00 per 1,000 gallons for the first 45,000 gallons, \$4.12 per 1,000 gallons for 46,000-200,000 gallons, and \$7.06 for each 1,000 gallons thereafter. Bills are mailed by the District semiannually in January and July with overage for the previous year being charged on the first bill of the year. Unpaid water bills become a lien on the property served. In addition to water rates, the District receives income from sales of water and hydrant services and one time systems improvement charges.

**Property Taxation**

The District has the power to levy ad valorem taxes upon all taxable property within its boundaries to pay debt service and operating expenses, except to the extent such expenses are met from use charges. The following table illustrates the manner in which the tax levy was determined in recent years.

	Fiscal 2012	Fiscal 2013	Fiscal 2014	Fiscal 2015	Fiscal 2016
Gross Amount to be Raised:					
Appropriations	\$ 4,705,814	\$ 4,496,539	\$ 4,512,265	\$ 4,592,409	\$ 5,030,487
Overlay for Current Year (1)	20,355	22,630	28,931	27,301	31,100
Other Local Expenditures	-	105	-	-	2,425
Total	<u>4,726,168</u>	<u>4,519,274</u>	<u>4,541,196</u>	<u>4,619,710</u>	<u>5,064,012</u>
Offsets:					
Local Estimated Receipts (water)	850,000	870,000	846,300	858,400	917,800
Local Estimated Receipts (other)	15,700	-	-	-	-
Other Available Funds (2)	946,300	650,000	589,605	488,161	497,286
Total	<u>1,812,000</u>	<u>1,520,000</u>	<u>1,435,905</u>	<u>1,346,561</u>	<u>1,415,086</u>
Tax Levy	\$ 2,914,168	\$ 2,999,274	\$ 3,105,291	\$ 3,273,149	\$ 3,648,926

(1) Allowance for abatements.

(2) Includes appropriations from "free cash".

## Assessed Valuations and Tax Levies

The responsibility for assessing the value of property within the District rests with the Board of Assessors of the Town of Barnstable. The property within the District is assessed on the same basis as the rest of the Town. The following table sets forth the recent trend in the assessed value of taxable real and personal property within the District, and tax rates and tax levies.

Fiscal Year	Assessed Valuations			Tax Rate
	Real Property	Personal Property	Total	
2016	\$ 1,182,911,400	\$ 25,342,250	\$ 1,208,253,650	\$ 3.02
2015	1,141,342,100	23,479,540	1,164,821,640	2.81
2014	1,128,148,600	21,959,200	1,150,107,800	2.70
2013	1,144,834,400	22,198,100	1,167,032,500	2.57
2012	1,134,437,500	21,978,540	1,156,416,040	2.52

## Classification of Real Property

Type	Fiscal 2016		Fiscal 2015		Fiscal 2014	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 988,715,425	81.83	\$ 953,753,525	81.88 %	\$ 940,794,090	81.80 %
Commercial	137,964,775	11.42	131,952,175	11.33	131,483,310	11.43
Industrial	56,231,200	4.65	55,636,400	4.78	55,871,200	4.86
Open Space	-	-	-	-	-	-
Personal	25,342,250	2.10	23,479,540	2.02	21,959,200	1.91
Total	<u>\$ 1,208,253,650</u>	<u>100.00</u>	<u>\$ 1,164,821,640</u>	<u>100.00 %</u>	<u>\$ 1,150,107,800</u>	<u>100.00 %</u>

## Free Cash

Year	July 1 Free Cash
2015 (Estimate)	\$ 400,000
2014	480,936
2013	423,533
2012	408,601
2011	494,600

SOURCE: Barnstable Fire District audited financial statements.

## District Five Years' Outstanding Debt

Fiscal Year End	General Obligation Bonds & Serial Notes Outstanding
2015	\$ 1,070,000
2014	1,245,000
2013	1,420,000
2012	1,595,000
2011	1,775,000

## CENTERVILLE-OSTERVILLE-MARSTONS MILLS FIRE DISTRICT

### Nature and Powers of District

The Centerville-Osterville-Marstons Mills Fire District, established in 1926, is located in the Town of Barnstable, Massachusetts. The District serves residents of Centerville, Marstons Mills, and Osterville, all villages in Barnstable. The function of the District is to provide fire protection and water.

The principal governing body of the District is the Prudential Committee, an elected body. Management of the fire department rests with an elected Board of Engineers and that of the Water Department with an elected Board of Water Commissioners.

The District is empowered, subject to authorization by a vote of the District meeting, to raise money by taxation for water and fire protection services, and for repair and related expenses. Bonds are authorized by a two-thirds vote of the District meeting.

Taxes for the District are assessed and collected by the Town of Barnstable in the same manner as Town taxes. Such tax collections by the Town are paid to the District.

The District employs 77 full and part-time persons, including fire personnel, the Chief and Deputy Chief, dispatchers, custodian, mechanic, secretaries and water personnel.

### Revenues

Property Taxes: The District has the power to levy ad valorem taxes upon all the property within its territorial limits that is or could be served by it for the payment of capital and operating expenses, including debt service.

Water Rates: District customers are charged a flat fee of \$30.00 plus \$1.00 per gallon up to 20,000 gallons. Excess is charged at \$2.90 per 1,000 gallons from 21,000 to 200,000 gallons and \$3.95 per 1,000 gallons from 201,000 and over. Bills are mailed by the District semi-annually with overage being billed semi-annually. Unpaid water bills become a lien on the property served.

Water Betterments: In addition to water rates and property taxes, the District levies betterment assessments for all related improvement costs to the District's water system. Assessments are levied on a property frontage basis. District users are given options of repayment varying from 30 days to over twenty years. Interest accrues on outstanding assessments currently at the rate of 2% above the respective bond issue interest rate for the improvements. Bills are paid to the District.

### Property Taxation

The District has the power to levy ad valorem taxes upon all taxable property within its boundaries to pay debt service and operating expenses, except to the extent such expenses are met from user charges. The following table illustrates the manner in which the tax levy was determined in recent years.

	Fiscal 2012	Fiscal 2013	Fiscal 2014	Fiscal 2015	Fiscal 2016
Gross Amount to be Raised:					
Appropriations	\$ 14,462,858	\$ 14,712,977	\$ 14,798,141	\$ 15,291,919	\$ 16,656,265
Overlay for Current Year	96,718	114,814	96,975	74,994	54,982
Other Local Expenditures	93	30	7	5,115	107
Total	<u>\$ 14,559,670</u>	<u>\$ 14,827,821</u>	<u>\$ 14,895,123</u>	<u>\$ 15,372,027</u>	<u>\$ 16,711,355</u>
Offsets:					
Local Estimated Receipts	\$ 2,736,489	\$ 2,701,854	\$ 2,722,091	\$ 2,789,888	\$ 2,950,658
Other Available Funds	2,185,654	2,294,214	2,236,650	2,285,161	2,801,925
Free Cash Used to Reduce Taxes	-	-	-	-	-
Total	<u>\$ 4,922,143</u>	<u>\$ 4,996,067</u>	<u>\$ 4,958,741</u>	<u>\$ 5,075,049</u>	<u>\$ 5,752,583</u>
Tax Levy	\$ 9,637,527	\$ 9,831,754	\$ 9,936,382	\$ 10,296,979	\$ 10,958,772

## Assessed Valuations and Tax Levies

The responsibility of assessing the value of property within the District rests with the Board of Assessors of the Town of Barnstable. The property within the District is assessed on the same basis as the rest of the Town. The following table sets forth the recent trend in the assessed value of taxable real and personal property within the District and tax rates and tax levies.

Fiscal Year	Assessed Valuations			Tax Rate
	Real Property	Personal Property	Total	
2016	\$ 6,800,581,900	\$ 91,727,350	\$ 6,892,309,250	\$ 1.59
2015	6,561,793,000	81,419,140	6,643,212,140	1.55
2014	6,507,071,400	73,314,270	6,580,385,670	1.51
2013	6,569,951,700	73,125,430	6,643,077,130	1.48
2012	6,668,337,400	71,191,840	6,739,529,240	1.43

## Classification of Real Property

Type	Fiscal 2016		Fiscal 2015		Fiscal 2014	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 6,550,895,083	95.05 %	\$ 6,322,530,180	95.17 %	\$ 6,270,640,906	95.29 %
Commercial	244,235,617	3.54	233,866,320	3.52	231,026,694	3.51
Industrial	5,451,200	0.08	5,396,500	0.08	5,403,800	0.08
Personal	91,727,350	1.33	81,419,140	1.23	73,314,270	1.11
Total	<u>\$ 6,892,309,250</u>	<u>100.00 %</u>	<u>\$ 6,643,212,140</u>	<u>100.00 %</u>	<u>\$ 6,580,385,670</u>	<u>100.00 %</u>

## Free Cash

Year	July 1 Free Cash
2015	\$ 170,647
2014	470,238
2013	502,624
2012	505,035
2011	414,960

SOURCE: Bureau of Accounts, Massachusetts Department of Revenue.

## District Five Years' Outstanding Debt

Fiscal Year End	General Obligation Bonds & Serial Notes Outstanding
2015	\$ 2,965,293
2014	3,854,409
2013	4,906,479
2012	5,956,542
2011	6,210,377

## COTUIT FIRE DISTRICT

### Nature and Powers of District

The Cotuit Fire District, established in 1926, is located in the Town of Barnstable, Massachusetts. The function of the District is to provide the village of Cotuit with water and fire protection.

The principal governing body of the District is the Prudential Committee, an elected body. Management of the fire department rests with an elected Board of Engineers and that of the Water Department with an elected Board of Water Commissioners.

The District is empowered, subject to authorization by a vote of the District meeting, to raise money by taxation for water and fire protection services, and for repair and related expenses. Bonds are authorized by a two-thirds vote of the District meeting.

Taxes for the District are assessed and collected by the Town of Barnstable in the same manner as Town taxes. Such tax collections by the Town are paid to the District.

The District employs 45 personnel including full and part time fire personnel and “call fire fighters” to staff the fire stations.

### Revenues

Property Taxes: The District has the power to levy ad valorem taxes upon all the property within its territorial limits that is or could be served by it for the payment of capital and operating expenses, including debt service.

Water Rates: All users (commercial and residential) are charged for water used at a flat rate of \$72.00 when their annual use is between 1,000 gallons and 40,000 gallons. Between 41,000 gallons and 80,000 gallons, the rate is \$2.45 per 1,000 gallons and a rate of \$2.70 per 1,000 gallons will be charged for all quantities above 80,000 gallons used in a billing year. Bills are mailed by the District annually on March 1 with overage being charged on October 1 served. In addition to water rates the District receives income from sales of water services.

### Property Taxation

The District has the power to levy ad valorem taxes upon all taxable property within its boundaries to pay debt service and operating expenses, except to the extent such expenses are met from user charges. The following table illustrates the manner in which the tax levy was determined in recent years.

	Fiscal 2012	Fiscal 2013	Fiscal 2014	Fiscal 2015	Fiscal 2016
Gross Amount to be Raised:					
Appropriations	\$ 3,528,718	\$ 3,490,990	\$ 3,925,552	\$ 4,338,159	\$ 4,549,823
Overlay for Current Year (1)	19,805	24,984	20,049	22,074	30,473
Other Local Expenditures	-	-	5,606	658	-
Total	<u>\$ 3,548,523</u>	<u>\$ 3,515,973</u>	<u>\$ 3,951,207</u>	<u>\$ 4,360,891</u>	<u>\$ 4,580,296</u>
Offsets:					
Local Estimated Receipts	\$ 647,000	\$ 560,000	\$ 700,000	\$ 715,000	\$ 750,000
Other Available Funds (2)	-	700,000	660,000	759,152	874,675
Free Cash Used to Reduce Taxes	-	-	-	-	-
Total	<u>\$ 647,000</u>	<u>\$ 1,260,000</u>	<u>\$ 1,360,000</u>	<u>\$ 1,474,152</u>	<u>\$ 1,624,675</u>
Tax Levy	\$ 2,901,523	\$ 2,255,973	\$ 2,591,217	\$ 2,886,739	\$ 2,955,621

(1) Allowance for abatements.

(2) Includes appropriations from “free cash”.

## Assessed Valuations and Tax Levies

The responsibility of assessing the value of property within the District rests with the Board of Assessors of the Town of Barnstable. The property within the District is assessed on the same basis as the rest of the Town. The following table sets forth the recent trend in the assessed value of taxable real and personal property within the District, and tax rates and tax levies.

Fiscal Year	Assessed Valuations			Tax Rate
	Real Property	Personal Property	Total	
2016	\$ 1,328,654,700	\$ 14,809,430	\$ 1,343,464,130	\$ 2.20
2015	1,287,241,800	13,090,890	1,300,332,690	2.22
2014	1,271,269,500	11,511,360	1,282,780,860	2.02
2013	1,277,250,900	11,876,800	1,289,127,700	1.75
2012	1,307,297,500	11,576,760	1,318,874,260	2.20

## Classification of Real Property

Type	Fiscal 2014		Fiscal 2015		Fiscal 2016	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 1,257,599,935	98.04 %	\$ 1,273,940,178	97.97 %	\$ 1,313,303,179	97.75 %
Commercial	13,566,065	1.06	13,198,222	1.01	15,248,121	1.13
Industrial	103,500	0.01	103,400	0.01	103,400	0.01
Personal	11,511,360	0.90	13,090,890	1.01	14,809,430	1.10
Total	<u>\$ 1,282,780,860</u>	<u>100.00 %</u>	<u>\$ 1,300,332,690</u>	<u>100.00 %</u>	<u>\$ 1,343,464,130</u>	<u>100.00 %</u>

## Free Cash

Year	July 1 Free Cash
2015	\$ 682,626
2014	416,120
2013	841,975
2012	1,110,854
2011	1,328,017

SOURCE: Bureau of Accounts, Massachusetts Department of Revenue.

## District Five Years' Outstanding Debt

Fiscal Year End	General Obligation Bonds & Serial Notes Outstanding
2015	\$1,510,000
2014	1,615,000
2013	1,720,000
2012	1,825,000
2011	1,930,000

## HYANNIS FIRE DISTRICT

### Nature and Powers of the District

The Hyannis Fire District, established in 1896, is located in the Town of Barnstable, Massachusetts. The function of the District is to provide the village of Hyannis with fire protection.

The principal governing body of the District is the Board of Commissioners, an elected body. Management of the fire department rests with the elected Board of Commissioners.

The District is empowered, subject to authorization by a vote of the District meeting, to raise money by taxation for fire protection services, and for repair and related expenses. Bonds are authorized by a two-thirds vote of the District meeting.

Taxes for the District are assessed and collected by the Town of Barnstable in the same manner as Town taxes. Such tax collections by the Town are paid to the District.

The District employs 54 full time fire personnel, which includes the Chief, and 4 full time personnel.

### Revenues

Property Taxes: The District has the power to levy ad valorem taxes upon all the property within its territorial limits that is or could be served by it for the payment of capital and operating expenses, including debt service.

### Property Taxation

The District has the power to levy ad valorem taxes upon all taxable property within its boundaries to pay debt service and operating expenses, except to the extent such expenses are met from user charges. The following table illustrates the manner in which the tax levy was determined in recent years.

	Fiscal 2012	Fiscal 2013	Fiscal 2014	Fiscal 2015	Fiscal 2016
Gross Amount to be Raised:					
Appropriations	\$ 10,038,009	\$ 9,396,070	\$ 10,206,434	\$ 10,599,412	\$ 11,403,775
Overlay for Current Year	113,005	82,134	99,468	75,240	116,190
Other Local Expenditures	-	-	-	-	-
Total	<u>\$ 10,151,014</u>	<u>\$ 9,478,204</u>	<u>\$ 10,305,902</u>	<u>\$ 10,674,652</u>	<u>\$ 11,519,965</u>
Offsets:					
Local Estimated Receipts	\$ 92,883	\$ 96,313	\$ 87,913	\$ 94,863	\$ 70,963
Other Available Funds	2,066,000	1,670,000	1,670,000	1,670,000	2,170,000
Free Cash Used to Reduce Taxes	-	500,000	600,000	800,000	300,000
Total	<u>\$ 2,158,883</u>	<u>\$ 2,266,313</u>	<u>\$ 2,357,913</u>	<u>\$ 2,564,863</u>	<u>\$ 2,540,963</u>
Tax Levy	<u>\$ 7,992,181</u>	<u>\$ 7,211,891</u>	<u>\$ 7,947,989</u>	<u>\$ 8,109,789</u>	<u>\$ 8,979,002</u>

## Assessed Valuations and Tax Levies

The responsibility for assessing the value of property within the District rests with the Board of Assessors of the Town of Barnstable. The property within the District is assessed on the same basis as the rest of the Town. The following table sets forth the recent trend in the assessed value of taxable real and personal property within the District, and tax rates and tax levies.

Fiscal Year	Assessed Valuations			Tax Rates	
	Real Property	Personal Property	Total	Residential	Commercial
2016	\$ 3,034,123,180	\$ 97,753,510	\$ 3,131,876,690	\$ 2.42	\$ 3.87
2015	2,950,108,285	88,280,880	3,038,389,165	2.27	3.60
2014	2,947,558,365	81,731,670	3,029,290,035	2.23	3.54
2013	2,979,692,945	84,050,410	3,063,743,355	2.00	3.18
2012	2,954,103,080	86,299,250	3,040,402,330	2.24	3.55

## Classification of Real Property

Type	Fiscal 2016		Fiscal 2015		Fiscal 2014	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 2,166,455,427	69.17 %	\$ 2,126,625,602	69.99 %	\$ 2,118,852,874	69.95 %
Commercial	851,640,153	27.19	807,944,283	26.59	812,678,791	26.83
Industrial	16,027,600	0.51	15,538,400	0.51	16,026,700	0.53
Personal	97,753,510	3.12	88,280,880	2.91	81,731,670	2.70
Total	\$ 3,131,876,690	100.00 %	\$ 3,038,389,165	100.00 %	\$ 3,029,290,035	100.00 %

## Free Cash

Year	July 1 Free Cash
2015	\$ 1,039,889
2014	631,837
2013	1,281,897
2012	1,080,574
2011	907,659

SOURCE: Bureau of Accounts, Massachusetts Department of Revenue.

## District Five Years' Outstanding Debt

The District has had no general obligation bonds or notes outstanding during the last five fiscal years.

**WEST BARNSTABLE FIRE DISTRICT**

**Nature and Powers of District**

The West Barnstable Fire District, established in 1949, is located in the Town of Barnstable, Massachusetts. The function of the District is to provide the village of West Barnstable with fire and rescue protection as well as street lights.

The principal governing body of the District is the prudential Committee, an elected body. Management of the fire department rests with the appointed fire chief.

The District is empowered, subject to authorization by a vote of the District meeting, to raise money by taxation for fire protection services, and for repair and related expenses. Bonds are authorized by two-thirds vote of the District meeting.

Taxes for the District are assessed and collected by the Town of Barnstable in the same manner as Town taxes. Such tax collections by the Town are paid to the District.

The District presently employs 37 personnel which includes full and part time fire personnel and “call fire fighters” to staff the fire station.

**Revenues**

Property Taxes: The District has the power to levy ad valorem taxes upon all the property within its territorial limits that is or could be served by it for the payment of capital and operating expenses, including debt service.

**Property Taxation**

The District has the power to levy ad valorem taxes upon all taxable property within its boundaries to pay debt service and operating expenses, except to the extent such expenses are met form user charges. The following table illustrates the manner in which the tax levy was determined in recent years.

	Fiscal 2012	Fiscal 2013	Fiscal 2014	Fiscal 2015	Fiscal 2016
Gross Amount to be Raised:					
Appropriations	\$ 2,059,492	\$ 1,624,200	\$ 1,690,305	\$ 1,726,872	\$ 1,853,460
Overlay for Current Year	19,055	24,028	18,234	21,537	17,778
Other Local Expenditures	459	43	-	288	249
Total	<u>\$ 2,079,006</u>	<u>\$ 1,648,271</u>	<u>\$ 1,708,539</u>	<u>\$ 1,748,697</u>	<u>\$ 1,871,487</u>
Offsets:					
Local Estimated Receipts	\$ 183,000	\$ 194,250	\$ 185,000	\$ 195,000	\$ 200,000
Other Available Funds (3)	551,265	60,000	99,468	84,917	162,118
Free Cash Used to Reduce Taxes	-	-	-	-	-
Total	<u>\$ 734,265</u>	<u>\$ 254,250</u>	<u>\$ 284,468</u>	<u>\$ 279,917</u>	<u>\$ 362,118</u>
Tax Levy	\$ 1,344,741	\$ 1,394,021	\$ 1,424,071	\$ 1,468,780	\$ 1,509,369

## Assessed Valuations and Tax Levies

The responsibility for assessing the value of property within the District rests with the Board of Assessors of the Town of Barnstable. The property within the District is assessed on the same basis as the rest of the Town. The following table sets forth the recent trend in the assessed value of taxable real and personal property within the District, and tax rates and tax levies.

Fiscal Year	Real Property	Personal Property	Total	Tax Rate
2016	\$ 556,593,500	\$ 6,603,940	\$ 563,197,440	\$2.68
2015	546,152,800	6,019,990	552,172,790	2.66
2014	544,365,100	5,469,240	549,834,340	2.59
2013	550,910,700	5,805,130	556,715,830	2.85/2.50 (1)
2012	562,011,200	5,890,900	567,902,100	2.70/2.37 (2)

(1) In 2013, the Residential Property Tax Rate is \$2.85 and the other classes are taxed at \$2.50.

(2) In 2012, the Residential Property Tax Rate is \$2.70 and the other classes are taxed at \$2.37.

## Classification of Real Property

Type	Fiscal 2016		Fiscal 2015		Fiscal 2014	
	Assessed Valuation	% of Total	Assessed Valuation	% of Total	Assessed Valuation	% of Total
Residential	\$ 536,820,366	95.32 %	\$ 526,483,165	95.35 %	\$ 524,667,630	95.42 %
Commercial	17,764,934	3.15	17,752,235	3.21	17,774,170	3.23
Industrial	2,008,200	0.36	1,917,400	0.35	1,923,300	0.35
Personal	6,603,940	1.17	6,019,990	1.09	5,469,240	0.99
Total	\$ 563,197,440	100.00 %	\$ 552,172,790	100.00 %	\$ 549,834,340	100.00 %

## Free Cash

Year	July 1 Free Cash
2015	\$ 225,789
2014	191,519
2013	165,140
2012	164,023
2011	123,014

SOURCE: Bureau of Accounts, Massachusetts Department of Revenue.

## District Five Years' Outstanding Debt

Fiscal Year End	General Obligation Bonds & Serial Notes Outstanding
2015	\$ -
2014	-
2013	36,000
2012	72,000
2011	108,000